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§ 19.85(1)(h) - Consideration of requests for confidential written advice from the elections commission under s. 5.05 (6a) or the ethics commission under s. 19.46 (2), or from any county or municipal ethics board under $s$. 19.59 (5).
§ 19.851 - The Commission's deliberations concerning an investigation of any violation of the law under the jurisdiction of the Commission shall be in closed session.§ 19.85(1)(f) - Considering financial, medical, social or personal historiesor disciplinary data of specific persons, preliminary consideration of

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specific personnel problems or the investigation of charges against specific persons except where par. (b) applies which, if discussed in public, would be likely to have a substantial adverse effect upon the reputation of any person referred to in such histories or data, or involved in such problems or investigations.

## Q. Adjourn

*The Elections Commission will convene in open session but may move to closed session under Wis. Stat. § 19.85(1)(f), (1)(g), (1)(h), and Wis. Stat. § 19.851 and then reconvene into open session prior to adjournment of this meeting. This notice is intended to inform the public that this meeting will convene in open session, may move to closed session, and then may reconvene in open session. Wis. Stat. § 19.85(2).

## Wisconsin Elections Commission

DATE: $\quad$ For the June 27, 2024, Commission Meeting
TO: Members, Wisconsin Elections Commission

FROM: Brandon Hunzicker - Staff Attorney
SUBJECT: Second Representative Vos Recall Petition Sufficiency

## Introduction

This memo presents two questions for the Commission's consideration. First, after considering the recall petition against Representative Vos along with the associated challenge, rebuttal, and reply, is the petition sufficient under Wis. Stat. § 9.10(3)(b)? Second, if the petition is sufficient, within what district may a recall election be held? As discussed in greater detail below, staff recommend that the Commission find the petition sufficient, but do not make a recommendation concerning the second question.

Tomorrow, June 28, is the Commission's deadline for issuing a certificate regarding the sufficiency of the second recall petition against Representative Vos. Wis. Stat. 9.10(3)(b) (the certificate stating sufficiency or insufficiency must be attached to the petition "[w]ithin 31 days after the petition is offered for filing"). Staff have reviewed the challenge brought by Representative Vos against the petition and have made recommendations on each individual challenge. Staff have also reviewed the rebuttal and the reply and provide an overview of those filings below along with brief staff comments in italics. ${ }^{1}$ Finally, staff conducted a facial review of all signatures that were not challenged.

Staff counted signatures within Assembly District (AD) 63 under the district maps that were in place in 2022 and counted signatures within AD 33 under the district maps that were created by 2023 Wisconsin Act 94. These will be referred to respectively as 2022 District 63 and 2024 District 33.

Under Wis. Stat. § 9.10(1)(b), "a petition for recall of an officer shall be signed by electors equal to at least 25 percent of the vote cast for the office of governor at the last election within the same district or territory as that of the officeholder being recalled." Considering 2022 AD 63, this would equal 6,850 signatures. Considering 2024 AD 33, this would equal 7,195 signatures. The petition itself lists "Robin Vos" as the officeholder subject to the recall petition, and that the electors signing are of the "63rd Assembly District."

Following Commission's vote to find the first recall petition insufficient considering 2022 AD 63 and 2024 AD 33 and AD 66, Commission staff did not evaluate how many signatures were submitted within 2024 AD 66. Though there were enough signatures in that district on the last petition, the Commission found that: "because Representative Vos was neither elected to that office, and is not the officeholder, nor resides within the district" that a recall election against him could not be called in that district. The petitioner did not contest that finding.

[^0]Because the Commission did not make any finding concerning whether a recall election could be called in either 2022 AD 63 or 2024 AD 33, staff evaluated the number of signatures presented for both districts.

Staff used an Excel spreadsheet, attached as Appendix A, to record the review of the challenges and the facial review of each signature. The spreadsheet has an entry for every signature line, including recommendations on every challenge and a recommendation that a signature is valid or invalid in both 2024 AD 33 and 2022 AD 63. Column C corresponds to 2024 AD 33, Column D to 2022 AD 63, Columns E to K to the challenges to individual signature lines, $L$ and $M$ to staff notes, and $N$ and $O$ to show whether a signature was removed due to a challenge or challenges. Attached as Appendix B are the scans of the recall petition that staff used to evaluate each challenged and each unchallenged signature.

After the initial review of all challenges and petition pages, staff conducted a secondary review to ensure consistency and accuracy. During the initial review, 15 staff members were assigned 100 pages each to review. For the secondary review, a limited number of three staff members were selected to review each packet. Limiting the number of staff for this second review allowed for targeted expertise and ensured consistency in the scrutiny of signatures and spreadsheet entries.

Following the review of the challenges, the facial review, and the second review, staff recommend that the Commission find that the petition contains:

- 6,866 valid signatures from 2022 AD 63, (6,850 required for sufficiency) and
- 3,807 valid signatures from 2024 AD 33 (7,195 required for sufficiency)

Staff recommend that because more than 6,850 valid signatures were submitted from 2022 AD 63, staff recommend that the Commission find the petition sufficient, and that the Commission formally attach a certificate of sufficiency to the petition. Under Wis. Stat. § 9.10(3)(b), "[i]f the official finds that the amended petition is sufficient, the official shall file the petition and call a recall election to be held on the Tuesday of the 6th week commencing after the date of filing of the petition."

If the Commission finds the petition sufficient, staff have provided a brief overview of relevant information in part 2 of the discussion concerning the question of within what district may a recall election be held.

Part 1 of the discussion will provide an overview of the challenges as well as the calculations made by staff leading to the recommended motion.

## Discussion Part 1 - Sufficiency of the Recall Petition

1. Staff Recommendations Concerning Challenges:

This section discusses the challenges brought against the recall petition by Representative Vos and provides a brief analysis from staff. Staff do not recommend removing any signatures due to these challenges.
a. Circulator Challenges:

Representative Vos challenges several circulator certifications under Wis. Stats. §§ 8.40(2) and $9.10(2)(\mathrm{em})$. Challenge, ( $8-9,16-18$ ). An affidavit by Ty Mrioued contains the specific allegations. Paragraph six of the affidavit alleges that circulators in an apartment building failed to provide specific apartment numbers. Mrioued Aff. (1-2). Wis. Stat. § 8.40(2) requires a
circulator's "street and number, if any" within the certification. Staff have recommended finding substantial compliance and dismissing challenges when an apartment number is missing. In this case, each circulator named provided a street and number, which on its face likely complies with the requirements of § 8.40. Staff recommend dismissing these challenges because each circulator complied with the minimum requirement to provide a street and number. If the Commission does not accept this recommendation, these pages could be restored by a correcting affidavit. Wis. Stat. § 9.10(2)(r)5.

Paragraphs 7 and 8 allege that the circulators provided nonexistent addresses. Id. (2). Paragraph 7 alleges that the address provided was 14695 Lorring Rd. Colorado Springs, Colorado. However, Exhibit 1 and the petition pages appear to staff to say 14695 Herring Rd. Colorado Springs, and staff were able to identify a home at this address using Google maps. Paragraph 8 alleges that a circulator address is 50 Caviler Lane in Elizabethtown, Pennsylvania. However, staff, and exhibit 1, read the address as 50 Garilee Lane, and staff identified a home at this address using Google maps. Paragraph 8 alleges that a circulator address was provided as 2152 Rugler Road in Glenview, Illinois. However, staff, as well as exhibit 1, identify the address as 2152 Rugen Road, and staff found an apartment complex at this address using Google maps. Because staff were able to read an address and identify a residence for each challenged address, staff recommend rejecting these challenges.

Paragraphs 10-16 allege that circulators provided an address other than their residence. Id. (2-3). It is not clear what residency standards apply to a circular who is not a Wisconsin resident, and even evidence that could prove someone did not reside at an address under Wis. Stat. § 6.10 may fail for a nonresident circulator under Wis. Stat. § 8.40(2). However, in this case, none of the evidence provided clearly shows that a circulator does not reside at the listed address. Nothing in the affidavit presents stronger evidence for residency for a circulator than what was provided in the certifications on the petition pages and that staff must presume valid under Wis. Admin. Code § EL 2.05(4). Bank records, Linkedin profiles, home ownership, or difficulty matching a name to an address do not prove where someone resides. The individuals researched may only share a name with the circulators, and individuals may move or provide outdated information on other forms. Far stronger evidence would be needed to show that an individual circulator resided somewhere other than the address stated on the page to overcome the presumption of validity.

Paragraphs 17-32 allege that circulators have been charged with or have been convicted of criminal offences. Id. (4-11). Unlike residency, it is clear that Wis. Stat. § 6.03(1)(b) applies to circulators who are and are not Wisconsin residents, and that anyone with a treason, felony, or bribery conviction who has not been pardoned or who has not completed their sentence would be an unqualified circulator, and that all signatures on a page circulated by such an individual would be invalid. Wis. Stats. §§ 8.40(2) 9.10(2) (em)2. However, many of the allegations-paragraphs $19,23,24,25,27,28,29,31,32$-concern charges or do not state whether the crime listed is a charge or a conviction or involves a felony offence. Charges alone, no matter how serious, do not render a circulator unqualified. Paragraphs 20 and 22 concern misdemeanor convictions. The allegations in paragraphs 21 , and 30 concern felony convictions, but fail to provide evidence that the circulators are still serving their sentences. Paragraph 26 states "on information and belief" that the circulator is on probation but does not provide supporting evidence other than a screenshot that appears to be from no later than 2020. The challenge on page 18 asks the Commission to independently verify whether these individuals are qualified circulators, but "the burden of proof for any challenge lies with the individual bringing the challenge" (Wis. Stat. §
$9.10(2)(\mathrm{g})$ ), and without providing evidence showing current felony convictions, that burden has not been met. Staff recommend dismissing these challenges.
b. False Representation Allegations:

Representative Vos alleges that three individuals "were falsely told that the recall petition was a petition to prevent farmland from being sold to Communist China." Chal. (18). Under Wis. Stat. $\S 9.10(2)(\mathrm{m})$, "[n]o signature may be stricken on the basis that the elector was not aware of the purpose of the petition, unless the purpose was misrepresented by the circulator." Staff have taken this to mean that if clear and convincing evidence shows that the purpose was misrepresented, that the signature should be struck. The Commission accepted recommendations under this understanding of the statute during the previous recall challenge. After reviewing the affidavits submitted by these three individuals, staff recommend striking two signatures due to the purpose of the petition being misrepresented by the circulators. Rodrigues Aff. (1-2), Schnieder Aff. (1-2). Staff used column E to record this recommendation. The third individual who provided an affidavit claims that the purpose of the petition was misrepresented, but that the individual did not sign the petition. Pomeray Aff. (1).
c. Forgery Allegations:

Representative Vos challenged a number of signatures within an affidavit submitted by a handwriting expert. Chal. 12-16. Staff note that this handwriting expert's skills appear more suited to using known samples of writing from specific individuals to identify whether or not a contested piece of writing was written by that individual. The letter states that:

My opinion is also qualified due to the fact, no known exemplars were made available for me to use for comparison to the questioned writing. Since the request was to determine if there were any writing styles that were similar to each other rather than to identify the writer, was able to apply my skills to draw a conclusion on many of the signatures and writings provided.

Page Ltr., 4. The request to determine whether signatures were similar to each other is not directly relevant to whether or not a valid signature has been submitted. Similar writing styles alone do not show that someone other than the named signatory signed the petition, especially if something other than the signature itself is being examined. The conclusion states that, "it is my expert opinion with a reasonable degree of professional certainty that there is an abundance of fraudulent activity that occurred throughout all of the Recall Petitions listed on the first page of this report." Id. However, "fraudulent activity" appears to mean that she believes that one person wrote parts of more than one line, or that information provided on a line was not all written by the same person. But this is a different standard than showing that the person named did not sign the paper. Very few of the exhibits attached allege that a signature itself is fraudulent, and in fact contrast the signature section with the other information on a signature line.

Wis. Stat. § 9.10(2)(j) states that "[i]f a challenger demonstrates that someone other than the elector signed for the elector, the signature may not be counted, unless the elector is unable to sign due to physical disability and authorized another individual to sign in his or her behalf." Staff also apply the standards of Wis. Admin. Code § EL 2.05, where appropriate, to recall petitions, and § EL 2.05(12) uses the passive voice to state that: "[a] complete address, including municipality of residence for voting purposes, and the street and number, if any, of the residence,
(or a postal address if it is located in the jurisdiction that the candidate seeks to represent), shall be listed for each signature on a nomination paper." This stands in contrast to § EL 2.05(8) and Wis. Stat. § 9.10(2)(j), which use the active voice and require an elector to sign the petition or instruct someone to sign on their behalf due to a disability.

Though staff always recommend that individuals provide all information on a signature line unless they require assistance due to a disability, as long as the signature itself is by the signatory and the information is accurate, a line should not be struck if another individual wrote other information on the line. In nomination paper review, the Commission has considered the issue of circulators filling in other information for electors to be an irregularity worthy of noting and has cautioned candidates against this practice, but it has approved the signatures for reasons consistent with the discussion below.

Most of the analysis in the letter and exhibits does not concern signatures but rather the other information of a signatory, most frequently the municipality name. Even accepting as true that the circulator wrote in the municipality names and other information on same pages does not successfully allege, or indicate, that the signature itself was forged. In many of these examples, the signature looks different than the information alleged to have been written by another person, and so long as the signature itself was written by the signatory, staff do not believe that it should be struck. Additionally, electors with disabilities may authorize another individual to sign a petition on their behalf, meaning that even if one individual signed for another, the signature may be valid. Wis. Stat. § 9.10(2)(j). To strike a signature, an allegation must sufficiently address this possibility. Below, staff only examine allegations concerning signatures.

On petition page 655, most of the allegations relate to municipality name and not signatures. Page Ltr. Ex. A. at A2. On line 10, the claim that someone was attempting to disguise the writing does not make sense. It does appear that one person signed, and another wrote in the rest of the information, but there is not an allegation that the information is incorrect or that the named individual is not the one who signed.

On petition page 1071, three signatures are questioned and called a "cursory attempt at disguise" but nothing describes why they appear to be disguised or alleges that someone other than the named individual signed the page. Page Ltr. Ex. B. at B3. The description shows why the signatures are different, not why they are the same, and contrasts the differences of the signatures with the other information in the signature lines.

On petition page 1209, 5 signatures are alleged to be written by the same person. Page Ltr. Ex. C. at C2. The address, municipality, and date information does look very similar, however, the signatures themselves are more distinguishable from each other. Though this is a possible case, without any affidavits from any of the signatories stating that they did not sign the page, the mere allegation that signatures look somewhat similar is not enough to meet the clear and convincing standard of Wis. Admin. Code § EL 2.07(4). The allegations raise some suspicion concerning the signatures, but do not offer any evidence specific to the signatories.

On petition page 1373, two signatures are alleged to have been written by the same individual. Page Ltr. Ex. F. at F2. Staff agree that the other information on lines 6 and 7 look very similar, but the signatures are again more distinct than the other writing, and again, the allegation that the signatures look similar and share characteristics cannot, without evidence from the signatories,
meet the clear and convincing evidence standard that the individuals listed did not knowingly sign the petition.
d. Line by Line Challenges within 5 Exhibits

Representative Vos challenged thousands of individual signatures within five numbered exhibits. Exhibit 1 alleges that addresses are not 2022 AD 63. To review these signatures, staff compared each line of the challenge with the text on the recall petition and looked up the address on the petition page in the Legislative District Viewer. If staff were able to use the address as provided on the petition to identify a residence within 2022 AD 63, staff marked burden not met on the spreadsheet. Wis. Stat. § 9.10(2)(e)5. If staff were unable to use the address on the petition to identify a residence within 2022 AD 63, staff marked burden met in column G, and also marked "false" in column D. Staff found that some of the challenged signatures had been crossed off by the circulator, meaning that no signature was presented for staff to review. In these instances, staff wrote "struck by circulator" or similar in column L to indicate that the challenge had been reviewed, but that no action could be taken, and that no struck signature was counted toward the total. Staff recommend finding that the burden was met on 1,568 of these challenges, and not met on 113 of these challenges (crossed out signatures were excluded).

Exhibit 2 alleges that collected on May 27 and May 28 are invalid and must be struck because they were collected outside of the appropriate circulation period. Challenge (11). Wis. Stat. § $9.10(2)(\mathrm{e}) 2$. explains that a signature may not be counted if " $[\mathrm{t}]$ he signature is dated outside the circulation period." The challenge does not dispute that the application of Wis. Stat. § $990.001(4)(b)$ allowed the petition to be filed on May 28, but argues that the circulation period ended on May 26. Challenge, (10-11). Staff recommend rejecting these challenges, which have been recorded as burden "not met" in column H. The challenge is correct that the Commission's own Recall of Congressional, County, and State Officials Manual states that these signatures should not be counted. However, in reviewing the governing statute, staff do not believe that the manual is correct on this point. Wis. Stat. § 9.10(2)(d) states in relevant part that:
[ $t$ ]he last date that a petition for the recall of an officer may be offered for filing is $5 \mathrm{p} . \mathrm{m}$. on the 60 th day commencing after registration. After the recall petition has been offered for filing, no name may be added or removed. No signature may be counted unless the date of the signature is within the period provided in this paragraph.

The governing statute combines the filing of the petition with the end of the circulation period. In staff's opinion, because Wis. Stat. § 990.001(4)(b) allowed the petition to be filed on May 28, the sentence stating that "after the recall petition had been offered for filing, no name may be added or removed" would apply to May 28, making that date the end of the circulation period described in the last sentence. Wis. Stat. § 990.001(4)(b) moves the only deadline provided by § $9.10(2)(\mathrm{d})$ and does not provide a basis to separate the end of the circulation period from the filing deadline, which is treated as one and the same by the recall statute. Staff recommend rejecting these challenges because the challenge does not allege that the recall petition was filed after the deadline, or that any signatures were added after the petition was filed.

Exhibit 3 alleges that individuals signed the petition multiple times for a total of 416 duplicate signatures. Challenge, (11). Staff evaluated these allegations using column I in the spreadsheet, and marked burden met if another signature with the same name and address was found on all
alleged lines. Wis. Stat. § 9.10(2)(i) states that "[i]f a challenger can establish that a person signed the recall petition more than once, the 2 nd and subsequent signatures may not be counted." Staff interpret this to apply to valid signatures, meaning that if the first signature is invalid for another reason, the first valid signature must be kept, and all subsequent signatures must be struck. In cases where an individual was alleged to have signed twice but the first signature was invalid, staff marked burden met for the challenge of the invalid signature and left a note explaining that the second signature was counted. No individual who was alleged to have signed a petition two or more times had more than one signature counted toward the total. Staff recommend finding that the burden was met on 375 of these challenges, and not met on 28 of these challenges (crossed out signatures were excluded).

Exhibit 4 alleges that 63 signatories did not provide a complete address for a variety of different reasons, including that no address was provided or that the address provided does not exist, or was illegible or incomplete. Challenge (11). Wis. Stat. § 9.10(2)(e)4. states that a signature cannot be counted if " $[t]$ he residency of the signer of the petition sheet cannot be determined by the address given." Staff reviewed each allegation using column J on the spreadsheet, and wrote burden met if a valid address could not be identified using the information provided by the signatory. If a valid address could be discerned, staff wrote that the burden was "not met." Staff recommend finding that the burden was met on 42 of these challenges, and not met on 15 (crossed out signatures were excluded).

Exhibit 5 alleges that the dates provided by 35 signatories were dated after the date of the circulator. Wis. Stat. $\S 9.10(2)(\mathrm{e}) 3$. states that a signature cannot be counted if " $[\mathrm{t}]$ he signature is dated after the date of the certification contained on the petition sheet." Staff used column K in the spreadsheet to evaluate these allegations, and marked burden met if the signature line contained a date earlier than the certification date. Staff recommend finding that the burden was met on 33 challenges, and not met on 2 challenges.
e. District Number Challenge

Representative Vos alleges that the recall petition as a whole is invalid due to stating at the top that the signatories are electors of the "63rd Assembly District." He argues that:

Based on the Wisconsin Supreme Court's injunction against the prior Legislative maps, no election may occur utilizing these districts. Indeed, a special election has already been scheduled for July 30, 2024, using the new Legislative maps. As such, the recall was initiated in the incorrect Assembly District and fails.

Challenge, (1). Whether the injunction prevents a recall election to occur using distinct lines that have been declared unconstitutional remains an unresolved legal question. However, the claim that the Commission used the 2024 district maps for a special election is not entirely correct. It would be just as accurate to say that the Commission used the 2022 district maps because, for this and only a very few other districts, the lines are the same. Commission staff do not believe that the Commission holding a special election in State Senate District 4 resolved any of the relevant questions because the district number and the district boundaries remained the same. The same is not true for 2022 district 63. The territory that constituted 2022 AD 63 is now split between 2024 AD 33 and 2024 AD 66. Put simply, State Senate District 4 is a unique case because its boundaries in 2022 and 2024 are identical.

The Challenge states that, "as to 'special or recall elections,' the new maps apply 'to offices filled or contested concurrently with the 2024 general election.' Id., §2(2)." Id. (4). The Challenge argues that because nomination papers under the 2024 Legislative maps have already been accepted by the Commission for a Partisan Primary that will be held on August 13, that any recall held or called under this petition would be "concurrent" with the 2024 general election. The challenge cites an Attorney General opinion in support of this argument. Id. (6).

The Challenge also claims that Representative Vos "no longer resides in the 63rd Assembly District" and that "[b]ased on new Legislative maps that became effective on February 20, 2024, Vos now resides in the 33rd Assembly District." Id. (3). The challenge alleges that no recall election can proceed in 2024 AD 33 because the signatories on the pages all claimed to be electors of the 2022 AD 63, stating:

WEC cannot transform the recall petitions into something they are not. Petitioner Snorek never sought a recall election for the 33rd Assembly District, and not a single elector attested that he or she was supporting a recall in the 33rd. As such, WEC cannot certify a recall for the new 33rd Assembly District. Challenge (7).

## f. Request for an Evidentiary Hearing

Finally, the challenge asks the Commission to "conduct an evidentiary hearing to determine how it came to be that felons stretching from Arizona to Maryland came to southern Wisconsin to collect signatures for a State Assembly recall race." Challenge (2, 19-20). The Commission will allow both parties to speak and present their arguments during the meeting, and staff do not believe that the further step of an evidentiary hearing would be relevant to the Commission's determination because staff were able to evaluate and make a recommendation concerning each challenge against signatures. It is also not precisely clear what factual questions the Commission would be addressing in an evidentiary hearing apart from the allegations of fraud that were presented in the challenge itself.

## 2. The Rebuttal

The rebuttal first raises several procedural arguments against the challenge. The rebuttal argues that Representative Vos did not file a verified challenge because his attorney filed and signed the challenge, and he did not himself provide a verification of the challenge. Rebuttal (2). The rebuttal cites Wis. Admin. Code § EL 20.03(5), which states that " $[t]$ he complainant, not the complainant's representative, shall verify the allegations of the complaint," and also Wis. Admin. Code § EL 2.11(2)(a), which states that recall challenges "shall be made by verified complaint" and that "the form of the complaint, the filing of the complaint and the legal sufficiency of the complaint shall comply with the requirements of ch. EL 20." Id. The rebuttal also argues that the challenge was not properly served under Wis. Admin. Code § EL 20.03(6) because a copy of the challenge was not mailed to or served on the petitioner, and the challenge did not contain a certification of service. Id. 2-3. Finally, the rebuttal argues that the challenge failed to provide the address of the complainant and respondent under Wis. Admin. Code EL § 20.03(4). Id. 3. The rebuttal argues that because the challenge was not properly verified and served, the Commission should not consider the challenge and instead apply the presumption of validity to all challenged signatures. Staff believe that the procedure used for this challenge is consistent with the Commission's past practices, and that it is not clear what aspects of Wis. Admin. Code EL 20 apply to recall challenges. The challenge was verified by counsel for Representative Vos and was received by the Petitioner by email.

The rebuttal also argues that Wis. Stat. § 9.10 does not allow the "WEC to conduct an independent examination of the Petition to determine the sufficiency of signatures," and asks the Commission to determine that the petition is sufficient on its face. Id. 4. Staff believe that the Commission is required by Wis. Stat. $\S 9.10(3)(b)$ to conduct "a careful examination whether the petition on its face is sufficient." Staff reviewed all signatures using the standard facial review procedures that are used for nomination papers.

The rebuttal argues that 2022 AD 63 is the correct district for a recall petition against Representative Vos, and cites Art. XIII Sec. 12 of the Wisconsin Constitution, noting that the constitution refers to recalls of "any incumbent." Id. 6. The rebuttal argues that Representative Vos is representing 2022 AD 63 and will continue to represent that district until new incumbents are sworn in under the 2024 Legislative Maps, noting also that Art. XIII Sec. 12 provides in part that " $[t]$ he incumbent shall continue to perform the duties of the office until the recall election results are officially certified." Id. The rebuttal also argues that the Wisconsin Supreme Court in Clarke v. WEC did not invalidate the results of any previous election, remove any incumbents from office, or specifically prohibit recall elections concerning an incumbent. Id. 8. The Commission may discuss this argument with counsel during the meeting.

The rebuttal argues that the challenge is deficient due to Attorney Fernholz affidavits being made "on information and belief," and that they do not explain how the allegations are based on personal knowledge. Id. 10. The affidavits, similar to all challenges evaluated by the Commission, rely primarily on the information present on the petition pages, and cite publicly available extrinsic sources as evidence. Wis. Admin. Code § EL 2.07(1), (4), and (5) require the Commission to examine any evidence submitted in a challenge, which expressly includes extrinsic sources such as district maps.

The rebuttal, replying on an affidavit of John Von Haden, contests specific allegations within the challenge. Regarding exhibit 1 (residence outside 2022 AD 63) of the challenge, it states that 241 signatures that were crossed off were challenged and that 89 individuals challenged for residing outside 2022 AD 63 reside within the district. Id. 11. Regarding exhibit 3 (duplicates), it alleges that 2 signatures were crossed off and that 17 are not duplicates. Id. 12. Regarding exhibit 4 (address issues), it alleges that 5 were crossed off, and 28 of the signatures contained identifiable and valid residences. Id. The affidavit of Mr. Von Haden states that some of the words within the challenge do not reflect the words on the page of the petition and attempts to show the accurate names and addresses. Von Haden Aff. (2). Staff did not apply any challenge to a signature that was crossed out because no such signature line could be counted toward the total. The total number of burdens met, and burdens not met markings broadly align with these recommendations, and in general, staff recommended accepting even fewer challenges than this affidavit would suggest.

The rebuttal argues that the affidavit of Ty Mrioued should not result in any signatures being removed. Id. 13. The rebuttal argues that Wis. Stat. § 8.40(2) requires only "street and number" and that a missing apartment number is thus not a deficiency, that the information about circulator residency is hearsay and not acceptable evidence, and that no information was provided showing a circulator was not a qualified elector due to a felony conviction. Id. 13-14. Staff did not recommend accepting any of these challenges.

The rebuttal argues that the signatures collected on May 27 and 28 are valid due to the application of Wis. Stat. § $990.001(4)(\mathrm{b})$. Id. 14-15. Staff did not recommend accepting any of these challenges.

The rebuttal argues that the allegations of forgeries only amount to an opinion that some of the signatures looked similar, and not that specific signatures are invalid. Id. 15-16. Staff did not recommend accepting any of these challenges.

The rebuttal argues that the affidavits from individuals claiming to have been misled do not identify the individual who misled them, and that only two of the three signed the petition. Id. 16. Staff recommended accepting the challenges based on the two affidavits from individuals who swore they had been misled.

Regarding the request in the challenge for an evidentiary hearing, the rebuttal argues that an extension of time could have been requested from a circuit court in order to conduct more fact finding before filing the challenge, and that option was not pursued. Id. Staff do not recommend holding an evidentiary hearing.

## 3. The Reply

Regarding the argument that the challenge was not properly filed or served, the reply argues that Wis. Stat. § 9.10 requires a challenge to be verified but does not require that the official be the one to verify the challenge and argues that references to Wis. Admin. Code § EL 20.03 apply only to complainants, and not to challengers of a recall petition. Reply (1-3). The reply also argues that the challenge relied on WEC staff concerning acceptable procedure for submitting the verified challenge. Id. (3-4). The reply also argues that the rebuttal did not comply with the same administrative code sections at issue. Id. (34). The reply argues that under Wis. Stat. $\S 9.10(3)(b)$, that the WEC is required to conduct its own "careful examination" before determining the sufficiency of the petition, and that the Commission would thus be required to consider the same issues in its own review. Id. (5-6). Staff recommend considering all challenge filings, and believe that the procedures used have been consistent, though the application of EL 20 will remain unclear until the Commission's emergency rule on EL 2 takes effect and removes all references to EL 20 within EL 2.

The reply reiterates the argument in the challenge that the Commission is enjoined from holding any election in 2022 AD 63, and states that no binding court precedent exists concerning the question of what district boundary would apply but argues that the Attorney General Opinion provided in the challenge should be persuasive, and that the 2022 districts no longer exist after Act 94 repealed and replaced those districts. Id. (6-11). The Commission may discuss this argument with counsel during the meeting.

The reply alleges that the rebuttal provided no evidence to counter the allegations that circulators provided false addresses, and that the Commission should deem the arguments conceded for several of the circulators. Id. (12). It argues that because mail could not be delivered without an apartment number, the lack of a number or letter renders the address insufficient. Id. (12-13). The reply argues that the allegations of forged signatures were also not countered by an affidavit stating that the signatures are genuine. Id. (13). The reply concedes that crossed off signatures should be removed from the challenge, but that the duplicate affidavit does not explain why the signatures listed should not be removed and that the allegations of address issues and invalid dates should lead to the removal of those signatures. Id. (13-14). The reply also reiterates the argument that signatures collected after May 26 are invalid. Staff did not recommend accepting the circulator challenges, the forgery challenges, and the post-May 26 challenges.

## 4. Staff Calculations

After reviewing all challenged signatures staff recommend that the challenge met the burden of clear and convincing evidence for 2009 signature lines and failed to meet the burden for 375 signature lines. These numbers reflect challenged lines instead of individual challenges because several lines were challenged for more than one reason. After a facial review of the remaining signatures, staff recommend the Commission find that 3,807 valid signatures were submitted in 2024 AD 33, and 6,866 valid signatures were submitted in 2022 AD 63. The petitioner has thus submitted enough valid signatures for the Commission to find the petition sufficient regarding 2022 AD 63.

Though staff recommend finding the petition sufficient and attaching a certificate of sufficiency to the petition and formally filing the petition under Wis. Stat. § 9.10(3)(b), this recommendation does not discuss calling an election due to the unresolved question concerning the proper district for such an election.

If the Commission disagrees with some of the staff recommendations and finds the petition insufficient, the Petitioner would receive 5 days to "amend the petition to correct any insufficiency," after which the Commission would have 5 days to again consider any amended petition for sufficiency. Wis. Stat. § 9.10(3)(b).

## Discussion Part 2 - District of Recall Election:

If the Commission finds petition sufficient, the Commission would be faced with determining within which district a recall election could be held. Wis. Stat. § $9.10(3)(b)$ ("If the official finds that the amended petition is sufficient, the official shall file the petition and call a recall election to be held on the Tuesday of the 6th week commencing after the date of filing of the petition."). The Tuesday of the 6th week commencing after today's meeting would be Tuesday, August 6, though staff note that $\S 9.10(3)(\mathrm{b})$ does provide that " $[\mathrm{u}]$ pon showing of good cause, the circuit court for the county in which the petition is offered for filing may grant an extension of any of the time periods provided in this paragraph."

This step has been complicated by the Clarke v. WEC injunction from the Wisconsin Supreme Court stating that it, "enjoin[s] the Wisconsin Elections Commission from using the current legislative maps in future elections." Clarke $\mathbb{\|} 3$. Relatedly, the Court stated that "[b]ecause we enjoin the current state legislative district maps from future use, remedial maps must be drawn prior to the 2024 elections." Id. बI 4.

Following the injunction, the Commission filed a "Motion for Clarification of Opinion and Order as it Relates to Recall and Special Elections" with the Wisconsin Supreme Court. On April 3, 2024, the Court denied the motion, stating in its order that:

On December 22, 2023, we enjoined the "Elections Commission from using [the prior] legislative maps in all future elections" because the maps violated the Wisconsin Constitution. Clarke v. WEC, 2023 WI 79, $\uparrow 3$, 410 Wis. 2d 1, 998 N.W.2d 370. Based on the submissions before us, we decline to further clarify or amend the opinion and order.

Subsequent to our December 22 order, the Legislature enacted 2023 Wisconsin Act 94, enacting new state legislative districts maps, and the Governor signed them into law. Act 94 is not before us in the Clarke case and any examination of these maps departs from the relief requested in Clarke v. WEC. We will "not depart from our general practice that this court will not offer an advisory opinion or make a pronouncement based on hypothetical facts." State ex rel. Collison v. City of Milwaukee Bd. of Rev., 2021 WI 48, 946,397 Wis. 2d 246, 960 N.W.2d 1. As a
threshold matter, it is WEC, not this court that has the "overall statutory responsibility for the administration of Wisconsin's elections." Democratic Nat'l Committee v. Bostelmann, 488 F.Supp.3d 776, 796 (W.D. Wis. 2020) (citing Wis. Stat. § 5.05(1)).

As relevant to this discussion, and as cited within the challenge, 2023 Wisconsin Act 94 in Section 2 contains an initial applicability section stating that:
(1) This act first applies, with respect to regular elections, to offices filled at the 2024 general election.
(2) This act first applies, with respect to special or recall elections, to offices filled or contested concurrently with the 2024 general election.

Staff do not provide a recommendation concerning this issue, and the Commission may discuss this question during the meeting, potentially seeking the advice of counsel in closed session.

## Recommended Motion:

After careful examination of all signatures submitted on the petition to recall Representative Vos, and after reviewing the challenge, rebuttal, and reply as described in this memo and within the Appendices, the Commission finds that, as recommended in this memo, the petition contains 6,866 valid signatures from 2022 AD 63 and 3,807 valid signatures from 2024 AD 33. The Commission finds that the petition is sufficient regarding 2022 AD 63 because more than 25 percent of the number of electors who cast a vote for governor at the last election within that territory signed the petition. The Commission finds that the petition is insufficient regarding 2024 AD 33 because fewer than 25 percent of the number of electors who cast a vote for governor at the last election within that territory signed the petition. Staff shall use this motion to create a certificate and shall attach the certificate to the petition materials and transmit those materials and the materials discussed during this meeting to both parties.

## WISCONSIN ELECTIONS COMMISSION

In RE: the matter of:

May 28, 2024 Recall Petition Filed against
Representative Vos

## REPRESENTATIVE ROBIN VOS' VERIFIED CHALLENGE TO THE RECALL PETITION FILED MAY 28, 2024

## INTRODUCTION

The recall petition filed against Speaker of the Assembly Robin Vos fails for the following reasons.

First, the recall was initiated in the old 63rd Assembly District. Based on the Wisconsin Supreme Court's injunction against the prior Legislative maps, no election may occur utilizing these districts. Indeed, a special election has already been scheduled for July 30, 2024, using the new Legislative maps. As such, the recall was initiated in the incorrect Assembly District and fails.

Second, the recall effort once again has fallen short of the threshold of 6,850 signatures. Of the estimated 9,055 signatures submitted, nearly 2,000 were from outside the 63 rd Assembly District. The number dips much lower once the remaining signature pages are stricken for circulators who failed to provide a valid address, signatures collected after the deadline, duplicate signatures, signatures that post-date the circulator signature date, and signers with missing or incomplete address information.

Third, once again the recall effort was filled with fraud and election law violations. The Vos campaign has identified numerous fraudulent signatures, signers who were lied to about the
purpose of the recall, and out-of-state felons who were brought in to circulate petitions. Because of the wild allegations made by the Recall Committee that Vos hired out-of-state felons to collect signatures against him in the first recall, WEC should conduct an evidentiary hearing to determine how it came to be that felons from stretching from Arizona to Maryland came to southern Wisconsin to collect signatures for a State Assembly recall race.

## BACKGROUND

On January 10, 2024, Matthew Snorek submitted to WEC a "Statement of Intent to Circulate Recall Petition" against Speaker Vos. The basis for the recall was:

Vos is blocking fair elections in WI. Vos mislead [sic] the WI Assembly in the impeachment process of Meghan [sic] Wolfe. Vos said he will "try as hard as I can to make sure Donald Trump is not the nominee in 2024. Vos supported the unlawful drop boxes. Wisconsin must move "Forward" without Vos in power.

The recall petition template indicated that it was for "Robin Vos 63 rd Assembly District" and that all of the qualified electors were from the 63rd Assembly District.

Under Wis. Stat. § 9.10(1)(b), "a petition for recall of an officer shall be signed by electors equal to at least 25 percent of the vote cast for the office of governor at the last election within the same district or territory as that of the officeholder being recalled." WEC determined that the number of signatures necessary to trigger a recall election in the old 63rd Assembly District is 6,850. On April 11, WEC determined that the recall petition fell short of the 6,850 signatures requirement for the 63rd Assembly District.

Not only did the first recall petition fall woefully short of the required signatures, but it was plagued with fraud and election law crimes. For example, out-of-state felons circulated petitions using fake addresses to hide their identities. At least 23 individuals had their names fraudulently added to the recall petition, including children. Recall circulators lied to voters about the basis for the recall, and even cornered a woman in a parking lot and intimidated her into signing
a petition for "women's rights." The circulators also submitted signatures from an incapacitated woman, a non-citizen, and an inmate. All of these crimes were outlined in Vos' challenge to the recall petition in March. Vos subsequently filed a verified complaint with WEC on May 23 against Snorek and the other circulators who participated in the election law violations. That complaint remains pending.

Sensing that he was hoisted with his own petard in the first recall, Snorek did not even bother waiting until WEC made a final determination before initiating a second recall on March
27. The basis for the second recall had a different rationale, though no less understated:

Robin Vos should be recalled for his tacit support of the Chinese
Communist Party (CCP), acceptance of money and trips from the
CCP, failure to protect Wisconsin farmland from the CCP, lack of commitment to election integrity, blocking lower prescription drug costs, and flagrant disrespect for his own constituents by calling them "whack-jobs, morons, and idiots."

In its Campaign Registration Statement, the Racine Recall Committee provided that it was seeking to recall Vos in the 63rd Assembly District, which is the District that Vos was elected to in 2022. However, Speaker Vos no longer resides in the 63rd Assembly District. Based on new Legislative maps that became effective on February 20, 2024, Vos now resides in the 33rd Assembly District.

In a Memorandum issued March 28, WEC Chief Legal Counsel Jim Witecha alluded to the Wisconsin Supreme Court's injunction in Clarke v. Wisconsin Elections Comm'n, 2023 WI 79, 410 Wis. 2d 1, 998 N.W.2d 370, in which the supreme court enjoined further use of the Legislative maps that were in place in the 2022 elections. Attorney Witecha cautioned that WEC "has NOT yet formulated its opinion on recall and circulation district viability in light of Clarke." On April 3, the Wisconsin Supreme Court declined WEC's request to offer guidance on which legislative maps applied to recall elections.

On May 28, Snorek submitted 1,491 pages of recall petitions with an estimated 9,055 signatures.

## ARGUMENT

## I. Because the Wisconsin Supreme Court Has Enjoined Any Election From Occurring in the Old 63rd Assembly District, the Recall Was Improperly Initiated and Cannot Proceed

On December 22, 2023, the Wisconsin Supreme Court held that the Legislative districts which were in place in the 2022 elections violated the Wisconsin Constitution's contiguousterritory requirement. Clarke v. Wisconsin Elections Comm'n, 2023 WI 79, MIII 34, 77, 410 Wis. 2d 1, 998 N.W.2d 370. As a remedy, the court enjoined WEC from using the then-current maps "in all future elections." Id., IIII 56, 77. The court further provided the remedial maps must be adopted prior to the 2024 elections. Id. The decision did not provide any exceptions, and the statewide injunction remains in effect today, prohibiting any elections under the maps which have been determined unconstitutional.

On February 19, 2024, Governor Evers signed Senate Bill 488, which created new legislative districts. See 2023 Wis. Act 94 (published February 20, 2024). As to "regular elections," the new maps apply "to offices filled at the 2024 general election." Id., §2(1). Likewise, as to "special or recall elections," the new maps apply "to offices filled or contested concurrently with the 2024 general election." Id., §2(2).

We have already entered the 2024 general election stage, as the deadline for the submission of nomination papers for the August 13 partisan primary was June 3. See Wis. Stat. § 8.15(1). WEC has until June 28, 2024, to certify this recall petition. See Wis. Stat. § 9.10(3)(b). Assuming this recall is certified, it would result in the recall taking place on August 6 or even August 13 (the date of the partisan primary). See Wis. Stat. § 9.10(3)(b). If there is a primary, it would occur on

August 6 or 13, with the general election four weeks after that. See Wis. Stat. § 9.10(3)(f). As such, we have already reached the stage where the recall is running "concurrently" with the 2024 general election.

This is no longer a hypothetical scenario. On May 14, 2024, Governor Evers signed an Executive Order calling for a special election in the 4th Senate District. Executive Order \#225. The election shall be held on July 30, 2024, with any potential primary occurring on July 2, 2024. Id. The order calls for use of the new maps under 2023 Act 94. Id. No legal challenge has been filed to this order, and nomination papers were due June 4. Id. Barring any court order that the Executive Order was unlawful, a special election will run under the new legislative maps prior to this potential recall election. It is inconceivable that WEC could certify a special election on July 30 under the current legislative maps, but then flip back and certify a recall election in August or September under the old legislative maps.

The Attorney General's Office has reached the same conclusion in a prior redistricting dispute. Following the 1980 census, the Wisconsin Legislature and the Governor were unable to agree on new legislative district boundaries. The matter went to litigation before a three-judge federal panel, and on February 22, 1982, the court "entered an order declaring the current reapportionment scheme unconstitutional and enjoining the defendant state Elections Board from preparing for or administering any elections using the current Senate and Assembly districts." Wisconsin State AFL-CIO v. Elections Bd., 543 F. Supp. 630, 632 (E.D. Wis. 1982). The court subsequently dissolved the injunction and entered a final order with new legislative maps. Id. at 639. The court's order was to "be effective for the 1982 legislative elections and thereafter until such time as a valid constitutional redistricting plan is enacted into law." Id.

Following the court's decision, Senate President Fred Risser requested a formal opinion from Attorney General Bronson La Follette on how the old district map would be applied to elections held before November 1982. The Attorney General issued a formal opinion on August 19, 1982, that answered the following two questions thusly:

1. Are the electors of the old district or the electors of the new district required to sign petitions to recall a holdover senator?

Answer: Electors of the new district.
2. Are the electors of the old district or those of the new district entitled to vote in a special election to fill a vacancy in the office of a holdover senator?

Answer: Only electors of the new district.
No. OAG 48-82, 1982 WL 188344, at *1 (Wis. A.G. Aug. 19, 1982). As the Attorney General opined, "the old districts cannot be utilized for purposes of nomination and election after June 17, 1982 [the date of the federal court's order]. For purposes of nomination and election, the new legislative district lines became effective that date." Id. The Attorney General further determined that "neither recall elections nor elections to fill a vacancy can be based on an apportionment plan which has been found unconstitutional." Id. at *3.

As to the question of whether potential recall signatures must come from the district lines used in the 1980 elections or the ones to be used in the 1982 elections, the Attorney General was emphatic:

In regard to recall petitions, the state constitution provides that '[s]uch petition shall be signed by electors . . . in the . . . district from which such officer is to be recalled.' It does not require signatures by electors in the district from which the officer was elected although the districts would in the usual event be identical.
$I d$.

The Clarke injunction combined with 2023 Wis. Act 94 means that the old 63rd Assembly District cannot be used for the recall election. Based on the new legislative maps, Speaker Vos' current residence places him in the 33rd Assembly District. This is the only District in which a recall election could take place.

Because the recall cannot proceed in the 63rd Assembly District, the recall was improperly initiated and must be rejected out of hand.

## II. No Recall Election Can Proceed in the New 33rd Assembly District Because the Recall Petitions Never Referenced this District

For the reasons stated above, the recall cannot occur under the prior 63rd Assembly District. But conducting a recall election in the new 33rd Assembly District is just as problematic, if for different reasons. The recall petitions all state that that the signatories are "qualified electors of the 63rd Assembly District." The signatories (at least those who actually were in old 63rd Assembly District) in effect attested to a recall for an Assembly District that no longer exists.

WEC cannot transform the recall petitions into something they are not. Petitioner Snorek never sought a recall election for the 33rd Assembly District, and not a single elector attested that he or she was supporting a recall in the 33 rd. As such, WEC cannot certify a recall for the new 33rd Assembly District.

## III. Thousands of Signatures Must be Stricken

Because the recall was initiated for an Assembly District that can no longer be used for elections, this second recall effort must be dismissed out of hand. Alternatively, even if the 63rd Assembly District is utilized for the recall, the effort fails because, once again, Snorek's petition has fallen short. This section identifies thousands of signatures that must be stricken for a variety of reasons, which results in the petition falling well short of the 6,850 required for certification.

## A. Signatures From Outside of the 63rd Assembly District Must be Stricken

Although WEC has yet to perform a preliminary review of signatures that fall outside of the 63rd Assembly District, the Vos campaign's initial review identified 1,922 signatures that fall outside of the District. (Fernholz Aff., Ex. 1.)

## B. Numerous Circulators Provided False or Incomplete Address Information

Recall circulators must provide their "residence with street and number" on each circulated petition. Wis. Stat. § 8.40(2). A violation is a Class I felony. See §§ 8.40(2), 12.13(3)(a), 12.60(1)(a). Numerous circulators violated this provision by providing incomplete or outright false address information.

Several circulators listed non-existent addresses:

- Justin Gracier lists an address of 14695 Lorring Road, Colorado Springs, Colorado 80908. Per the local County Assessor's office, this address does not exist.
- John Adamson at 50 Caviler Lane in Elizabethtown, Pennsylvania.
- Gabriela Brumar at 2152 Rugler Road in Glenview, Illinois.
(Mrioued Aff., gIII 7-8.)
Other circulators provided an address that they are no longer residing at, a parent's address, or a completely irrelevant address to where they currently reside:
- Dax Brown provided an address of 2983 E. Millen Way in Fresno, California. Based upon information provided by his bank record, it would appear that Brown actually resides at 6346 N. Selland Avenue in Clovis, California. Indeed, Brown even provides the City of Clovis as his location in his LinkedIn profile.
- Doug Bricker, provided an address of 1877 Fruitwood Avenue in Batavia, Illinois. Based on a PeopleMap search, Mr. Bricker resides at 45491 Muirfield Drive, in Canton, Michigan.
- Gary Alan Feldman's correct address is 1026 Knorr Street in Philadelphia, PA. However he provided a house address of 626 Knorr Street in Philadelphia, PA.
- Joshua Foss provided an address of 12241 State Highway 27 in Ferryville, Wisconsin. However, all records show that he presently resides at E3656 Sandy Bay Road in Kewaunee, Wisconsin.
- Michael Kim provided an address of 1441 E. Germann Road, Apartment 2135 in Chandler, Arizona. The Vos campaign was not able to locate anyone by that name living at this apartment complex.
(Mrioued Aff., TIII 12-16.)
Finally, the following circulators reside in an apartment complex but failed to provide their apartment numbers: Grace Huff, Ambriel Six, Justin Moser, Brandon Hawks, Kimimila Webster Thunder, and Jordon Flynn. (Mrioued Aff., I[ 6.)

Each page submitted by the circulators identified in this section must be stricken.

## C. Circulation Pages Collected After May 26, 2024 Must be Stricken

Pursuant to Wis. Stat. § 9.10, a petition for the recall of an officer cannot be circulated until after the registration under Wis. Stat. § 11.0902 has been completed. § 9.10(2)(d). The petition must be filed by 5:00 p.m. on the 60th day after registration. Id. No signature may be counted unless the date of the signature is within the period described in § 9.10(2)(d). Id.; see also § 9.10(2)I2. Once the recall petition has been offered for filing, no name may be added or removed. $I d$.

When computing time provided by statute, "[t]he time within which an act is to be done . . . shall be computed by excluding the first day and including the last; and when any such time is expressed in hours the whole of Sunday and of any legal holiday, from midnight to midnight, shall be excluded." Wis. Stat. § 990.001(4)(a). "If the last day within with an act is to be done . . . falls on a Sunday or legal holiday the act may be done . . . on the next secular day." § 990.01(4)(b).

The requirements for circulating a recall petition are discussed in Wisconsin Elections Commission's Recall of Congressional, County, and State Officials Manual, which provides:

Circulation of the recall petition must be completed within 60 days after the petitioner files a campaign registration statement and intent to circulate a recall petition with the filing officer. The completed petition must be offered for filing (submitted to the filing officer), no later than 5:00 p.m. on the 60th day after the date of registration. Any signature on a recall petition that is dated either before the date of registration or more than 60 days after the registration date is invalid. ${ }^{1}$

If the deadline for submitting the petition falls on a weekend or holiday, the petition must be filed by the next business day, but valid signatures may not be dated outside of the 60-day circulation window.

Wisconsin Elections Commission, Recall of Congressional, County and State Officials, Aug. 2020, at 2 (emphasis added). Similarly, the instructions for preparing recall petitions that are included with the recall petition form provides: "the petition shall be filed no later than 5:00 p.m. on the 60th day after registration of the recall committee. After the petition is filed, no name may be added or removed. Any signature obtained before registration or after the appropriate circulation period may not be counted. Individuals or committees seeking to recall elected officials should carefully review Wis. Stat. § 9.10(2)(e) concerning the validity of signatures on recall petitions." Wisconsin Elections Commission Form EL-170 Instructions.

[^1]Here, the Statement of Intent to Circulate was filed on March 27, 2024, which made the petition due by 5:00 p.m. on May 26. However, because May 26th was a Sunday and May 27th was a holiday, the petitioners were able to file the petition by 5:00 p.m. on May 28th. Yet the 60day circulation window still ended at 5:00 p.m. on May $26 .{ }^{2}$ Therefore, any signatures collected after the 26th are invalid.

The Vos campaign has identified 347 signatures from May 27 and 28 which must be stricken. (Fernholz Aff., Ex. 2.)

## D. Additional Signatures That Failed to Comply With Wisconsin Law

While information included in a petition is "entitled to a presumption of validity," signatures of individuals are subject to challenge. Wis. Admin. Code EL 2.05(4). ${ }^{3}$ For example, "[o]nly one signature per person for the same office is valid." EL 2.05(11). The Vos campaign has identified 416 duplicate signatures. (Fernholz Aff., Ex. 3.)

A signer must provide a "complete address, including municipality of residence for voting purposes, and the street and number, if any, of the residence." Wis. Admin. Code EL 2.05(12). If the address of the signer "is missing or incomplete," it cannot be counted, "unless residency can be determined by the information provided on the nomination paper." EL 2.07(15)(c). Sixty-three signers did not provide valid or complete address information. (Fernholz Aff., Ex. 4.) "No signature may be counted when the residency of the circulator cannot be determined by the information given on the nomination paper." EL 2.05(14). Accordingly, Vos challenges these signatures.

[^2]Finally, Wisconsin law provides that a "signature on a petition sheet may not be counted if $\ldots$. [t]he signature is dated after the date of the certification contained on the petition sheet." Wis. Stat. § 9.10(2)(e)3. The Vos campaign has identified 26 signatures which were dated after the circulator's signature date. (Fernholz Aff., Ex. 5.) Vos challenges all signatures on these petitions in which the date of the signer post-dates the date of the circulators' signature. ${ }^{4}$

## IV. Once Again, the Recall Effort Was Plagued By Fraud and Criminality

The shambolic nature of the first recall effort was well-documented and is the subject of a formal complaint that was filed by Vos against Snorek and other circulators on May 23. While counsel for the Recall Committee blamed the criminal behavior in the first recall on vague and unsubstantiated allegations of "outside infiltrators from New York and Florida," the recallers assured the public that this time around would be different. It appears that the second recall is nothing more than a bad remake.

As set forth below, the Vos campaign has uncovered evidence of circulators forging names and signatures on the recall petitions, out-of-state felons who circulated petitions, and individuals who were told they were signing not a recall petition, but a petition to prevent the Chinese Communist Party from purchasing Wisconsin farmland. And this was all uncovered in the span of just 10 days, making it likely this is a mere sample of Snorek and the recallers' underhanded efforts at election fraud. Apparently, some lessons need to be learned twice.

## A. At Least Four Circulators Forged Names on Petitions

Vos retained Eileen Page, a court-recognized expert witness on handwriting, to review a sample of suspicious signature pages submitted by the Recall Committee. Page's report and

[^3]curriculum vitae are enclosed with this challenge. Although Page reviewed just a small number of recall petitions, her findings were alarming.

Page examined nine petition pages that were circulated by Josias Andujar, Gail Golec, Vlad Litvin, and Larry Grafanakis. Page's assessment of these nine pages is as follows:

## Writing Comparison: Exhibit A (2pp)

1. $04 / 21 / 2024$ - Page No. 655 - Josias Andujar, circulator ( 10 signatures)

- Illustrates similarities that are unique idiosyncrasies that show ownership of style. An example would be the lower case " t " in "burlington." In row \#1 \& 2. It starts at the top and descends to form a loop that ascends and is eventually used to form the t-bar. That unique characteristic referred to as an idiosyncrasy, is also found in row \#4 and \#6. This is a good example of the same person writing all 4 words.


## Writing Comparison: Exhibit B (3pp)

2. $05 / 16 / 2024$ - Page No. 1071 - Gail Golec, circulator ( 6 signatures)

- Illustration of too many extremes in a writing style.
- Illustration of unnatural differences in one set of cursive signatures combined with too many unexplained similarities in the second set of cursive signatures.
- Illustration of similar writing styles that were probably done by the same writer.


## Writing Comparison: Exhibit C (2pp)

3. $05 / 20 / 2024$ - Page No. 1209 - Vlad Litvin, circulator ( 6 signatures)

- Illustrates an obvious example of the same person writing all the signatures and additional information in all five rows.


## Writing Comparison: Exhibit D (3pp)

4. $05 / 23 / 2024$ - Page No. 1344 - Gail Golec, circulator ( 7 signatures w/3 crossed out)

- Illustrates the misuse of tremulous writing. There are examples of writing with tremors and some without supporting the argument that the writing has been disguised and is therefore not authentic.
- Illustrates some examples of writing style differences and similarities.


## Writing Comparison: Exhibit E (3pp)

5. $05 / 25 / 2024$ - Page No. 1347 - Gail Golec, circulator ( 8 signatures)

- Illustrates examples of comfort level and discomfort in writing cursive. The top signature is authentic while the two tremulous signatures below it are fabricated and therefore are not considered authentic signatures.
- Illustrates unexplained differences because there are too many variations in one style of writing to be considered authentic.
- Illustrate strong similarity indicating that one writer wrote "Burlington" on all 5 lines and one writer wrote all the dates.


## Writing Comparison: Exhibit F (2pp)

6. $05 / 25 / 2024$ - Page No. 1373 - Gail Golec, circulator (8 signatures)

- Illustrate examples of similarities indicating one writer even when the alleged cursive signatures are illegible scribbles.

Writing Comparison: Exhibit G (2pp)
7. $05 / 27 / 2024$ - Page No. 1375 - Gail Golec, circulator (10 signatures)

- Illustration of extreme signature discrepancies. This vast miss-match of writing styles is an example of fraudulent activity.


## Writing Comparison: Exhibit H (2pp)

8. $05 / 27 / 2024$ - Page No. 1376 - Gail Golec, circulator ( 10 signatures)

- Illustration of unexplained differences among all the writing styles. .there is too many variables in line quality, legibility, pressure patterns and letter formations and proportions.
- Illustration at the bottom of the page is another example of extreme differences in the names of the signer and the strong similarities in the printed information.


## Writing Comparison: Exhibit I (2pp)

9. 05/27/2024 - Page No. 1389 - Larry Grafanakis (10 signatures)

- Illustrates a misuse of tremors to disguise the person's writing style.

Page concluded, "[a]fter a careful and thorough examination of all the evidence provided, it is my expert opinion with a reasonable degree of professional certainty that there is an abundance of fraudulent activity that occurred throughout" the petition pages she reviewed. The examples were:

- Similar characteristics were identified in the various writing styles in the signatures, addresses and numbers. The prevalence of such similarities ultimately determined that it is highly probable that one person wrote more than one signature and potentially the corresponding information in that row.
- Differences that were evident were unnatural and unexplainable and therefore have been determined that it is highly probable that the writer attempted to disguise his/her writing style so that identifying ownership of style would be hampered.
- Tremulous strokes were also used intermittently to disguise style ownership. However, that strategy makes fraudulent activity more obvious because tremors are a consistent process when they are authentic.
- Mix and match writing styles were used to camouflage letter formations and overall legibility. Although that does happen on occasion, the changes that occur in a person's writing under those conditions are usually subtle and still maintain characteristics that determine ownership. When the changes are drastic in appearance and extreme in occurrence, they are categorized as fraudulent activity.
- Illegible letters were used in the form of angular lines, circular motions, or a combination of chaotic lines going in various directions. Over the years, there has been an increase in signatures that look more like an illegible scribble; however, when a scribbled signature has a particular motion, slant, size, pressure pattern, and line quality, those characteristics are implemented into the printed and/or cursive writing in a more legible form. Many of the scribbled signatures on the petitions were erratic and had too many unexplained variations from the other writing in the row to be considered authentic. Verification could be strengthened with a comparison to the known exemplars.

It is a felony to forge a signature on a recall petition. See Wis. Stat. §§ 8.40(2), 12.13(3)(a), 12.60(1)(a). All nine of these pages must be stricken.

This also calls into question every single petition submitted by these four individuals. As described more fully below, WEC should conduct an evidentiary hearing before it accepts any signature pages submitted by these four individuals. This requirement is especially warranted given that Snorek submitted numerous fraudulent signatures in the first recall attempt.

## B. Once Again, the Recall Committee Relied on Out-of-State Felons to Circulate Nomination Papers

Wisconsin does not permit convicted felons to vote, unless they have completed the term of their sentence, including probation or extended supervision. Wis. Stat. §§ 6.03(1)(b), 304.078(3). Anyone who is not eligible to vote is likewise not eligible to circulate recall petitions. Wis. Stat. § 8.40(2).

Set forth below are 14 circulators with confirmed criminal records:

1. Stephen Wright, Saline County, Arkansas, has been charged with:
i. Possession Controlled Substance Sch I, II
ii. Possession Controlled Substance Sch VI
iii. Possession of Drug Paraphernalia
2. D. Reed Porter, Walworth County, convictions for:
i. Battery, Domestic Abuse
ii. Disorderly Conduct, Domestic Abuse
3. Jonathan Korte, Brown County, conviction for:
i. Felony 2nd Degree Sexual Assault of Child
4. Michael Morin, Baltimore, Maryland, conviction for:
i. Several charges and convictions of Assault in the 2nd degree
ii. Order of protection granted against Morin on December 24, 2023
5. Timothy LaRose, Baltimore, Maryland, conviction for:
i. Failure to return to \& remain at scene of accident
ii. 2019 arrested on felony fugitive warrant in Florida
6. Jesus Aguilera, Baltimore, Maryland, charges of:
i. Possession with intent to deliver narcotics (non-marijuana)
ii. Possession of a firearm during a drug trafficking crime
7. Alex Iten, Baltimore, Maryland:
i. Two charges for assault
8. Laura Lolya, Brevard County, Florida, convictions for:
i. DWI
ii. Possession of Marijuana
iii. May 10, 2024, DUI causing damage
9. Kelly Walker, Arizona, charges for:
i. Fighting
ii. Disorderly conduct
iii. Breach of peace
iv. Interference with an educational institution
v. Refuse order to leave educational property
vi. Walker failed to appear in court. It is believed, based upon the information found, that there is presently a warrant for her arrest.
10. Brittany Baker, North Carolina:
i. Pending criminal charges in North Carolina from a January 30, 2024 DWI arrest.
11. Jason Zehe, Waukesha County:
i. Pending OWI with PAC $>=0.15$ from April 4, 2024 (24-TR-1656)
12. Elvira Brooks, Milwaukee, conviction for:
i. Child Abuse - Neglecting a Child, Found Guilty at Court Trial
13. Mark Harry Gabriel, Texas, Ohio, and Wisconsin, convictions for:
i. Criminal Trespass, Fort Worth, Texas
ii. Criminal Trespass, Cleveland, Ohio
iii. Criminal Trespass, Dallas, Texas
iv. Obstruction, Wisconsin
14. Eric Paige, Illinois, convictions for:
i. Resisting - Obstructing Officer
ii. Unlawful Possession of Drug Paraphernalia
iii. Reckless Conduct
iv. Disorderly Conduct/Assault
(Mrioued Aff., gIII 17-32.)
For the out-of-state felons, it is difficult to determine if all of them have completed their sentences. If these circulators had not completed the terms of their sentences, they would be prohibited from voting in Wisconsin, and thus prohibited from serving as circulators. As such, WEC should verify whether each of these individuals would be eligible to vote in Wisconsin, and thus eligible to serve as circulators. See Wis. Stat. § 9.10(2)(em)2.

This is especially important given the Recall Committee's stated concern that the first recall effort was "sabotaged" by criminals from out of state. Was Snorek aware that all of these individuals were circulating recall petitions? If not, how did they come to circulate petitions? Such questions provide a reasonable basis for WEC to conduct an evidentiary hearing.

## C. Once Again, Individuals Were Misled Prior to Signing the Recall

It is a felony for a circulator to fraudulently procure signatures by misrepresenting the nature of the recall petition. See Wis. Stat. § 8.40(2) (Circulator must attest that he "knows that [signers] signed the paper with full knowledge of its content."). Once again, the recall effort relied on false pretenses to obtain signatures. Three individuals were falsely told that the recall petition was a petition to prevent farmland from being sold to Communist China. (See Affidavits of Leann Pomeroy, Kent Schneider, and Jessica Rodriguez.)

There are likely additional signers who signed under false pretenses. The Vos campaign retained a communications firm, FLS Connect, that texted 2,927 individuals who may have signed the recall petition with the following: "Friends and neighbors of Robin Vos here. Our records
indicate that you may have signed a petition to recall Republican Robin Vos. Because of reports of fraud, we are texting to confirm you are not a victim." (Berkley Aff., III[3-4.) FLS asked recipients the following:

- Text 1 back to confirm you signed the petition.
- Text 2 back to confirm you signed this petition but were not aware of its purpose. For example, some believed they were signing to save farmland or better fund education.
- Text 3 back to confirm you do not believe you signed this petition and you do not support a recall election.
(Id., , $[44$.$) Between June 4$ and June 5, FLS received 24 responses of "Text 2" and 24 responses of "Text 3." (Id., ©5.)


## D. WEC Should Conduct an Evidentiary Hearing to Determine the Full Scope of Election Fraud Committed by Snorek and the Recall Committee

This challenge has set forth a substantial amount of election fraud committed by the second recall effort. However, given the tight statutory time constraints imposed for challenging the roughly 9,000 signatures, much work remains and many questions are left unanswered. WEC should exercise its authority to order an evidentiary hearing.
"Any challenge to the sufficiency of a petition required to comply with s. 8.40, Stats., shall be made by verified complaint filed with the appropriate filing officer. The form of the complaint, the filing of the complaint and the legal sufficiency of the complaint shall comply with the requirements of ch. EL 20; the procedure for resolving the complaint, including filing deadlines, shall be governed by this section and not by ch. EL 20." Wis. Admin. Code EL § 2.11(2)(a). "After the deadline for filing a response to a challenge, the filing officer shall decide the challenge with or without a hearing." EL § 2.11(3).

Wisconsin Admin. Code EL § 20.06, which governs hearings, provides, in pertinent part:
(1) Before issuing a final decision or order on the merits of a complaint filed with the commission under this chapter, the commission or its administrator shall conduct an evidentiary hearing, under ch. 227, Stats., if either of the following occurs:
(a) In the commission's judgment, a hearing is necessary in the interest of justice and a material question of fact exists.
(b) A hearing is expressly required by statute.
(2) Before issuing a final decision or order on the merits of a complaint filed with the commission under this chapter, the commission or its administrator may conduct an evidentiary hearing, under ch. 227, Stats., when:
(a) The commission concludes that facts exist which have not been presented and which may tend to resolve the dispute.
(b) The commission, in its discretion, determines an evidentiary hearing is appropriate.

EL § 20.06 (1)-(2). Because EL § 2.11(3) permits the filing officer to decide the challenge with or without a hearing, which ultimately pertains to the sufficiency of the verified complaint/challenge to the recall petition, EL § 20.06 gives WEC the authority to conduct an evidentiary hearing on a challenge to a recall petition.

At the April 11 hearing on the first recall petition, counsel for the recall committee raised concerns that the first recall had been "sabotaged" and "infiltrated" by "outsiders from New York and Florida," possibly "at the behest of Robin Vos or on his behalf." Whether that assertion was based on evidence or was a fevered dream has not been determined. But given the involvement of out-of-state criminals in the second recall effort, it seems plausible that the Recall Committee will again try and blame their own election fraud on Vos and his campaign. Given the stakes and the allegations of fraud, an evidentiary hearing would be appropriate, where recall circulators could testify under oath and be subject to cross-examination. See Matter of Recall of Redner, 153 Wis. 2d 383, 394 n.6, 450 N.W.2d 808 (Ct. App. 1989) ("One instance where it may be proper to hold an evidentiary hearing [in a recall challenge] is when significant fraud or misrepresentation is alleged by the challenger . . . .").

## CONCLUSION

For the reasons set forth herein, WEC should decline to certify the recall petition.

Dated at Waukesha, Wisconsin this 7th day of June, 2024.

# CRAMER MULTHAUF LLP <br> Attorneys for Respondent, Robin Vos 

BY: Electronically signed by Matthew M. Fernholz<br>Matthew M. Fernholz, SBN: 1065765<br>Janna L. Sorgatz, State Bar No. 1124583

CRAMER MULTHAUF LLP<br>1601 East Racine Avenue • Suite 200<br>P.O. Box 558<br>Waukesha, WI 53187-0558<br>(262) 542-4278<br>mmf@cmlawgroup.com<br>jls@cmlawgroup.com

## VERIFICATION

I, Matthew M. Fernholz, being first duly sworn upon oath, state that I am counsel for Representative Robin Vos and I personally read the Verified Challenge to the Recall Petition, and that the information contained therein is true and correct based on my personal knowledge, or where not based upon personal knowledge, I believe the information to be true based upon information and belief. I reserve the right to supplement or change any information provided in the Verified Challenge to the Recall Petition based upon new information or evidence that becomes available to me.


Matthew M. Fernholz
State Bar No. 1065765

Subscribed and sworn to before me this 7th day of June, 2024


## STATE OF WISCONSIN

## WISCONSIN ELECTIONS <br> COMMISSION

In RE: the matter of:

May 28, 2024 Recall Petition Filed against
Representative Vos

## AFFIDAVIT OF MATTHEW M. FERNHOLZ

## STATE OF WISCONSIN )

) ss.
COUNTY OF WAUKESHA )

MATTHEW M. FERNHOLZ, being first duly sworn on oath, deposes and states as follows:

1. I am one of the attorneys for Representative Robin Vos and have personal knowledge of the facts set forth herein.
2. Attached and marked as Exhibit 1 is a spreadsheet of all signers who, upon information and belief, do not reside in what used to the be $63^{\text {rd }}$ Assembly District.
3. Attached and marked as Exhibit 2 is a spreadsheet of all signers who signed the Recall Petition after May 26, 2024.
4. Attached and marked as Exhibit $\mathbf{3}$ is a spreadsheet of all duplicate signatures.
5. Attached and marked as Exhibit $\mathbf{4}$ is a spreadsheet showing all signers who provided incomplete address or residency information.
6. Attached and marked as Exhibit $\mathbf{5}$ is a spreadsheet identifying signatures with incorrect dates.

c. Date
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| Kenosha | 5/2/2024 Daniel Roumbanis | 877 Private Road 2 | Hartman |
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| Mount Pleasant | 5/17/2024 Lydia Montoya | 5 Arnoldsburg Rd | Conway |
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| Spann | 235 Newman Rd |
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| Smitz | 4411 Sheridan Rd |
| Harris | 2416 Jerome Blvd |
| Rohde | 2307 Blake Ave \#3 |
| Thompson | 8930 Mackie Ct |
| Pagliaro | 5321 Douglas Ave |
| Pahn | 9701 S 27th St |
| Champion | 2603 Maple Grove Ave |
| McGlone | 6639 16th Ave |
| Bardley | 1701 PAckard Ave \#153 |
| Johnson | 631 S. Greenbay Rd \#12 |
| Pessley | 211 Oregon Street |
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| Harden | 1510 Yount St |
| Tello | 1808 Grange Ave |
| Phillips | 7521 5mile Rd |
| Londre | 218189 th St Lot 24 |
| Beadles | 1120 W Colonial Drive |
| Hempel | 2800 Wexford Rd |
| Luxem | 2937 N. Emmertson Rd |
| Platzer | 4942 Indian Hill Dr |
| Deltart | 307 Cherry Hill Drive |
| Brughman | 4840 Indian Hills Dr \#7 |
| Grauwels | 4552 Galways Rd |
| Hempel | 2800 Wexford Road |
| Tolsan | 2327 Rivershore Drive |
| Rossman | 1775 N Newman Road |
| Bibsett | 4619 Spring St |
| Blaeso | 435 Cherry Hills Dr |
| Larrin | 317 Newman Rd |
| Pearson | 4249 South Circle Drive |
| Nuteraunebacl 227 Indian Hills |  |
| McKusker | 409 Edwards St |
| Muniz | 3030 Hamlin Ave |
| Shumway | 1430 Maryland Ave |
| Dexter | 5501 Cambridge Lane |
| Jennings | 1929 Menomonee Ave |
| Levandowski | 4249 S Circle Dr |
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30 Gary
30 Gail
30 Courtney
33 Vin
35 David
42 Cathy
48 Gavin
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51 Verlon
51 Louis
54 Kendra
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55 Jacque
56 Minnie
56 Jason
56 Glen
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57 Jessica
61 Kurt
61 Rose
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61 Cynthia
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| Mount Pleasant | 4/26/2024 Moira Rounds | 15872 N 18th St | Phoenix |
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| Mount Pleasant | 4/28/2024 Moira Rounds | 15872 N 18th St | Phoenix |
| Salem | 4/13/2024 Moira Rounds | 15872 N 18th St | Phoenix |
| Kenosha | 5/25/2024 Linda C lorio | 2220 Dillard Drive | Conway |
| Kenosha | 5/22/2024 Linda C Iorio | 2220 Dillard Drive | Conway |
| Racine | 4/23/2024 Stan Sisson | 10929 W Ashland | Avondale |
| Mount Pleasant | 5/24/2024 Gary DeWayne Toba | 74 Gum Street | Turrell |
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| Mount Pleasant | 5/16/2024 Gary DeWayne Toba | 74 Gum Street | Turrell |
| Mount Pleasant | 4/16/2024 Gary DeWayne Toba | 74 Gum Street | Turrell |
| Mount Pleasant | 4/4/2024 Gary DeWayne Toba | 74 Gum Street | Turrell |
| Trevor | 5/21/2024 Maria DeSautel | 11080 E Dale Lane | Scottsdale |
| Trevor | 5/21/2024 Maria DeSautel | 11080 E Dale Lane | Scottsdale |
| Racine | 5/19/2024 Stephanie Zink | 2105 W Vineyard | Phoenix |
| Mt. Pleasant | 5/27/2024 Stephanie Zink | 2105 W Vineyard | Phoenix |
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| Racine | 4/23/2024 Abigail Merritt | 1211 Brice Square | Belcamp |
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| Mt. Pleasant | 4/7/2024 Daniel Roumbayer | 877 Private Road | Hartman |
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| Mt. Pleasant | 5/6/2024 Michael Morn | 3059 Churchville | Churchville |
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| Caledonia | 4/6/2024 James A Clark | 5891 US Highway 1 | Henderson |
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| Mt. Pleasant | 5/25/2024 Robert Alan Greatsiı | 2405 Dwight St | Racine |
| Burlington | 5/10/2024 Amber Murray | 11024 W Hayward | - Glendale |
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| Mount Pleasant | 4/5/2024 D. Reed Porter | 28866 W Pioneer Gri Cary IL |  | 60013 | 4/5/2024 |
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| Mount Pleasant | 4/29/2024 D. Reed Porter | 28866 W Pionee | Cary IL | 60013 | 4/6/2024 |
| Mount Pleasant | 4/15/2024 Josias Andujar | 876 47th Ave | Vero Beact FL | 32966 | 4/4/2024 |
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| Racine | 4/24/2024 Grace Huff | 50377 Oakview D | Chesterfiel MI | 48047 | 4/22/2024 |
| Racine | 4/8/2024 Grace Huff | 50377 Oakview D | Chesterfiel MI | 48047 | 4/22/2024 |
| Racine | 5/24/2024 Justin Moser | 50345 Oakview D | Chesterfiel MI | 48047 | 4/23/2024 |
| Salem | 5/25/2024 James A Clark | 5891 US Highway | 5 Henderson NC | 27537 | 4/20/2024 |
| Racine | 5/25/2024 Michael Morin | 3059 Churchville | Churchville MD | 21028 | 4/6/2024 |
| Racine | 5/16/2024 Michael Morin | 3059 Churchville | Churchville MD | 21028 | 4/6/2024 |
| Racine | 4/25/2024 Michael Morin | 3059 Churchville | Churchville MD | 21028 | 4/6/2024 |
| Racine | 4/24/2024 Michael Morin | 3059 Churchville | Churchville MD | 21028 | 4/6/2024 |
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| Racine | 4/2/2024 Michael Morin | 3059 Churchville | Churchville MD | 21028 | 4/6/2024 |
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 4/24/2024 Linda C lorio 4/24/2024 Janet Paquette 4/5/2024 Janet Paquette
 4/24/2024 Moira Rounds



 5/21/2024 Chris Hull

 4/24/2024 Chris Hull

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1704 12th St
1700 200th Ave
4002 W Johnson Ave
1401 11th Ave Trl \#71
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391386 th Pl
6616 108th Ave
1948 12th St
1948 12th St
1625 Byrd Ave
1532 Oregon St
223108 th Street
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7900 Stonecreek
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3045 Chatham
3733 N Greenbay Rd
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1956 Linden Ave
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1944 Linden Ave
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5722 Wildwood
3241 S 27th St
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5/24/2024 James. A Clark
5/27/2024 Stan Sisson
5/2/2024 Stan Sisson
4/20/2024 Gary Dewane Toba
5/2/2024 Jesus Aguilera
5/14/2024 Moira Rounds
5/23/2024 Madison Jane Oew
4/26/2024 Gabriela Brumar
4/23/2024 Chris Hull
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| Kulakock | 4803 Tanglewood Av |
| Malek | 4803 Tabor Rd |
| Patterson | 1036 Blaine Ave |
| Leiringer | 1856 Roosevelt Ave |
| Cruz | 1742 Deane Blvd |
| Miller | 809 Yout St |
| Prunty | 829 Yout St |
| Steep | 1544 Phillips Ave |
| Evans | 3919 Ruby Ave \#313 |
| Pfost | 3919 Ruby Av \#311 |
| Nocherica | 4022 Washington Rd |
| Harman | 2218 200th Ave |
| Purik | 3537 80th Street |
| Schneider | 3539 80th Street |
| Ebben | 1325 Arthur Ave |
| Ebben | 1325 Arthur Ave |
| McDonald | 8411 Halverson Rd |
| Juarez | 1942 12th |
| Patterson | 1900 12th St |
| Sanchez | 191412 St |
| Balderas | 1957 Linden Ave |
| we | 1941 Linden Ave |
| Boyd | 1962 Linden Ave |
| Boyd | 1960 Linden Ave |
| Clay Jr | 195812 st |
| Martinez | 1945 Linden Ave |
| Smith | 1929 Linden Ave |
| Zeranek | 3250 Morris St |
| Winters | 1637 Quincy Ave |
| Davitz | 3535 Conty H |
| Garlet | 4314 Kennedy Dr 103 |
| Pecea-Metzin | 1227 Arther Ave |
| Rivers | 4929 N Fairway Dr |
| Ward | 1644 Boyd Ave |
| Ward | 1418 North St |
| Matheson | 1215 Indiana St |
| DeLeon | 162 |


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| 2121 S Alston Ave | Durham NC |
| 319 Oakland Ave | Waukesha WI |
| 4536 46th St NW | Washingto DC |
| 1330 Seling Ave | Baltimore MD |
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5/27/2024 Eric Chacon 4/15/2024 Andrew Cegielski 5/21/2024 Chris Hull 5/3/2024 Jesus Aguilera

 4/22/2024 Jesus Aguilera




 4/20/2024 Jesus Aguilera




 4/10/2024 Moira Rounds



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1103 Straffard Ct
1351 N Browns Lake Dr
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5432 Windward Dr
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 5/26/2024 Shannon West



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| Sertz | 4244 Green Briar Ln | Mt Pleasant |
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| Portugal | 7932 Jay Exe Sec Ave | Mt Pleasant |
| Anderson | 2215 Blaine Ave | Mt. Pleasant |
| Fleming | 4802 Erie St | Racine |
| Navarro | 410121 st St | Racine |
| Kimbell | 4917 L??? rd | Racine |
| Oswald | 2624 Olson St | Racine |
| Schultz | 3003 21st St | Racine |
| Moldenauer | 21709 Indian Hills Dr | Mt. Pleasant |
| Burhans | 1639 Brandi St | Burlington |
| Isermann | N6213 W Lakeshore Dr | Burlington |
| Taylor | N5757 Lyons Rd | Burlington |
| Hofer | 1660 Betty Jean Ln | Burlington |
| Kibitlewsic | 1639 Brandi St | Burlington |
| Wiggins | 3214 Northwestern Ave \#6 | Racine |
| Kosidowski | 8320 82nd Street | Kenosha |
| Prill | 480834 Ave | Kenosha |
| Buram | 509 18th St | Racine |
| Abbott | 1125 N Ohio | Mount Pleasant |
| Parson | 5000 S Loomis Rd | Waterford |
| Pea | 6236 N Rivery Bay Rd | Waterford |
| Bervan | 3637 Sweet Clair | Racine |
| Cochenet | W31058672 Casper Dr | Mukwonego |
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| Sirny | 208 S Jefferson Park Rd | Waterford |
| Cowles | 220 S 7th St \#10 | Waterford |
| Renz | 1901 Hoyer Run | Waterford |
| Zellmer | 120 S River road | Waterford |
| Morgan | 24930 69th St | Paddock Lake |
| Krug | 2701 Hamilton Ave | Racine |
| Heanson | W1066 Valley View Rd | East Troy |
| Kusak | 6185 S Rosetree Pass | New Berlin |
| Schall | 3660 Hennepin Place | Racine |
| Began | 4334 Wesway Ave | Mount Pleasant |
| Bretschneider | 615 Perry Ave | Mount Pleasant |
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| Hoover | 5111 Graceland Blvd | Mount Ple |


| 499 Susan |
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| 499 Annabel |
| 501 Caleb |
| 511 Jessica |
| 511 Jordan |
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| Kansasville | 5/25/2024 D. Reed Porter | 28866 W Pioneer Grı Cary |
| Waukesha? | 4/11/2024 D. Reed Porter | 28866 W Pioneer Grı Cary |
| Franksville | 4/19/2024 D. Reed Porter | 28866 W Pioneer Grı Cary |
| Racine | 4/5/2024 D. Reed Porter | 28866 W Pioneer Grı Cary |
| Racine | 5/27/2024 Jeff Zink | 2115 W Vineyard Rd Phoenix |
| Mount Pleasant | 5/25/2024 Jeff Zink | 2115 W Vineyard Rd Phoenix |
| Kenosha | 4/20/2024 Jeff Zink | 2115 W Vineyard Rd Phoenix |
| Racine | 5/2/2024 Jeff Zink | 2115 W Vineyard Rd Phoenix |
| Waterford | 4/20/2024 Jeff Zink | 2115 W Vineyard Rd Phoenix |
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| Burlington | 5/24/2024 Stephen Wright | 1603 New Hope Rd Bendon |
| Racine | 4/6/2024 Stephen Wright | 1603 New Hope Rd Bendon |
| Racine | 4/27/2024 Stephen Wright | 1603 New Hope Rd Bendon |
| Racine | 4/16/2024 Stephen Wright | 1603 New Hope Rd Bendon |
| Milwaukee | 4/23/2024 Trexler Biehm | 660 Ray Street Pea Ridge |
| Burlington | 4/20/2024 Trexler Biehm | 660 Ray Street Pea Ridge |
| Mount Pleasant | 5/14/2024 Trexler Biehm | 660 Ray Street Pea Ridge |
| Burlington | 5/27/2024 Ella Thompson | 132 El Dorado Drive Little Rock |
| Mount Pleasant | 5/10/2024 Josias Andujar | 876 47th Ave Vero Beact |
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2307 Summit
14016 Golf Rd
1113 Virginia St
430621 st St
836 Spring Lake Dr
451721 Ave
1729 Center Street
403 Buena Park Rd
403 Buena Park Rd
5560 State Rd 36
2 Oregon St
3850 Stonybrook Drive
1435 West Blvd
9102 W Cleveland Ave
368388 th St
2436 County Rd V
116 Conway St
3603 St Andrews Ct
1691 Wood Rige Lane
1614 Church St
28630 107th St
4163 Mile Rd
490 Sheridan Rd
9219 Dahling Ln
5101 Wright Ave \#42
1950 Racine St
1224 Main St
2313 Carmel Ln
1217 Schiller St

556 Diane
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556 Luis
556 Natasha
556 Tonya
558 Shelly
559 Elaine
560 Maurice
562 Austin
562 Taylor
565 Paul
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573 Jessica
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 5/28/2024 Maria DeSautel 4/15/2024 Maria DeSautel 5/25/2024 Maria DeSautel 5/24/2024 Maria DeSautel 5/23/2024 Maria DeSautel
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 5/18/2024 Kelly Walker 4/6/2024 Kelly Walker 5/22/2024 Kelly Walker


 4/25/2024 Brandon Hawks







 5/2/2024 Jesus Aguilera








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1918 Monroe
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944 Franklin Ave
3702 E Oak Wood Rd
1420 14th St
7627 48th Ave
7400 28th Ave
3421 Mercury Lane
2900 Wright Ave
1180 Spruce Rd
8621 Thompson Dr
8621 Thompson Dr
1682 Mill St
308 N Front St PO Box 12
1904 Ehlert St
3612 N Green Bay Rd
3900 Ruby Ave
1862 Roosevlt Ave
2201 Blaine Ave
1628 Park Ave
3608 Douglas Ave \#406
2121 Monroe Ave
645 S Green Bay Dr
4241 Chekanoff
326 Freres Ave
1703 Areturus Ave
1102 Yout St
627 Newmann Rd
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 | 4/6/2024 Jesus Aguilera |
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|  | 3492 Daisy Ln |
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|  | 5210 33rd Ave |
|  | 1527 Hayer Ave |
| 1129 Blueberry Ln |  |
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| 4724 124th St | Raymond |
| 89333 Mile Rd | Franksville |
| 4816 S Forest Ridge Dr | Burlington |
| 225 Main St | Racine |
| 4930 S 28th St | Milwaukee |
| 201 S River St | Waterford |
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223 N Milwaukee St
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3346 Oregon St
4425 Garden Dr
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901 Newman Rd
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| 5/24/2024 Catherine Justice | 16920 Raines Rd | LR AR |
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| 2901 Gillen St |
| 422 Whipple Tree Lane |
| 7208 Northwestern Ave |
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| 1814 64th Street |
| 424 Lake Ave |
| 13623 4 Mile Rd |
| 835 Hayes Ave |
| 3430 Haven Ave |
| 6004 Graceway Dr |
| 5520 LaSalle |
| 135234 Mile Rd |
| 4410 Indian Hills Dr |
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 4/8/2024 Kelly Walker
 4/23/2024 Kelly Walker 4/5/2024 Kelly Walker 4/5/2024 Kelly Walker 5/22/2024 Kelly Walker 4/5/2024 Kelly Walker 4/17/2024 Kelly Walker 5/2/2024 Josias Andujar 4/28/2024 Josias Andujar 5/14/2024 Justin Gracier
 5/23/2024 Justin Gracier

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 4/21/2024 Josias Andujar
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| Mount Pleasant |

| Carlson | 737 Hwy DD |
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| Carlson | 737 Hwy DD |
| Capoun | 301 County Rd DD |
| Aguinaga | 3503 308th Ave |
| Siegel Jr | 96007 Mile Rd |
| Thompson | 407 Ivy Glen Court |
| Bailey | 29323 Riverview Lane |
| Kless | 6532 Channel Rd |
| Dowding | 399 Honey Creek Rd |
| Morrison | 1230 Villa Street |
| Ryan | 3253 St Rd 36 |
| Traughbler | 5253 St Rd 36 |
| Beaulieu | N6296 County Rd DD |
| Rotrago | 310 Lance Dr |
| Placencia | 2506 James Blvd |
| Dowding | W399 Honey Creek Rd |
| Lynd | 2562 Honey Creek Circle |
| Quist | 2562 Honey Creek Circle |
| Winters | 6225 1st St |
| Miller | 701 County Rd DD |
| Fischer | 2202 Loni Ln |
| Hecht | 1730 LaSalle St |
| Simpson | N1527 Geneva Avenue |
| Anderesa | N1527 Geneva Avenue |
| McCann | 28817 Beach Dr |
| Castillo | 1134 W Grant |
| Vliegenthart | 4800 80th St |
| Krueger | W234 HY D |
| Krueger | W234 HY D |
| Peaske | W841 Potter Rd |
| Vandegemoht | 627 Patricia St |
| Walsh | 308 Sweet Rd |
| Thurmann | 1629 Pratt Ave |
| Hutchinson | 1316 16th St |
| Morinez | 1628 Grand Ave |
| Rondane | 1942 Quincy Ave |
| Jones | 1126 Motor Dr |
| Hagopin | 4319 Greenbriar Ln |

752 Bonnie
752 Wesley
753 Greg
753 Santiago
754 Lawrence
754 Calista
761 Tonya
761 Key
761 Kayla
762 Julie
764 Laurie
764 Mark
765 Beverly
765 Kenneth
765 Alicia
768 Sam
768 Elisabeth
768 Jesse
768 Angela
769 Amanda
771 Romedy
777 Shelly
779 Anne
779 Scott
779 Ellis
779 Carlos
780 KL
780 Kate
780 Phillip
780 Nancy
780 Susan
780 Meliss
780 Amber
780 Jordan
780 Joseph
780 Raychel
787 Chante
795 Cynthia

| Mount Pleasant | 5/21/2024 Jasias Andujar | 876 47th Ave | Vero Beacr FL |
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| Kenosha | 4/2/2024 Jasias Andujar | 876 47th Ave | Vero Beacr FL |
| Kansasville | 5/22/2024 Joshua Foss | 25 Rosewood Rd | Batesville AR |
| Racine | 5/27/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Racine | 5/18/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Racine | 4/23/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Racine | 4/6/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Racine | 4/6/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Racine | 4/5/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Racine | 5/17/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Racine | 5/2/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Racine | 4/25/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Racine | 5/2/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Elkhorn | 5/27/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Elkhorn | 5/22/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Wind Lake | 4/20/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Wind Lake | 4/20/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Waterford | 4/8/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Burlington | 4/30/2024 Brittany Baker | 125 TBA Drive | Gastonia NC |
| Cudahy | 5/27/2024 Brittany Baker | 125 Tea Drive | Gastonia NC |
| Burlington | 5/21/2024 Brittany Baker | 125 Tea Drive | Gastonia NC |
| Burlington | 5/1/2024 Brittany Baker | 125 Tea Drive | Gastonia NC |
| Raymond | 5/16/2024 Zachary Steffler | 8610 E Cloverdale | Nashville MI |
| Racine | 5/26/2024 Zachary Steffler | 8610 E Cloverdale | Nashville MI |
| Genoa City | 5/27/2024 Bryntin Cordova | 1065 Armorlite Dr | San Marco؛ CA |
| Waterford | 4/5/2024 Bryntin Cordova | 1065 Armorlite Dr | San Marco؛ CA |
| Norway | 4/2/2024 Bryntin Cordova | 1065 Armorlite Dr | San Marco: CA |
| Burlington | 4/11/2024 Bryntin Cordova | 1065 Armorlite Dr | San Marco؛ CA |
| Waterford | 5/19/2024 Bryntin Cordova | 1065 Armorlite Dr | San Marco: CA |
| Racine | 4/2/2024 Barbara Struckm | ¢ 326 South Main Str | Cottage Gri WI |
| Mt Pleasant | 5/25/2024 Jay Schroeder | 1295 North Lake St | Neenah WI |
| Mt Pleasant | 5/27/2024 Jay Schroeder | 1295 North Lake St | Neenah WI |
| Burlington | 4/17/2024 Josias Andujar | 876 47th Ave | Vero Beact FL |
| Racine | 5/25/2024 Ryan Graham | 364 Manono St | Kailua HI |
| Racine | 5/25/2024 Ryan Graham | 364 Manono St | Kailua HI |
| Kenosha | 4/24/2024 Ryan Graham | 364 Manono St | Kailua HI |
| Kenosha | 4/24/2024 Ryan Graham | 364 Manono St | Kailua HI |
| Greenfield | 5/24/2024 Ryan Graham | 364 Manono St | Kailua HI |


| Hagopin | 4319 Greenbriar Ln |
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| Zasa | 6914 21st Street |
| Grall | 2225 Washington Ave |
| Baer | 1624 Keatney Ave |
| Johnson | 1608 Charles St |
| Perry | 1434 Thurston Ave |
| Walker | 21810 16th St |
| Walker | 2435 21st St |
| Wardener | 110912 Collage Ave |
| Johnson | 3546 Newman Rd |
| May | 5507 Byrd Ave |
| Nesbitt | 617 Wisconsin St (\#7) |
| Jones | 13900 92nd St |
| Banks | W 5627 Lost Marina Rd |
| Greeley | W 5563 Vicki Terr |
| Rick | 25434 Portmouth Rd |
| Rick | 25434 Portmouth Rd |
| Tenbrink | 2620 Deer Ridge Rd |
| Blum | 613 County Road DD |
| Barton | 2745 S Swift Ave |
| Guhr | N 6321 Beach Dr |
| Hernnten | 10030 Cemetary Rd |
| Kell | 5225 County Rd K |
| Boulter | 2726 Kenwood Dr |
| Bartholomew | W 1194 Beechwood Rd |
| Warnke | 4830 Parkview Rd |
| Wolten | 7501 W Wind Lake Rd |
| Stalbaum | 31126 High Dr |
| Holle | 200 S 7th St (\#121) |
| Woodland | 1539 N Green Bay |
| Buy | 6553 Cedar Bridge |
| Berryman | 3518 Duchess Dr |
| Sameniz | 5940 Johnson Rd |
| Christian | 4114 20th St |
| Christian | 4114 20th St |
| Oberhollzer | 8627 17th Ave |
| Oberhollzer | 8627 17th Ave |
| Delgado | 3205 W Kimberly Ave |


| 795 Richard |
| :--- |
| 795 Tanya |
| 798 Johanna |
| 801 Jeremiah |
| 801 Kiwana |
| 801 Allen |
| 801 Greg |
| 801 Kakarion |
| 801 Robert |
| 802 Ted |
| 802 Willie |
| 802 Scott |
| 802 Ella |
| 806 Diane |
| 806 Mary |
| 806 Deborah |
| 806 Gary |
| 806 Stacey |
| 806 Sally |
| 808 Daniel |
| 808 Robert |
| 808 Rud |
| 810 Shaun |
| 810 Hayley |
| 812 Luke |
| 812 Ryan |
| 812 Ninay |
| 812 Karen |
| 813 Julie |
| 814 Linda |
| 815 Karen |
| 816 Anisa |
| 820 Jason |
| 821 Don |
| 821 Luis |
| 821 Kerri |

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 4／8／2024 Dax Brown
 5／24／2024 Kimimila Webster－Tl 207 Centennial Dr
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 5／14／2024 Jay Schroeder

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Whitewater
Bloomfield
Telclar
Mt Pleasant
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1504 S Memorial Dr
1504 S Memorial Dr
2029 Franklin St
60532 48th Ave
4 N Mile Rd
28016 Washington Dr
654 Rivermoor Cir
3621 Ridge Rd
6411 368th St
960 Milwaukee Ave
Pell Lake
818 Michigan St
3027 Kearney Ave（\＃1）
2719 1st St
1632 Richard Ave
952 Market St
2109 S 102nd St
1403 30th St
2901 Pinehurst Ave
1717 Spring Pl
3900 Honey Creek Rd
10202 W Fountain Ave
N 6420 Paradise Dr
1701240 th Ave（\＃1）
7710 N Lake Rd
536 N Cogswell Dr
6917 Dickinson Ln
1628 34th Ct
804 River Ridge Cir
617 Ravenwood Ct

823 Debra
823 Tom
825 Dan
826 Bapher
826 Samarie
826 Oda
826 N／A
826 Gary
826 Joe
826 Amy
826 Amireona
827 Jeremy
827 Anthony
827 Mit
827 Michael
829 Annette
829 Chris
830 Benjamin
830 Kris
830 Michela
834 Henry
834 Cameron
834 Lynn
834 Alexis
838 Val
838 Janice
838 Syeareya
838 Jahleel
838 Marc
842 Seanaric
842 Kai
842 Paul
842 John
843 Darnell
843 Melissa
843 Dan
843 Ron
843 Susan

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| 5/2024 Dax Brown | 2983 E Millen Way | Fresno |
| 5/22/2024 Dax Brown | 2983 E Millen Way | Fresno |
| norek | 30839 Running Fox | Burlington |
| 25/2024 Richard Carnegey | 2700 W Pow | Gresham |
| Richard Carnegey | 270 | Gresham |
| Richard Carnegey | 2700 | Gresham |
| chard Carnegey | 27 | Gresham |
| Richard Carnegey | 2700 | Gresham |
| 5/25/2024 Richard Carnegey | 2700 W Powell BI | Gresham |
| 24/2024 Joshua Foss | 25 Rosewood Rd | Batesville |
| 5/27/2024 Joshua Foss | 25 Rosewood Rd | ille |
| 5/25/2024 Joshua | 25 Rosewood Rd | Batesville |
| 4/6/2024 Joshua Foss | 25 Rosewood | atesville |
| 5/23/2024 Joshua Foss | 25 Rosewood Rd | Batesville |
| 5/21/2024 Edwin Santiago | 1705 Derby Ave | Mount Ple |
| 22/2024 Richard Carnegey | 2700 W Powell Blv | resham |
| 5/10/2024 Richard Carnegey | 2700 W Pow | Gresham |
| 4/5/2024 Richard Carnegey | 2700 W Powell | Gresham |
| 5/2/2024 Richard Carnegey | 2700 W Pow | sham |
| 5/22/2024 Richard Carnegey | 27 | Gresham |
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| Christian Sch | 5 North Lake S | nah |
| 4/27/2024 Jordan Flynn | 207 Centennial Dr | North Siou |
| Jordan Flynn | 207 Centennial Dr | North Si |
| 17/2024 Jordan Flynn | 207 Centennial Dr | North Siow |
| 5/24/2024 Larry Grafankis | 9818 N 7th Place | Phoenix |
| 5/24/2024 Larry Grafankis | 9818 N 7th Place | Phoenix |
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Genoa City
Genoa City
Burlington
Mt Pleasant
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Kenosha
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Lake Genoa
Union Grove
Lake Genova
Burlington
Burlington
Lake Geneva
Twin Lakes
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| 844 Luis |
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| 844 Karlee |
| 844 Brendan |
| 844 Kyle |
| 849 Bonnie |
| 851 Shelly |
| 851 Virginia |
| 851 Tameko |
| 851 Gordon |
| 852 Mary |
| 852 John |
| 856 Margeret |
| 856 Evan |
| 856 Austin |
| 856 Kristin |
| 857 Rita |
| 858 Mauricio |
| 859 Karen |
| 859 Donald |
| 859 James |
| 859 Steven |
| 860 Brian |
| 860 Lola |
| 860 Dustin |
| 861 Susan |
| 869 Kenneth |
| 871 Jamie |
| 871 Sue |
| 871 Tabitha |
| 875 Dillian |
| 875 Cindy |
| 875 Michael |
| 875 Annette |
| 875 Jennan |
| 875 Jim |
| 875 Stanley |
| 875 Ryan |
| Maria |

 9818 N 7th Place Phoenix
16920 Raines Road Little Rock
 25 Rosewood Rd Batesville













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 4／20／2024 Jay Schroeder

 4／5／2024 Dax Brown



 4／20／2024 Dax Brown 4／20／2024 Dax Brown 4／14／2024 Dax Brown 4／6／2024 Dax Brown 4／5／2024 Dax Brown 5／19／2024 Dax Brown 4／13／2024 Dax Brown 5／27／2024 Dax Brown 5／23／2024 Dax Brown Mt Pleasant
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 1103 10th St 340 Sunburst Ave 340 Sunburst Ave 1508 Walter Ave 2920 Arrow Rd 2606 County Rd $\stackrel{\downarrow}{\Sigma}$

 2906 Blair Ave 2611 Taylor Ave（\＃1） N 3326 Hickory Rd
N／A N／A 4511 Harvest Ln 3545 Douglas Ave
P．O．Box 306 2029 Franklin St 836 Sanoka St 2406 Geneva St 6425 Kingston Ave 1516 Franklin St 4511 Harvest Ln Rd 3209 Wheelock Dr

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 883 Tim 883 Sharon 883 Abraham 884 Evan

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| Pearson | 3801 N Main St |
| Candy | 1428 Miller St |
| Daniels | 1613 Austin Ave |
| Davis | 234 N Memorial Dr |
| Enis | 1619 Quincy Ave |
| Garcia | 1942 Case Ave |
| Guzman | 2952 Chicory Rd |
| Miller | 1200 Goold St |
| N/A | 1644 Oherla |
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| Eaka | N/A |
| Gibson | N/A |
| Holliel | N/A |
| Johnson | N/A |
| Jones | N/A |
| Lonner | N/A |
| Mackell | N/A |
| Schupper | N/A |
| Thorner | N/A |
| Brown | 3843 Cheyenne Ct |
| Grandolfo | 6400 Blue River Way |
| Tyler | 3717 10th Ave |
| Aribara | 2319 Layard Ave |
| Harrington | 923 DeKoven Ave |
| McNeish | 1313 Oregon St |
| Rose | 931 [illegible] |
| Winn | 2055 She Bornea |
| Wright | 1328 Grove Ave |
| Mathews | 520 Shelbourne Ave |
| Jackson | 1026 Vasalle St |
| Lumi | 1804 Mead St |
| Merrill | 909 Vine St |
| N/A | 2906 Mitches St |
| Silva | 437 Vine Ave |
| Soto | 4006 Victory Ave |
| Williams | 1526 Vasalle St |
| Barrera | 3425 Kennington Sq Rd |




4／6／2024 Joseph Steffler
 4／6／2024 Daniel Roundunis 5／25／2024 Daniel Roundunis 5／1／2024 Daniel Arila 4／8／2024 Daniel Arila 4／11／2024 Daniel Arila 5／24／2024 Josias Andujar 5／10／2024 Lorri Justice 4／2／2024 Lorri Justice 5／2／2024 Lorri Justice 5／27／2024 Lorri Justice
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9091 80th St 1837 Geneva St 1522 Geneva Street 1660 West Main Circle 7800 Indian Hills Drive 3609 10th Ave 3623 Arbor Rd 3623 Arbor Rd 29038 N Lake Dr 2680 4－1／2 mile Rd 1501 Buchanen 2735 Newman Rd 4942 Indian Hills Dr 4019 LaSalle St 626 Westlawn Ave 1501 Wright Ave \＃207 W7955 Creek Rd 442 Renisanee 4800 Indian Hills Dr 4830 Indian Hills Dr 4715 Indian Hills Dr 4709 Indian Hills Dr 2101 312th Ave 6414 21st Ave

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 931 Linda $\stackrel{\text { 등 }}{\text { 응 }}$ 934 Rob 934 Maura
 Rack $\stackrel{\rightharpoonup}{\omega}$ 945 Peter R 945 Linda 947 Jeremy 950 Veronica 953 Dakota J． 953 Timothy E 953 Jordyn 953 Eric 956 Caralee 956 Dara Kaw


| Rausen | 71A E Main | Waterford | 4/20/2024 Josias Andujar | 876 47th Ave | Vera Beact |  |
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| Kimpler | 6012 240th Ave | Paddlock Lake | 5/16/2024 Jay Schroeder | 1295 N Lake St | Neenah | WI |
| Knottnerus | 6012 240th Ave | Paddlock Lake | 5/16/2024 Jay Schroeder | 1295 N Lake St | Neenah | WI |
| Reynoso | 5143 Biscayne Ave \#5204 | Mt. Pleasant | 4/20/2024 Moira Rounds | 15872 N 18th St | Pheonix | AZ |
| Sura | 5143 Biscayne Ave \#213 | Mt. Pleasant | 4/8/2024 Moira Rounds | 15872 N 18th St | Pheonix | AZ |
| LaMartina | 4205 Wood Rd | Mt. Pleasant | 5/12/2024 Moira Rounds | 15872 N 18th St | Pheonix | AZ |
| Mike | 812 Belmont Ave | Mt. Pleasant | 5/16/2024 Moira Rounds | 15872 N 18th St | Pheonix | AZ |
| Mumerd | 3234 Southview |  | 4/26/2024 Noah Zimmerman | 1519 Montoe St B | Evanston | IL |
| Jackson | 1446 Spring Valley Dr | Racine | 5/18/2024 Noah Zimmerman | 1519 Montoe St B | Evanston | IL |
| Miller | 172 Spring Valley Dr | Racine | 4/30/2024 Noah Zimmerman | 1519 Montoe St B | Evanston | IL |
| Holab | 3333 6th Ave | Racine | 5/20/2024 Noah Zimmerman | 1519 Montoe St B | Evanston | IL |
| Kalley | 2820 Fleetwood Dr | Racine | 5/17/2024 Noah Zimmerman | 1519 Montoe St B | Evanston | IL |
| Sindigler | 5706 Smith Rd | Racine | 4/13/2024 Noah Zimmerman | 1519 Montoe St B | Evanston | IL |
| Lemke | W1058 Spring Prairie Rd | Burlington | 5/10/2024 Andrew Hoy | 469 Hillcrest Rd | Grafton | WI |
| Gloe | 33631 Janesville Dr | Burlington | 5/22/2024 Andrew Hoy | 469 Hillcrest Rd | Grafton | WI |
| Davison | 4705 67th Pl | Kenosha | 5/16/2024 Daniel Avila | 230 Riverwood St | Richland | WA |
| Kunnke III | 409A English Settlement | Burlington | 5/14/2024 Catherine Justic | 16920 Raines Rd | Little Rock | AR |
| Holbus | W399 Kearney Rd | Burlington | 5/19/2024 Jannene Barnes | 3214 N Pinnule | Mesa | AZ |
| Tetclaff | 2907 Webster St | Racine | 5/16/2024 Randy Blankenship | 2988 Hideaway Dr | Grand Pr |  |
| Cook | 2121 Oregon St | Racine | 5/25/2024 Rudy Blankenship | 2988 Hideaway Dr | Grand Pr |  |
| Derks | 2808 ORegon St | Racine | 5/24/2024 Rudy Blankenship | 2988 Hideaway Dr | Grand Pr |  |
| Detzman | 2201 Oregon St | Racine | 5/24/2024 Rudy Blankenship | 2988 Hideaway Dr | Grand Prair |  |
| Nicholas | 2207 Oregon St | Racine | 4/25/2024 Rudy Blankenship | 2988 Hideaway Dr | Grand Pr |  |
| Brent | 5143 Biscayne Ave \#105 | Mount Pleasant | 5/26/2024 Madison Jane DeWc | 12454 41st Ave | Pleasent |  |
| Cavaliere | 300 S Edwards Blvd | Lake Geneva | 5/25/2024 Madison Jane D | 12454 41st Ave | Pleasent PI |  |
| Leeper | 11929 250th | Trevor | 5/10/2024 Madison Jane De | 12454 41st Ave | Pleasent P |  |
| Conk | 556 N Greenfield Dr | Freepot IL | 5/25/2024 Larry Grafanakis | 9818 N 7th Place | Phoenix | AZ |
| Farmer | W32441095 Beulah Rd | Mukwonego | 5/23/2024 Larry Grafanakis | 9818 N 7th Place | Phoenix | AZ |
| Gorreau | 4935 North Rd | Burlington | 5/22/2024 Larry Grafanakis | 9818 N 7th Place | Phoenix | AZ |
| Sarver | N5950 Aspen Dr | Burlington | 4/16/2024 Larry Grafanakis | 9818 N 7th Place | Phoenix | AZ |
| Schaefer | 1529 Lewis D Walker | Waukegan | 4/16/2024 Larry Grafanakis | 9818 N 7th Place | Phoenix | AZ |
| Adler | 1539 Dietrich Dr | Twin Lakes | 4/18/ (no year Larry Grafanakis | 9818 N 7th Place | Phoenix | AZ |
| Doher | 1539 Dietrich Dr | Twin Lakes | 5/24/2024 Larry Grafanakis | 9818 N 7th Place | Phoenix | AZ |
| Hovorka | 1439 Grange Ave | Racine | 5/19/2024 Quentin Cottrell | 5185 Carlsbad Blvd | Carlsbad | CA |
| Hovorka | 1439 Grange Ave | Racine | 5/19/2024 Quentin Cottrell | 5185 Carlsbad Blvd | Carlsbad | CA |
| Raychura | 6204 Lanc??? | Racine | 4/20/2024 Quentin Cottrell | 5185 Carlsbad Blvd | Carlsbad | CA |
| Ventura | 1006 Grand Ave | Racine | 4/6/2024 Quentin Cottrell | 5185 Carlsbad Blvd | Carlsbad | A |
| Walker | 1130 S Memorial Dr | Racine | 4/6/2024 Quentin Cottrell | 5185 Carlsbad B | sbad |  |


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 5/19/2024 Quentin Cottrell 5/25/2024 Matt Snorek 5/21/2024 Matt Snorek

 5/14/2024 Matt Snorek 5/25/2024 Jay Schroeder No Date Jay Schroeder
 5/25/2024 Jay Schroeder







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Kansasville
Norway

| Driver | 1430 Enos Avenue |
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| Glascosse | 1311 Graceland Ave |
| Kaucic | 1222 Lawndale Ave |
| Solononik | 1200 Kenilworth Ave |
| Srensson-Shial | 1123 Larson St |
| Ralph | 1210 Keilworth Ave |
| Gerandberry | 1308 1/2 Villa St |
| Smith | 1006 Villa St |
| Simanek | 1000 Echo Ln |
| Aker | 205 72nd Ave |
| Aker | 205 72nd Ave |
| Marescalco | 20172 Ave |
| Schueinsburg | 204 72nd Ave |
| Hernandez | 202 72nd Ave \#C |
| LaBarre | 202 72nd Ave \#A |
| Bell | 6119 1st Way |
| Bell | 6119 1st Way |
| Rose | 6211 1st Way |
| Erickson | 27109 1st |
| Merk | 740 288th Ave |
| Meyers | 27625 1st St |
| Porter | 27809 1st St |
| Anaerson | 4158 Mary St |
| Church | 4157 Mary St |
| McGavack | 456 Norwood Dr |
| Rockey | 4123 Norwood Dr |
| Glesson | 8209 199th Ave |
| Hancock | 2206 176th Ave |
| Sheller | 8933 3mile Rd |
| Smart | 1654 Perry Ave |
| Yaderrcio | 518 Hamilton St |
| Kienter | 5248 Monarch Dr |
| Nevala | 1634 N Green Bay Rd |
| Nevala | 1634 N Green Bay Rd |
| Sipl | 103157 Mile Rd |
| Morgan | W944 Honey Creek Rd |
| Hartman | 705 248th Ave |
| Stein | 7535 E Windlake Rd |

1039 Evelyn
1039 Richard
1039 Justin
1039 Waldemar
1039 Gina
1039 Kris
1041 Nathaniel
1041 Debora
1044 Quia
1045 Debra
1045 Jesse
1045 Paul
1045 Kristian
1046 Alyssa
1046 Lisa
1046 Haley
1046 Jason
1046 Marsha
1047 Jewell
1047 M
1047 Katherine
1047 Ken
1047 Ron
1057 Amanda
1057 Gary
1047 David
1047 Laura
1048 Heather
1048 John
1048 Jack
1048 Brittany
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| 4/11/2024 Madison Jane DeW | 12454 41st Ave | easant P |
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| 5/19/2024 Madison Jane DeW | 12454 41st Ave | Pleasant PıWI |
| 4/15/2024 Patrick Howley | 32 Coventry Lane | Avon |
| 4/19/2024 Patrick Howley | 32 Coventry Lane | Avon CT |
| 5/28/2024 Noah Zimmerman | 1519 Monroe St B | Evanston |
| 4/2/2024 Noah Zimmerman | 1519 Monroe St B | Evanston |
| 4/5/2024 Noah Zimmerman | 1519 Monroe St B | Evanston |
| 4/2/2024 Noah Zimmerman | 1519 Monroe St B | Evanston IL |
| 5/20/2024 Josias Andujar | 876 47th Ave | Vero Beact FL |
| 5/25/2024 Noah Zimmerman | 1519 Monroe St B | Evanston |
| 5/26/2024 Larry Grafannkis | 9818 N 7th Place | Phoenix AZ |
| 4/13/2024 Gail Golec | 15225 N 100th S | Scottsdale AZ |
| 4/4/2024 Gail Golec | 15225 N 100th S | Scottsdale AZ |
| 4/8/2024 Teresa Campbell | 4507 Ortega Farms | ( Jax |
| 5/22/2024 Teresa Campbell | 4507 Ortega Fa | (Jax FL |
| 5/26/2024 Josias Andujar | 876 47th Ave | Vero Beact FL |
| 4/6/2024 Josias Andujar | 876 47th Ave | Vero Beact FL |
| 5/23/2024 Josias Andujar | 876 47th Ave | Vero Beact FL |
| 5/21/2024 Josias Andujar | 876 47th Ave | Vero Beact FL |
| 5/18/2024 Josias Andujar | 87647th Ave | Vero Beacr FL |
| 5/23/2024 Josias Andujar | 876 47th Ave | Vero Beact FL |
| 5/16/2024 Chris Hull | 4536 46th St NW | Washingto IC |
| 5/19/2024 Chris Hull | 4536 46th St NW | Washingto IC |
| 5/15/2024 Chris Hull | 4536 46th St NW | Washingto IC |
| 5/7/2024 Chris Hull | 4536 46th St NW | Washingto IC |
| 5/25/2024 Chris Hull | 4536 46th St NW | Washingto IC |
| 4/24/2024 Chris Hull | 4536 46th St NW | Washingto IDC |
| 5/26/2024 Chris Hull | 4536 46th St NW | Washingto IC |
| 5/22/2024 Chris Hull | 4536 46th St NW | Washingto IC |
| 4/7/2024 Chris Hull | 4536 46th St NW | Washingto IDC |
| 5/18/2024 Chris Hull | 4536 46th St NW | Washingto IC |
| 4/24/2024 Chris Hull | 4536 46th St NW | Washingtoi DC |
| 5/28/2024 Andrew Hoy | 469 Hillcrest Rd | Grafton |
| 5/17/2024 Larry Grafannkis | 9818 N 7 th Place | Phoenix AZ |
| 4/24/2024 Larry Grafannkis | 9818 N 7th Place | Phoenix AZ |
| 5/26/2024 Larry Grafannkis | 9818 N 7th Place | Phoenix AZ |
| 4/5/2024 Larry Grafannkis | 9818 N 7th Place | Phoenix AZ |
| 5/27/2024 Larry Grafannkis | 9818 N 7th Place | Phoenix |


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 4／4／2024 Madison Jean DeWc 12454 41st Ave


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 15225 N 100th St

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5／25／2024 Larry Grafannkis 5／24／2024 Larry Grafannkis 4／13／2024 Larry Grafannkis
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| Mt．Pleasant | 5／2／2024 Moira Rounds |
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| Mt．Pleasant | 5／18／2024 Moira Rounds |
| Trevor | 5／1／2024 Moira Rounds |
| New Berlin | 5／23／2024 Josias Andujar |
| Racine | 5／25／2024 Josias Andujar |
| Kenosha | 5／5／2024 Josias Andujar |
| Union Grove | 5／19／2024 Josias Andujar |
| Mt．Pleasant | 5／24／2024 Josias Andujar |
| Racine | 4／6／2024 Josias Andujar |
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| Racine | 5／3／2024 Josias Andujar |
| Burlington | 5／25／2024 Josias Andujar |
| Racine／Mt．Pleasi | 4／30／2024 Josias Andujar |
| Waukegon | 5／22／2024 Josias Andujar |
| North Chicago | 5／28／2024 Josias Andujar |
| Mt．Pleasant | 4／6／2024 Josias Andujar |
| Mt．Pleasant | 5／27／2024 Daniel Avila |
| Racine／Mt．Pleasi | 5／21／2024 Daniel Avila |
| Mt．Pleasant | 4／6／2024 Daniel Avila |
| Mt．Pleasant | 5／17／2024 Daniel Avila |
| Burlington | 5／12／2024 Daniel Avila |
| Racine | 5／25／2024 Larry Gratanakis |
| Racine | 4／27／2024 Larry Gratanakis |
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| Kenosha | 4／16／2024 Larry Gratanakis |
| Racine | 5／26／2024 Larry Gratanakis |
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| Racine | 5／19／2024 Larry Gratanakis |
| Racine | 5／18／2024 Elvira Brooks |
| Waterford | 5／25／2024 Joseph Steffler |
| Union Grove | 5／25／2024 Daniel Avila |
| Union Grove | 5／3／2024 Daniel Avila |
| Racine | 5／2／2024 Daniel Avila |
| Racine | 5／2／2024 Daniel Avila |
| Burlington | 5／24／2024 Daniel Avila |
| Mt．Pleasant | 4／7／2024 Vlad Litvin |


| 437 County Road V |
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| 2718 Village Green W |
| 25118 107th |
| 3660 S Joseph Rd |
| 2901 Indiana St |
| 12812 71st St \＃613 |
| 15906 Burlington St |
| 4217 Durand Ave |
| 3207 Indiana St |
| 3205 Indiana St |
| 3321 Daisy Lane Apt 4 |
| 1691 Wood Ridge Ln |
| 4206 Durand Ave |
| 3638 N Spitz Dr Apt 207 |
| 2158 Wallace Ave |
| 5802 10th Pl |
| 1329 Marquette St |
| 3107 Meachum Rd |
| 5315 Byrd Ave |
| 4612 35th St |
| 701 18th St |
| 3317 Oakwood Dr |
| 3317 Oakwood Dr |
| 3317 Oakwood Dr |
| 3026 Arlington Ave |
| 5516 Washington Rd |
| 700 DeKoven Ave |
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| 1121 Amertis |
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| 1121 Elizabeth |
| 1123 Andrew |
| 1124 Lily |
| 1124 Ana |
| 1124 Kristin |
| 1126 Dorotha |
| 1126 Asla |
| 1126 Deavonna |
| 1126 Jacqueline |
| 1127 Latricia |
| 1128 Jerry L |
| 1129 Jacob |
| 1130 Anthony J |
| 1130 Alfonso |
| 1130 Mariah |
| 1134 Alexander |
| 1134 Charles |
| 1135 Soledad |
| 1135 Alison |
| 1137 Corey |
| 1145 Tony |
| 1145 Kayla |
| 1145 Frank |
| 1145 Catherine |
| 1146 Edna |
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5/26/2024 Vlad Litvin

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 4/24/2024 Stan Sisson




 4/5/2024 Gail Golec

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5710 Eagle Point Dr
9127 Morgan Ct
3519 Morris St
2510 Waxford Dr
1005 Lathrop Ave
1448 Shoreland Dr
1717 Taylor Ave
2509 Grove Ave
1601 Roosevelt
2320 Howe St
5214 16th St
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5100 16th St 104
4811 Crystal Spring
1533 200th Green Bay
1639 Douglas Ave
1715 Walberg Rd
1488 Meadow Ln
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3810 Spring St
1217 Layard Ave
1621 Kentucky St
2036 Have St
3424 Illinois St
5100 16th St Apt 104
6213 State Rd 31
134027 1/2 Mile Rd
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| W2396 Potter Rd | Burlington |
| 6930 Beachnut Dr | Caledonia |
| 85003 Mile Rd | Franksville |
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| 1129 W Hayes Ave | Burlington |
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| 721 Hagerer St | Mt Pleasant |
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| 5601 Castle Ct Apt 211 | Mt Pleasant |
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| 42830 49th St | Burlington |
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| 5821 2nd St | Somers |
| 4720 Byrd Ave | Racine |
| 3100 Saint Clair St | Racine |
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 4/13/2024 Larry Grafanakis 5/25/2024 Vlad Litvin

 4/20/2024 Daniel Avila 4/4/2024 Daniel Avila
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 5/3/2024 Josias Andujar


 4/25/2024 John Logan

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4／10／2024 John Logan
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 5／9／2024 Doug Bricker 4／27／2024 Doug Bricker 4／20／2024 Doug Bricker
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| Silver Lake |
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305 W Depot St
7136 W Wind Lake Rd
474 Soxford St
197 S 7th St
4103 348th Ave
103 Lakewood Dr
6660 West Meadows Ln
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3110 Jolson St
3110 Jolson St
2419 Grove Ave
2024 Debine Blvd
2024 Debine Blvd
1519 Carlisle Ave
24949 W Loomis Rd
24949 W Loomis Rd
1046 North Rd
13129 Lance Dr
1504 Autumn Dr
1664 Perry Ave
4148 S 2nd St
1632 Center St
4020 Knoll Pl
1022 Birch St
2927 Kenwood Dr
2900 James Blvd
11515 1st St
3706 Indiana Ln
3706 Indiana Ln
4912 Crystal Spring
3821 Southwood Dr
1227 N Osbourne Blvd
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2841 Indiana Ln
2533 Ridgewood Ave
2711 Lasave St


| 1401 Luke |
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| 1401 Reily |
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| 1411 Cheryl |
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| 5/21/2024 Noah Zimmerman | 1519 Monroe St | Evanston IL |
| 5/3/2024 Noah Zimmerman | 1519 Monroe St | Evanston |
| 5/26/2024 Noah Zimmerman | 1519 Monroe St | Evanston |
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| 5/22/2024 Joseph Steffler | 8610 E Cloverda | Nashville |
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| 4/18/2024 Joseph Steffler | 8610 E Cloverdale | Nashville |
| 5/17/2024 Joseph Steffler | 8610 E Cloverdal | ashville |
| 4/23/2024 Larry Grafankis | 9818 N 7th Place | Phoenix AZ |
| 4/18/2024 Shannon West | 17 Pebble Brook Dr | Conway AR |
| 4/8/2024 Shannon West | 17 Pebble Brook Dr | Conway AR |
| 5/28/2024 Madison Jane DeWc | 12454 41st Ave | Pleasant PıWI |
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| 5/27/2024 Doug Bricker | 1877 Fruitwood Ave | Batavia IA |
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| 5/23/2024 Josias Andujar | 876 47th Ave | Vero Beact FL |
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821 Mill St N
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4030 N Scott Ave
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1208 Madison St
3704 W Glenwood Dr
646 E Main St
4062 S 58th St
2619 Yim Ave
20201 Beachview Ln
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5515 Collage Paint Ct
845 River Ridge Cir
31416 Red Oak Ln
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2859 Eisenhower Dr
5441 N Meadows Dr
6222 22nd Ave
1720 N Wisconsin Ave
2250 Layard Ave
920 Isabelle Ave
311 S Wells St
840 Hunters Ridge Dr
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6045 E Wind Lake Rd
1130 Douglas Ave
2916 Indian Trl
1301 9th Ave
1843 Jerome Blvd
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38601 31st St
183 Neptune Ave
2038 S 77th St
105 Cummings St（\＃4）
5830 N River Bay Rd
5830 N River Bay Rd
3714 Raynon Ave
9443 City Rd G
110 Mt Pleasant Rd
1476 Liberty Ln
1804 Holmes Ave
32200 45th St
3533 Douglas Ave
1144 S 76th St
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6682 Hospital Rd
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Graceland Blvd（（\＃249）
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1636 Edgewood Ave
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Mt Pleasant
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 5/22/2024 Mike Gableman 5475 S Williams Rd New Berlin WI
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| 4510 Town Rd |
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| 1815 NW 6 th St |
| 2315 Soperter St |
| 1651 Edgewood Ave |
| 15871 Burlington Rd |
| 1501 Shermann Rd |
| 1318 Villa St |
| 2114 S 96th St |
| N 1563 Powers Lake Rd |
| 5123 State St |
| 208121 82 St |
| 1143 Kremer Ave |
| 1143 Kremer Ave |
| 4831 46th Ave |
| 2820 Hayes Ave |
| 5635 County Rd 11 |
| 2705 County Highway H |
| 927 Racine St |
| 1488 S Bluff Ridge Dr |
| 5502 Buena Park Rd |
| 232 Oregon St |
| 3333 15th St |
| 1402 Oakes Road \#12 |
| 1845 Woodland Ave |
| 7735 Longlake Rd |
| 5502 Burma Pkwy |
| 7112 Ashwood Ln |
| 7112 Ashwood Ln |
| Holmes Ave |
| 7229 Douglas Ave |
| 4052 Coachlight Dr |
| 3213 Osborne Blvd |
| 1107 th St (\#181) |
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| 5314 16th St |
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| 5002 46th Ave (\#B) |
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| 1462 Keith |
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| 1462 Ronald |
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| 1467 Kimberly |
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| 1470 McKayla |
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| 179 Molly |
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4148 80th St
1420 Richard Ave
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| Dorn | 343 Mill Ave | Union Grove |
| Westover | 2042 Frankie Place \#201 | Mount Pleasant |
| Battistella | 713A Aber Ct | Waterford |
| Snyder | 611 Anney Park Cir | Waterford |
| Venema | 713A Aber Ct | Waterford |
| Bolles | 102 Walnut Ridge | Union Grove |
| Doxlator | 12489 Washington Ave | Rochester |
| Reed | 845 N English Settlemen | Rochester |
| Quinn | 4011 Division Rd | Waterford |
| Anderson | 4526 N Oakland Ave | Whitefish Bay |
| Evans | 2502 West Dover Rd | Caledonia |
| Hansen | 2805 A Pante Pass | Waukesha |
| Compton | 1133 Burr Oak Blvd | Waukesha |
| Muralt | 601 Mohr Cir | Waterford |
| Rance | 28423 Jamie Lane | Waterford |
| Fiorita | 306 S Rochester St | Rochester |
| Kirkeeng | 29613 Timerlane | Rochester |
| Bykowski | 25604 W Loomis Rd | Wind Lake |
| Ricklaff | 4471 108th St | Franksville |
| Riekoff | 4471 108th St | Franksville |
| Sabourin | 6215 Townline Rd | Waterford |
| Smith | 35402 Washington Ave | Burlington |
| Vincent | 28522 Plank Rd | Burlington |
| Jones | 630 Rivermoon | Waterford |
| Baumeister | 103 Muquequack St | Rochester |
| Gotias | 225 N Douglas St | Burlington |
| Plate | 472 Park Ave | Burlington |
| Rander | 305 Joan St | Burlington |
| Rocha | 196 Clover Drive | Burlington |
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| Schiller | 941 Mudwood Dr | Burlington |
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| DeGrout | 709 Leguin Dr | Twin Lakes |
| Gorse | 433 W Chestnut St | Burlington |
| Jensen | 33927 Academy Rd | Burlington |
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| 1408 Judy |
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| 1408 Kevin |
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| 1423 Sarah |
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| 480 Sunset Dr | Burlington |
| 656 West State St（\＃2） | Burlington |
| 4720 83rd St | Kenosha |
| 1191 Spyglass Ct | Twin Lakes |
| 11825 W Rainbow Ave | West Allis |
| 7130 W Carpenter Ave | Greenfield |
| 7130 W Carpenter Ave | Greenfield |
| 2880 ［illegible］ | Waterford |
| 24826 Wilson St | Racine |
| 33910 Oriole Cir | Burlington |
| 209 E Market St | Racine |
| 2740 Fox Grove | Rochester |
| 100558 th Rd | Union Grove |
| 100558 th Rd | Union Grove |
| 1815 NW 6th St | Racine |
| 2315 Soperter St | Racine |
| 1651 Edgewood Ave | Racine |
| $100558 t h ~ S t ~$ | Union Grove |
| 648 W State St（\＃7） | Burlington |
| 321 Westridge Ave（\＃3） | Burlington |
| 801 Brownslake Dr | Burlington |
| 664 W State St | Burlington |
| 4510 Town Rd | Burlington |
| 33875 Yahnke Rd | Burlington |
| 500246 th Ave（\＃B） | Kenosha |
| 33023 Clarence St | Burlington |
| 133 Accipiter Ct | Burlington |
| 1773 New St | Union Grove |
| 1773 New St | Union Grove |
| 507 N Brown Lake | Waterford |
| 508 N Pine St（\＃1） | Burlington |
| 34503 Geneva Rd | Burlington |
| 3615 Canada Goose Cro：Racine |  |
| 18620 County Line Rd | Union Grove |
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Reynolds
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EXHIBIT 3

| Address 1 | City | Date | Circulator | Circulator Add． 1 | Circ．City | Circ． State | Circ． <br> ZIP | Circ．Date |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 718 S Cox Rd | Kansasville | 5／16／2024 | Noah Zimmerman | 1519 Montoe St B | Evanston | IL | 60202 | 5／16／2024 |
| 2816 90th St | Sturtevant | 5／20／2024 | Eric Paige | 1838 Sunnyside Ave | Westchester | IL | 60154 | 5／20／2024 |
| 8711 Maplecrest Dr | Mt．Pleasant | 5／19／2024 | Noah Zimmerman | B | Evanston | IL | 60202 | 5／19／2024 |
| 3018 Fischer Dr | Burlington | 5／15／2024 | Larry Grafannkis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5／15／2024 |
| 28603 Martha Ct | Waterford | 5／28／2024 | Noah Zimmerman | $\begin{aligned} & 1519 \text { Monroe St } \\ & \mathrm{B} \end{aligned}$ | Evanston | IL | 60202 | 5／17／2024 |
| 1328 11th Ave | Union Grove | 5／24／2024 | Andrew Hoy | 469 Hillcrest Rd | Grafton | WI | 53024 | 5／24／2024 |
| 1328 11th Ave | Union Grove | 5／24／2024 | Stan Sisson | $\begin{aligned} & 10929 \text { Washland } \\ & \text { Way } \end{aligned}$ | Avondale | AZ | 85392 | 5／24／2024 |
| 28603 Martha Ct | Waterford | 5／28／2024 | Noah Zimmerman | $\begin{aligned} & 1519 \text { Monroe St } \\ & \mathrm{B} \end{aligned}$ | Evanston | IL | 60202 | 5／17／2024 |
| 480 Sunset Dr \＃14 | Burlington | 4／3／2024 | Stan Sisson | $\begin{array}{\|l\|} \hline 10929 \text { W Ashland } \\ \text { Way } \end{array}$ | Avondale | AZ | 85392 | 4／3／2024 |
| 34901 W State Street | Burlington | 4／20／2024 | Grace Huff | $\begin{aligned} & 50377 \text { Oakview } \\ & \mathrm{Dr} \end{aligned}$ | Chesterfield | MI | 48047 | 4／20／2024 |
| 5100 16th St 104 | Mt．Pleasant | 5／27／2024 | Stan Sisson | 10929 W Ashland Way | Avendale | AZ | 85392 | 5／19／2024 |
| 1799 Main St | Union Grove | 4／10／2024 | Alex Iten | $\begin{array}{\|l\|} \hline 4705 \text { Witchhazel } \\ \text { Way } \\ \hline \end{array}$ | Aberdeen | MD | 21001 | 4／10／2024 |
| 280 Church St | Burlington | 5／7／2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5／7／2024 |
| 9217 Hulda Dr | Sturtevant | 5／2／2024 | Dax Brown | $\begin{aligned} & 2983 \text { E Millen } \\ & \text { Way } \end{aligned}$ | Fresno | CA | 93776 | 5／2／2024 |
| 232 Bridge St \＃333 | Burlington | 5／27／2024 | Gail Golec | $\begin{aligned} & 15225 \text { N 100th St } \\ & \# 2203 \end{aligned}$ | Scottsdale | AZ | 85260 | 5／27／2024 |
| 640 Maryland Ave | Burlington | 5／23／2024 | Janet Evertson | $\begin{aligned} & \hline 501 \text { N Main } \\ & \text { Street } \end{aligned}$ | Fairfield | IA | 52556 | 5／23／2024 |
| 599 Edgewood Dr | Burlington | 5／22／2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5／22／2024 |
| 4510 Yates Dr \＃206 | Mount Pleasant | 5／23／2024 | Larry Grafandis | 9818 N 7th PL | Phoenix | AZ | 84020 | 5／23／2024 |
| 825 8th Ave | Union Grove | 5／25／2024 | Eric Paige | 1838 Sunnyside | West Chester | IL | 60154 | 5／25／2024 |
| 600 12th Ave | Union Grove | 5／13／2024 | Gail Golec | $\left.\right\|_{\# 2203} ^{15225} \text { N 100th St }$ | Scottsdale | AZ | 85260 | 5／13／2024 |
| 600 12th Ave | Union Grove | 5／13／2024 | Gail Golec | $\begin{aligned} & 15225 \text { N 100th St } \\ & \# 2203 \end{aligned}$ | Scottsdale | AZ | 85260 | 5／13／2024 |
| 1304 Main St | Union Grove | 4／27／2024 | Justin Gracier | 14695 Herring Rd | Colorado Springs | CO | 80905 | 4／27／2024 |
| 8045 Ridegway Dr | Burlington | 5／27／2024 | Matt Snorek | $\begin{aligned} & 30839 \text { Running } \\ & \text { Fox Trl } \end{aligned}$ | Burlington | WI | 53105 | 5／27／2024 |
| 983 Hastings Court | Racine | 4／26／2024 | Catherine Justice | 16920 Raines Rd | Little Rock | AR | 72210 | 4／26／2024 |


|  |  |  | $\begin{array}{\|l\|l\|} \hline \frac{\pi}{⿺ ⿻ 丅 ⿵ 冂 ⿰ ⿱ 丶 丶 ⿱ 丶 丶 ⿸ 厂 ⿱ 二 ⿺ 卜 丿 口 ~} \end{array}$ |  | $\begin{aligned} & \stackrel{\rightharpoonup}{\mathrm{D}} \\ & \stackrel{\rightharpoonup}{4} \\ & \hline \end{aligned}$ | $\begin{aligned} & \stackrel{\rightharpoonup}{0} \\ & \stackrel{\rightharpoonup}{4} \end{aligned}$ | $\begin{aligned} & \stackrel{\rightharpoonup}{0} \\ & \frac{0}{4} \end{aligned}$ | $\begin{aligned} & \stackrel{\rightharpoonup}{\mathrm{D}} \\ & \stackrel{\rightharpoonup}{4} \end{aligned}$ |  | $\begin{aligned} & \frac{\varrho}{0} \\ & \frac{0}{0} \\ & \frac{0}{4} \end{aligned}$ |  | $$ | $\begin{gathered} \stackrel{0}{0} \\ 0 \\ 0 \\ 0 \\ 0 \end{gathered}$ | $\begin{aligned} & \frac{0}{c} \\ & \frac{0}{c} \\ & \frac{1}{4} \end{aligned}$ | $\begin{aligned} & \stackrel{\rightharpoonup}{\stackrel{\rightharpoonup}{0}} \\ & \stackrel{\rightharpoonup}{\overline{0}} \end{aligned}$ | $\begin{gathered} \stackrel{\pi}{\omega} \\ \stackrel{\sim}{\infty} \\ \hline \end{gathered}$ |  |  | $\begin{aligned} & \stackrel{\bullet}{0} \\ & \stackrel{\rightharpoonup}{0} \\ & \stackrel{N}{0} \end{aligned}$ | $\begin{gathered} \stackrel{0}{0} \\ \stackrel{\rightharpoonup}{0} \\ \stackrel{0}{\infty} \end{gathered}$ | $\begin{gathered} \stackrel{\sim}{0} \\ \stackrel{\rightharpoonup}{0} \\ \stackrel{0}{\infty} \end{gathered}$ | $\begin{gathered} \stackrel{0}{0} \\ \stackrel{0}{0} \\ 0 \\ \infty \end{gathered}$ | － | ® |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 気 | $\stackrel{\substack{\frac{5}{4} \\ \hline \\ \hline}}{ }$ |  |  | $\begin{gathered} \stackrel{\pi}{3} \\ \stackrel{\rightharpoonup}{3} \\ \hline \end{gathered}$ | $\begin{gathered} \frac{5}{\widehat{1}} \\ \frac{0}{I} \\ \hline \end{gathered}$ |  | $\begin{array}{r} \mathfrak{n} \\ \stackrel{\rightharpoonup}{3} \\ \hline \end{array}$ | $\begin{aligned} & .0 \\ & \frac{0}{\omega} \\ & \frac{\tilde{\omega}}{\mathbf{N}} \\ & \hline \end{aligned}$ |  | $\begin{aligned} & \overline{0} \\ & \stackrel{\rightharpoonup}{0} \\ & \text { win } \end{aligned}$ | $\bigcirc$ | $\begin{aligned} & \overline{0} \\ & \stackrel{N}{0} \\ & \dot{\Sigma} \end{aligned}$ | $\stackrel{\otimes}{\circ}$ |  |  | $\begin{gathered} \frac{\rightharpoonup}{c} \\ \frac{\stackrel{\rightharpoonup}{c}}{\stackrel{c}{c}} \\ \hline \end{gathered}$ | $\begin{aligned} & \overline{0} \\ & \stackrel{0}{0} \\ & \dot{C} \\ & \hline i \end{aligned}$ | $\begin{gathered} \stackrel{0}{\stackrel{1}{2}} \\ \stackrel{0}{0} \\ \hline \end{gathered}$ | $\begin{gathered} \stackrel{\otimes}{\stackrel{\rightharpoonup}{0}} \\ \underline{\underline{0}} \end{gathered}$ | $\begin{gathered} \circ \\ \hline 0 \\ 0 \\ 0 \\ \hline \end{gathered}$ | $\begin{gathered} \mathbb{N} \\ \stackrel{\rightharpoonup}{\mathrm{a}} \\ \hline \end{gathered}$ | ¢ | 0 |
|  | $\stackrel{\circ}{6}$ | $\stackrel{\stackrel{\rightharpoonup}{\mathrm{G}}}{\underset{\sim}{n}}$ | $\stackrel{\circ}{\square}$ | $\stackrel{\circ}{\circ}$ | $\begin{aligned} & \hline 0 \\ & \hline 0 \\ & \hline \end{aligned}$ | $\begin{array}{\|c\|} \hline \stackrel{i g}{q} \\ \hline \end{array}$ | $\begin{gathered} \mathrm{N} \\ \underset{\sim}{n} \end{gathered}$ | $\begin{aligned} & \hline \stackrel{\circ}{\circ} \\ & \hline \end{aligned}$ | $\infty$ | ＋＋ | $\stackrel{ल}{N}$ | $\stackrel{5}{7}$ | $\underset{\sim}{\sim}$ | $\stackrel{\circ}{\infty}$ | $\begin{aligned} & \stackrel{o}{\mathrm{~m}} \\ & \hline \end{aligned}$ | $\begin{aligned} & \hline \stackrel{\rightharpoonup}{\dot{c}} \\ & \underset{\sim}{2} \end{aligned}$ | $\begin{aligned} & \text { 仓े } \\ & \hline- \\ & \hline \end{aligned}$ | $\stackrel{N}{\stackrel{N}{m}}$ | $\begin{aligned} & \mathrm{O} \\ & \stackrel{N}{\mathrm{~N}} \end{aligned}$ | ¢ | ¢ ${ }_{6}$ | A | $\stackrel{\square}{\mathrm{m}}$ | $\stackrel{0}{0}$ |
| $\begin{aligned} & 0 . \\ & \stackrel{0}{0} \\ & \stackrel{1}{2} \\ & \stackrel{0}{0} \\ & \hline \end{aligned}$ |  |  | L |  |  |  |  |  |  |  |  | $\square$ |  |  |  |  |  |  |  |  |  |  |  |  |
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|  | Duplicate name - signed pg 502 | 1473 | Marsha | Dial | 3140 Wood St | Mt Pleasant | 5/26/2024 | Doug Bricker | 1877 Fruitwood Ave | Batavia | IA | 52533 | 5/26/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 250 \end{aligned}$ | 355 | Maria G | Diaz | 1308 Vine St | Union Grove | 4/9/2024 | Alex Iten | $\begin{aligned} & 4708 \text { Witchhazel } \\ & \text { Way } \end{aligned}$ | Aberdeen | MD | 21001 | 4/9/2024 |
| 2 | Duplicate name - signed 1345 and 263 \& no address | 844 | John | Dillman | N/A | Kansasville | 5/3/2024 | Dax Brown | 2983 E Millen Way | Fresno | CA | 93776 | 5/3/2024 |
| 1 | Duplicate name - signed page 103 | 263 | Joseph | Dillman | 2620 Lakeshore Dr | Dover | 4/6/2024 | Michael Morin | 3059 Churchville | Churchville | MD | 21028 | 4/6/2024 |
| 1 | Duplicate name - signed pg 717 | 1008 | Ella | Dolgaard | 155 Victoria Circle | Union Grove | 5/20/2024 | Madison Jane DeWolf | 12454 41st Ave | Pleasent Prairie | WI | 53158 | 5/20/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1415 \end{aligned}$ | 408 | Patricia | Dominguez | 3045 86th \#103 | Sturtevant | 4/11/2024 | Steven Sean Ohlrogge | W5179 Memorial Drive | Elkhorn | WI | 53121 | 4/11/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 166 \end{aligned}$ | 715 | Steve | Downey | 7610 Plainview Ave | Burlington | 4/23/2024 | Justin Gracier | 14695 Herring Rd | Colorado Springs | CO | 80905 | 4/23/2024 |
| 2 | Duplicate name - signed pg 445 and 936) | 936 | Cheryl | Draves | 5810 Lincoln Village | Mt. Pleasant | 5/14/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/14/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 871 \end{aligned}$ | 1310 | John | Drysdale | 2511 Driftwood Trl | Burlington | 5/25/2024 | Larry Grafandis | 9818 N 7th PL | Phoenix | AZ | 84020 | 5/25/2024 |
| 1 | 937 <br> Duplicate name - signed pg 937 | 867 | Kristi | Dunham | 6940 Mariner Dr (\#102) | Mt Pleasant | 5/10/2024 | Joseph Kosmicki | 468 Kerra Ct | Chula Vista | CA | 91910 | 5/10/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 239 \end{aligned}$ | 1169 | Donald | Durkee | 15941 Durand Ave | Union Grove | 5/18/2024 | Vlad Litvin | $\begin{aligned} & \hline \text { Pasture Island Rd } \\ & 149 \end{aligned}$ | Eugene | OR | 97401 | 5/18/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 233 \end{aligned}$ | 620 | Cathy | Dykstra | 5727 Cambridge Cir \#4 | Mount Pleasant | 4/22/2024 | Maria DeSautel | $\begin{aligned} & 11080 \text { E Dale } \\ & \text { Lane } \end{aligned}$ | Scottsdale | AZ | 85262 | 4/22/2024 |
| 1 | $\begin{aligned} & \hline \text { Duplicate name - signed pg } \\ & 107 \end{aligned}$ | 1291 | Rita | Eckert | 1444 Groves Ln | Union Grove | 5/27/2024 | Eric Paige | 1838 Sunnyside | West Chester | IL | 60154 | 5/27/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 172 \end{aligned}$ | 1291 | James | Eckert | 1444 Groves Ln | Union Grove | 5/27/2024 | Eric Paige | 1838 Sunnyside | West Chester | IL | 60154 | 5/27/2024 |
|  | Duplicate name - signed pg <br> 767 | 1246 | Joseph | Edelman II | 532 North Pine | Burlington | 5/22/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5/22/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1402 \end{aligned}$ | 702 | Zachary | Edwards | 32616 Yahnke Rd | Burlington | 4/25/2024 | Grace Huff | $\begin{aligned} & 503777 \text { Oakview } \\ & \mathrm{Dr} \end{aligned}$ | Chesterfield | MI | 48047 | 4/25/2024 |
|  | Duplicate name - signed pg 87 (didn't have complete date pg 87) | 675 | Landon | Edwards | 4608 Schoen Rd | Kansasville | 4/23/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 4/23/2024 |
| 1 | Duplicate name - signed pg 666 | 938 | Clayton | Emmons | 5843 Cambridge Ln \#7 | Mt. Pleasant | 5/17/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/17/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 176 \end{aligned}$ | 1473 | Diane | Epping | 1410 11th Ave (\#25) | Union Grove | 5/26/2024 | Doug Bricker | 1877 Fruitwood Ave | Batavia | IA | 52533 | 5/26/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 263 \end{aligned}$ | 1077 | Cameron | Erickson | 2716 Lincoln Ave | Dover | 5/16/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5/16/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 605 \end{aligned}$ | 1128 | Crystal | Euclide | 273 Chapel Terrace | Burlington | 5/19/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5/19/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 193 \end{aligned}$ | 755 | Andrea | Evans | 1024 New Street | Union Grove | 4/28/2024 | Grace Huff | $\begin{aligned} & 50377 \text { Oakview } \\ & \mathrm{Dr} \end{aligned}$ | Chesterfield | MI | 48047 | 4/28/2024 |
| 1 | Duplicate name - signed pg 194 | 755 | Cameron | Evans | 1024 New Street | Union Grove | 4/28/2024 | Grace Huff | 50377 Oakview Dr | Chesterfield | MI | 48047 | 4/28/2024 |
|  | Duplicate name - signed pg <br> 1235 | 1301 | Wisam | Fattah | $\begin{aligned} & 1231 \text { N Sunnyslope } \\ & \# 102 \end{aligned}$ | Mount Pleasant | 5/24/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5/24/2024 |
|  | signed pg 1203 and missing | 589 | J | Feliciano | 5939 Marquel Dr | Pleasant | 4/18/2024 | Brighid Macchia | 5745 59th Ave | Vero Beach | FL | 32967 | 4/18/2024 |


| Duplicate name - signed on page 184 | 153 | Mary | Fiegel | 833 Browns Lake Dr | Burlington | 4/3/2024 | Amber Murray | $\begin{aligned} & 11024 \mathrm{~W} \\ & \text { Hayward Ave } \end{aligned}$ | Glendale | AZ | 85307 | 4/3/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 401 \end{aligned}$ | 1012 | William | Figarell | 657 Fox Tree Cir \#5 | Burlington | 5/14/2024 | Larry Grafanakis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5/14/2024 |
| Duplicate name - signed pg 110 | 274 | Colleen | Fischbach | 509 N Rochester | Rochester | $4 / 29 * n o$ year | Jay Schroeder | 1295 N Lake St | Neenah | WI | 54956 | 4/30/2024 |
| Duplicate name - signed pg | 1476 | Andrew | Fondren | 4400 Yates Ave (\#201) | Mt Pleasant | 5/26/2024 | Joseph Steffler | 8610 E Cloverdale Road | Nashville | MI | 49073 | 5/26/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 660 \end{aligned}$ | 1436 | Morgan | Forgette | 1220 8th Ave | Union Grove | 5/25/2024 | Chris Hill | $\begin{aligned} & 4536 \text { 46th Street } \\ & \text { NW } \end{aligned}$ | Washington DC | DC | 20016 | 5/25/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 900 \end{aligned}$ | 1446 | Ben | Foster | 6045 Regency Hills Dr | Mt Pleasant | 5/24/2024 | Larry Grafankis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5/24/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 288 \end{aligned}$ | 831 | Eva | Fox | $\begin{aligned} & 12845 \text { Louis Sorenson } \\ & \text { Rd } \end{aligned}$ | Mt Pleasant | 4/30/2024 | Michael Kim | 1441 E Germann Rd (Apt 2135) | Chandler | AZ | 85286 | 4/30/2124 |
| Duplicate name - signed pg | 845 | Scott | Franzgrote | 2836 Lakeshore Dr | Dover | 5/11/2024 | Matt Snorek | $\begin{aligned} & \text { 30839 Running } \\ & \text { Fox Trail } \end{aligned}$ | Burlington | WI | 53105 | 5/11/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 496 \end{aligned}$ | 1019 | Felipe | Garcia | 2105 Frankie Place | Racine | 5/22/2024 | Quentin Cottrell | $\begin{array}{\|l\|} \hline 5185 \text { Carlsbad } \\ \text { Blvd } \end{array}$ | Carlsbad | CA | 92008 | 5/22/2024 |
| Duplicate name - signed twice on page | 850 | Ryan | Gast (again) | 8313 Chara Dr | Burlington | 5/8/2024 | Joshua Foss | 25 Rosewood Rd | Batesville | AR | 72501 | 5/8/2024 |
| 74 | 731 | Cynthia | Gehlert | 157 W State St | Burlington | 4/26/2024 | Justin Moser | Dr | Chesterfield | MI | 48047 | 4/26/2024 |
| duplicate - signed twice on same page | 166 | Richard | Gilpatrick | 8343 Schaal Rd | Burlington | 4/2/2024 | Matthew Snorek | $\begin{aligned} & 30839 \text { Running } \\ & \text { Fox Trail } \end{aligned}$ | Burlington | WI | 53105 | 4/2/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 897 \end{aligned}$ | 1296 | Moses | Godina | 3210 S Kennedy Dr | Sturtevant | 5/22/2024 | Mark Harry Gabriel | 3013 Schaefer Circle | Appleton | WI | 54915 | 5/22/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 801 \end{aligned}$ | 1087 | Aaliyah | Golden | 2827 E Fieldstone Way | Sturtevant | 5/16/2024 | Quentin Cottrell | $\begin{array}{\|l\|} \hline 5185 \text { Carlsbad } \\ \text { Blvd } \end{array}$ | Carlsbad | CA | 92008 | 5/16/2024 |
| 10 | 1430 | Christopher | Goldstein | 4019 S Beaumont Ave | Kansasville | 5/24/2024 | Gabriela Brumar | 2152 Rugen Rd | Glenview | IL | 60026 | 5/24/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 815 \end{aligned}$ | 924 | Justin | Gordon | 634 S Emmertson Rd | Mt. Pleasant | 5/12/2024 | Catherine Justice | 16920 Raines Rd | Little Rock | AR | 72210 | 5/12/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 434 \end{aligned}$ | 1388 | Richard | Greenbank | 21425 Spring St | Union Grove | 5/27/2024 | Larry Grafanakis | 9818 N 7 th PI | Phoenix | AZ | 85020 | 5/27/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 96 \end{aligned}$ | 831 | Michael | Griffen | 1640 96th St (\#85) | Sturtevant | 4/30/2024 | Michael Kim | 1441 E Germann Rd (Apt 2135) | Chandler | AZ | 85286 | 4/30/2124 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1062 \end{aligned}$ | 1271 | Renee | Griffin | 1219 Oakes Rd Apt 16 | Mt Pleasant | 5/23/2024 | Stan Sisson | $\begin{aligned} & \hline 10925 \mathrm{~W} \\ & \text { Ashlandway } \end{aligned}$ | Avondale | AZ | 85392 | 5/23/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1028 \end{aligned}$ | 1345 | Bill | Gross | 24850 Wilson St | Dover | 5/24/2024 | Gail Golec | $\begin{aligned} & 15225 \text { N 100th St } \\ & \# 2203 \end{aligned}$ | Scottsdale | AZ | 85260 | 5/24/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1028 \end{aligned}$ | 1345 | Jane | Gross | 24850 Wilson St | Dover | 5/24/2024 | Gail Golec | $\begin{aligned} & 15225 \text { N 100th St } \\ & \# 2203 \end{aligned}$ | Scottsdale | AZ | 85260 | 5/24/2024 |
| Duplicate name - signed pg | 59 | Alex | Guardiola | 1111 8th Avenue | Union Grove | 4/5/2024 | Lorri Justice | $\begin{aligned} & 16920 \text { Raines } \\ & \text { Road } \end{aligned}$ | LR | AR | 72210 | 4/5/2024 |
| $\begin{array}{\|l} \left\lvert\, \begin{array}{l} \text { Duplicate name - signed pg } \\ 926 \end{array}\right. \\ \hline \end{array}$ | 1432 | Analyiah | Guardiola | 1111 8th Ave | Union Grove | 5/24/2024 | Stephen Wright | $\begin{aligned} & 1603 \text { New Hope } \\ & \text { Rd } \end{aligned}$ | Benton | AR | 72015 | 5/24/2024 |
| Duplicate name - signed pg 201 | 1320 | Carol | Gums | 33509 Bohner Dr | Burlington | 5/25/2024 | John Adamson | 50 Gariles Lane | Elizabethtown | PA | 17022 | 5/25/2024 |
| Duplicate name - pg 649 and 755 | 272 | Oneida | Hagen | 1121 Bluebird Ct | Union Grove | 4/10/2024 | Jay Schroeder | 1295 N Lake St | Neenah | WI | 54956 | 4/10/2024 |
| Duplicate name - signed 998 | 184 | Margaret | Hakomaki | East | Burlington | 4/18/2024 | Moira Rounds | 18572 N 18th St | Phoenix | AZ | 85022 | 4/18/2024 |
| 78 | 1018 | Linda | Halstead | 1523 92nd St \#114 | Sturtevant | 5/14/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5/14/2024 |



| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1412 \end{array}$ | 897 | Wayne | Jepson | 8708 Westminster Dr | Sturtevant | 5/10/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5/10/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 Duplicate name - signed 989 | 401 | Shannon | Johnson | 678 Foxtree CL Apt 8 | Burlington | 4/9/2024 | D. Reed Porter | $\begin{aligned} & \text { 28866 W Pioneer } \\ & \text { Grove Rd } \end{aligned}$ | Cary | IL | 60013 | 4/9/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & \text { 139, dated after circulator } \end{aligned}$ | 164 | Orville | Johnson | 955 Hastings | Racine | 4/4/2024 | D. Reed Porter | 28866 W Pioneer Grove | Cary | IL | 60013 | 4/4/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 401 \end{array}$ | 989 | Shannon | Johnson | 678 Foxtree Circle Apt 8 | Burlington | 5/15/2024 | Lorri Justice | 16920 Raines Rd | Little Rock | AR | 72210 | 5/15/2024 |
| $\begin{array}{l\|l} \text { Duplicate name - signed pg } \\ 476 \end{array}$ | 908 | Dustin | Johnson | 3524 90th St | Sturtervant | 5/11/2024 | Moira Rounds | 15872 N 18th St | Pheonix | AZ | 85022 | 5/11/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 2638 \text { and } 957 \end{array}$ | 78 | Jennifer | Johnson | 357 E Market St \#11 | Burlington | 4/4/2024 | Linda C lorio | 2220 Dillard Drive | Conway | AR | 72034 | 4/4/2024 |
|  | 1017 | James | Jones | 3144 90th St | Sturtevant | 5/15/2024 | Quentin Cottrell | $\begin{aligned} & 5185 \text { Carlsbad } \\ & \text { Blvd } \end{aligned}$ | Carlsbad | CA | 92008 | 5/15/2024 |
| 125 | 546 | Michael | Jorgenson | 15231 Plank Rd | Yorkville | 4/15/2024 | Ambriel Six | Dr | Chesterfield | MI | 48047 | 4/15/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 274 \text {, signed May } 28 \\ \hline \end{array}$ | 1487 | Elizabeth | Joseph | 604 Mink Ranch Rd | Rochester | 5/28/2024 | Doug Bricker | 1877 Fruitwood Ave | Batavia | IA | 52533 | 5/28/2024 |
| 2Duplicate name - signed 549 <br> and 1113 | 1430 | Sarah | Josing | 341 Kendall St | Burlington | 5/24/2024 | Gabriela Brumar | 2152 Rugen Rd | Glenview | IL | 60026 | 5/24/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1430 \end{array}$ | 549 | Allen | Josing | 341 Kendall St | Burlington | 4/18/2024 | Ambriel Six | $\begin{aligned} & \text { 50345 Oakview } \\ & \text { Dr } \end{aligned}$ | Chesterfield | MI | 48047 | 4/18/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 126 \\ \hline \end{array}$ | 708 | Leonard | Julian | 604 Stuart Rd | Mount Pleasant | 5/18/2024 | David Bradford | 552 South Stuart Road | Mount Pleasant | WI | 53406 | 5/20/2024 |
| 1 Duplicate name - signed 654 | 994 | Rachel | June | Apt 103 | Burlington | 5/14/2024 | Blankenship |  | Grand Prairie | TX | 75052 | 5/14/2024 |
| $\begin{array}{l\|l} \text { Duplicate name - signed pg } \\ 133 \end{array}$ | 516 | Shelby | Kandl | 180 W Chestnut St | Burlington | 4/14/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 4/14/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 352 \end{array}$ | 1280 | Judy | Karczewski | 811 High St | Union Grove | 5/23/2024 | Jay Schroeder | 1295 N Lake St | Neenah | WI | 54956 | 5/23/2024 |
|  | 1389 | Colleen | Kelly | 149 E State St | Burlington | 5/27/2024 | Larry Grafanakis | 9818 N 7th PI | Phoenix | AZ | 85020 | 5/27/2024 |
| 131 | 1254 | Keith | Kendall | 303 E Highland Ave | Burlington | 5/22/2024 | Doug Bricker | Ave | Batavia | IA | 52533 | 5/22/2024 |
| 16 | 1243 | David | Kerig | 31248 86th St \#3 | Sturtevant | 5/20/2024 | Patrick Howley | 32 Coventry Ln | Avon | CT | 6001 | 5/20/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 714 \end{array}$ | 1282 | Joe | Ketterhagen | 2309 Stonegate Rd | Burlington | 5/23/2024 | Gail Golec | $\begin{aligned} & 15225 \text { N 100th St } \\ & (\# 2203) \end{aligned}$ | Scottsdale | AZ | 85260 | 5/23/2024 |
| 1 Duplicate name - signed 988 | 741 | Jacqueline | Killips | 4221 Taylor Harbor | Pleasant | 4/25/2024 | Kelly Walker | 643 Taylor Bend | Columbia | TN | 38401 | 4/25/2024 |
| $\begin{array}{\|l\|l} \hline \text { Duplicate name - signed on } \\ \text { page } 368 \end{array}$ | 71 | Mary | Kilps | 5908 Pilgrim Way | Mount Pleasant | 4/2/2024 | Moira Rounds | 15872 N 18th St | Phoenix | AZ | 85022 | 4/2/2024 |
| $\begin{array}{l\|l} \text { Duplicate name - signed pg } \\ 162 \end{array}$ | 766 | Crystal | King | 273 Chapel Terrace \#9 | Burlington | 5/4/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5/4/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 202 \end{array}$ | 844 | Tammy | King | 32821 S Lakeshore Dr | Burlington | 5/3/2024 | Dax Brown | 2983 E Millen Way | Fresno | CA | 93776 | 5/3/2024 |
| 1662 | 1155 | Stephanie | Kirk | 209 E Market St | Burlington | 5/18/2024 | Feldman | 1026 Knorr Street | Philadelphia | PA | 4810 | 5/18/2024 |
| $\begin{array}{l\|l} \text { 1) } & \text { Duplicate name - signed pg } \\ 394 \end{array}$ | 707 | Curtis | Kish | 8700 Westminster Dr | Sturtevant | 5/4/2024 | David Bradford | 552 South Stuart Road | Mount Pleasant | WI | 53406 | 5/11/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 394 \end{array}$ | 707 | Judith | Kish | 8700 Westminster Dr | Sturtevant | 5/4/2024 | David Bradford | 552 South Stuart Road | Mount Pleasant | WI | 53406 | 5/11/2024 |
| $\begin{array}{l\|l} \text { 1) } & \text { Duplicate name - signed pg } \\ 372 \end{array}$ | 1068 | Brenda | Klebba | 175 Waters Edge Cir | Burlington | 5/15/2024 | Larry Grafannkis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5/15/2024 |


| 1 | Duplicate name - signed pg 192 | 1290 | Cynthia | Klimt | 145 Chelsea Ln | Union Grove | 5/25/2024 | Eric Paige | 1838 Sunnyside | West Chester | IL | 60154 | 5/25/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 194 \end{aligned}$ | 1290 | John | Klimt | 145 Chelsea Ln | Union Grove | 5/25/2024 | Eric Paige | 1838 Sunnyside | West Chester | IL | 60154 | 5/25/2024 |
| 1 | Duplicate name - signed pg 189 | 1333 | Jake | Klotz | 33727 S Lake Shore Dr | Burlington | 5/23/2024 | John Adamson | 50 Cavil Lane | Elizabethtown | PA | 17022 | 5/23/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1149 \end{aligned}$ | 1160 | Dakota | Knutson | 607 Meadow Lane | Burlington | 5/18/2024 | Noah Zimmerman | 1819 Monroe St B | Evanston | IL | 60202 | 5/18/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 128 \end{aligned}$ | 1268 | Katrina | Koester | 2803 Oakhurst Ln | Franksville | 5/21/2024 | John Adamson | 50 Garilee Ln | Elizabethtown | PA | 17022 | 5/21/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 120 \end{aligned}$ | 882 | Lauren | Kohel | $\begin{aligned} & 1423 \text { Windsor Way } \\ & (\# 1) \end{aligned}$ | Mt Pleasant | 5/2/2024 | Amanda Marquez | 251 N Laverne | Fallon | NV | 89406 | 5/2/2024 |
|  | Duplicate name - signed pg 540 | 861 | Kerry | Kolasa | 133 Edward St | Burlington | 5/2/2024 | Kimimila WebsterThunder | $\begin{aligned} & \hline 207 \text { Centennial } \\ & \mathrm{Dr} \end{aligned}$ | $\begin{aligned} & \text { North Sioux } \\ & \text { City } \end{aligned}$ | SD | 57049 | 5/2/2024 |
| 1 | 31 | 540 | Todd | Kornely | 625 Meadow Ln \#10 | Burlington | 4/19/2024 | Traxler Biehm | 660 Ray Street | Pea Ridge | AR | 72751 | 4/19/2024 |
| 1 | Duplicate name - signed pg 505 | 1068 | Mary | Kowalski | 168 Waters Edge Cir | Burlington | 5/15/2024 | Larry Grafannkis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5/15/2024 |
|  | 5 | 938 | Bruce | Kraeuter | 5640 Cambridge Ln \#7 | Mt. Pleasant | 5/17/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/17/2024 |
| 1 | 5 | 938 | Colette | Kraeuter | 5640 Cambridge Ln \#7 | Mt. Pleasant | 5/17/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/17/2024 |
| 2 | Duplicate name - signed 1192 and 237 | 689 | Tiffany | Kragenbrink | 333 Portico Dr | Mount Pleasant | 4/24/2024 | Justin Moser | 50345 Oakview Dr | Chesterfield | MI | 48047 | 4/24/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 626 \end{aligned}$ | 685 | Savannah | Kus | 150 Victoria Circle | Union Grove | 4/28/2024 | Justin Gracier | 14695 Herring Rd | Colorado Springs | CO | 80908 | 4/28/2024 |
| 1 | $\begin{aligned} & \hline \begin{array}{l} \text { Duplicate name - signed pg } \\ 129 \end{array} \\ & \hline \end{aligned}$ | 1457 | Paxton | Kwiatkowski | 650 E Main St | Waterford | 5/13/2024 | John Logan | $\begin{aligned} & \begin{array}{l} 115 \text { 5th St NE } \\ \text { (Apt 7) } \end{array} \\ & \hline \end{aligned}$ | Washington DC | DC | 20002 | 5/24/2024 |
| 1 | 20 | 268 | Amanda | Ladewig | 1820 New St \#1 | Union Grove | 4/11/2024 | Michael Morin | 3059 Churchville | Churchville | MD | 21028 | 4/11/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 679 \end{aligned}$ | 1397 | Gregg | Lamielle | 200 South Main St | Burlington | 5/27/2024 | Larry Grafanakis | 9818 N 7th PI | Phoenix | AZ | 85020 | 5/27/2024 |
| 1 | Duplicate name - signed pg 130 | 941 | Jodi | Landowski | 40 Summerset Dr | Mt. Pleasant | 5/19/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/19/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 376 \end{aligned}$ | 758 | Wayne | Lane | 405 Paul St | Rochester | 4/30/2024 | Matt Snorek | $\begin{aligned} & 30839 \text { Running } \\ & \text { Fox } \mathrm{Tr} \end{aligned}$ | Burlington | WI | 53105 | 4/30/2024 |
| 1 | Duplicate name - 'Dee' signed as Delia on pg 684 | 1254 | Dee | Laughlin | 1009 11th Ave | Union grove | 5/22/2024 | Doug Bricker | $\begin{aligned} & 1877 \text { Fruitwood } \\ & \text { Ave } \end{aligned}$ | Batavia | IA | 52533 | 5/22/2024 |
| 1 | 177 | 316 | Michael | Lautermilch | 1319 Main St | Union Grove | 4/5/2024 | Gary Dewane Tobar | 74 Gum Street | Turrell | AR | 72384 | 4/5/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 330 \end{aligned}$ | 1458 | Perry | Lee | 6010 16th St (\#102) | Mt Pleasant | 5/24/2024 | Elvira Brooks | 5713 16th St | Mount Pleasant | WI | 53406 | 5/24/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 341 \end{aligned}$ | 1415 | Maria | Lee | 6720 Pheasant Creek Trail | Mt Pleasant | 5/24/2024 | Mark Harry Gabriel | 3013 Schaefer Circle | Appleton | WI | 54915 | 5/24/2024 |
|  | Duplicate name - signed page 745 | 405 | Rosemary | Lindner | 1474 Groves Ln | Union Grove | 4/11/2024 | D. Reed Porter | $\begin{aligned} & 28866 \text { W Pioneer } \\ & \text { Grove Rd } \end{aligned}$ | Cary | IL | 60013 | 4/11/2024 |
| 1 | Duplicate name - signed 980 | 412 | Dorothy | Lingard | 3332 Kensington Sq | Sturtevant | 4/12/2024 | D. Reed Porter | 28866 W Pioneer Grove Rd | Cary | IL | 60013 | 4/12/2024 |
|  | 39 | 1192 | Constance | Luedtke | 1081 Hastings Ct | Mt. Pleasant | 5/19/2024 | Joseph Steffler | Cloverdale Rd | Nashville | MI | 49073 | 5/19/2024 |
|  | $\begin{aligned} & 239,1202,1239,1436, \text { and } \\ & 669 \end{aligned}$ | 1253 | Christine | Luxem | 1011 Main St | Union grove | 5/21/2024 | Janet Eventsen | 501 N Main St | Fairfield | IA | 52556 | 5/23/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 236 \end{aligned}$ | 39 | Joseph | Makowka | 1124 Bedford Ct | Mount Pleasant | 4/5/2024 | Ambriel Six | $\begin{aligned} & \text { 50345 Oakview } \\ & \text { Dr } \end{aligned}$ | Chesterfield | MI | 48047 | 4/5/2024 |


| 1 | Duplicate name - signed page twice | 658 | Christina | Maridlo | 28930 Durand Ave | Burlington | 4/22/2024 | Justin Gracier | 14695 Herring Rd | Colorado Springs | CO | 80908 | 4/22/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Duplicate name - signed pg 326 | 474 | Gina | Markham | 4730 Dardis | Burlington | 4/12/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FI | 32966 | 4/12/2024 |
| 1 | Duplicate name - signed pg 1232 | 1232 | Ashley | Marshall | 336 Veranda Ln | Mt Pleasant | 5/22/2024 | Quentin Cottrell | 5185 Carlsbad Blvd | Carlsbad | CA | 92008 | 5/22/2024 |
| 2 | Duplicate name - signed pg 1433 and 1447 | 1439 | Rich | Martin | 9608 Hulda Dr | Sturtevant | 5/25/2024 | Vlad Litvin | Island Rd (Apt 149) | Eugene | OR | 97401 | 5/25/2024 |
| 1 | 53 | 550 | Audrey | Mascheri | 755 Foxtrail Circle | Burlington | 4/19/2024 | Ambriel Six | Dr | Chesterfield | MI | 48047 | 4/19/2024 |
| 1 | Duplicate name - signed pg 344 | 1057 | Jemi | Mattie | 1021 State ST | Union Grove | 5/21/2024 | Madison Jane DeWolf | 12454 41st Ave | Pleasant Prairie | WI | 53158 | 5/21/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 262 \end{aligned}$ | 1263 | Makenna | McCauley | 4402 S Beaumont Ave | Kansasville | 5/22/2024 | Larry Gratanakis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5/22/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 575 \end{aligned}$ | 882 | Kelly | McGill | 5700 Cambridge Cir (\#7) | Mt Pleasant | 5/2/2024 | Amanda Marquez | 251 N Laverne <br> Street | Fallon | NV | 89406 | 5/2/2024 |
| 1 | 79 | 941 | Autumn A | McGuff | 8202 Old Spring St | Mt. Pleasant | 5/19/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/19/2024 |
| 1 | Duplicate name - signed 964 | 832 | Karen | McKusker | 409 Edwards St | Burlington | 5/1/2024 | Michael Kim | 1441 E Germann Rd (Apt 2135) | Chandler | AZ | 85286 | 5/1/2124 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 145 \end{aligned}$ | 1083 | Kevin | McNamara | 23046 Mcnamara Rd | Dover | 5/19/2024 | Andrew Hoy | 469 Hillcrest Rd | Grafton | WI | 53024 | 5/19/2024 |
| 1 | Duplicate name - signed pg 690 | 1345 | Leonard | McQuinn | 474 Northrup st | Burlington | 5/24/2024 | Gail Golec | $\begin{aligned} & 15225 \text { N 100th St } \\ & \# 2203 \end{aligned}$ | Scottsdale | AZ | 85260 | 5/24/2024 |
| 1 | Duplicate name - signed 995 | 777 | Jerrald | Meacham | 2331 Cedar Dr | Burlington | 5/8/2024 | Gail Golee | \#2203 | Scottsdale | AZ | 85260 | 5/8/2024 |
| 1 | Duplicate name - signed pg 777 | 995 | W. Marie | Meacham | 2331 Cedar Dr | Burlington | 5/14/2024 | Randy Blankenship | 2988 Hideaway Dr | Grand Prairie | TX | 75052 | 5/14/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 993 \end{aligned}$ | 1028 | Mark | Mercier | 9021 Linden Ct | Sturtevant | 5/15/2024 | Jay Schroeder | 1295 N Lake St | Neenah | WI | 54956 | 5/15/2024 |
| 3 | Duplicate name - signed on 1165 and 1005 and 824 | 402 | Robbie | Merris | 643 Meadow Ln \#11 | Burlington | 4/9/2024 | D. Reed Porter | 28866 W Pioneer Grove Rd | Cary | IL | 60013 | 4/9/2024 |
| 1 | Duplicate name - signed pg 27 | 1170 | Paulette | Metzger | 5943 Kinzie Ave | Mt. Pleasant | 5/19/2024 | Vlad Litvin | Pasture Island Rd 149 | Eugene | OR | 97401 | 5/19/2024 |
| 2 | Duplicate name - signed 798 and 637 | 1160 | Carly | Miller | 21401 Plank Rd | Kansasville | 5/18/2024 | Noah Zimmerman | 1819 Monroe St B | Evanston | IL | 60202 | 5/18/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 263 \end{aligned}$ | 658 | Amber | Miller | 25201 Durand | Kansasville | 4/22/2024 | Justin Gracier | 14695 Herring Rd | Colorado Springs | CO | 80908 | 4/22/2024 |
| 1 | Duplicate name - signed pg 901 | 1077 | Michelle | Miller | 2006 Settlement Trail | Mount Pleasant | 5/16/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5/16/2024 |
| 1 | Duplicate name - signed 973 | 534 | Kimberly | Moerke | 110 Waters Edge Cir | Burlington | 4/18/2024 | Cahterine Justice | 16920 Paines Rd | Little Rock | AR | 72210 | 4/18/2024 |
| 1 | Duplicate name - signed pg 237 | 336 | Mona | Mohammed | 254 Veranda Ln | Mount Pleasant | 4/4/2023 | Chris Hull | 4536 46th St NW | Washington DC | DC | 20016 | 4/4/2023 |
| 1 | Duplicate name - signed pg 89 | 832 | Nichole | Monroe | 180 Bridge St | Burlington | 5/1/2024 | Michael Kim | 1441 E Germann Rd (Apt 2135) | Chandler | AZ | 85286 | 5/1/2124 |
|  | Duplicate name - signed pg $820$ | 823 | Joshua | Monteith | 219 Milwaukee Ave | Burlington | 5/8/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5/8/2024 |
| 1 | Duplicate name - signed 971 | 242 | Robert | Moore | 1120 Oakes Rd \#206 | Pleasant | 4/6/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 4/6/2024 |
| 2 | Duplicate - signed pages 931 and 952 | 69 | John | Moorehead | 361 Mill Ave | Union Grove | 4/4/2024 | John Paquette | 128 Holland Lane | Little Rock | AR | 72223 | 4/4/2024 |
|  | Duplicate name - signed same page twice | 33 | Jennifer | Moreno | 984 Stratford Ct | Mount Pleasant | 4/5/2024 | Grace Huff | 50377 Oakview Dr | Chesterfield | MI | 48047 | 4/5/2024 |


| $\begin{array}{l\|l} \hline & \text { pages } 824 \text { and } 1165 \text { and } \\ 302 \end{array}$ | 1005 | Robbie | Morris | 643 Meadow Ln \#111 | Burlington | 5/22/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5/22/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 113 \end{array}$ | 1189 | Ashlie | Morris | 335 Veranda Ln \#112 | Mt. Pleasant | 5/19/2024 | Joseph Steffler | 8610 E Cloverdale Rd | Nashville | MI | 49073 | 5/19/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 532 \end{array}$ | 1189 | Charles E | Morris | 335 Veranda Ln \#112 | Mt. Pleasant | 5/19/2024 | Joseph Steffler | 8610 E Cloverdale Rd | Nashville | MI | 49073 | 5/19/2024 |
| $\begin{array}{l\|l} \text { Duplicate name - signed pg } \\ 177 \end{array}$ | 268 | Cliff | Morrison | 1380 Park Place \#2 | Union Grove | 4/11/2024 | Michael Morin | 3059 Churchville | Churchville | MD | 21028 | 4/11/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 163 \end{array}$ | 1190 | Bill | Mousseau | 964 Bedford Ct | Mt. Pleasant | 5/20/2024 | Joseph Steffler | 8610 E <br> Cloverdale Rd | Nashville | MI | 49073 | 5/20/2024 |
| 133 | 586 | Grace | Murphy | 1104 Bedfort Ct | Pleasant | 4/15/2024 | Brighid Macchia | 5745 59th Ave | Vero Beach | FL | 32967 | 4/15/2024 |
| $\begin{array}{l\|l} 2 & \text { Duplicate name - signed pg } \\ 153 \text { and } 997 \end{array}$ | 665 | Jeannie | Neil | 31505 Bear Arbor Dr | Burlington | 4/23/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 4/23/2024 |
| Duplicate name - signed 977 | 818 | Tamera | Nellen | 607 Meadow Ln (\#6) | Burlington | 5/7/2024 | Carol Williams | 1538 Kuhle Drive | Sun Prairie | WI | 53596 | 5/7/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 704 \end{array}$ | 1178 | Heidi | Nelson | 140 N Elmrood Ave | Burlington | 5/19/2024 | D. Reed Porter | 28866 W Pioneer Grove Rd | Cary | IL | 60013 | 5/19/2024 |
| $\begin{aligned} & \text { 2 Duplicate name - signed } 995 \\ & \text { and } 169 \end{aligned}$ | 776 | Angela | Noldin | 3611 Lake St | Burlington | 5/7/2024 | Gail Golee | $\begin{array}{\|l\|} 15225 \text { N 100th St } \\ \# 2203 \end{array}$ | Scottsdale | AZ | 85260 | 5/7/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 125 \end{array}$ | 937 | Kathryn | Novak | $\begin{aligned} & 1219 \text { N. Sunnyslope Dr } \\ & \# 103 \end{aligned}$ | Mt. Pleasant | 5/17/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/17/2024 |
| $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 517 \end{aligned}$ | 846 | Joseph | Novak | 585 Edgewood Dr | Burlington | 5/11/2024 | Matt Snorek | $\begin{array}{\|l} \hline 30839 \text { Running } \\ \text { Fox Trail } \\ \hline \end{array}$ | Burlington | WI | 53105 | 5/12/2024 |
| $\begin{array}{l\|l} \text { Duplicate name - signed pg } \\ 1049 \end{array}$ | 1063 | Richard | Obuchowski | 1631 Kuiper Ln | Mount Pleasant | 5/15/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5/15/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ \hline \end{array}$ | 756 | Taylor | Olson | 583 Edgewood Dr | Burlington | 5/4/2024 | Mike Gableman | 54255 Williams Rd | New Berlin | WI | 53151 | 5/4/2024 |
| 160 | 1373 | Amber | Olson | 3036 94th St | Sturtevant | 5/25/2024 | Gail Golec | \#2203 | Scottsdale | AZ | 85260 | 5/25/2024 |
| $\begin{array}{l\|l} \hline & \begin{array}{l} \text { Duplicate name - signed pg } \\ 185 \end{array} \\ \hline \end{array}$ | 207 | Benjamin | Ortiz | 24206 Carlisle Ave | Dover | 4/10/2024 | Matthew Snorek | $\begin{array}{\|l\|} \hline 30839 \text { Running } \\ \text { Fox Trl } \\ \hline \end{array}$ | Burlington | WI | 53105 | 4/10/2024 |
| 1675 | 421 | Lois | Patrick | 4915 schoen Rd | Union Grove | 4/8/2024 | Daniel Roumband | 2220 | Hartman | AR | 72840 | 4/8/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 735 \\ \hline \end{array}$ | 1234 | Julian | Patty | 33023 Clarence St | Burlington | 5/25/2024 | Mark Harry Gabriel | 3013 Schaefer Cl | Appleton | WI | 54915 | 5/25/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 717 \\ \hline \end{array}$ | 895 | Gilbert | Pearson | 2040 Wisconsin Ave | Sturtevant | 5/2/2024 | Dax Brown | 2983 E Millen Way | Fresno | CA | 93776 | 5/2/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 818 \\ \hline \end{array}$ | 1005 | Robin | Pence | 700 Meadow Lane \#26 | Burlington | 5/22/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5/22/2024 |
| $\begin{array}{l\|l} \text { 1 } & \text { Duplicate name - signed pg } \\ 504 \end{array}$ | 1068 | Silvia | Peralta | 176 Waters Edge Cir | Burlington | 5/15/2024 | Larry Grafannkis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5/15/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 520 \\ \hline \end{array}$ | 1076 | Hector | Perez | 5825 Braun Rd | Mount Pleasant | 5/16/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5/16/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1128 \\ \hline \end{array}$ | 1472 | Desman | Pete | 362 Joan St | Burlington | 5/26/2024 | Larry Grafankis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5/26/2024 |
| $\begin{array}{l\|l} \text { Duplicate name - signed pg } \\ 100 \end{array}$ | 1123 | Tyler | Peter | $\begin{aligned} & 801 \text { Browns Lake Dr } \\ & 201 \end{aligned}$ | Burlington | 5/19/2024 | Moira Rounds | 15872 N 18th St | Phoenix | AZ | 85022 | 5/19/2024 |
| 159 | 846 | Seth | Peters | 1313 Vine St | Union Grove | 5/12/2024 | Matt Snorek | Fox Trail | Burlington | WI | 53105 | 5/12/2024 |
| 150 | 1300 | David | Peterson | \#103 | Pleasant | 5/23/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5/23/2024 |
| $\begin{array}{l\|l} \text { 1 } & \text { Duplicate name - signed pg } \\ 605 \end{array}$ | 1354 | Cortney | Peterson | 273 Chapel Terrace $\# 28$ | Burlington | 5/25/2024 | Mark Henry Gabriel | 3013 Schaefer Circle | Appleton | WI | 54915 | 5/25/2024 |


|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 865 \end{aligned}$ | 1131 | Grant | Peterson | 2604 Driftwood Tr | Burlington | 5/22/2024 | Jay Schroeder | 1295 N Lake St | Neenah | WI | 54956 | 5/22/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 911 \end{aligned}$ | 1161 | Kaylyn | Peterson | 809 Main St | Union Grove | 5/18/2024 | Daniel Avila | 230 Riverwood St | Richland | WA | 99352 | 5/18/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 776 \end{aligned}$ | 1069 | Anthony | Piccolo | 4316 Marine Dr | Burlington | 5/15/2024 | Larry Grafannkis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5/15/2024 |
|  | Duplicate name - signed pg 776 | 1069 | Betty | Piccolo | 4316 Marine Dr | Burlington | 5/15/2024 | Larry Grafannkis | 9818 N 7th Place | Phoenix | AZ | 85020 | 5/15/2024 |
| 1 | Duplicate name - signed 945 | 230 | Alicia | Pirozzolo | 2530 Rolling Fields Dr | Pleasant | 4/22/2024 | Ambriel Six | Dr | Chesterfield | MI | 48047 | 4/22/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 116 \end{aligned}$ | 1389 | Scott | Pofahl | 280 S Pine St | Burlington | 5/27/2024 | Larry Grafanakis | 9818 N 7th PI | Phoenix | AZ | 85020 | 5/27/2024 |
| 2 | Duplicate name - signed pg 683, 684 | 212 | Frank M | Pokey Jr | 1401 11th Ave Unit 71 | Union Grove | 4/16/2024 | Maria DeSautel | $\begin{aligned} & \begin{array}{l} 11080 \text { E Dale } \\ \text { Lane } \end{array} \\ & \hline \end{aligned}$ | Scottsdale | AZ | 85262 | 4/16/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1110 \end{aligned}$ | 1330 | Lizbeth | Pompa | 648 Foxtree Cir Apt 8 | Burlington | 5/24/2024 | Vlad Litvin | 655 Goodpasture Island Rd \#149 | Eugene | OR | 97501 | 5/24/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1065 \end{aligned}$ | 1163 | Toni | Posey | 1343 Oakes Rd Apt 9 | Mt. Pleasant | 5/19/2024 | Daniel Avila | 230 Riverwood St | Richland | WA | 99352 | 5/19/2024 |
| 2 | Duplicate name - signed pg 550 and 756 | 94 | Clint | Pospichal | 273 Chapel Terrace $\# 30$ | Burlington | 4/3/2024 | Gary DeWayne Tobar | 74 Gum Street | Turrell | AR | 72384 | 4/3/2024 |
|  | Duplicate name - signed pg 326 signed May 27 | 1445 | Jesse | Procto | 480 Sunset Dr | Burlington | 5/27/2024 | Quentin Cottrell | $\begin{aligned} & 5185 \text { Carlsbad } \\ & \text { Blvd } \end{aligned}$ | Carlsbad | CA | 92008 | 5/27/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1401 \end{aligned}$ | 1430 | William | Quinn | N 5003 Mormon Rd | Burlington | 5/24/2024 | Gabriela Brumar | 2152 Rugen Rd | Glenview | IL | 60026 | 5/24/2024 |
|  | Duplicate address- signed pg 715 | 62 | Candace | Radojevic | 603 Calvin Lane | Mount Pleasant | 4/2/2024 | Janet Paquette | 128 Holland Lane | Little Rock | AR | 72223 | 4/2/2024 |
|  | Duplicate name - signed pg 221 | 522 | Brian | Ramsey | 5740 Cambridge Ln \#5 | Mt. Pleasant | 4/15/2024 | Alex Iten | 4705 Witchhazel Way | Aberdeen | MD | 21001 | 4/15/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 523 \end{aligned}$ | 828 | Raul | Ranger | 316 W State St | Burlington | 5/1/2024 | Kimimila WebsterThunder | 207 Centennial Dr | North Sioux City | SD | 57049 | 5/1/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 649 \end{aligned}$ | 1008 | Brennan | Rautheaux | 1901 11th Ave | Union Grove | 5/20/2024 | Madison Jane DeWolf | 12454 41st Ave | Pleasent Prairie | WI | 53158 | 5/20/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 449 \end{aligned}$ | 1152 | Alyssa | Redlin | 1430 Ramona Dr | Mt. Pleasant | 5/19/2024 | John Adamson | 50 Carlisle Lane | Elizabethtown | PA | 77022 | 5/19/2023 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 521 \end{aligned}$ | 820 | Cristina | Reyes | 833 Browns Lake Dr (\#104) | Burlington | 5/6/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5/6/2024 |
| 1 | Duplicate name - signed 983 | 401 | K | Reynolds | 666 Foxtree CI | Burlington | 4/9/2024 | D. Reed Porter | $\begin{array}{\|l\|} \hline 28866 \text { W Pioneer } \\ \text { Grove Rd } \end{array}$ | Cary | IL | 60013 | 4/9/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 274 \end{aligned}$ | 301 | Nick | Ricciardi | 2530 N. River Rd | Waterford | 4/6/2024 | Jodilynn Ortz | 04 Calle | San Miguel Placitas | NM | 87043 | 4/6/2024 |
|  | 201 | 927 | Pete | Richter | 8551 Horizon Dr | Burlington | 5/13/2024 | Cody Eller | 1252 Caleb Rd | Bible Grove | IL | 62858 | 5/13/2024 |
|  | 696 | 188 | Blair | Rickinson | 825 8th Ave | Union Grove | 4/7/2024 | Devin Pendergast | Ravenswood Rd | Burlington | WI | 53105 | 4/7/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 197 \end{aligned}$ | 665 | Pamela | Robers | 340 S. Kendrick Ave | Burlington | 4/23/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 4/23/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1031 \end{aligned}$ | 1418 | Jacqueline | Robinson | 3310 Eagle Rd | Dover | 5/23/2024 | Noah Zimmerman | 1519 Monroe St | Evanston | IL | 60202 | 5/23/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 394 \end{aligned}$ | 1296 | Scott | Robinson | 3100 S Kennedy Dr | Sturtevant | 5/22/2024 | Mark Harry Gabriel | 3013 Schaefer Circle | Appleton | WI | 54915 | 5/22/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 107 \end{aligned}$ | 191 | Dawn | Rock | 433 S Perkind Blvd | Burlington | 4/3/2024 | Joseph Pekarek | $\begin{aligned} & 12241 \text { State Hwy } \\ & 27 \end{aligned}$ | Ferryville | WI | 54628 | 4/3/2024 |
|  | Duplicate - Signed page 891 | 586 | Antonio | Rodriguez | 1950 Racine St | Racine | 4/20/2024 | Brighid Macchia | 5745 59th Ave | Vero Beach | FL | 32967 | 4/15/2024 |


|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 188 \end{aligned}$ | 696 | Andrews | Rodriguez | 724 A Milwaukee Ave | Burlington | 4/23/2024 | Matt Snorek | $\begin{aligned} & 30839 \text { Running } \\ & \text { Fox Trl } \end{aligned}$ | Burlington | WI | 53105 | 4/23/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Duplicate name - signed 996 | 184 | Bryant | Romero | 3605 Lake Street | Burlington | 4/18/2024 | Moira Rounds | 18572 N 18th St | Phoenix | AZ | 85022 | 4/18/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 400 \end{aligned}$ | 1092 | Rick | Rosario | 417 Killdeer Ct | Burlington | 5/23/2024 | Madison Jean DeWolf | 12454 41st Ave | Pleasant Prairie | WI | 53157 | 5/23/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 651 \end{aligned}$ | 1347 | Joan | Rossmiller | 302 N Brownslake Dr | Burlington | 5/25/2024 | Gail Golec | $\begin{aligned} & 15225 \text { N 100th St } \\ & \# 2203 \end{aligned}$ | Scottsdale | AZ | 85260 | 5/25/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 440 \end{aligned}$ | 1319 | Steve | Russo | 4400 Yates Dr \#105 | Mount Pleasant | 5/26/2024 | Zachary Steffler | $\begin{aligned} & 8690 \mathrm{E} \\ & \text { Cloverdale Rd } \end{aligned}$ | Nashville | MI | 49073 | 5/26/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 355 \end{aligned}$ | 1096 | Denitra | Sabala | 1201 Summerset Dr | Mount Pleasant | 5/16/2024 | D. Reed Porter | $\begin{aligned} & 28866 \text { W Pioneer } \\ & \text { Grove Rd } \end{aligned}$ | Cary | IL | 60013 | 5/16/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1405 \end{aligned}$ | 942 | Lemonia | Safedis | 1253 Tallgrass Ln | Mt. Pleasant | 5/19/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/19/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 942 \text { (Stan) } \end{aligned}$ | 1405 | Stanley | Safedis | 1253 Tallgrass Ln | Mt Pleasant | 5/23/2024 | Eric Paige | $\begin{aligned} & 1838 \text { Sunnyside } \\ & \text { Ave } \end{aligned}$ | Westchester | IL | 60154 | 5/23/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 790 \end{aligned}$ | 801 | Tameka | Sanchez | 2920 90th St | Sturtevant | 5/2/2024 | Brittany Baker | 125 TBA Drive | Gastonia | NC | 28056 | 5/2/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 905 \end{aligned}$ | 1017 | Arnold | Schatiner | 3120 90th St | Sturtevant | 5/15/2024 | Quentin Cottrell | $\begin{aligned} & 5185 \text { Carlsbad } \\ & \text { Blvd } \end{aligned}$ | Carlsbad | CA | 92008 | 5/15/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 906 \end{aligned}$ | 1017 | Barbara | Schatiner | 3120 90th St | Sturtevant | 5/15/2024 | Quentin Cottrell | $\begin{array}{\|l\|} \hline 5185 \text { Carlsbad } \\ \text { Blvd } \\ \hline \end{array}$ | Carlsbad | CA | 92008 | 5/15/2024 |
| 2 | Duplicate name - signed pg 1015 and 692 | 1311 | Kristina | Schmidt | 6620 Mariner Dr \#113 | Mount Pleasant | 5/25/2024 | Noah Zimmerman | 1519 Monroe St | Evanston | IL | 60202 | 5/25/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 255 \end{aligned}$ | 704 | Hunter | Schmudde | 1329 River Knoll Dr | Burlington | 4/27/2024 | Grace Huff | $\begin{aligned} & \text { 503777 Oakview } \\ & \text { Dr } \end{aligned}$ | Chesterfield | MI | 48047 | 4/27/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 279 \end{aligned}$ | 491 | Jason | Schrik | 8817 Citadel Terr | Sturtevant | 4/12/2024 | Jesus Aguilera | 1330 Seling Ave | Baltimore | MD | 21237 | 4/12/2024 |
| 1 | 97 | 943 | Reginal | Schultz | 8600 Citadel Ter | Sturtevant | 5/21/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/21/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 213 \end{aligned}$ | 23 | Jim | Schuttenhelm | 214 Crossway Rd | Burlington | 4/4/2024 | Dusan Savic | 8334 Virginia Cir | Wind Lake | WI | 53185 | 4/4/2024 |
| 1 | 23 | 213 | Karin | Schuttenhelm | 214 Crossway Rd | Burlington | 4/17/2024 | Maria DeSautel | Lane | Scottsdale | AZ | 85262 | 4/17/2024 |
|  | Duplicate name - signed page 489 | 47 | Alan | Schwab | $\begin{aligned} & 29314 \text { Riverview } \\ & \text { Pkway } \end{aligned}$ | Rochester | 4/4/2024 | Daniel Roumbanis | $\begin{aligned} & 877 \text { Private Road } \\ & 2220 \end{aligned}$ | Hartman | AR | 72840 | 4/4/2024 |
| 1 | 47 | 489 | Margaret A | Schwab | 29314 River View Pkwy | Rochester | 4/17/2024 | Branden Hawks | yg | Rocky Mount | NC | 27808 | 4/17/2024 |
| 1 | 43 | 1451 | Paul | Shacklett | 1401 11th Ave (\#61) | Union Grove | 5/24/2024 | Andrew Hoy | 469 Hillcrest Rd | Grafton | WI | 53024 | 5/24/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 199 \end{aligned}$ | 454 | Nikki | Shafer | 709 Main St | Union Grove | 4/11/2024 | Alex Iten | 4705 Witchhazel Way | Aberdeen | MD | 21001 | 4/11/2024 |
| 1 | 8 | 1071 | Kaden | Shepard | 24851 Wilson St | Kansasville | 5/16/2024 | Gail Golec | \#2203 | Scottsdale | AZ | 85260 | 5/16/2024 |
| 2 | Duplicate name - signed pages 454 and 48 | 1370 | Daniel | Shinske | 709 Main St | Union Grove | 5/26/2024 | Eric Paige | 1838 Sunnyside | West Chester | IL | 60154 | 5/26/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 948 \end{aligned}$ | 1342 | Justin | Shook | 3043 93rd Street | Sturtevant | 5/25/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 5/25/2024 |
| 1 | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 607 \end{aligned}$ | 918 | Steve | Simonsen | 34325 Kensington Rd | Sturtevant | 5/11/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5/11/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 214 \end{aligned}$ | 497 | Jennifer | Simpson | 2021 Frankie Place $\# 102$ | Mt Pleasant | 4/13/2024 | Alex Iten | $\begin{aligned} & 4705 \text { Witchhazel } \\ & \text { Way } \end{aligned}$ | Aberdeen | MD | 21001 | 4/13/2024 |
| 1 | Duplicate name - signed 994 | 223 | Jessica | Smith | 658 Foxtree Cir | Burlington | 4/9/2024 | Shannon West | Dr | Conway | AR | 72034 | 4/9/2024 |
|  | $\begin{aligned} & \text { Duplicate name - signed pg } \\ & 1361 \end{aligned}$ | 1376 | Thatcher | Smith | 35402 Washington Ave | Burlington | 5/27/2024 | Gail Golec | $\left.\right\|_{\# 2203} ^{15225} \text { N 100th St }$ | Scottsdale | AZ | 85260 | 5/27/2024 |


| $\begin{array}{l\|l} \hline & \begin{array}{l} \text { Duplicate name - signed pg } \\ 235 \end{array} \\ \hline \end{array}$ | 1088 | Carol | Smith | 919 Park Place | Union Grove | 5/18/2024 | Quentin Cottrell | 5185 Carlsbad Blvd | Carlsbad | CA | 92008 | 5/18/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 162 | 1357 | Dameta | Smith | 5942 Joanne Dr \#202 | Pleasant | 5/26/2024 | Blankenship | Dr | Grand Prairie | TX | 75052 | 5/26/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1208 \end{array}$ | 845 | William | Sobocinski | 2826 Lakeshore Dr | Dover | 5/11/2024 | Matt Snorek | $\begin{aligned} & 30839 \text { Running } \\ & \text { Fox Trail } \end{aligned}$ | Burlington | WI | 53105 | 5/11/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 324 \end{array}$ | 999 | Kim | Stafford | 5700 Tahoe Dr | Mt. Pleasant | 5/18/2024 | Randy Blankenship | $\begin{aligned} & 2988 \text { Hideaway } \\ & \mathrm{Dr} \end{aligned}$ | Grand Prairie | TX | 75052 | 5/18/2024 |
| $\begin{array}{\|l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 682 \text {, signed May } 27 \end{array}$ | 1429 | Dustin | Stang | 1400B West St (\#3) | Union Grove | 5/27/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 5/27/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 150 \end{array}$ | 705 | Kathleen | Steffen | 1134 Blue Bird Ln | Union Grove | 4/28/2024 | Grace Huff | 503777 Oakview Dr | Chesterfield | MI | 48047 | 4/28/2024 |
| $\begin{array}{l\|l} \text { Duplicate name - signed pg } \\ 1078 \end{array}$ | 1231 | Shawna | Stephens | 2025 Frankie PI \#106 | Mt Pleasant | 5/20/2024 | Quentin Cottrell | $\begin{aligned} & 5185 \text { Carlsbad } \\ & \text { Blvd } \end{aligned}$ | Carlsbad | CA | 92008 | 5/20/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 272 \\ \hline \end{array}$ | 6 | Gary | Stevens | 1115 9th Ave | Union Grove | 4/2/2024 | Rita Huff | 9902 Milestone Circle | Olive Branch | MS | 38654 | 4/2/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 272 \end{array}$ | 11 | Mary | Stevens | 1115 9th Ave | Union Grove | 4/2/2024 | Ruth A. Mills | 625 E Capital Ave | Bellevue | MI | 49021 | 4/2/2024 |
| $\begin{array}{l\|l} 1 & \text { Duplicate name - signed pg } \\ 1202 \end{array}$ | 1284 | Ryan | StewartLyngh | 460 Mill Ave (\#204) | Union Grove | 5/22/2024 | Madison Jane DeWolf | 12454 41st Ave | Pleasant Prairie | WI | 53188 | 5/22/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 111 \end{array}$ | 205 | Thomas | Sturino | 8933 Pheasant Run | Burlington | 4/8/2024 | Mathew Snorek | $\begin{array}{\|l\|} \hline \begin{array}{l} 30839 \text { Running } \\ \text { Fox TrI } \end{array} \\ \hline \end{array}$ | Burlington | WI | 53105 | 4/8/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 105 \end{array}$ | 111 | Tom | Sturino | 8933 Pheasant Run | Burlington | 4/2/2024 | Stephanie Zink | 2105 W Vineyard Road | Phoenix | AZ | 85041 | 4/2/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1294 \end{array}$ | 1473 | Joan | Szymezak | $\begin{aligned} & \text { 1123 N Sunnyslope Dr } \\ & (\# 104) \end{aligned}$ | Mt Pleasant | 5/26/2024 | Doug Bricker | 1877 Fruitwood Ave | Batavia | IA | 52533 | 5/26/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 182 \end{array}$ | 1244 | John | Talaska | 27635 Washington Ave | Waterford | 5/21/2024 | Patrick Howley | 32 Coventry Ln | Avon | CT | 6001 | 5/21/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 762 \\ \hline \end{array}$ | 1121 | John | Taylor | 7925 Whitetail Dr | Mt. Pleasant | 5/18/2024 | Moira Rounds | 15872 N 18th St | Phoenix | AZ | 85022 | 5/18/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 1 & 773 \\ \hline \end{array}$ | 773 | Roberts | Tenhagen | 193 S Kendrick Ave \#2 | Burlington | 5/7/2024 | Shannon West | 17 Pebble Brook Dr | (empty) | $\begin{aligned} & \left(\left.\begin{array}{l} \text { empt } \\ \text { y) } \end{array} \right\rvert\,\right. \end{aligned}$ |  | 5/7/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 783 \end{array}$ | 1255 | Maria | Thomas | 565 West State St | Burlington | 5/23/2024 | Doug Bricker | 1877 Fruitwood Ave | Batavia | IA | 52533 | 5/23/2024 |
| Duplicate name - signed pg 294 and 511 | 738 | Tasha | Tibbils | 273 Chapel Terrace | Burlington | 5/4/2024 | Mike Gableman | 54755 Williams Rd | New Berlin | WI | 53146 | 5/4/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 285 \end{array}$ | 1096 | Immanuel | Tucker | 1242 S. Emmertsen Rd | Mount Pleasant | 5/16/2024 | D. Reed Porter | $\begin{aligned} & 28866 \text { W Pioneer } \\ & \text { Grove Rd } \end{aligned}$ | Cary | IL | 60013 | 5/16/2024 |
| $\begin{array}{l\|l} \text { Duplicate name - signed pg } \\ 136 \end{array}$ | 545 | Kaleb | Tudor | 232 Edward St | Burlington | 4/19/2024 | Grace Huff | $\begin{aligned} & 50377 \text { Oakview } \\ & \text { Dr } \end{aligned}$ | Chesterfield | MI | 48047 | 4/19/2024 |
| 165 | 886 | Alex | Unrein | 2709 N Fancher Rd | Mt Pleasant | 5/9/2024 | Stephen Hurst | 1 Forest View Dr | Woods | IL | 60047 | 5/9/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 2 & 1277 \text { \& } 1405 \end{array}$ | 1219 | Jessica | Urbano | 6001 Joanne Dr | Mt Pleasant | 5/20/2024 | Jay Schroeder | 1295 N Lake St | Neenah | WI | 54956 | 5/20/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 222 \end{array}$ | 815 | Paul | Urlacher | 34425 Washington Ave | Burlington | 5/9/2024 | Jay Schroeder | 1295 North Lake St | Neenah | WI | 54956 | 5/9/2024 |
| $\begin{array}{l\|l} \hline \text { Duplicate name - signed pg } \\ 955 \end{array}$ | 1458 | Maria | Vasquez | $\begin{aligned} & 5932 \text { Margery Dr } \\ & (\# 104) \end{aligned}$ | Mt Pleasant | 5/24/2024 | Elvira Brooks | 5713 16th St | Mount Pleasant | WI | 53406 | 5/24/2024 |
| 181 | 543 | Henry | Voelkering | 32022 Washington Ave | Burlington | 4/17/2024 | Grace Huff | Dr | Chesterfield | MI | 48047 | 4/17/2024 |
| 11354 | 89 | Breanna | Volling | 117 East Market St | Burlington | 4/4/2024 | Stan Sisson | Way | Avondale | AZ | 85392 | 4/4/2024 |
| Duplicate name - signed 731 2 and 89 | 1354 | Ashley | Volling | 117 E Market St | Burlington | 5/25/2024 | Mark Henry Gabriel | 3013 Schaefer Circle | Appleton | WI | 54915 | 5/25/2024 |


EXHIBIT 4

| Issue | Recall Page \# | First Name | Last Name | Address | City | Sign Date | Circulator | Circulator Address | Circulator City | Circulato r State | Circulato r Zip | Circulator Date |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| address does not exist | 198 | Demarion | Gariner | 335 Veronia Lane | Mt . <br> Pleasant | 4/5/2024 | Jesus Aguilera | 1330 Seling Ave | Baltimore | MD | 21237 | 4/5/2024 |
| Address does not exist | 591 | Gina | Pfeifer | 4600 Heag Dr | Union Grove | 4/16/2024 | Laura Lolya | $1728$ <br> Deleware St NW | Palm Bay | FL | 32907 | 4/16/2024 |
| Address does not exist | 825 | Jerilyn | Ross | $\begin{aligned} & 30241 \text { Highland } \\ & \text { Rd } \end{aligned}$ | Burlington | 5/1/2024 | Richard Carnegey | 2700 W Powell Blvd (Apt 199) | Gresham | OR | 97030 | 5/1/2024 |
| Address does not exist | 1021 | David | Wilson | 6553 PAyne Rose Way | Mount <br> Pleasant | 5/17/2024 | Quentin Cottrell | Carlsbad Blvd | Carlsbad | CA | 92008 | 5/17/2024 |
| Address does not exist | 1048 | Tim | Bell | 411 Ave Trl \#63 | Union Grove | 5/21/2024 | Doug Bricker | Fruitwood Ave | Batavia | IA | 52533 | 5/21/2024 |
| Address does not exist | 1070 | Greg | Volbrecht | 35704 5th St | Burlington | 5/16/2024 | Gail Golec | $\begin{array}{\|l} \hline 15225 \mathrm{~N} \\ 100 \text { th } \mathrm{St} \\ \# 2203 \\ \hline \end{array}$ | Scottsdale | AZ | 85260 | 5/16/2024 |
| address does not exist | 1076 | Jazmin | Flores | 2004 Mean St | Mount Pleasant | 5/16/2024 | Chris Hull | $\begin{aligned} & 4536 \text { 46th St } \\ & \text { NW } \\ & \hline \end{aligned}$ | Washington | DC | 20016 | 5/16/2024 |
| Address does not exist | 1200 | Jim | Ranbicourt | 348 School St | Burlington | 5/27/2024 | Andrew Hoy | 469 Hillcrest Rd | Grafton | WI | 53024 | 5/27/2024 |
| Address does not exist | 1205 | Paule | Pitpirka | 101813 Main St | Union Grove | 5/22/2024 | Doug Bricker | Fruitwood Ave | Batavia | IA | 52533 | 5/22/2024 |
| Address does not exist | 1290 | Adam | Tliel | 4500 Pheasant Ln | Union Grove | 5/25/2024 | Eric Paige | 1838 <br> Sunnyside | West Chester | IL | 60154 | 5/25/2024 |
| address does not exist | 1355 | Christina | Torres | 15 Rubusch Rd | Burlington | 5/25/2024 | Mark Henry Gabriel | Schaefer Circle | Appleton | WI | 54915 | 5/25/2024 |
| address does not exist | 1379 | Chris | Olver | 101 Jo Ann Dr | Mount Pleasant | 5/26/2024 | Quentin Cottrell | Carlsbad Blvd | Carlsbad | CA | 92008 | 5/26/2024 |
| Address does not exist | 1402 | Negan | Smith | 389 West Hawk Ave | Burlington | 5/23/2024 | John Logan | $\begin{aligned} & 115 \text { 5th St } \\ & \text { NE (Apt } 7) \end{aligned}$ | Washington DC | DC | 20002 | 5/23/2024 |
| address doesn't exist | 48 | James | Johnson | 11 ave 1401 S 7 | Union Grove | 4/5/2024 | Daniel Roumbanis | 877 Private Road 2220 | Hartman | AR | 72840 | 4/5/2024 |
| effdress qoesn't exist | 438 | Maria | Gonzalez | 126 1st 11515 | Sturtevant | 4/11/2024 | Jesus Aguilera | 1330 Seling Ave | Baltimore | MD | 21237 | 4/11/2024 |
| $\square \overrightarrow{\text { address }}$ <br> doesn't exist | 681 | Jon | Schen | 4895 Hwy 28 | Union Grove | 4/21/2024 | Steven Sean Ohlrogge | W5179 <br> Memorial Drive | Elkhorn | WI | 53121 | 4/21/2024 |


| $\begin{aligned} & \underset{N}{N} \\ & \underset{N}{N} \\ & \underset{i}{J} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{~} \\ & \underset{\sim}{\sim} \\ & \underset{\sim}{\sim} \end{aligned}$ | $\begin{aligned} & \underset{N}{N} \\ & \underset{N}{N} \\ & \underset{N}{N} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{N} \\ & \underset{N}{N} \\ & \underset{\sim}{N} \end{aligned}$ |  | $\begin{aligned} & \underset{\sim}{N} \\ & \underset{N}{N} \\ & \underset{\sim}{\top} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{N} \\ & \underset{N}{N} \\ & \underset{\sim}{N} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{\underset{N}{N}} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{N} \\ & \underset{N}{N} \\ & \underset{寸}{\top} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{N} \\ & \underset{N}{N} \\ & \underset{V}{\top} \end{aligned}$ | $\begin{aligned} & \underset{~}{N} \\ & \underset{N}{N} \\ & \stackrel{i}{\top} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{N} \\ & \underset{N}{N} \\ & \underset{\sim}{\top} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{\mathrm{N}} \\ & \stackrel{N}{N} \\ & \stackrel{N}{\mathrm{~N}} \end{aligned}$ | $\begin{aligned} & \underset{~}{N} \\ & \underset{N}{J} \\ & \underset{寸}{J} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{N} \\ & \underset{N}{+} \\ & \underset{\sim}{\infty} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{N} \\ & \underset{N}{N} \\ & \underset{\sim}{N} \end{aligned}$ | cid |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\underset{\sim}{\underset{N}{N}}$ | $\stackrel{0}{\circ}$ | $\begin{aligned} & \underset{N}{7} \\ & 0 \\ & i \end{aligned}$ | $\stackrel{0}{\mathrm{~N}}$ | $\begin{aligned} & \hat{N} \\ & \stackrel{N}{N} \end{aligned}$ | $\begin{aligned} & \text { N } \\ & \underset{N}{N} \end{aligned}$ | $\begin{aligned} & \hat{N} \\ & \stackrel{N}{N} \end{aligned}$ | $\begin{aligned} & \text { N } \\ & \text { No } \end{aligned}$ | $\begin{aligned} & \mathbb{N} \\ & \widetilde{\sim} \\ & \infty \end{aligned}$ | $\begin{aligned} & \stackrel{\infty}{\circ} \\ & \stackrel{n}{n} \end{aligned}$ | $\begin{aligned} & \mathrm{O} \\ & \underset{N}{N} \\ & \underset{N}{2} \end{aligned}$ | $\begin{aligned} & \hline \mathbf{Q} \\ & \stackrel{\rightharpoonup}{N} \end{aligned}$ | $\stackrel{0}{\circ}$ | $\begin{aligned} & \stackrel{N}{N} \\ & \stackrel{y}{N} \end{aligned}$ | $\begin{aligned} & \hline \stackrel{O}{2} \\ & \underset{ल}{2} \end{aligned}$ |  | N | $\wedge$ |
| $\xi$ | O | $\xi$ | $\stackrel{\text { ¢ }}{\substack{4}}$ | O | $\stackrel{\text { ¢ }}{\text { ¢ }}$ | $\frac{0}{\Sigma}$ | N | N | $\xi$ | $\stackrel{\sim}{4}$ | ᄑ | 0 | $\underline{\square}$ | ㅍ | $\bar{\Sigma}$ | O |  |
|  |  | $\begin{array}{r} \stackrel{5}{0} \\ \stackrel{4}{0} \\ \frac{0}{0} \\ \hline \end{array}$ | $\stackrel{\sim}{\sim}$ |  | $\begin{aligned} & \text { l} \\ & \substack{0 \\ 0 \\ 0} \end{aligned}$ |  |  | $\begin{aligned} & \frac{0}{\bar{T}} \\ & \frac{1}{0} \\ & \frac{1}{<} \end{aligned}$ |  |  |  |  |  |  |  | － |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  | 0 <br>  <br> $\pm$ <br> $\pm$ <br> + <br> 0 <br> 0 |  | $\stackrel{0}{\square}$ |  |
|  |  |  |  |  | $\begin{aligned} & \text { 은 } \\ & \text { O } \\ & \text { 줄 } \\ & \hline \underline{y} \end{aligned}$ |  |  |  |  |  |  |  |  |  |  |  |  |
| $\begin{aligned} & \underset{N}{N} \\ & \text { N } \\ & \underset{i}{\top} \end{aligned}$ | $\begin{aligned} & \underset{N}{N} \\ & \underset{N}{N} \\ & \underset{N}{N} \end{aligned}$ | N N N N N | $\begin{gathered} \underset{N}{\mathrm{~N}} \\ \underset{N}{N} \\ \underset{\sim}{N} \end{gathered}$ | $\begin{aligned} & \underset{N}{N} \\ & \underset{N}{N} \\ & \underset{\gamma}{\theta} \end{aligned}$ | $\begin{aligned} & \text { N } \\ & \text { N } \\ & \text { N } \\ & \underset{~}{V} \end{aligned}$ | $\begin{aligned} & \underset{N}{N} \\ & \underset{N}{N} \\ & \stackrel{N}{N} \end{aligned}$ | $\begin{aligned} & \underset{\sim}{N} \\ & \stackrel{N}{N} \\ & \underset{\sim}{\infty} \end{aligned}$ | $\begin{aligned} & \underset{N}{N} \\ & \underset{N}{N} \\ & \underset{\sim}{7} \end{aligned}$ | $\begin{aligned} & \underset{N}{N} \\ & \stackrel{N}{N} \\ & \underset{\gamma}{7} \end{aligned}$ | N N N İ $\underset{J}{7}$ | $\begin{aligned} & \underset{N}{N} \\ & \text { N} \\ & \underset{\sim}{\top} \end{aligned}$ | $\begin{aligned} & \text { N } \\ & \underset{N}{N} \\ & \stackrel{N}{N} \\ & \underset{\sim}{n} \end{aligned}$ | $\begin{aligned} & \underset{N}{N} \\ & \text { N } \\ & \underset{\sim}{F} \end{aligned}$ |  | $\begin{aligned} & \text { N } \\ & \text { N } \\ & \text { N } \\ & \text { N } \end{aligned}$ | cion |  |
|  |  |  | $\begin{aligned} & \stackrel{0}{0} \\ & \stackrel{0}{0} \\ & \stackrel{y}{3} \\ & 0 \end{aligned}$ | 읃 |  |  |  |  |  |  |  |  | 䓂 |  |  |  |  |
|  |  |  |  |  | © D N N W M |  |  |  |  |  | $\begin{aligned} & \stackrel{\circ}{0} \\ & \sum_{i}^{0} \\ & \stackrel{N}{\infty} \\ & \stackrel{\sigma}{2} \end{aligned}$ |  |  |  | Z | ¢ |  |
| $\begin{aligned} & \mathscr{\infty} \\ & \frac{\mathbf{U}}{\mathbb{N}} \\ & \underset{\sim}{\mathcal{O}} \end{aligned}$ | $\begin{aligned} & \stackrel{0}{0} \\ & \stackrel{\rightharpoonup}{\otimes} \\ & \stackrel{\rightharpoonup}{\mathrm{Q}} \end{aligned}$ |  | 产 | $\begin{aligned} & \sum_{3}^{\infty} \\ & \frac{0}{0} \\ & \frac{c}{c} \end{aligned}$ |  |  | $\begin{aligned} & \bar{\varnothing} \\ & \stackrel{\rightharpoonup}{\mathrm{o}} \\ & \hline \end{aligned}$ | $\begin{aligned} & \frac{\widetilde{N}}{\sqrt{N}} \end{aligned}$ | $\begin{aligned} & \frac{0}{0} \\ & \vdots \\ & \stackrel{0}{\bar{O}} \\ & \stackrel{0}{0} \end{aligned}$ | $\begin{aligned} & 0 \\ & \stackrel{0}{0} \\ & 0 \end{aligned}$ |  |  |  | $\underset{\underset{u}{u}}{\substack{c}}$ |  | － |  |
|  | $\begin{aligned} & \stackrel{0}{\overline{0}} \\ & \frac{1}{\bar{\omega}} \\ & 0 \\ & \hline \end{aligned}$ | $\begin{aligned} & \bar{N} \\ & \hline 0 \end{aligned}$ | $\begin{aligned} & \frac{0}{2} \\ & 0 \\ & 0 \end{aligned}$ |  |  | $\begin{aligned} & \text { ᄃ } \\ & \text { त्रे } \\ & \text { O} \\ & \hline \end{aligned}$ | $\stackrel{\overleftarrow{\otimes}}{\stackrel{\otimes}{\Sigma}}$ | $\begin{aligned} & \text { ® } \\ & \stackrel{0}{0} \\ & \stackrel{0}{\circ} \end{aligned}$ |  | 잉 | $\begin{aligned} & \text { 믐 } \\ & \frac{0}{0} \\ & \hline \mathbb{O} \end{aligned}$ |  | \％ | 0 <br> $\stackrel{0}{¢}$ <br> $\stackrel{\sim}{\sim}$ | $\stackrel{0}{0}$ | 产 |  |
| 읏 | $\stackrel{N}{N}$ | $\begin{aligned} & \mathrm{N} \\ & \text { O} \end{aligned}$ | 웃 | $\stackrel{\text { ¢ }}{\sim}$ | $\stackrel{\sim}{\sim}$ | $\begin{aligned} & \infty \\ & \infty \\ & \hline \end{aligned}$ | － | $\begin{aligned} & \text { 厄్ల } \\ & \hline \end{aligned}$ | N | $\stackrel{\text {－}}{\text {－}}$ | $\stackrel{\text { ̇ }}{\text {＋}}$ | N | $\stackrel{\circ}{\circ}$ | $\stackrel{\sim}{7}$ | 8 | － |  |
|  |  |  |  |  |  |  |  |  | $\begin{gathered} \stackrel{\rightharpoonup}{\otimes} \\ \stackrel{\omega}{\omega} \\ \omega \\ \stackrel{\rightharpoonup}{0} \\ \omega \\ 0 \\ \hline \end{gathered}$ |  |  |  |  |  |  | $\begin{aligned} & \mathscr{N} \\ & \frac{0}{0} \\ & \frac{0}{0} \\ & \frac{\pi}{0} \\ & 0 \\ & Z \end{aligned}$ |  |


| no address | 844 | Jordan | Gardner | N/A | Burlington | 5/3/2024 | Dax Brown | $\begin{aligned} & 2983 \text { E } \\ & \text { Millen Way } \end{aligned}$ | Fresno | CA | 93776 | 5/3/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| no such \# | 280 | Kristy | Boner | 182328 Spring St | Union Grove | 4/12/2024 | Linda C Iorio | $\begin{aligned} & 2220 \text { Dillard } \\ & \text { Drive } \end{aligned}$ | Conway | AR | 72034 | 4/12/2024 |
| Illegible | 1302 | Regis | Frank | 1327 Tange Blvd | Mount Pleasant | 5/22/2024 | Jonathan Storms | $\begin{array}{\|l} \hline 944 \text { County } \\ \text { C } \\ \hline \end{array}$ | Grafton | WI | 53024 | 5/22/2024 |
| illegible address | 581 | Nelsy | Concercion | 5925 Labondion Road | Mount Pleasant | 4/15/2024 | Josias <br> Andujar | 876 47th Ave | Vero Beach | FL | 36960 | 4/15/2024 |
| Illegible Address | 643 | Damian | Damian | 1704 ???? | Union Grove | 4/19/2024 | Josias <br> Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 4/19/2024 |
| illegible address | 778 | John | Osterman | 7930 Bow Rd | Mount Pleasant | 5/9/2024 | Gail Golee | $\begin{aligned} & 15225 \mathrm{~N} \\ & \text { 100th St } \\ & \# 2203 \end{aligned}$ | Scottsdale | AZ | 85260 | 5/9/2024 |
| Illegible/missin g last name | 311 | N/A | V-- | 7936 Whitetail Dr | Mt. Pleasant | 4/5/2024 | Stan Sisson | $10929$ <br> Washland Way | Avondale | AZ | 85392 | 4/5/2024 |
| incomplete address | 311 | N/A | Mcowen | -- Whitetail Dr | Mt. Pleasant | 4/5/2024 | Stan Sisson | 10929 <br> Washland Way | Avondale | AZ | 85392 | 4/5/2024 |
| incomplete address | 562 | Paul | Nunez | Union Grove Park | Union Grove | 4/17/2024 | D. Reed Porter | $\begin{array}{\|l} 28866 \mathrm{~W} \\ \text { Pioneer } \\ \text { Grove Rd } \end{array}$ | Cary | IL | 60013 | 4/17/2024 |
| incomplete address | 827 | Amanda | Zamora | Market St | Burlington | 5/1/2024 | Kimimila <br> Webster- <br> Thunder | 207 <br> Centennial Dr | North Sioux City | SD | 57049 | 5/1/2024 |
| Incomplete Address | 981 | Ted | Schafe | Conkey | Burlington | 5/13/2024 | Andrew Hoy | 469 Hillcrest Rd | Grafton | WI | 53024 | 5/13/2024 |
| Incomplete address | 1231 | Danie | A | 21711 St | Union Grove | 5/20/2024 | Quentin Cottrell | Carlsbad Blvd | Carlsbad | CA | 92008 | 5/20/2024 |
| Incomplete address (listed Bohners Lake instead of Burlington) | 927 | Diana | Calkins | 8428 Heather Dr | Bohners | 5/13/2024 | Cody Eller | $\begin{aligned} & 1252 \text { Caleb } \\ & \text { Rd } \end{aligned}$ | Bible Grove | IL | 62858 | 5/13/2024 |
| なncomplete actdress (listed ठothners Lake, Burlington) | 927 | Benjamin S | Robris | 32889 Juniper St | Bohners | 5/13/2024 | Cody Eller | $\begin{aligned} & 1252 \text { Caleb } \\ & \text { Rd } \\ & \hline \end{aligned}$ | Bible Grove | IL | 62858 | 5/13/2024 |


| Incomplete address no street number | 1472 | Brian | Joans | Crestwood | Burlington | 5/26/2024 | Larry Grafankis | $\begin{aligned} & 9818 \text { N 7th } \\ & \text { Place } \end{aligned}$ | Phoenix | AZ | 85020 | 5/26/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| incomplete address?? Not in District | 381 | Rithia | Lacy | Lincoln Village 305 | Mount Pleasant | 4/15/2024 | Jesus <br> Aguilera | $\begin{aligned} & 1330 \text { Seling } \\ & \text { Ave } \end{aligned}$ | Baltimore | MD | 21237 | 4/15/2024 |
| Name/row on sheet crossed off | 649 | Austin | Hanson | 1928 Hagey Road | Union Grove | 4/23/2024 | Chris Hull | $\begin{aligned} & 4536 \text { 46th St } \\ & \text { NW } \end{aligned}$ | Washington | DC | 20016 | 4/23/2024 |
| No street | 317 | Darius | Wricks | 6030 N/A | Mt Pleasant | 4/6/2024 | Jesus <br> Aguilera | 1330 Seling Ave | Baltimore | MD | 21237 | 4/6/2024 |
| no street \# | 720 | James | Blake | Heart Road | Burlington | 4/27/2024 | Stephen Wright | 1603 New Hope Rd | Benton | AR | 72015 | 4/27/2024 |
| street address is illegible | 59 | Seth | Peters | 1313 Vine Street | Union Grove | 4/5/2024 | Lorri Justice | $\begin{array}{\|l\|} \hline 16920 \\ \text { Raines Road } \end{array}$ | LR | AR | 72210 | 4/5/2024 |
| street name illegible | 24 | Bryann | Chistan | 1204 Elmberry | Union Grove | 4/26/2024 | Justin Gracier | $\begin{aligned} & \hline 14695 \\ & \text { Herring Rd } \end{aligned}$ | Colorado Springs | CO | 80908 | 4/26/2024 |
| Street name is illegible | 76 | Robin | Woods | 6587 Fox Lane | Burlington | 4/2/2024 | Linda C Iorio | $\begin{array}{\|l\|} \hline 2220 \text { Dillard } \\ \text { Drive } \\ \hline \end{array}$ | Conway | AR | 72034 | 4/2/2024 |
| Illegible | 519 | G? | C? | 757 W Chestnut | Burlington | 4/18/2024 | Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 4/18/2024 |
| address illegible | 92 | Rowan | Peeble | 3202 ??? | Mount Pleasant | 4/2/2024 | Gary <br> DeWayne <br> Tobar | 74 Gum Street | Turrell | AR | 72384 | 4/2/2024 |
| Address is illegible whether it is Maroboro or Marco - it's out of the district | 63 | Pedro | Rodriguez | 539 W Maroboro Drive | Mount Pleasant | 4/2/2024 | Janet Paquette | 128 Holland Lane | Little Rock | AR | 72223 | 4/2/2024 |
| Crossed off | 725 | Nancy | Brattey | 23333 Stonegate | Burlington | 5/5/2024 | Steven Sean Onlrogge | W5179 <br> Memorial Drive | Elkhorn | WI | 53121 | 5/5/2024 |
| this is a c.mmercial qudress | 661 | Brittany | AngelyThorngate | 717 N Kane St | Burlington | 4/21/2024 | Stan Sisson | $\begin{array}{\|l\|} 10529 \text { W } \\ \text { Ashland Way } \end{array}$ | Avondale | AZ | 85392 | 4/21/2024 |
| this is a Gommercial address | 661 | Josiah | Angely- <br> Thorngate | 717 N Kane St | Burlington | 4/21/2024 | Stan Sisson | $\begin{array}{\|l\|} \hline 10529 \text { W } \\ \text { Ashland Way } \\ \hline \end{array}$ | Avondale | AZ | 85392 | 4/21/2024 |


| Address is a commercial building | 830 | Zach | Sm | 913 Milwaukee Ave | Burlington | 5/1/2024 | Jordan Flynn | $\begin{array}{\|l\|} \hline 207 \\ \text { Centennial } \\ \text { Dr } \end{array}$ | North Sioux City | SD | 57049 | 5/1/2024 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| address is commerical N or S | 729 | Sarina | Ebbott | 210 Pine Street | Burlington | 4/27/2024 | Catherine Justice | $\begin{array}{\|l\|} \hline 16920 \\ \text { Raines Rd } \end{array}$ | LR | AR | 72210 | 4/27/2024 |

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|  |  |  |  |  | D | 5 |  |  |  |  |  |  |
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| Problem | Recall <br> Page \# | First <br> Name | Last Name | Signer Address | Signer Municipality | Signature Date | Circulator | Circulator Address | Circulator <br> Municipality | State | Zip Code | Circulator Date |
| Signed after circulator | 940 | Terri | Bralhen | 1120 Timmer Ln | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| Signed after circulator | 940 | Laura | Horin | 855 Lannon Ter | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| Signed after circulator | 940 | Ihen | Hughley | 1101 Timmer Ln | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| Signed after circulator | 940 | Samantha | Jukic | 30130 Woodlawn Dr | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| Signed after circulator | 940 | Kolby | Kiskby | 1121 Timmer Ln | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| Signed after circulator | 940 | Amy | Len | 7449 Old Spring St | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| Signed after circulator | 940 | Jim | Panka | 858 Boulder Trail \#103 | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| Signed after circulator | 940 | Jonathan | Veiranisk | 1111 Timmer Ln | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| Signed after circulator | 940 | Austin | Willis | 7407 Granite Way \#1403 | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| Signed after circulator | 940 | Karly | Willms | 1111 Timmer Ln | Mt. Pleasant | 5/18/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 3/18/2024 |
| no date | 112 | Robert | Cavan | 101 Veranda Ln Apt 101 | Mt. Pleasant |  | Stephanie Zink | 2105 W Vineyard Road | Phoenix | AZ | 85041 | 4/4/2024 |
| no date | 900 | Ben | Foster | 6045 Regency Hills Dr | Mt. Pleasant |  | Cody Eller | 1252 Caleb Rd | Bible Grove | IL | 62858 | 5/10/2024 |
| date not sequential | 564 | Gifford | Rousel | 1107 New St | Union Grove | 4/20/2024 | D. Reed Porter | 28866 W Pioneer Grove | Cary | IL | 60013 | 4/19/2024 |
| date past circulator | 1174 | Alejandra | Aekic | 204 | Mt. Pleasant | 5/19/2024 | Stan Sisson | 10929 W Ashland Way | Avendale | AZ | 85392 | 5/18/2024 |
| date past circulator | 1174 | Megan | Bell | 1510 S Emmertson Rd | Mt. Pleasant | 5/19/2024 | Stan Sisson | 10929 W Ashland Way | Avendale | AZ | 85392 | 5/18/2024 |
| date past circulator | 1174 | Carlos | Beryrell | 204 | Mt. Pleasant | 5/19/2024 | Stan Sisson | 10929 W Ashland Way | Avendale | AZ | 85392 | 5/18/2024 |
| date past circulator | 1174 | Cristina | Flores | 5920 16th St 201 | Mt. Pleasant | 5/19/2024 | Stan Sisson | 10929 W Ashland Way | Avendale | AZ | 85392 | 5/18/2024 |
| date past circulator | 1174 | Todd | Hartmann | 5920 16th St 103 | Mt. Pleasant | 5/19/2024 | Stan Sisson | 10929 W Ashland Way | Avendale | AZ | 85392 | 5/18/2024 |
| date past circulator | 1174 | Kevin | LaFare | 1619 Summerset Dr \#1 | Mt. Pleasant | 5/19/2024 | Stan Sisson | 10929 W Ashland Way | Avendale | AZ | 85392 | 5/18/2024 |
| date past circulator | 1174 | Gloria | Martin | 1619 Summerset Dr \#4 | Mt. Pleasant | 5/19/2024 | Stan Sisson | 10929 W Ashland Way | Avendale | AZ | 85392 | 5/18/2024 |
| date- not during recall | 1141 | Lori | Bohlman | 5305 16th St Unit 21 | Mt. Pleasant | 2/25/2024 | Blankenship | 2988 Hideaway Dr | Grand Prairie | TX | 75052 | 5/18/2024 |
| dated after circulator | 41 | Tim | Yorgan | \#202 | Pleasant | 4/20/2024 | Jeffrey S. Jensen | 2041 Erie St | Racine | WI | 53402 | 4/2/2024 |
| dated after circulator | 151 | Dianne | Baergen | 641 11th Ave | Union Grove | 4/21/2024 | Amber Murray | 11024 W Hayward Ave | Glendale | AZ | 85307 | 4/2/2024 |
| dated after circulator | 462 | Allan | Carter | 323 Woodlawn Ave | Rochester | 4/14/2024 | Matt Sworek | 30830 Running Fox Trail | Burlington | WI | 53105 | 4/13/2024 |
| dated after circulator | 462 | Pamela | Vankoningsveld | 345 Woodlawn Ave | Rochester | 4/14/2024 | Matt Sworek | 30830 Running Fox Trail | Burlington | WI | 53105 | 4/13/2024 |
| dated after circulator | 644 | Robert | Wright | 22230 Durand Ave | Kansasville | 4/20/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32966 | 4/19/2024 |
| Date out of order | 924 | Ean | Prostho | 1201 Styll St | Mt. Pleasant | 4/20/2024 | Catherine Justice | 16920 Raines Rd | Little Rock | AR | 72210 | 5/12/2024 |
| Date after circulator | 86 | Joseph | Rodriguez | 2735 Deer creek Dr | Pleasant | 4/4/2024 | Stan Sisson | 10929 W Ashland Way | Avondale | AZ | 85392 | 4/2/2024 |
| date after circulator | 100 | Mark | Campbell | 1549 Serena Lane | Burlington | 4/4/2024 | Jonathan Korte | \#115B | Green Bay | WI | 54301 | 4/3/2024 |
| 2025 \& dated after | 648 | Alex | Hampton | 8421 Corcks Ave | Sturtevant | 4/25/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 4/24/2025 |
| 2025 \& dated after circulator | 648 | James | Swan | 199 Minuet | Sturtevant | 4/25/2024 | Chris Hull | 4536 46th St NW | Washington | DC | 20016 | 4/24/2025 |
| illegible, date after claulator | 71 | Eugene | Harris | 5920 Wyndam Court | Mount Pleasant | 4/22/2024 | Moira Rounds | 15872 N 18th St | Phoenix | AZ | 85022 | 4/2/2024 |
| slgned with year dated 202 | 638 | William | Thuelheld | 300 E Spring St \#3 | Rochester | 4/20/2022 | Stan Sisson | 10929 W Ashland Way | Avondale | AZ | 85392 | 4/20/2024 |
| $\overrightarrow{\text { simper dated signature }}$ and circulator dated 4/27 | 679 | Gregg | Lamielle | 200 Main St | Burling WI | 4/28/2024 | Josias Andujar | 876 47th Ave | Vero Beach | FL | 32944 | 4/27/2024 |
| Date nonsequential | 941 | Kurt | Gorman | 1100 N Summerset Dr | Mt. Pleasant | 5/19/2024 | Mike Kirchner | 1017 Riva Ridge | Racine | WI | 53402 | 5/19/2024 |

# Page Enterprises - Eileen M. Page MA, MGA, QDE 

## Letter of Opinion

## Re: Recall Petitions - Wisconsin

## Request:

Attorney Matthew Fernholz retained my services to examine and compare all the writing on several "Recall Petitions" to determine if there were any signs of fraudulent activity.

Questioned documents provided: (all copies)

1. $04 / 21 / 2024$ - Page No. 655 - Josias Andujar, circulator (10 signatures)
2. $05 / 16 / 2024$ - Page No. 1071 - Gail Golec, circulator ( 6 signatures)
3. $05 / 20 / 2024$ - Page No. 1209 - Vlad Litvin, circulator (6 signatures)
4. $05 / 23 / 2024$ - Page No. 1344 - Gail Golec, circulator ( 7 signatures $w / 3$ crossed out)
5. $05 / 25 / 2024$ - Page No. 1347 - Gail Golec, circulator (8 signatures)
6. $05 / 25 / 2024$ - Page No. 1373 - Gail Golec, circulator (8 signatures)
7. $05 / 27 / 2024$ - Page No. 1375 - Gail Golec, circulator ( 10 signatures)
8. $05 / 27 / 2024$ - Page No. 1376 - Gail Golec, circulator (10 signatures)
9. $05 / 27 / 2024$ - Page No. 1389 - Larry Grafanakis (10 signatures)

## Equipment available for use:

- Macro-scope Zoom (18 x 36)
- Digital microscope (10 $\times 220$ ) with photograph and computer capability
- Canon Digital Camera - model 40D
- Transmitted light pad \& magnifying glass
- Slant gauge and measurement grids
- HP Desktop computer with a 24 " screen
- HP Office Jet printer, for copying, scanning, and making enlargements


## Methodology:

The guidelines recommended by ASB (Academy Standards Board) have been implemented in the examination process of the handwriting on the documents provided and in the overall preparation of this report. My many years of education, professional training, and field experience have also been incorporated into the examination process, and ultimately, the final determination(s) made in this report.

## Selected principles utilized in handwriting identification:

1. The brain, primarily in conjunction with the neuromuscular system, controls and establishes a person's individualized handwriting process by the contraction and release of various movements of the arm, hand, and fingers.
2. An individual's handwriting style is made up of formations and movements that create unique habitual writing patterns for that person and only that person. These observable patterns include, but are not limited to, such things as slant, size, rhythm, pressure, spacing, baseline placement, letter formations and proportions, line quality, legibility, and stroke idiosyncrasies.
3. No two handwritings are alike. Because of the complexity of the writing process combined with the fact that handwriting is primarily a fine motor activity, not even the same person can exactly replicate his/her own writing.
4. When either attempting to trace or use free hand simulation, it is extremely difficult to maintain all the writing patterns and unique characteristics of another's handwriting.

## Writing Comparison: Exhibit A (2pp)

1. $04 / 21 / 2024$ - Page No. 655 - Josias Andujar, circulator (10 signatures)

- Illustrates similarities that are unique idiosyncrasies that show ownership of style. An example would be the lower case " t " in "burlington." In row \#1 \& 2. It starts at the top and descends to form a loop that ascends and is eventually used to form the t-bar. That unique characteristic referred to as an idiosyncrasy, is also found in row \#4 and \#6. This is a good example of the same person writing all 4 words.


## Writing Comparison: Exhibit B (3pp)

2. $05 / 16 / 2024$ - Page No. 1071 - Gail Golec, circulator ( 6 signatures)

- Illustration of too many extremes in a writing style.
- Illustration of unnatural differences in one set of cursive signatures combined with too many unexplained similarities in the second set of cursive signatures.
- Illustration of similar writing styles that were probably done by the same writer.


## Writing Comparison: Exhibit C (2pp)

3. $05 / 20 / 2024$ - Page No. 1209 - Vlad Litvin, circulator (6 signatures)

- Illustrates an obvious example of the same person writing all the signatures and additional information in all five rows.


## Writing Comparison: Exhibit D (3pp)

4. $05 / 23 / 2024$ - Page No. 1344 - Gail Golec, circulator (7 signatures $w / 3$ crossed out)

- Illustrates the misuse of tremulous writing. There are examples of writing with tremors and some without supporting the argument that the writing has been disguised and is therefore not authentic.
- Illustrates some examples of writing style differences and similarities.


## Writing Comparison: Exhibit E (3pp)

5. $05 / 25 / 2024$ - Page No. 1347 - Gail Golec, circulator (8 signatures)

- Illustrates examples of comfort level and discomfort in writing cursive. The top signature is authentic while the two tremulous signatures below it are fabricated and therefore are not considered authentic signatures.
- Illustrates unexplained differences because there are too many variations in one style of writing to be considered authentic.
- Illustrate strong similarity indicating that one writer wrote "Burlington" on all 5 lines and one writer wrote all the dates.


## Writing Comparison: Exhibit F (2pp)

6. $05 / 25 / 2024$ - Page No. 1373 - Gail Golec, circulator (8 signatures)

- Illustrate examples of similarities indicating one writer even when the alleged cursive signatures are illegible scribbles.


## Writing Comparison: Exhibit G (2pp)

7. $05 / 27 / 2024$ - Page No. 1375 - Gail Golec, circulator (10 signatures)

- Illustration of extreme signature discrepancies. This vast miss-match of writing styles is an example of fraudulent activity.


## Writing Comparison: Exhibit H (2pp)

8. $05 / 27 / 2024$ - Page No. 1376 - Gail Golec, circulator (10 signatures)

- Illustration of unexplained differences among all the writing styles. .there is too many variables in line quality, legibility, pressure patterns and letter formations and proportions.
- Illustration at the bottom of the page is another example of extreme differences in the names of the signer and the strong similarities in the printed information.


## Writing Comparison: Exhibit I (2pp)

9. $05 / 27 / 2024$ - Page No. 1389 - Larry Grafanakis (10 signatures)

- Illustrates a misuse of tremors to disguise the person's writing style.


## Qualified opinion:

My opinion is qualified due to the fact that all of the writing samples used for my examination were copies since the originals were not made available. However, I remain confident in my conclusion because the copies I had were clear and of good quality. If the originals become available, I would be glad to examine them because I anticipate that they would further support my findings.

My opinion is also qualified due to the fact, no known exemplars were made available for me to use for comparison to the questioned writing. Since the request was to determine if there were any writing styles that were similar to each other rather than to identify the writer, I was able to apply my skills to draw a conclusion on many of the signatures and writings provided.

## Conclusion:

After a careful and thorough examination of all the evidence provided, it is my expert opinion with a reasonable degree of professional certainty that there is an abundance of fraudulent activity that occurred throughout all of the Recall Petitions listed on the first page of this report. This fraudulent activity included the following:

- Similar characteristics were identified in the various writing styles in the signatures, addresses and numbers. The prevalence of such similarities ultimately determined that it is highly probable that one person wrote more than one signature and potentially the corresponding information in that row.
- Differences that were evident were unnatural and unexplainable and therefore have been determined that it is highly probable that the writer attempted to disguise his/her writing style so that identifying ownership of style would be hampered.
- Tremulous strokes were also used intermittently to disguise style ownership. However, that strategy makes fraudulent activity more obvious because tremors are a consistent process when they are authentic.
- Mix and match writing styles were used to camouflage letter formations and overall legibility. Although that does happen on occasion, the changes that occur in a person's writing under those conditions are usually subtle and still maintain characteristics that determine ownership. When the changes are drastic in appearance and extreme in occurrence, they are categorized as fraudulent activity.
- Illegible letters were used in the form of angular lines, circular motions, or a combination of chaotic lines going in various directions. Over the years, there has been an increase in signatures that look more like an illegible scribble; however, when a scribbled signature has a particular motion, slant, size, pressure pattern, and line quality, those characteristics are implemented into the printed and/or cursive writing in a more legible form. Many of the scribbled signatures on the petitions were erratic and had too many unexplained variations from the other writing in the row to be considered authentic. Verification could be strengthened with a comparison to the known exemplars.

Respectfully submitted,


Eileen M. Page
Date: June 6, 2024

## Exhibit A <br> Page No. 655

$$
2 \mathrm{pp}
$$

## RECALL PETITION

$$
\text { Assembly District } 63
$$


$\qquad$
QUESTIONED - Signature Comparison - Page No. 655

Similarities - The similar handwriting characteristics in the word "burlington" in \#1 \& 2 are obvious and include size, slant, pressure patterns, spacing, line quality, letter formation and proportion. One significant writing style idiosyncrasy is the way the $t$ is crossed. The similarities in \#4 \& 6 are more subtle and yet are still thought to be written by the same hand due to the matching letter formations, especially the unique t -crossing.

\#1 \& 2
\#4
\#6



\#10 - Discrepancies - The abundance of inconsistencies indicates that the writer was attempting to disguise the writing. These discrepancies include variations in pressure patterns, letter sizes, formations and proportions and the overall writing style.

$\qquad$

> Exhilbit B
> Page No. 1071
> 3 pp
RECALL PETITION
TO: The Wisconsin EEecion Commission
(official with whom nomination papers or declaration of candidacy for the office is filed)
or declaration of candidacy for the office is filed) We, the undersigned qualified electors of the Assembly District 63
Robin Vos
(jurisdiction or district of officeholder)
(name of officeholder to be recalled and office)
(The reason for recall must be stated on petitions for city, village, town, and school district officials. The reason memen OF REASON FOR RECALL

lack of committment to
.

$\qquad$
QUESTIONED - Signature Comparison - Page No. 1071
\# 2-Cursive signature


Forward slant, illegible
\#2 - Different printing styles

top = forward slant, fairly legible bottom = vertical slant, very legible

many irregularities, legible

\# 3-Cursive


Irratic, forward slant, illegible
\# 3-Different printing styles


Structured, vertical slant- all capitals, legible

structured, vertical, copybook style
$\qquad$

## \#4-6 - Last name comparison = "Bauer"



Different style



Similar Style


- Discrepanices between cursive signatures and the printscript names.

The cursive signatures are a cursory attempt at disguise due to the haphazard letter formations containg variations in size, slant, spacing and baseline placement which ultimately affects legibility.

- Similarities among the writing style in the printscript names .

All 3 of the printscript names were made with more care and control which is in strong contrast to the handwriting style observed in the cursive signatures. Their consistencies in letter formation and proportion, spacing and baseline placement all contribute to their legibility, very little of which is seen in the cursive signatures.

## \#4-6 - Letter and number comparison



Apparent similarites in number configurations(most predominantly in \#5\&6), letter formations and proportions, spacing, line quality and baseline placement.

## Exhibit C <br> Page No. 1209 <br> 2pp

RECALL PETITION
TO: The Wisconsin Election Commission
Robin Vo from office pursuant to Article XIII, Section 12 of the Wisconsin Constitution and $\S .9 .10$ of the Wisconsin Statutes.
STATEMENT OF REASON FOR RECALL
 Robin Vos should be recalled for his tacit support of the Chinese Communist Party (CCP), acceptance of trips from the CCP, failure to protect Wisconsin farmland from the CCP,
lack of committment to election integrity, blocking lower prescription drug costs, and flagrant disrespect for his own constiuents by calling them "whack-jobs, morons, and idiots."

1, Vlad Litvin

 name. I know their respective residences given. I support this recall petition. I am aware that falsiyygg this certification is punishable under § 12.13(3)(a), Wis. Stats.
12



Page No. 1209
Exhibit $c_{1}$
lificl 1 at 6
$\qquad$
QUESTIONED - Signature Comparison - Page No. 1209
\#1-5 - Similarities - Includes the overall writing style, stroke/letter formations, spacing, baseline placement, and number configurations. The similarities are more obvious in the "Cursive," "Municipality," and the "Dates" indicating that the same person wrote all five rows of writing.


Cursive signatures

| 233 NINE ST |
| :--- |
| 364 MILWWC |
| 233 N lIE ST |
| 364 MilwULEEEAV |
| 364 Mil.WhCEA |
| 26 JanttDR |

Addresses

Duran Kumar Gum martavind


Gurfre eT Sum
Printed names
BurlingTon


Municipality


Dates

## Exhibit D <br> Page No. 1344 <br> 3pp

recall petition




STATHZIENI










# Exhibit <br> $\qquad$ 

## QUESTIONED - Signature Comparison - Page No. 1344

\#4 Cursive signature

no tremors
tremulous
no tremors
no tremors
no tremors
Flat top 3, loop in 2

,



$\qquad$
\#6 - Cursive - differences


Inconsistencies include the overall writing styles, slant, pressure, letter formation in the lower case t , line quality and spacing.
\#6 \& 7 - Writing simlarities


Consistencies include spacing, letter/number formations and proportions.

## Exhibit E <br> Page No. 1347 <br> 3pp

RECALL PETITION
TO: The Wisconsin Election Commission
(official with whom nomination papers or declaration of candidacy for the office is filed)
petition for the recall of Robin Vos
(The reason for recall must be stated on petitions for city, village, town, and school district officials. The reason must be related to the official responsibilities of the officentich
TO: The Wisconsin Election Commission . We, the undersigned qualified electors of the Assembly District 63
(official with whom nomination papers ordeclaration of candidacy for the office is filed)
(name of officeholder to be recalled and office)

Exhibit E2

## QUESTIONED - Signature Comparison - Page No. 1347

## \#1 - Signature Discrepancies



Rhythmic with good line quality, the continuous movement and connections are consistent with ease of cursive writing process. Observe the final 'tree" formation.


Lacks rhythm, tremulous lines inconsistent with a familiarity with the cursive process. In particular, observe the final "tree" formation.
\#8 Unexplained differences - Unnatural inconsistencies in style, size, slant, letter formation and proportion among the various words.


Exhibit E3
Municipality similarities - Capital B, lower case "r," lower case connection "to," narrow spacing, baseline consistency, letter size and proportion.
\#4
\#5
\#7
\#8
\#9



Number similarities - consistency in slant, size, spacing, formation and proportion.
\#4 \& 5
\#7


$$
\begin{gathered}
\text { Exhibit F } \\
\text { Page No. } 1373 \\
2 \text { pp }
\end{gathered}
$$

RECALL PETITION
TO: The Wisconsin Election Commission We, the undersigned qualified electors of the Assembly District 63
(official with whom nomination papers or declaration of candidacy for the office is filed)
petition for the recall of $\quad$ Robin Vos
(name of officeholder to be recalled and office) STATEMENT OF REASON FOR RECALL
(name of officeholder to be recalled and office) from office pursuant to Article XIII, Section 12 of the Wisconsin Constitution and $\S .9 .10$ of the Wisconsin Statutes.
(The reason for recall must be stated on petitions for city, village, town, and school district officials. The reason must be related to the official responsibilities of the officeh egislative, judicial, or county officials.)
lack of committment to election integrity, blocking lower prescription drug costs, and flagrant disrespect for his own constiuents by calling them "whack-jobs, morons, and idiots."



 name. I know their respective residences given, I support this recall petition. I am aware thit fa/sidying inis coftif qacion ignunishable under § $12.13(3)(a)$, Wis. Stats.

$\qquad$
QUESTIONED - Signature Comparison - Page No. 1373
\#2 \& 3 -Similarities - In spite of the fact that the cursive signatures are quite different, all of the printed writing and the street numbers and dates share many common handwriting characteristics which connects both writing samples to one writer.

\#6 \& 7 - Similarities - The scribbled cursive signatures share many similar directional movements, spacing, size, and pressure patterns so it is probable that they were both done by one writer. Even though the slant of the printed writing in \#7 is backhand instead of vertical as seen in \#6, the letter and number formations, size proportions, spacing, line quality, and baseline placement are all very similar in both samples.


## Exhibit G <br> Page No. 1375 <br> 2p

Robin Vos should be recalled for his tacit support of the Chinese Communist Party (CCP), acceptance of trips iform the committment to election integrity, blocking lower prescription drug costs, and flagrant disrespect for his own constiuents by calling them "whack-jobs, morons, and idiots."


Signature discrepancies - The many unexplained differences in the cursive signatures on the left are in sharp contrast to the rest of the writing the illustrates structure, consistency, line quality, legibility, similar letter formations and proportions, spacing and pressure patterns.
\#8
\#9

\#8 \& 9

$\qquad$

## Exhibit H <br> Page No. 1376 <br> 2pp

 egislative, judicial, or county officials.)
Robin Vos should be recalled for his tacit support of the Chinese Communist Party (CCP), acceptance of trips from the CCP, failure to protect Wisconsin farmland from the CCP.
lack of committment to election integrity, blocking lower prescription drug costs, and flagrant disrespect for his own constiuents by calling them "whack-jobs, morons, and idiots."
2028 GRAND AVE
500 E JEFFEKSON SY
35402 veinivgita Are
35402 Luashington
513 Fanturad crice
2301~
क
ou , ace

$$
\begin{aligned}
& \text { STREET \& NUMBER OR RURAL ROUTE } \\
& \text { Rural address must also include box or fire no } \\
& \hline
\end{aligned}
$$

 ongesiric represcoted by the officeholder named in this petition. I know that each per
$\vec{V}^{\text {A. }}$
$\qquad$
QUESTIONED - Signature Comparison - Page No. 1376
\#5 \& 6 - Unexplained differences and inconsistencies in the line quality, letter formations and proportions, spacing, pressure patterns, and overall rhythm of all of the writing and numbers.



$\qquad$
\#9 \& 10 - Unexplained differences in the two cursive signatures on the upper right when compared to the printed words on he upper left. In addition to these discrepancies, the writing and number samples all match each other and have legibility, structure, consistent slant, pressure, spacing, and letter formation and proportion.


## Exhibit I

## Page No. 1389

$$
2 \mathrm{pp}
$$

RECALL PETITION
from office pursuant to Article XIII. Section 12 of the Wisconsin Constitution and $\S .9 .10$ of the Wisconsin Statutes.
STATEMENT OF REASON FOR RECALL
Robin VOS

TO: The Wisconsin Election commission
petition for the recall of
legislutive, judicial, or county officials.)


 TIIE MUNICIPALITY USED FOR MAILING PURPOSES, WHEN DIFFERENT THAN MUNICIPALITY OF RESIDENCE, IS NUT PRINTED NAME OF ELECTORS

149 E State St

$5 / 27 / 2024$
$5 / 27 / 2021$
05.27 .24
 $5-77-2 y$ 5-27-24 $5 \cdot 27 \cdot 24$
1
jo
$68 \varepsilon 1$ on aiged

QUESTIONED - Signature Comparison - Page No. 1389
\#8 \& 9 -Tremors - Tremors occur in writing for many and various reasons. Tremors in writing are consistently evident. In other words, tremulous lines do not just show up and then disappear instantly. When that intermittent process occurs, it is an indicator of fraudulent activity. The writing below is an example of tremulous lines appearing and then are replaced by a even line quality.


No tremors

Intermittent tremors

Tremors in letters
No tremors in \# 48

Intermittent tremors

# Page Enterprises - Eileen M. Page mA, mGA 

www.pageink.net
880 Chief Justice Cushing Hwy, Scituate, MA 02066

Email: eileen.page@comcast.net phone: 781-544-7367

## Curriculum Vitae

## Education/Training:

* Master of Arts Degree in Critical and Creative Thinking, University of Massachusetts, Boston, MA - 1993. Provided specialized skills in analyzing and evaluating data and developing effective strategies for problem solving and decision making.
* Bachelor of Science Degree in Elementary Education, Fitchburg State University, Fitchburg, MA, Emphasis placed on the teaching, implementing, and deciphering the various nuances of both printed and cursive handwriting.
* General Certification in Graphoanalysis - International Graphoanalysis Society, Chicago, IL 1986. Training in measuring, identifying and assessing the unique characteristics and various behavior patterns of cursive writing.
* Master Certification in Graphoanalysis - International Graphoanalysis Society, Chicago, IL 1988. More advanced training in measuring, identifying, and comparing the more diverse characteristics and behavioral patterns of printed and cursive writing styles as well as the corresponding stroke patterns evident in the various letter formations and proportions, rhythm, directional pressure, line and letter spacing, baseline placement, slant, size, and stroke idiosyncrasies.
* Certificate of Achievement - (WADE) World Association of Document Examiners, Chicago, IL; Six Year Resident Training Program, 1997-2002. Transcripts for the completed courses and workshops attended available upon request.
* Certified Graphologist - American Association of Handwriting Analysts - 2014.
* Continuous training by reading, conducting, and presenting research to various professional groups and by attending the various international annual conferences from 2003 to present. Most recent:

1. 2018 - (7/19-7/21) - American Association of Handwriting Analysts (AAHA) Onsite Convention - Best Western Adams Inn, Quincy, MA
2. 2020-(9/21-9/23) - International Association of Document Examiners (IADE) Online - Sixth Annual Interactive Seminar (3 days)
3. 2021 - (9/13-9/15) -- International Association of Document Examiners (IADE) Online - Seventh Annual Interactive Seminar (3 days)
4. 2021 - (11/22) - Passed Annual Proficiency Exam given by the International Association of Document Examiners (IADE)
5. 2022-(10/10-10/12) - International Association of Document Examiners (IADE) Online - Eighth Annual Interactive Seminar (3 days)
6. 2022 - (11/09) - Passed annual Proficiency Exam given by the International Association of Document Examiners (IADE)
7. 2023 - (9/18-9/20) - International Association of Document Examiners (IADE) Online and onsite - Cocoa Beach, FL - Ninth Annual Interactive Seminar (attended 1 day online)
8. 2023 - (12/12) - Passed annual Proficiency Exam given by the International Association of Document Examiners (IADE)

* Weekly online classes in the field of handwriting and document examination, and court testimony conducted by Handwriting Expert, Kathie Koppenhaver, 2020 to present.


## Experience:

* Has been deemed court qualified in Massachusetts and New Hampshire and has testified in Land Court in Boston, Family and Probate Court in Canton and Brockton, and Superior Court in Dedham, Woburn, Worcester, Brockton, and Boston.
* Has worked on hundreds of cases involving examining questioned signatures on documents such as contested Wills, Quitclaim Deeds, Powers of Attorney, Notary Journals, checks, various types of loans, as well as identifying writers of many slanderous and threatening anonymous notes.
* Created and taught (at satellite sites) a 3-credit graduate course entitled, "Handwriting Enrichment and Implementation" as well as several other field related courses. This course was taught primarily to other educators to help them understand the mechanics of penmanship and how one's unique handwriting style begins to develop in a child at an early stage of development. It also covered some basic forensic information about suspect signatures and anonymous note writing. Adjunct faculty - Fitchburg State University, Fitchburg, MA (1994 - 2009) Framingham State University, Framingham, MA (2010 - 2020)


## Accomplishments:

* Published Master's Thesis, "Exploring Graphokinesics Critically and Creatively" International Graphoanalysis Society, Chicago, IL 1996. Kinesics is the study of movement and "grapho" refers to any graphic mark which includes, doodles, scribbles, printed and cursive writing, and drawing. A research project was conducted which focused on the similarities and differences between writing and drawing.
* Published instructional text, A Humanistic Approach to Penmanship. Burnham Inc., Chicago, IL-2000. It focuses on the mechanics and complexities of the printed and cursive writing process. Includes the results of field studies conducted while transitioning a group of $3^{\text {rd }}$ graders from printing to cursive writing.
* Published article based on WADE seminar presentation, "You're Never Too Young to Write an Anonymous Letter." This article shares a case study of two 9 year old girls who claimed to be receiving slanderous anonymous notes. WADE Exchange, October 1998.
* Paper written entitled, "Numerical Identification" - This case shared the importance of looking at numbers as a significant source of evidence, not only because numbers are not often changed when signatures are altered; but also, because numbers can take on the shape of printed letters. Findings presented at WADE Seminar, Chicago, IL - 2001.
* Research demonstrating how to measure similarities between printed and cursive writing with regards to slant, spacing, pressure pattern characteristics, letter size and proportion, and assessment of any existing idiosyncrasies. Findings were presented at WADE seminar, Chicago, IL - 2002.
* Identified the writer of an anonymous "Albany Letter" as the Zodiac Killer. History Channel Documentary - shown in part 4 of a 5 part series - began on November 15, 2017.
* Published handwriting analysis blind research project (pp 258,259,271-273 in book) on the personality profiling of Charles Whitman, the Texas University shooter. Tower Sniper by Monte Akers et al. John M. Hardy Publishing Company: Houston, TX - 2016.
* Published article, "A Blind Study Using Handwriting for Personality Profiling" The Crucible, the newsletter of the American Investigative Society of Cold Cases (AISOCC). August 2018. Attended their Annual Conference at College of St. Rose, Albany, NY - April 2019.
* Published blind research project (pp 195, 196 in book) comparing the similarities and differences of 8 printed foreign handwriting samples to determine potential sibling/twin relationships. All the siblings were from Columbia and the samples were written in Spanish. Accidental Brothers, Nancy L. Segal, Ph.D., (Professor of Psychology and Director of Twins Studies @ University of California in Fullerton) St. Martin’s Press: New York, 2018.
* Lecture, "Looking Beyond Letters" presented at the American Association of Handwriting Analysts International Convention, July 19-21, 2018 - Best Western Adams Inn, Quincy, MA. Lecture demonstrated how letters, numbers, symbols, scribbles, and shapes can have an uncanny connection and be compared and identified from 3 shared elements, a straight line, a curved line, and a dot.
* Published favorable ruling on a complex Land Court case involving several questioned signatures on a Quitclaim Deed, Power of Attorney Form, Notary Journal, and a loan. Massachusetts Lawyer's Weekly, No. 14-081-18. (14 pages) McNeff v. Cerretani Middlesex Land Court, Boston - Judge Karen Scheier (Docket No. Misc 16-000327) Sept. 12, 2018. Case was appealed and the original ruling of Judge Scheier was upheld.
* Published article in the International Association of Document Examiners (IADE) newsletter, "Under the Microscope." Vol. 7 No. 2 - Fall, 2021. Article was entitled, Identifying Simulation in Fraudulent Signatures. Using a case study, several identifying factors were explained and illustrated to determine simulation of signatures.
* Presentation - "A Challenging Anonymous Note" - given online at the Eight Annual International Association of Document Examiners (IADE) Conference on October 10, 2022. The case involved a printed anonymous ant-semitic remark written on a flowered pillowcase in a college dorm room. There were 9 letters written on the pillow case but, because of the photograph taken, only 5 of the letters could be used for my examination. Because the known writing samples provided involved such similar printing done by 3 adolescent freshman females, I resorted to creating ratios which I then converted to percentages in order to determine the writer of the note and ultimately solving the case.
* Participated in a historical research project conducted by William W. Reynolds in Sarasota, Florida - May 13, 2022. Wrote an opinion authenticating the "signature heading" on last page of the Articles of Capitulation which was part of the Yorktown Surrender Document written by Lord Cornwallis in 1781.
* Presentation - "A Case of a Holographic Will" - given online at a continuing education session for the International Association of Document Examiners (IADE) January 19, 2023.
* Provided a second opinion on an anonymous note that was presented as evidence in the 1833 trial held in Fall River, Massachusetts incriminating Ephraim Kingsbury Avery for the murder of Sarah Maria Cornell. The report was completed in October, 2023 and will be published in a book that the author expects to have available in 2025. The title and the author will be disclosed at that time.


## Memberships and Offices held:

* World Association of Document Examiners (WADE - went into receivership 2003) previous life member and served on President's Advisory Board, 2001-2002.
* New England Society of Handwriting Analysts, (NESHA) - member 1986 - present; vice-president, 1988-1989; President, 1990-1991; Treasurer, 2015 - present.
* International Graphoanalysis Society, (IGAS) life member, 1988 - present. Voted, "Graphoanalyst of the Year" 1997.
* American Association of Handwriting Analysts, (AAHA) member, conference instructor and Northeast Regional Vice-president 2008-2019, Convention Chair for the 2018 AAHA International Conference held in Quincy, MA; US Membership Chair 2020 - present. Invited to serve on the Board of Trustees 2023.
* American Investigative Society of Cold Cases (AISOCC) - consulting member, 2017-2020. Attended 3-day Cold Case Conference in Albany, NY - 2017.
* International Association of Document Examiners (IADE), member - 2020 - present. Invited to serve on the Board of Directors as Membership Co-Chair - 2022 - present.

STATE OF WISCONSIN

WISCONSIN ELECTIONS COMMISSION

In RE: the matter of:

May 28, 2024 Recall Petition Filed against
Representative Vos

## AFFIDAVIT OF TY MRIOUED

## STATE OF WISCONSIN ) ) ss. <br> WAUKESHA COUNTY )

Ty Mrioued being duly sworn on oath deposes and states as follows:

1. I am an adult resident and citizen of the State of Wisconsin and make this affidavit based upon personal knowledge of all facts set forth herein.
2. I am employed as a litigation paralegal by Cramer Multhauf LLP, counsel for Representative Robin Vos in the above-entitled action.
3. I have over ten years of experience with conducting legal and investigative research. On a regular basis, I use an investigative program named PeopleMap, which is premium paid service provided by Thomson Reuters' West Law. PeopleMap allows me to find current and accurate addresses based on a wide range of data including motor vehicle registrations, utility companies, real estate transaction data, social media, criminal records, and other contributors.
4. On May 29, 2024, I received a true and correct copy of the Recall Petition signature pages submitted to the Wisconsin Elections Commission in this matter. In my review of these pages, I was able to identify 111 petition circulators.
5. I conducted a background investigation on over 100 of the Recall Petition circulators and make this affidavit to summarize some of my findings.
6. My first finding was that a number of circulators listed an address to an apartment
complex, however, fail to provide an apartment number. The names of the circulators who failed to meet the requirement of providing a complete address, including apartment number, are:
a. Grace Huff provided an address of 50377 Oak View Drive, Chesterfield MI
b. Ambriel Six provided an address of 50345 Oakview Drive, Chesterfield, MI
c. Justin Moser provided an address of 50345 Oakview Drive, Chesterfield, MI
d. Brandon Hawks provided an address of 237 S. Winstead Rocky Mount NC
e. Kimimila Webster Thunder provided an address of 207 Centennial Dr. North Sioux City SD
f. Jordon Flynn provided an address of 207 Centennial Dr. North Sioux City SD
7. My next finding was that some circulators used addresses that simply do not exist. For example, Circulator, Justin Gracier lists an address of "14695 Lorring Road, Colorado Springs, Colorado 80908." I attempted to locate this property on Google Maps, however, I was unsuccessful in doing so. Based on the inability to locate the property, I contacted the El Paso County Real Property Assessor's office via their website and conducted a street name search for Lorring Road. Per the El Paso County Assessor's office, Lorring Road does not exist.
8. Other examples of non-existent addresses are those listed by John Adamson and Gabriela Brumar, who provided addresses of 50 Caviler Lane in Elizabethtown, Pennsylvania and 2152 Rugler Road in Glenview, Illinois, respectively.
9. Based on the information I am able to access via PeopleMap, I am able to pinpoint with a very high degree of certainty where someone is currently residing.
10. During my investigation, I was able to ascertain that several circulators provided an address that they are no longer residing at, a parent's address, or a completely irrelevant address than where they currently reside.
11. For example, circulator Dax Brown provided an address of 2983 E. Millen Way in Fresno, California. Based upon information provided by his bank record, it would appear that Mr . Brown actually resides at 6346 N. Selland Avenue in Clovis, California. Indeed, Mr. Brown even
provides the City of Clovis as his location in his LinkedIn profile. Below is a screenshot taken from Mr. Brown's LinkedIn profile:

## Linkedin



Dax Brown
Student at Clovis North High School
Clovis, California, United States • Contact Info
12. Other examples of circulators providing outdated or incorrect address are Doug Bricker, Gary Alan Feldman, Joseph Pekarek, and Michael Kim.
13. Doug Bricker, provided an address of 1877 Fruitwood Avenue in Batavia, Iowa. PeopleMap confirmed for me that Mr. Bricker owns and resides at the residence located at 45491 Muirfield Drive, in Canton, Michigan.
14. Gary Alan Feldman's correct address is 1026 Knorr Street in Philadelphia, PA, however he provided a house address of 626 Knorr Street in Philadelphia, PA.
15. Joshua Foss provided an address of 12241 State Highway 27 in Ferryville, Wisconsin, however, all records show that he presently resides at E3656 Sandy Bay Road in Kewaunee, Wisconsin.
16. And finally, Michael Kim. Mr. Kim provided an address of 1441 E. Germann Road, Apartment 2135 in Chandler, Arizona. During my investigation, I was not able to locate anyone by that name living at this apartment complex.
17. In addition to address and residency discrepancies, I noted a serious amount of criminal history among the group of circulators. I was surprised to find that several of the circulators had been charged and convicted of numerous counts of possession of controlled substances, OWIs, DWIs, bank fraud, battery, and child sexual assault. It should be noted that at least one of the circulators allegedly has an active warrant for her arrest out of Arizona.
18. The circulators' criminal histories are set forth below by name, location, and crime(s).
19. Stephen Wright, as recent as March 27, 2023, Saline County, Arkansas:
i. Possess Controlled Substance Sch I, II
ii. Possess Controlled Substance Sch VI
iii. Possession of Drug Paraphernalia

I am including a screenshot of his mugshot and charge history below:
Offender Information

|  |  |  |  |
| :---: | :---: | :---: | :---: |
| Offender Name: Address: Age: | STEPHEN WRIGHT BENTON, AR 48 | Current Charge or Offense Information |  |
| Gender: Race: | MALE WHITE | Offense: | NO LIABILITY INSURANCE |
|  |  | Offense: | POSSESS CONTROLLED SUBSTANCE SCH I, II |
| Arrest Information |  | Offense: | POSSESS CONTROLLED |
| Offense County: <br> Booking Date: | SALINE <br> 03/27/2023 | Offense: | SUBSTANCE SCH VI |
| Booking Time: | 16:11:00 |  | PARAPHERNALIA - MISDEM |

20. D. Reed Porter, (Mr. Porter's legal name is Daniel Reed Porter) Walworth County:
i. Found guilty of Battery, Domestic Abuse
ii. Found guilty of Disorderly Conduct, Domestic Abuse

## Wisconsin Circuit Court Access

Search ~ Calendar > Pay fees Reports 7 Help 7

Return to search results Previous
Walworth County Case Number 2012CM000459 State of Wisconsin vs. Daniel R. Porter

The defendant Daniel R. Porter was found guilty of the following charge(s) in this case.

- Battery [Modifiers: Domestic Abuse Assessments], a class A misdemeanor, Wisconsin Statutes 940.19(1).
- Disorderly Conduct [Modifiers: Domestic Abuse Assessments], a class B misdemeanor, Wisconsin Statutes 947.01(1).

Notice to employers: It may be a violation of state law to discriminate against a job applicant because of an arrest or convictir circumstances of the conviction substantially relate to the particular job. For more information, see Wisconsin Statute 111.335 :

## View case details

Return to search results Previous
21. Jonathan Korte, Brown County:
i. Found guilty of Felony 2nd Degree Sexual Assault of Child


Brown County Case Number 1999CF000514 State of Wisconsin vs. Jonathan J Korte

The defendant Jonathan J Korte was found guilty of the following charge(s) in this case.

- 2nd Degree Sexual Assault of Child, a class C felony, Wisconsin Statutes 948.02(2).

Charge(s) in this case were read in to this or other case(s). A "read in" charge is a charge that is dismissed as part of a plea agreement, however:

- The defendant agrees to have the court consider the charge(s) when sentencing for another crime, under Wis. Stats. 973.20(1g)(b); and
- The defendant cannot be prosecuted for these charge(s) in the future.

22. Michael Morin, Baltimore, Maryland:
i. Several charges and convictions of Assault in the 2nd degree
ii. Order of protection granted against Mr. Morin on December 24, 2023

Included below is a screenshot from the Maryland State Courts website confirming at least one conviction for Assault in the $2^{\text {nd }}$ Degree and another for Resisting and/or Interfering with Arrest for Mr. Morin:

Charge and Disposition Information

```
Charge No: 2 CJIS Code: 1-1415 Statute Code: CR.3.203
```

Charge Description: Assault-Second Degree Charge Class: Misdemeanor
Probable Cause:
Offense Date From: 10/27/2009 To:
Agency Name: Officer ID:
Disposition
Plea: Guilty Plea Date: 05/05/2010 Judge: Carr, William O.
Disposition: Guilty Disposition Date: 05/05/2010 Judge: WIOCA
Sentence
Judge: Carr, William O.
Jail
Life: false
Death: false
Start Date: $\quad 01 / 14 / 2010$
Jail Term: Yrs: 5 Mos: 0 Days: 0 Hours: 0
Suspend All But: Yrs: $\mathbf{0}$ Mos: $\mathbf{3}$ Days: $\mathbf{2 0}$ Hours: 0
Converted Disposition:

1. Converted Net Totals Jail Credit Days: 111 Serve Months: 3 Serve Days: 20 Probation Years: 2
2. JAIL Years: 5 THE DEFENDANT IS ELIGIBLE FOR PAROLE. SuspDays: 10 SuspMonths: $\mathbf{8}$ SuspYears: 4 UnSuspDays: 20 UnSuspMonths: 3

## Charge and Disposition Information



Below is a screenshot of the order for protection against Mr. Morin, which was filed and granted in the District Court for Harford County on December 24, 2023.

## Case Detail

```
Court System: DISTRICT COURT FOR HARFORD COUNTY - CIVIL SYSTEM
Case Number: D-09-FM-23-000634 Case Status: COMPLETE
Case Type: DOMESTIC VIOLENCE Order Valid Thru: 01/03/2025
Filing Date: 12/24/2023
```

Defendant Name: MORIN, MICHAEL AARON
City: CHURCHVILLE State: MD DOB: 06/30/1984

| Hearing Date: | 12/24/2023 Hearing Time: |
| :--- | :--- |
| Hearing Location: | 2 SOUTH BOND STREET, SUITE 100,BEL AIR,MD 21014-3737 |
| Served Date: | 12/24/2023 |
| Hearing Type: | INTERIM |
| Result: | COURT ORDERS |
|  | SHALL NOT ABUSE |
|  | SHALL NOT CONTACT |
|  | CUSTODY |
|  | SHALL STAY AWAY FROM EMPLOYMENT |
|  | SHALL VACATE THE HOME |
|  | TEMPORARY POSSESSION OF THE PET(S) |

23. Timothy LaRose, Baltimore, Maryland:
i. Failure To Return To \& Remain At Scene Of Accident
ii. 2019 arrested on felony fugitive warrant in Florida stemming from felony burglary charges in Baltimore County, Maryland Circuit Court:

Below is a screenshot from Baltimore County Circuit Court's website:

## Charge

Charges
LAROSE, TIMOTHY ALLEN

|  | Description | Statute | Level |
| :--- | :--- | :--- | :--- |
| 1 | BURGLARY-FIRST DEGREE | CR.6.202(a) | Felony Circuit Court |
| 2 | BURGLARY-THIRD DEGREE | CR.6.204 | Felony Circuit Court |
| 3 | BURGLARY-4TH DEGREE THEFT | CR.6.205.(c) | Misdemeanor |
| 4 | Theft: $\$ 100$ To Under $\$ 1,500$ | CR.7.104 | Misdemeanor |

Based upon court records, it would appear that these charges were eventually dropped by the State of Maryland in January of 2023 after Mr. LaRose failed to appear for several court appearances.
24. Jesus Aguilera, Baltimore, Maryland:
i. Possession with intent to deliver narcotics (non-marijuana)
ii. Possession of a firearm during a drug trafficking crime
25. Alex Iten, Baltimore, Maryland:
i. Two charges for Assault
26. Laura Lolya, Brevard County, Florida:
i. DWI
ii. Charged with Possession of Marijuana, later dropped by the State.
iii. Ms. Lolya was found guilty of Reckless Driving involving Alcohol or Controlled Substance in the $2^{\text {nd }}$ Degree. Ms. Lolya was placed on Probation in the State of Florida as part of her sentence. Upon information and belief, Ms. Lolya is currently on probation with the State of Florida Department of Corrections.

## Offender Information



Offender
LAURA BETH LOLYA
Name:
Address: 1728 DELAWARE ST
PALM BAY, FLORIDA 32907
Offender ID: LAUBETLOL202000008301
Age: 61
Date of Birth: $\quad 12 / \mathrm{XX} / 1958$
Gender: FEMALE
Race: WHITE
Height: $\quad 6$ FT. 1 IN.
Weight: 110 LBS.
27. Kelly Walker, Arizona:
i. Fighting
ii. Disorderly Conduct
iii. Breach of Peace
iv. Interference with an educational institution
v. Refuse order to leave educational property
vi. Ms. Walker failed to appear in court. It is believed, based upon the information found, that there is presently a warrant for her arrest.

Additional information located shows that Ms. Walker's current name is Kelly
Evan Smith, who now resides in Webster, New York. I contacted the City of Columbia, Tennessee Recorder's office via their website and their records show that Ms. Walker/Smith/Evan sold the home located at 643 Taylor Bend Road sometime in 2021 or 2022. A screenshot taken from the Columbia Recorder's website is below:

| Year | Receipt \# | Owner Name/Address |
| :--- | :--- | :--- |
| 2023 | 0020722 | Wallace Charles Thomas lii <br> 643 Taylor Bend Rd |
| 2022 | 0019847 | Wallace Charles Thomas lii <br> 643 Taylor Bend Rd |
| 2021 | 0016620 | Smith Kelly E Etvir Kevin <br> 643 Taylor Bend Rd |
| 2020 | 0011734 | Meritage Homes Of Tennesse <br> 643 Taylor Bend Rd |

Another interesting fact about the 643 Taylor Bend Road address is that the City's records show that it is a registered address for "Sage Pure Apothecary, LLC." Based on the misrepresentations by Ms. Walker/Smith/Evan, I began searching for additional records relating to this business. On Facebook, I was able to locate Ms. Walker/Smith/Evan's page for Sage Pure Apothecary. A copy of the screenshot is below. It should be noted that Ms. Walker/Smith/Evan provides her location as Rochester, New York.



Lastly, I confirmed that Ms. Walker/Smith/Evan is, in fact, the owner of Sage Pure Apothecary, LLC with the Tennessee Secretary of State. Below is a screenshot of my findings:

| 001179757: Limited Liability Company - Domestic | Printer Friendly Version |
| :---: | :---: |
| Name: Sage Pure Apothecary, LLC <br> Status: Inactive - Terminated <br> Formed in: TENNESSEE <br> Fiscal Year Close: December <br> Term of Duration: Perpetual <br> Principal Office: KELLY EVAN SMITH <br> 643 TAYLOR BEND RD <br> COLUMBIA, TN 38401-2989 USA <br> Mailing Address: KELLY EVAN SMITH <br> 643 TAYLOR BEND RD <br> COLUMBIA, TN 38401-2989 USA <br> AR Exempt: No <br> Managed By: Member Managed | Initial Filing Date: 03/17/2021 <br> Delayed Effective Date: <br> AR Due Date: 04/01/2022 <br> Inactive Date: 05/11/2022 <br> Obligated Member Entity: No <br> Number of Members: 1 |

Sage Pure Apothecary was listed as "inactive" by the State of Tennessee on May 11, 2022, which is the approximate time that Ms. Walker/Smith/Evan moved to Webster, NY, a suburb of Rochester, NY.
28. Brittany Baker, North Carolina:
i. Pending criminal charges in North Carolina from a January 30, 2024 DWI arrest.
29. Jason Zehe, Waukesha County:
i. Pending OWI with PAC $>=0.15$ from April 4, 2024 (24-TR-1656)
30. Elvira Brooks, (maiden name, Elvira Veloz) Milwaukee:
i. Child Abuse - Neglecting a Child, Found Guilty at Court Trial
31. Mark Harry Gabriel, Texas, Ohio, and Wisconsin:
i. Criminal Trespass, Fort Worth, Texas
ii. Criminal Trespass, Cleveland, Ohio
iii. Criminal Trespass, Dallas, Texas
iv. Obstruction, Wisconsin
32. Eric Paige, Illinois:
i. Resisting - Obstructing Officer
ii. Unlawful Possession of Drug Paraphernalia
iii. Reckless Conduct
iv. Disorderly Conduct/Assault


Subscribed and sworn to before me this
Dated this $7^{7 / 4}$ day of June, 2024.


Notary Public, State of Wisconsin My commission expires:


STATE OF WISCONSIN

In RE: the matter of:

May 28, 2024 Recall Petition Filed against
Representative Vos
affidavit of Jessica RojRGLEL

## STATE OF WISCONSIN )

) ss.
COUNTY OF RACINE )
JessicA Rockigu, being first duly sworn on oath, deposes and states as follows:

1. I am an adult resident and citizen of the State of Wisconsin and reside at 5640 CAMBRIDGE LN ${ }^{\#} 3$ RACINE County, Wisconsin. 53406
2. During the circulation period for this Recall Petition, I was approached by a person circulating Recall Petitions, I was asked to sign a Recall Petition, and I did so without full knowledge of its content.
3. When I was approached by the person circulating Recall Petitions, I was told the Recall Petition that I signed was instead a petition for U5 farm/and
$\qquad$
4. I do not support this Recall Petition, I did not support this Recall Petition at the time I signed it, and I request that my name be removed from this Recall Petition.
5. My name appears at page $\lfloor 400$, line $\quad$, of the Recall Petition.


Subscribed and sworn to before me


WISCONSIN ELECTIONS COMMISSION

In RE: the matter of:

May 28, 2024 Recall Petition Filed against Representative Vos

## AFFIDAVIT OF KENT SCHNIEDER

## STATE OF WISCONSIN ) <br> ) ss. <br> COUNTY OF RACINE )

Kent S LHuKine being first duly sworn on oath, deposes and states as follows:

1. I am an adult resident and citizen of the State of Wisconsin and reside at 232BR106E ST\#116 RACINE County, Wisconsin. 53105 .
2. During the circulation period for this Recall Petition, I was approached by a person circulating Recall Petitions, I was asked to sign a Recall Petition, and I did so without full knowledge of its content.
3. When I was approached by the person circulating Recall Petitions, I was told the Recall Petition that I signed was instead a petition for

4. I do not support this Recall Petition, I did not support this Recall Petition at the time I signed it, and I request that my name be removed from this Recall Petition.
5. My name appears at page 401 , line 1 , of the Recall Petition.


In RE: the matter of:

May 28, 2024 Recall Petition Filed against Representative Nos


STATE OF WISCONSIN )
) ss.
COUNTY OF RACINE )
Leann Pomercy, being first duly sworn on oath, deposes and states as
follows:
Bur ${ }^{1}$ I am an adult resident and citizen of the State of Wisconsin and reside at
$\sqrt{2}$. , Cline County, Wisconsin.
$\sqrt{2}$. During the circulation period for this Recall Petition, I was approached by a person circulating Recall Petitions, and I was asked to sign a Recall Petition.
3. I did not sign the Recall Petition, and I believe that the person circulating the Recall Petition was not accurately informing electors of the true content of the Recall Petition because they told me if they get covin signatures


Subscribed and sworn to before me this day of June, 2024


Notary Public, -State of Wisconsin

- Commission expires: $04 / 21 / 2028$

STATE OF WISCONSIN

In RE: the matter of:

May 28, 2024 Recall Petition Filed against
Representative Vos

## AFFIDAVIT OF SHEILA BERKLEY

STATE OF MN
county of Washington) ${ }^{\text {ss. }}$
Sheila Berkley, being first duly sworn on oath, deposes and states as follows:

1. I am an adult resident and citizen of the State of Wisconsin, and reside at 1705 Stonepine Ct, Hudson, WI in St. Croix County.
2. I am a partner of FLS Connect,LLC, a strategic communications firm specializing in political outreach.
3. FLS Connect, LLC was retained by the Friends and neighbors of Robin Vos campaign to assist with identifying Recall Petition signers who believe they had been misled or lied to about the true content of the Recall Petition, and individuals who appeared on a Recall Petition but had not signed a Recall Petition.
4. Using data available to FLS Connect, LLC from outside sources, FLS Connect, LLC was able to find potential matches of phone numbers to 2,945 individuals who may have signed the Recall Petition. On Tuesday, June $4^{\text {th }}, 2024$, under the direction and approval of Friends and Neighbors of Robin Vos, FLS sent text messages to 2,927
individuals who appeared to have signed a Recall Petition with a message as follows: "Friends and neighbors of Robin Vos here. Our records indicate that you may have signed a petition to recall Republican Robin Vos. Because of reports of fraud, we are texting to confirm you are not a victim.
5. Text 1 back to confirm you signed this petition.
6. Text 2 back to confirm you signed this petition but were not aware of its purpose. For example, some believed they were signing to save farmland or better fund education.
7. Text 3 back to confirm you do not believe you signed this petition and you do not support a recall election.

If you have any questions, contact us here https://www.vosforassembly.com/contact Text STOP to end"
5. Between the time FLS Connect, LLC sent these texts on Tuesday, June 4th and Wednesday, June 5th at $8: 30 \mathrm{am}$, we received 24 responses from text recipients indicating they had signed a Recall Petition but were not aware of its purpose, and 24 responses indicating they did not believe they had signed a Recall Petition but did not support a Recall Election.


Subscribed and sworn to before me this ith day of June, 2024


R-174

## State of Wisconsin Before the Elections Commission

In the Matter of:

Petition for Recall
Speaker Robin J. Vos
Filed May 28, 2024

## REBUTTAL OF PETITIONER

NOW COMES Petitioners Racine Recall and Matthew Snorek, who provide this rebuttal related to the recall petition for Speaker Robin J. Vos filed May 28, 2024 (the "Petition").
I. SPEAKER VOS DID NOT FILE A VERIFIED CHALLENGE AS REQUIRED BY WISCONSIN LAW, THE PETITION MUST BE CERTIFIED AND A RECALL ELECTION CALLED.

Attorney Jim Witecha of the Wisconsin Elections Commission sent an email to counsel for, and representatives of, Petitioner on June 7, 2024. Attached to the email was a document entitled "Representative Robin Vos' Verified Challenge to the Recall Petition Filed May 28, 2024" (the "Document") along with several attendant affidavits and exhibits. Unfortunately, the title of the document is misleading as it is not a verified challenge to the Petition.

In fact, no verified challenge to the Petition has been filed within the allotted 10day window for doing so. As a result, the Petition must be certified, and a recall election called for Tuesday, July 9, 2024.

## A. Speaker Vos has filed no Verified Challenge to the Petition

Wisconsin law provides that any challenge to the sufficiency of a recall petition must be made be "verified complaint." EL 2.11(1), (2)(a). "The form of the complaint, the filing of the complaint and the legal sufficiency of the complaint shall comply with the requirements of ch. EL 20." EL 2.11(2)(a). Chapter EL 20.03(5) provides-
(5) The complainant, not the complainant's representative, shall verify the allegations of the complaint. The complainant verifies the complaint by signing a statement under oath before a notary public or other person authorized to administer oaths. The verification statement, or a statement to the same effect, shall state as follows:
"I, (complainant's name), being first duly sworn upon oath, state that I personally read the above complaint and that the above allegations are true and correct based on my personal knowledge and, as to those allegations stated on information and belief, I believe them to be true."

The verification shall be placed at the bottom of the complaint.
The Document contains no verification by Speaker Robin Vos. The "verification" provided is by Speaker Vos's representative-Attorney Matthew Fernholz. This is forbidden by Chapter EL 20.03(5). As a result, the Document cannot serve as a challenge to the Petition.

There has also been a lack of compliance with Chapter EL 20.03(6). That section provides-

The complainant shall mail to, or personally serve on, the respondent a copy of the complaint no later than the time of filing the complaint with the commission and shall certify to that service on the complaint or in a cover letter filed with the complaint.

No representative of Petitioner received a copy of the Document or any of the attendant affidavits or exhibits via personal service or by mail. Counsel for Petitioner received copies of the documents from Mr. Witecha via email. Notably there is no
certification of the required service by Speaker Vos in the Document or in a cover letter as required by Chapter EL 20.03(6).

Finally, the Document does not contain "the last known address of the complainant and the respondent" as required by Chapter EL 20.03(4).

The Document is fatally flawed for its failure to comply with Chapter EL 20 and cannot constitute a verified challenge to the Petition. Therefore, there is no need for Racine Recall to address the substantive allegations contained therein. Further, there are no grounds at this point for WEC to do anything but certify the petition as sufficient and call a recall election.

## B. Because there was no Challenge filed, the Petition is sufficient.

The lack of any challenge to the Petition necessarily means it is sufficient, must be certified, and a recall election called.

The burden of proof for any challenge to the Petition is held by Speaker Vos. Wis. Stat. $\S 9.10(2)(\mathrm{g})$. There is a presumption of validity as to any information presented in the Petition. Chapter EL 2.05(4); 2.09(1). As Speaker Vos has not presented any verified challenge, he has not, and cannot meet his burden to overcome the presumption of validity of any information found in the Petition, and it must be certified as sufficient.

The Petition contains over 9,000 signatures, none of which have been challenged. Section 9.10 and Chapter EL 2.11 clearly require that any challenge must be made by verified petition. While sections $9.10(\mathrm{~h})$ through (L) provide standards relating to the efforts of a "challenge" and/or a "challenger." Here there is no "challenge" nor is there a "challenger," and there is no basis for WEC to disallow any signature found in the Petition.

Further, there is no provision in Wis. Stat. § 9.10 allowing for WEC to conduct an independent examination of the Petition to determine the sufficiency of signatures. Again, the information in the Petition is presumed valid. Section $9 ., 10$ squarely placed the burden of proof on the officer. Any authority it has to disallow signatures or otherwise determine the Petition as invalid is based upon the officer against whom the recall is asserted first filing a verified challenge to same. Wis. Stat. § 9.10(3)(b); EL 2.07(2)(a).

To the extent it is unclear under the law whether or not WEC has the independent authority to examine the Petition and disallow signatures, "statutory provisions relating to recall are to be liberally interpreted in favor of the electorate." In re Carlson, 147 Wis.2d 630, 635, 433 N.W.2d 635 (Ct. App. 1988). There is no legal basis for WEC to "read into" section 9.10 a provision allowing it to challenge the sufficiency of the Petition independently.

WEC's only authority is to determine whether, "on its face," the Petition is sufficient and so state in a certificate attached to the Petition. Absent any challenge to the Petition, and thus the complete failure to meet the burden of proof to challenge any element of the Petition, WEC has no choice but to determine the petition is sufficient on its face, certify it as such, and call a recall election called in the 63rd District on Tuesday, July 9, 2024.

## II. THE ELECTORS OF DISTRICT 63 HAVE A CONSTITUTIONAL RIGHT TO RECALL SPEAKER VOS.

## A. The Constitutional Right to a Recall of the Electors of District 63 is clear.

It is the height of irony that Speaker Vos, a person who took an oath of office to uphold the Wisconsin Constitution, is now arguing that the very people who elected him do not have a constitutional right guaranteed by that document.

The Wisconsin Constitution requires that the Commission employ the District 63 map as provided per the District map based on 2022 Johnson v. WEC (4/15/22)
("District 63 ") in all aspects of any recall process related to Speaker Vos. This is unless and until he runs in and is elected to office through another election based upon the maps created and soon to be implemented through 2023 Act 94 .

The recall of an elective officer is a constitutional right granted to qualified electors of a Wisconsin assembly district. WI Const art XIII Sec 12 provides in pertinent part-

The qualified electors of...any...legislative district...may petition for the recall of any incumbent elective officer after the first year of the term for which the incumbent was elected, by filing a petition with the filing officer with whom the nomination petition to the office in the primary is filed, demanding the recall of the incumbent.
(emphasis added) Subsection (1) provides-
(1) The recall petition shall be signed by electors equalling at least twenty-five percent of the vote cast for the office of governor at the last preceding election, in the state, county or district which the incumbent represents.
(emphasis added)
The "incumbent elective officer" of District 63 is Speaker Vos. He is the "incumbent" representative of what the Commission, somewhat inaccurately, refers to
as "old" District 63. ${ }^{1}$ Per the Wisconsin Constitution Speaker Vos continues to represent the people of that district unless recalled or until the Act 94 maps are used to elect a new assembly. As a result, he is subject to recall in District 63-the "district which the incumbent represents" under the Wisconsin Constitution.

This is reinforced by another express tenet of the Wisconsin Constitution-Art IV
Sec 4, which provides in pertinent part-
The members of the assembly shall be chosen biennially, by single districts, on the Tuesday succeeding the first Monday of November in even-numbered years, by the qualified electors of the several districts...

In other words, the current assembly was chosen in 2022, with the next to be chosen this year. The one elected in 2022 represents the "several districts" that elected the individual members. Unless recalled, those members, including Speaker Vos, have a constitutional right to hold office until the next election, representing the district that elected them. In turn, the people who elected the individual members have a constitutional right to have that person represent the district unless and until the member is recalled.

This axiom is further validated by subsection (3) of WI Const art XIII Sec 12 which provides-
(3) The incumbent shall continue to perform the duties of the office until the recall election results are officially declared.

The Wisconsin Constitution is clear-Speaker Vos will continue to hold "the office" of District 63 representative until the recall election results are officially declared, or the

[^4]next assembly is chosen. He is the "incumbent" subject to recall by the "qualified voters" of that district.

WI Const art XIII Sec 12 goes on to provide the constitutional mandate the Commission must follow related to recall elections-
(2) The filing officer with whom the recall petition is filed shall call a recall election for the Tuesday of the 6th week after the date of filing the petition or, if that Tuesday is a legal holiday, on the first day after that Tuesday which is not a legal holiday.

If a recall petition for Speaker Vos meeting the constitutional criteria is filed with the Commission-the "filing officer" with whom a recall petition relating to an assembly member is filed-the Commission "shall" call a recall election in the "district the incumbent represents." A valid recall petition will have signatures from qualified electors representing "twenty-five percent of the vote cast for the office of governor at the last preceding election" in District 63. If presented, the Commission has no choice but to call a recall election in that same district.

The authority of the Wisconsin Constitution has been described as follows-
...the Constitution is the supreme law of the state. If the Legislature passes an act which is in contravention of the Constitution and a citizen asserts a right under the Constitution denied him by the act of the Legislature, of necessity the court must determine which controls-the Constitution or the act of the Legislature. It cannot determine the rights of parties otherwise. From the beginning the provisions of the Constitution have been held to be supreme and therefore controlling.

Gibson Auto Co. v. Finnegan, 217 Wis. 401, 406-07, 259 N.W. 420 (Wis. 1935). As mandated by the supreme law of the state, the qualified electors of District 63 have a right to recall the incumbent member of the assembly that currently represents them.

That is Speaker Robin J. Vos.

Further, the decision in Clarke v. WEC 23 AP 1399 does not impugn the constitutional right to pursue a recall of Speaker Vos in District 63. The Wisconsin Supreme Court enjoined the use of the maps adopted in the matter Johnson v. WEC, 2022 WI 19, ๆ1 3, 401 Wis. 2d 198, 972 N.W.2d 559. It stated it was doing so "for all future elections" and that "as such, remedial maps must be adopted prior to the 2024 elections." Clarke v. WEC 23 AP 1399, 177.

However, the constitutional question before the Wisconsin Supreme Court in Clarke was not whether under WI Const art XIII Sec 12 a member of the Assembly may be recalled utilizing the same district map that guided the member's election. It was-

When legislative districts are composed of separate, detached parts, do they consist of "contiguous territory"?

Id., $\mathbb{\|}$ 13. The Court concluded the answer was no and held that "remedial maps must be adopted in time for the fall primary in August 2024." Id. $\mathbb{} \mid 56$.

But that did not mean that all elections prior to the fall primary in August 2024 were invalidated. In fact, the Court specifically refused to order relief requested in the form of a writ quo warranto invalidating the results of the 2022 state senate elections. Id. II 3. The petitioners never even requested such relief in relation to the assembly elections of 2022. Clarke did not invalidate any previous elections, did not remove any incumbent from office, and did not affect the right of any electorate to recall an official representing any assembly district per the tenets of the Wisconsin Constitution. ${ }^{2}$

Petitioner circulated the petition in District 63 and has presented a timely petition containing sufficient valid signatures of qualified electors to mandate a recall election in

[^5]that district. Should the Commission fail to call such an election when presented with a valid petition, that would be a violation of the constitutional rights of not only the Petitioner, but every other qualified elector signing the Petition, and arguably those who should be allowed to vote to retain Speaker Vos in a recall election.

## B. Vos cites no Controlling or Persuasive Authority that the Wisconsin Constitution should be ignored.

The Wisconsin Constitution is supreme over any Attorney General Opinion. The caselaw relating to nomination papers is inapplicable, and cannot supersede the constitution, either. Finally, why a race for State Senate, over which no one has disputed which maps to utilize, has any bearing on this matter is not explained or justified in any way by Speaker Vos. We are dealing with a constitutional right. Those rights cannot be waved away by tenuous legal arguments to non-controlling law.

Further, the Attorney General opinion to which Speaker Vos refers is inapposite. That opinion was based on the effect of the holding in Wisconsin State AFL-CIO v. Elections Bd., 543 F. Supp. 630 (E.D. Wis. 1982). As Speaker Vos notes, in that case the Court-ordered redistricting plan was in place and ordered to be used for all elections after June 17, 1982. The date of the Opinion is August 19, 1982. The Opinion was merely stating that, because the new redistricting plan was in place and ordered to be used for all elections going forward, that no recall election could utilize the old maps.

However, here the districts identified in 2023 Act 94 do not take effect until the fall election. There will be no "incumbents" in any of those legislative districts until they are sworn into office in January of 2025 . The incumbents in the Assembly represent the Districts that elected them, and unlike in the scenario created the by Wisconsin State AFL-CIO case, there is no new legislative district in place currently that it can be said

Speaker Vos represents other than the one by which he was elected. Any recall election is to be held in District 63.

## C. The Recall Election May not be in District 33 as the District does not exist, yet.

Petitioner agrees that no recall can be held in District 33. Although he disagrees that any such bar is due to a paperwork failure. It is because, as is identified above, that district has yet to take effect. As a result, there can be no recall election held in that district. Although the "new maps" are being used for the Senate District 4 special election, no one has challenged their use. Use of the new maps would be improper in this matter and a recall election cannot be held in the "new" District 33.

## III. SPEAKER VOS'S CHALLENGES TO SIGNATURES ARE IMPROPER AND INEFFECTUAL.

## A. The Affidavit of Matthew M. Fernholz is Ineffectual as Supporting Evidence.

Wis. Stat. § $9.10(2)(\mathrm{h})$ requires that a challenge to a recall petition be supported by "affidavit or other supporting evidence." (emphasis added) Affidavits must contain "evidentiary facts, of which the affiant has personal knowledge." Hopper v. City of Madison, 79 Wis.2d 120, 130, 256 N.W.2d 139 (1977). The Affidavit of Matthew M. Fernholz does neither and provides no evidence upon which the Commission may rely.

The Fernholz Affidavit makes no effort to establish his personal knowledge of any fact averred therein. In it he states that "Exhibit 1 is a spreadsheet of all signers who, upon information and belief, do not reside in what used to the be 63rd Assembly District." However, Fernholz does not explain how that information was derived, nor how it is based on his personal knowledge in any way. Further, he states that the exhibit contains persons
that "upon information and belief" do not reside in District 63. However, affidavits cannot be made on "information and belief" as discussed by the Wisconsin Supreme Court-

> The facts shown by an opposing affidavit upon information and belief are generally not deemed sufficient to raise a jury question against positive contradictory evidentiary facts established by an affidavit of one who has personal knowledge of such facts. An affidavit on information and belief is an anomaly. It is not an affirmance on knowledge. It is not proof which would be admitted in evidence on a [7 Wis.2d 291] trial of the issue. The most such an affidavit does is to affirm that the affiant was informed and believes a fact to be true. The proof of the fact is not within the affidavit. Facts are established on knowledge, not on information and belief.

McChain v. City of Fond Du Lac, 7 Wis.2d 286, 290-91, 96 N.W.2d 607 (1959). Therefore, the Fernholz Affidavit is ineffective to act as supporting evidence for any challenge to signatures that purportedly are from electors outside of District 63.

The remainder of the Affidavit is ineffective for failure to establish personal knowledge as to any fact contained therein or in any exhibit. As such it must be disregarded in evaluating the Petition or any challenge thereto.

## B. Even if accepted, the Evidence provided via the Fernholz Affidavit does not sufficiently reduce the number of Signatures below the necessary Threshold.

The Commission has certified that Petitioner must submit 6,850 valid signatures to trigger a recall in District 63. The Petition contains 9,080 signatures. Speaker Vos states that of those, "nearly 2,000 were from outside of District 63 . However, of the 1,921 identified by Speaker Vos as being outside the District in Exhibit 1 to the Fernholz Affidavit, 241 of them were not included in the Petition. These signatures were "crossed out" prior to submission, and as such were not included in the initial total. Affidavit of John Von Haden, $1 \mathbb{T}$ 10-12, Ex. B.

That leaves 1,680 signatures challenged as being outside of District 63. Of those, Petitioner's expert has identified 89 signatories that listed addresses within District 63.

Von Haden Aff., $\mathbb{I T} 4-9$, Ex. A. Mr. Von Haden details his process and the facts relied upon for this assertion in his affidavit.

Speaker Vos then identifies a purported 412 "duplicate signatures" in Exhibit 3 to the Fernholz Affidavit. Of those, however, two of them were "crossed out" signatures and not included in the Petition. In addition, 17 of the purported duplicate signatures are not for various reasons identified by Mr. Von Hade, including the fact that a "duplicate" was already crossed out, they were already challenged as being outside District 63 , they were otherwise already rejected or challenged and that they are not duplicates at all. Von Haden Aff., ITI 13-17, Ex. C.

Finally, Speaker Vos identifies 63 signatures with address issues in Fernholz Affidavit Exhibit 4. Of those, however, five were found to be signatures that were already crossed off, and twenty-eight were found by Mr. Von Haden as having sufficient information to identify the residence listed. Von Haden Aff., ाTा 18-24, Ex. D.

In total, of those purportedly challenged buy Speaker Vos through Exhibits 1, 3, and 4,248 were not included in the Petition, and 134 were found to be valid signatures. Thus, reducing the number of challenged signatures from 2,396 to 2014. The signatures containing "bad dates" as identified in Exhibit 5 to the Fernholz Affiidavit will be subject to amendment if it is found that there was an error in the date printed by the circulator. But for now, Petitioner will accept those (thirty-five of them) for argument's sake and therefore the number of valid signatures remaining after all challenges based on the Fernholz Affidavit is 7,031.

## C. The Affidavit of Ty Mrioued Does not Provide Evidence that supports striking any Pages of the Petition.

Ty Mrioued, a paralegal at the law firm representing Speaker Vos, attempts to introduce evidence of a violation of Wis. stat. $8.40(2)$ via his affidavit. However, again none of the statements made therein provide any evidence upon which the Commission can rely to strike any pages submitted by any circulator.

First, all of Mr. Miroued's assertions regarding the lack of an apartment number are inapposite. The statute does not require that an apartment number be listed. Wis. Stat. § 8.40(2) requires the "street and number." It mentions nothing about a particular apartment (which are often designated by letters and would not fall under the category of "street and number." The lack of a listed apartment number for a circulator is not a reason to strike any pages.

Next, he asserts that certain addresses do not exist, or that based upon his internet searches, the circulator actually resides somewhere else. However, each of these statements is hearsay. Mr. Mrioued can testify he conducted the searches, but he cannot rely on the results as evidence of the truth of the results. Further, he provides no detail as to the search terms he used, nor does he explain why he only used certain search engines and how they may be reliable. There is simply no basis to accept any statement of Mr. Mrioued as evidence in relation to the residence of any of the circulators. Also, Mr. Mrioued's recollection of his conversation with an EI Paso county official is clearly hearsay and not evidence of the truth of what he states in his affidavit.

Finally, although Speaker Vos breathlessly asserts that "felons" acted as circulators, Mrioued does not provide any evidence whatsoever that any circulator has been convicted of a felony aside from a Wisconsin Circuit Court Access record relating to
circulator Jonathan Korte. While, again, this is not "evidence" as it is hearsay, even assuming it were, according to the WCCA system, Mr. Korte's conviction in 1999 resulted in a 9-month jail sentence, that was stayed. ${ }^{3} \mathrm{He}$ was removed from the sex offender registry by Court Order in 2010. ${ }^{4}$ There is no basis to conclude that Mr. Korte is not a qualified elector based on being a felon.

## D. There is no basis for the Commission to strike Signatures gathered after May 26, 2024.

Speaker Vos's argument that there is a "60-day circulation window" (page 11 of Challenge) is without basis altogether. As he notes, although section 9.10 requires a petition to be filed within the "60th day after registration" Wis. Stat. § 9.10(2)(d). However, he acknowledges that section $9.10(2)(\mathrm{d})$ is modified as follows-

When computing time provided by statute, " $[t]$ he time within which an act is to be done... shall be computed by excluding the first day and including the last; and when any such time is expressed in hours the whole of Sunday and of any legal holiday, from midnight to midnight, shall be excluded." Wis. Stat. § 990.001(4)(a). "If the last day within with an act is to be done . . . falls on a Sunday or legal holiday the act may be done . . . on the next secular day." § 990.01(4)(b).
(Challenge, p. 10) There's no dispute that the 60-day time period for filing the petition was modified so that May 28, 2024 was the proper filing date. As such, the window for gathering signatures was similarly modified.

Justice Prosser discussed the effect of the modification of a filing date for a recall petition on the date for signature gathering in a concurring opinion in State ex rel. Two

[^6]https://wcca.wicourts.gov/caseDetail.html?caseNo=1999CF000514\&countyNo=5\&index=0\&mode=details
${ }^{4} / d$.

Unnamed Petitioner v. Peterson, 2015 WI 85, para. 173, 363 Wis.2d 1, 866 N.W.2d
165-

Second, supporters of a recall campaign have 60 days after registration to circulate and file their recall petitions. However, organizers of the Scott Walker recall petition shrewdly selected Tuesday, November 15, 2011, to register their recall efforts. Under Wis. Stat. § 990.001(4)(a), which deals with how time is computed under the Wisconsin Statutes, the first day is excluded in counting the 60 days. Under Wis. Stat. § $990.001(4)(\mathrm{c})$, if the deadline for filing a document is on a day when the filing office is closed, the filing "may be done on the next succeeding day that is not a Sunday or a legal holiday." The Walker recall petition was due on January 14, 2012. However, January 14 was a Saturday, which meant that the petition did not have to be filed until Tuesday, January 17, because January 16 was a legal holiday (Martin Luther King's birthday). This gave the organizers 64 days to circulate and file the Walker, Kleefisch, Fitzgerald, Wanggaard, Moulton, and Galloway recall petitions.

Further, Racine Recall was informed by WEC attorney Brandon Hunzicker via email that it could circulate petitions and gather signatures up until the time of filing, if necessary.

There is no basis to strike any signatures that occurred after May 26, 2024.

## E. There is no Evidence of Forgeries of any Signature.

Speaker Vos submits the opinion of Eileen Page that some of the signatures provided were "forged" by circulators. However, her opinion is fatally flawed and regardless is not evidence of any signatures being forged by any circulator in any way.

First, her opinion is qualified as she did not examine any originals of any documents, nor was she provided any other examples of handwriting of any of the circulators. She could not conclude that any individual forged any signature., She could only say that, in her opinion, certain signatures looked similar.

Regardless, she does not identify at any point which signatures she claims are "forged." The only opinion is that on some circulator sheets there is some evidence that
points to potential problems. There is absolutely no conclusion that any particular signature was forged by any circulator, or anyone else. As such her "opinion" is baseless and provides no evidence to challenge any signature.

## F. No one was "misled," wand even if so that does not affect the validity of the Petition.

Speaker Vos introduces affidavits of three persons who he claims were "misled" about the Petition. However, only two signed it (Kent Schneider and Jessica Rodriguez). The third, Leann Pomeroy, did not sign the petition. Neither Schneider nor Rodriguez identify the person that purportedly approached and "misled" them. And, again, any such statement is hearsay and not "evidence." Further, the affidavit of Shelia Berkley provides no evidence of anything as there's no person identified that contends that a) they were "misled" about the purpose of the Petition; and b) signed it.

Even assuming that Schneider and Rodriguez were "misled" and there are grounds to exclude their signatures, it ultimately would not affect the total of valid signatures on the Petition. As is noted above, there are at least 7,031 valid signatures. Removing those two, that leaves 7,069 . More than enough to call a recall election in District 63.

## G. There is no basis for an Evidentiary Hearing.

Speaker Vos complains of the "tight timelines" to provide a response as a basis to conduct a post-facto evidentiary hearing. However, this ignores he could have asked for an extension of the timelines for "good cause" pursuant to Wis. Stat. § 9.10(3)(b). The fact he did not is a waiver of any request for an evidentiary hearing.

First, as is noted above Speaker Vos has failed to file a challenge to the Petition. Therefore, he has no right to a hearing. Second, if there really was an issue wherein

Speaker Vos just needed a little more time to develop his evidence supporting his challenge, he could have gotten it from the Court. As is demonstrated above, Speaker Vos has no good evidence that there was any fraud or criminality, or that there is not a valid number of signatures to call a recall election. He had his chance to present his challenge to the Petition within 10 days of its filing and he decided, apparently not to do so. The "evidence" he has submitted is insufficient to challenge the Petition and a recall election must be held.

## CONCLUSION

For the reasons above, the Petition must be certified, and a recall election called for Speaker Vos in the $63^{\text {rd }}$ Assembly District.

Dated this $12^{\text {th }}$ Day of June, 2024.

## Attorneys for Petitioner

Kevin M. Scott, SBN: 1036825
The Law Office of Kevin M. Scott LLC
2665 S. Moorland Road, Suite 200
New Berlin, WI 53151

Dated this 12th day of June 2024.


Subscribed and sworn to before me This 12th day of June 2024.


## State of Wisconsin

Before the Elections Commission

In the Matter of:
Petition for Recall
Speaker Robin J. Vos
Filed May 28, 2024

## AFFIDAVIT OF JOHN VON HADEN

## STATE OF WISCONSIN )

) SS.
COUNTY OF WAUKESHA )
I, John Von Haden, being first duly sworn on oath, depose and state the following:

1. I am an adult over 18 years of age and resident of the State of Wisconsin.
2. I worked as a professional computer and data management consultant for over 35 years. I worked for IBM for ten years, Compuware for approximately 10 years, and for the remainder of my career as an independent contractor. In my professional career I specialized in assisting with management of large data sets relating to persons—specifically genealogy. Geneaology data sets often involve handwritten information containing spelling errors and legibility issues. I have also assisted political organizations in researching and cataloging large data sets relevant to voters. I have a B.S. in Computer Science from the University of Wisconsin-Madison.
3. I have personally reviewed Exhibit 1 to the Affidavit of Matthew M. Fernholz ("Exhibit 1").
4. Exhibit 1 purports to list spreadsheet of all signers who, upon information and belief, do not reside in what used to the be 63rd Assembly District."
5. I have personally checked all names listed on Exhibit 1 to determine whether the address listed is within District 63.
6. To check the addresses I did the following-
a. Entered the addresses into .csv file, and plotted them using google maps.
b. From that, I took the addresses that appeared to be within District 63 and entered them into the search function found at https://legis.wisconsin.gov/assembly/63/vos/resources/district-map/.
7. Attached as Exhibit A is a spreadsheet I personally created with the following information I gathered from the above process:
a. The name and address as stated in Exhibit 1;
b. The Petition page of the particular signature;
c. The Petition line of the particular signature;
d. The actual name of the signator listed on the Petition;
e. The actual street address, municipality and state of the signator listed on the Petition.
8. I note that Exhibit 1 appears to be the product of an artificial intelligence program. As a result the addresses listed as not within District 63 were often misspelled or had other machine-translation issues wherein the address listed on Exhibit 1 was not the same as the address listed on the actual Petition.
9. For instance, the address for signator Courtney Thompson is listed as "Mackie Ct." on Exhibit 1 when on the Petition the written address is "Marie Ct."
10. In my review of Exhibit 1 I also checked to see if any signators listed therein were "crossed out" and thus not included in the Petition as submitted.
11. Attached as Exhibit B is a spreadsheet I personally created based on that review that lists 241 signatures that were "crossed out" and thus were not included in the Petition.
12. Because they were not included in the Petition, any "challenge" to these signatures would be "double dipping." In other words, Speaker Vos is seeking to reduce the overall number of signatures by a number that includes signatures that were never submitted in the first place.
13. I also personally reviewed Exhibit 3 to the Affidavit of Matthew M. Fernholz ("Exhibit 3").
14. Exhibit 3 purports to list all signatures that are "duplicate signatures."
15. In my review of Exhibit 3 I noted two signatures that were being challenged that were actually "crossed off" prior to submission and not included in the Petition.
16. As such the same "double dipping" issue is present with those two signatures of Exhibit 3 as is present with the signatures of Exhibit 1 I described in paragraphs 10-12.
17. I also discovered seventeen other signatures that were not, in fact, duplicate signatures based on the reasons stated in Exhibit C.
18. I also personally reviewed Exhibit 4 to the Affidavit of Matthew M. Fernholz ("Exhibit 4").
19. Exhibit 4 purports to list "all signers who provided incomplete address or residency information."
20. I personally checked all names listed on Exhibit 4 to determine whether the address listed is within District 63.
21. To check the addresses I did the following-
a. I checked the addresses against online informational sites such as google maps and whitepages.com to assist in determining the actual address listed if, in fact there was incomplete information provided. I also checked the addresses against a copy of the voter roll from District 63 obtained from the Wisconsin Elections Commission.
b. I then entered the addresses that appeared to be within District 63 into a .csv file, and plotted them using google maps.
c. From that, I took the addresses that appeared to be within District 63 and entered them into the search function found at https://legis.wisconsin.gov/assembly/63/vos/resources/district-map/.
22. In my review of Exhibit 4 I noted five signatures that were being challenged that were actually "crossed off" prior to submission and not included in the Petition.
23. As such the same "double dipping" issue is present with those five signatures of Exhibit 4 as is present with the signatures of Exhibit 1 I described in paragraphs 10-12.
24. Attached as Exhibit $\mathbf{D}$ is a spreadsheet I personally created with the following information I gathered from the above process:
a. The challenge listed in Exhibit 4;
b. The elector information listed in Exhibit 4;
c. The Petition page of the particular signature;
d. The Petition line of the particular signature
e. The actual name of the signator listed on the Petition;
f. The actual street address, municipality and state of the signator listed on the Petition.
g. My reasons why I do not believe the challenge to the signature is valid.

Dated this 12th day of June 2024.


Subscribed and sworn to before me This 12th day of June 2024.


| Seq Name and Address as stated Exhibit 1 P |  | Addres | Municipality |
| :---: | :---: | :---: | :---: |
| 1 Courtney Thompson 8930 Mackie Ct Ri 30 | 4 Courtney Thompson | 8930 Marie Ct | Mt Pleasant |
| 2 Glen Luxem 2937 N. Emmertson Rd M1 56 | 1 Glen Luxem | 2937 N Emmertsen Rd | Mt Pleasant |
| 3 Karen McKusker 409 Edwards St Burto 65 | 1 Karen McKusker | 409 Edward | Burlington |
| 4 Cheryl Dexter 5501 Cambridge Lane M 71 | 5 Cheryl Dexter | 5504 Cambridge | Mt Pleasant |
| 5 Andrea Peacock 1780 New St Racine 88 | 1 Andrea Peacock | 1780 New St | Union Grove |
| 6 Evelyn Belland 7205 Marinara Dr\#12 N 115 | 3 Evelyn Belland | 7205 Mariner D | Mt Pleasant |
| 7 Robert K Bellwood 7205 Marinara Dr \#' 115 | 4 Robert Belland | 7205 Mariner Dr | Mt Pleasant |
| 8 Brandy Tufford 1023 High St Mt Pleasa 125 | 6 Brandy Tufford | 1023 High St | Union G |
| 9 Travis Tufford 1023 High St Mt Pleasa 125 | 5 Travis Tufford | 1023 High St | Union Grove |
| 10 Bonnie Lonmere 10331 Sasery Rd Mt \| 126 | 5 Bonnie Hinkhouse | 1033 Hastings | Racin |
| 11 Robert Rosati 1040 Trail Drive Unit 21 I 127 | 7 Robert Rosati | 1040 Prairie Dr | Mt Pleasa |
| 12 Donald Bryant 921 Village Court Mt Ple 148 | 3 Donald Bryant | 921 Village Center Dr | Mt Pleasant |
| 13 Victor Leon 325 Jean St Burlington 153 | 7 Victor Leon | 325 Joan St | Burlington |
| 14 Joe Mealy Sr 26341 Dovenline Waterfo 171 | 6 Joe Mealy | 26341 Dover Line Rd | Waterford |
| 15 VJ Brey 433 S Davdis Dr Burlington 197 | 2 Victoria J. Brey | 433 Dardis Dr | Burlington |
| 16 David Greuziger 11823 Hwy 11 Sturtev: 218 | 1 David Creuziger | 11823 Hwy 11 | Mt Pleasan |
| 17 Ranisar Milosevic 1521 Windor Unit $6 \wedge 232$ | 7 Ranisav Milosevi | 1521 Windsor Way | Mt Pleasant |
| 18 Marie Mallach 739 Main Street Mt Pleas 241 | 5 Marie Mallach | 739 Main St | Union Grove |
| 19 Wesley Wolkowicz 29635 Timberlake [ 254 | 10 Wesley Woito | 29635 Timberlane Dr | Waterford |
| 20 Heidi Pakel 1401 11th Ave Trl \#71 Unic 282 | 4 Heidi Pokey | 1401 11th Ave | Union Grove |
| 21 Karen Martinez 5722 Wildwood Racine 294 | 1 Karen Martin | 5722 Wildwood Dr | Mt Pleasant |
| 22 Tom Andersen 1350 21st Dr Union Gro 296 | 3 Tom Andreasen | 1350 71st Dr | Union Grove |
| 23 Michael Asaltzberry 11327 Hwy C Mt PI 311 | 1 Michael A. Saltzberry | 11327 Spring St | Mt Pleasant |
| 24 Michael Marik 1000 16th St Apt 202 Mtl 318 | 1 Michael Marik | 6000 16th St | Mt Pleasant |
| 25 Alex Kreidl 1300 16th St \#G4 Mt Please 330 | 8 Alexander Kreidl | 5900 16th St | Mt Pleasant |
| 26 Maribel Maldonado 1339 11th St Racin؛ 362 | 3 Marcelino Maldonado | 15516 Ives Grove Rd | Grove |
| 27 Marjanet Bank 1103 Straffard Ct Mt Ple 375 | 3 Margaret Bade | 1103 Stratford Ct | Racine |
| 28 Laurie Schuh 1351 N Browns Lake Dr F 378 | 9 Laurie Schuh | 1331 N Brow | Burlington |
| 29 Ken Stockera 4247 Taylor Hb \# 6 Mt Pl 387 | 10 Ken Stock | 4247 E Taylor Harbor | Mt Pleasant |
| 30 Mary A Nielsen 30313 Hwy 11 Kansasv 429 | 9 Mark A. Nielsen | 20313 State Hwy 11 | Kansasville |
| 31 Timothy T Servano 3340 Bonner Dr Bui 430 | 1 Timothy Serrano | 33400 Bohner Dr | Burling |
| 32 Ana Merlos 1533 Green Bay Rd 107 Mt 444 | 3 Ana Merlos | 1533 S Green Bay Rd | Mt Pleasant |
| 33 John Shawker 1826 Frawler Rd Racine 459 | 4 John Sha | 1826 Old Fancher Rd | Racine |
| 34 Alex Temperta 8732 Red Hall CI Racine 487 | 7 Alex Tempesta | 8732 Red Hawk Cir | Racin |
| 35 Concest Elfler 1040 Prairie Dr Unit20 R 498 | 2 Concesa Eifler | 1040 Prairie Dr | Mt Pleasant |
| 36 Spender Renz 1901 Hoyer Run Waterf 533 | 7 Spencer Rens | 1901 Hoyer Haven | Waterford |
| 37 Ronald Zellmer 120 S River road Watel 533 | 8 Roland Zellmer | 120 S River Rd | Burlington |
| 38 Maurice Jensen 2010 Green Bay Mt Plf 560 | 7 Maurice Jenz? | 2010 S Green Bay Rd | Mt Pleasant |
| 39 Sandra Kress 2436 County RdV Mt Ple 575 | 1 Sandra Kress | 2436 County Road V | Mt Pleasant |
| 40 Sam Bauer 116 Conway St Burlington 579 | 2 Samuel Baer | 116 Conkey St | Burlington |
| 41 Tim Lavota 9219 Dahling Ln Mt Pleasal 586 | 1 Tim Lavota | 9219 Dahlia Ln | Mt Pleasant |
| 42 Catherine Andersen 821 County Road ' 617 | 9 Catherine Anderse | 821 County Road V | Mt Pleasant |
| 43 Mary Schulz 811 County Road V Mt Ple 617 | 8 Mary Schulz | 811 County Road V | Mt Pleasant |
| 44 Paige Rodriguez 3540 Deerfield Rd Mt 620 | 4 Paige Rodriguez | 5540 Deerfield Rd | Mt Pleasant |
| 45 Raoul Newkirk 308 N Front St PO Box 627 | 2 Raoul Newkirk | 308 N Front St | Rochester |
| 46 Colemann Terry 2173 Spring St Union 1643 | 2 Jerry Coleman | 21425 Spring St | Union Grove |
| 47 Robert Clark 1129 Blueberry Ln Union 1646 | 1 Robert Clark | 1129 Bluebird Ln | Union Grove |
| 48 Stephanie Sclitto 3224 Washington Ave 653 | 1 Stephanie Sollitto | 8224 Washington Ave | Mt Pleasant |

Address
8930 Marie Ct
2937 N Emmertsen Rd 409 Edward
5504 Cambridge Ln
1780 New St
7205 Mariner Dr
7205 Mariner Dr
1023 High St
1023 High St
1033 Hastings Ct
1040 Prairie Dr
921 Village Center Dr
325 Joan St
26341 Dover Line Rd
433 Dardis Dr
1823 Hwy 11
1521 Windsor Way
39 Main St
Timberlane Dr
1401 11th Ave
5722 Wildwood Dr
1350 71st Dr
11327 Spring St

15516 Ives Grove Rd
1103 Stratford Ct
1331 N Browns Lake D
4247 E Taylor Harbor
20313 State Hwy 11
33400 Bohner Dr
1533 S Green Bay Rd
1826 Old Fancher Rd
8732 Red Hawk Cir
1040 Prairie Dr
1901 Hoyer Haven
120 S River Rd
2010 S Green Bay Rd
2436 County Road V
116 Conkey St
9219 Dahlia Ln
821 County Road V
811 County Road V
5540 Deerfield Rd
308 N Front St
21425 Spring St
1129 Bluebird Ln
8224 Washington Ave Mt Pleasant

49 Tami Clark 1414 County Rd V Mt Pleas 666
40 Ben Demaynck 38205 Britton Rd Union 674
51 Brenda Brown 5349 Kinzie Ave \#12 Mt 703
52 Keith Garvin 1508 County Road V Mt P 717
53 James Bergam 182 County Road V Mt 723
54 Sam Percante 533 Water St Burlington 742
55 Johanna Grall 2225 Washington Ave Ki 798
56 Karen Buy 6553 Cedar Bridge Mt Pleas 815
57 Brian Grimes 312 Lakeside Dr Burlingtc 860
58 Kenneth Kumst 326 Dante Dr Burlingto 869
59 Ava Thomas 3504 S English St Burling 879
60 Heather Cramer 2606 County Rd Mt Plf 887
61 John Wahnggaard 6425 Kingston Ave 1891
62 Larey Merrill 909 Vine St Racine 896
63 Joey Barrera 3425 Kennington Sq Rd $\subseteq 902$
64 Jessica Sponholtz 502 Ryan Avenue Pf 916
65 Ricky Kunnke III 409A English Settlem€ 990
66 Puja Raychura 6204 Lanc??? Racine \#\#\#
67 Charles Jacob 5948 Vernon Way Mt Plı \#\#\#
68 Chris Rose 2521 Mead Rd Dover \#\#\#
69 Steve Soetenca 35710 Oak Knoll Rd Rı \#\#\#
70 Adam Maciejewski 437 County Road V \#\#\#
71 Amertis McCieger 437 County Road VI \#\#\#
72 Charles Hankman 3107 Meachum Rd F \#\#\#
73 Corey Lange 701 18th St Burlington \#\#\#
74 Brandi Armstrong 5100 16th St 104 Mt \#\#\#
75 Tyra Gordon 1533 200th Green Bay Mt \#\#\#
76 Brandi Armstrong 5100 16th St Apt 104 \#\#\#
77 Rachel McAlister 1741 Warwinkw Way \#\#\#
78 Heather Urban 1505 St. Green Bay Rd \#\#\#
79 Nicholas Hilbert 178037 Mile Rd Frank \#\#\#
80 Debra Michaud 9445 1st St Sturtevant \#\#\#
81 Joshua Moose 640 Mason St Burlingtor \#\#\#
82 Brittany Jensen 2830 Oregon St Racin€ \#\#\#
83 Tara Rodriguez 5126 Cambridge Ln Mt \#\#\#
84 James Griffin 2025 Frankes Place Mt P \#\#\#
85 Jillian Humphrey 24826 Wilson St Raciı \#\#\#
86 Kimberly Horkugh 1501 Shermann RdI \#\#\#
87 Tammy Davidovic 1402 Oakes Road \#1 \#\#\#

1 Tami Clark 1515 County Road V
1 Benjamin Demuynck
1 Brenda Brown
8 Keith Garvin
7 James R. Bergman
6 Sam Percente
4 Johanna Gresl
5 Karen Vander Brug
5 Brian Grimes
1 Kenneth R. Kumbz?
4 Ava Thomas
1 Heather Cramer
7 John Wanggaard
5 Lacey Merrill
1 Joey Barrera
3 Jessica Sponholtz
3 Ricky-III Kuhnke
1 Rand__P
2 Charles P. Jacob
5 Chris Rose
3 Stephen Soetenga
5 Adam Maciejewski
6 Amelia Maciejewski
2 Charles Haakma
8 Corey Lange
3 Brandi Armstrong
7 Tyra Gardner
2 Brandi Armstrong
1 Rachel McAlistor
1 Hunter Urban
7 Nicholas Hilbert
1 Debra Michaud
4 J M?
7 Brittany Jensen
2 Tara Rodriguez
1 James Griffin
6 Jillian Humphrey
1 Kimberly Holland
6 Tammy Davidovic

1515 County Road V Mt Pleasant
3820 S Britton Rd Union Grove
5943 Kinzie Ave Mt Pleasant
1508 County Road V Mt Pleasant
182 County Road V Mt Pleasant
7950 Greendale Ave Burlington
22225 Washington Ave Kansasville
6553 Cedarhedge Dr Mt Pleasant
Voter roll has 131 Lake Burlington
526 Jante Dr Burlington
3504 S English Settlem Burlington
2606 County Road V Franksville
6425 Kingsview Dr Mt Pleasant
909 Vine St Union Grove
3425 Kennsington Squ: Sturtevant
502 Ryan Ave Burlington
409 N English Settleme Burlington
6204 Larchmont Mt Pleasant
5948 Mt Vernon Way Mt Pleasant
2521 Mealy Rd Dover
35110 Oak Knoll Rd Burlington
437 County Road V Mt Pleasant
437 County Road V Mt Pleasant 3107 Meachem Rd Mt Pleasant
701 18th Ave Union Grove
5900 16th St Mt Pleasant
1533 S Green Bay Rd Mt Pleasant
5900 16th St (re: '5900' Mt Pleasant
1741 Warwick Way Racine
1605 S Green Bay Rd Mt Pleasant
178032 Mile Rd Franksville
9445 1st St Sturtevant
640 Madison St Burlington
2830 Oregon St Racine
5726 Cambridge Ln Mt Pleasant
2025 Frankie PI Mt Pleasant
24826 Wilson St Kansasville
1501 Shumann Dr Union Grove
1401 Oakes Rd Mt Pleasant

Exhibit1_CrossedOut

| Sequence\# | Name and Address as stated Exhibit 1 | Petition_Page | Petition_Line | Reason_for_dispute |
| :---: | :---: | :---: | :---: | :---: |
| 1 | Ted Denormandie 28619 10th St Trever Kenosha | 17 | 2 | Crossed out lines were not included in the 9000+total |
| 2 | John Lakedaka 10190 W Plum Tree Circ Hales Corners | 17 | 1 | Crossed out lines were not included in the 9000+ total |
| 3 | Victoria Holby N/A Colorado | 24 | 8 | Crossed out lines were not included in the 9000+ total |
| 4 | Alex Beatovic N/A N/A | 28 | 1 | Crossed out lines were not included in the 9000+ total |
| 5 | Ashley Philin 1620 Mead St Racine | 29 | 4 | Crossed out lines were not included in the 9000+ total |
| 6 | Stanson Philin 1620 Mead St Racine | 29 | 3 | Crossed out lines were not included in the 9000+ total |
| 7 | Todd Walter 1325 306th Ct Wilmont | 293 | 4 | Crossed out lines were not included in the 9000+ total |
| 8 | Terin Kotts 4413 24th Kenosha | 295 | 3 | Crossed out lines were not included in the 9000+ total |
| 9 | Kathy Prefferte 1504 24th Ave US Kenosha | 300 | 7 | Crossed out lines were not included in the 9000+ total |
| 10 | Christy Cowles 220 S 7th St \#10 Waterford | 533 | 1 | Crossed out lines were not included in the 9000+total |
| 11 | Diane Rausch 733 Roosevelt Ave Racine | 556 | 8 | Crossed out lines were not included in the 9000+ total |
| 12 | Mike Rausch 733 Roosevelt Ave Racine | 556 | 9 | Crossed out lines were not included in the 9000+ total |
| 13 | Elizabeth Bloodworth 1224 Main St Racine | 587 | 3 | Crossed out lines were not included in the 9000+ total |
| 14 | Abraham Cruz 2313 Carmel Ln Racine | 587 | 6 | Crossed out lines were not included in the 9000+ total |
| 15 | Diane Griffin 1217 Schiller St Racine | 587 | 4 | Crossed out lines were not included in the 9000+ total |
| 16 | Mike Houlette 2003 Carmel Ave Racine | 587 | 2 | Crossed out lines were not included in the 9000+ total |
| 17 | Sierra Houlette 2003 Carmel Ave Racine | 587 | 1 | Crossed out lines were not included in the 9000+total |
| 18 | Gonan ??? 4324 Canterbary Ln Mt Pleasant | 588 | 1 | Crossed out lines were not included in the 9000+ total |
| 19 | Helen Brooks 3524 Waterbury Racine | 588 | 2 | Crossed out lines were not included in the 9000+ total |
| 20 | James Maxwell 3305 Oregon St Racine | 589 | 3 | Crossed out lines were not included in the 9000+ total |
| 21 | Amillia Renord 4219 Durand Ave Racine | 589 | 1 | Crossed out lines were not included in the 9000+ total |
| 22 | Barbara Ward 4217 Durand Ave Racine | 589 | 2 | Crossed out lines were not included in the 9000+ total |
| 23 | Heather Gleason 8209 199th Ave Bristol | 591 | 1 | Crossed out lines were not included in the 9000+ total |
| 24 | Allison Storm-Volte 3732 S 108th Franksville | 591 | 3 | Crossed out lines were not included in the 9000+ total |
| 25 | Vincent Serpe 7745 S Seepter Dr Franklin | 595 | 2 | Crossed out lines were not included in the 9000+ total |
| 26 | Marilyn Schilz 349 Meadow St Burlyn Schiz? | 599 | 6 | Crossed out lines were not included in the 9000+ total |
| 27 | Frank Tokovick 205 Country Club Ln Walworth | 604 | 5 | Crossed out lines were not included in the 9000+ total |
| 28 | Warren Kimpel 1117 Motor Dr Lyons | 605 | 1 | Crossed out lines were not included in the 9000+ total |
| 29 | Joan Hunter 6739 Hwy K Franksville | 610 | 6 | Crossed out lines were not included in the 9000+ total |
| 30 | Eugene Modesti 3128 Red Berry Caledonia | 613 | 1 | Crossed out lines were not included in the 9000+total |
| 31 | Juan Garcia 1501 West Blvd Racine | 613 | 2 | Crossed out lines were not included in the 9000+ total |
| 32 | David Poulson 1512 Grove Ave Racine | 613 | 4 | Crossed out lines were not included in the 9000+ total |
| 33 | Fabian Coadre 944 Franklin Ave Winthrop Harbor | 621 | 1 | Crossed out lines were not included in the 9000+ total |
| 34 | Renny DeJae 1420 14th St Winthrop Harbor | 623 | 10 | Crossed out lines were not included in the 9000+ total |
| 35 | Thomas Weinholtz 7627 48th Ave Kenosha | 623 | 7 | Crossed out lines were not included in the 9000+ total |
| 36 | Tim Nelson 7400 28th Ave Kenosha | 623 | 6 | Crossed out lines were not included in the 9000+ total |
| 37 | Betty Nelson 3612 N Green Bay Rd Racine | 632 | 2 | Crossed out lines were not included in the 9000+ total |
| 38 | Jose Castillo 2201 Blaine Ave Racine | 632 | 9 | Crossed out lines were not included in the 9000+ total |
| 39 | Sam Cranley 1628 Park Ave Racine | 632 | 8 | Crossed out lines were not included in the 9000+ total |
| 40 | Breanna Jones 3608 Douglas Ave \#406 Racine | 632 | 10 | Crossed out lines were not included in the 9000+ total |
| 41 | Sara Priest 4831 46th Ave Kenosha | 636 | 1 | Crossed out lines were not included in the 9000+ total |
| 42 | Steve Knudson 732641 Ave Kenosha | 648 | 3 | Crossed out lines were not included in the 9000+ total |
| 43 | Jason Cahill 547 21st Ave Kenosha | 649 | 1 | Crossed out lines were not included in the 9000+total |
| 44 | Jason Smiley 3231 31st Milwaukee | 652 | 10 | Crossed out lines were not included in the 9000+ total |
| 45 | Claire Andres 618 5th Place Kenosha | 652 | 9 | Crossed out lines were not included in the 9000+total |
| 46 | William Gane 2422 Orchard St Racine | 652 | 5 | Crossed out lines were not included in the 9000+ total |
| 47 | Angelina Melby 2517 Serfus Dr Kenosha | 652 | 8 | Crossed out lines were not included in the 9000+total |
|  |  | 1 | in | R-20 |


| 48 | Luis Ramos 2505 Prospect Racine | 653 | 2 | Crossed out lines were not included in the 9000+ total |
| :---: | :---: | :---: | :---: | :---: |
| 49 | Frank Nauyoks 4827 Flambeau Drive Mt Pleasant | 656 | 1 | Crossed out lines were not included in the 9000+ total |
| 50 | Lynd Boan 1571 45th Ave Somers | 657 | 1 | Crossed out lines were not included in the 9000+total |
| 51 | Stephanie Zengler 2210 Cleveland Ave Racine | 663 | 6 | Crossed out lines were not included in the 9000+total |
| 52 | Shnequa Jackson 225 Main St Racine | 670 | 4 | Crossed out lines were not included in the 9000+ total |
| 53 | Ben Patrick 4930 S 28th St Milwaukee | 670 | 1 | Crossed out lines were not included in the 9000+total |
| 54 | Andrews Carmonia 2114 Case Ave Racine | 675 | 1 | Crossed out lines were not included in the 9000+ total |
| 55 | Christine Zilger 4543 Parry Ave Caledonia | 721 | 8 | Crossed out lines were not included in the 9000+ total |
| 56 | Jodi Hageman 727 Cornerstone Court Waterford | 721 | 7 | Crossed out lines were not included in the 9000+ total |
| 57 | Debra Stallman .-... -...- | 749 | 1 | Crossed out lines were not included in the 9000+ total |
| 58 | Shelly Hecht 1730 LaSalle St Lake Geneva | 777 | 4 | Crossed out lines were not included in the 9000+ total |
| 59 | Diane Banks W 5627 Lost Marina Rd Elkhorn | 806 | 8 | Crossed out lines were not included in the 9000+ total |
| 60 | Mary Greeley W 5563 Vicki Terr Elkhorn | 806 | 7 | Crossed out lines were not included in the 9000+ total |
| 61 | Daniel Barton 2745 S Swift Ave Cudahy | 808 | 1 | Crossed out lines were not included in the 9000+ total |
| 62 | Robert Guhr N 6321 Beach Dr Burlington | 808 | 6 | Crossed out lines were not included in the 9000+ total |
| 63 | Rud Hernnten 10030 Cemetary Rd Burlington | 808 | 2 | Crossed out lines were not included in the 9000+ total |
| 64 | Luke Bartholomew W 1194 Beechwood Rd Genoa City | 812 | 7 | Crossed out lines were not included in the 9000+ total |
| 65 | Ryan Warnke 4830 Parkview Rd Waterford | 812 | 3 | Crossed out lines were not included in the 9000+ total |
| 66 | Ninay Wolten 7501 W Wind Lake Rd Norway | 812 | 6 | Crossed out lines were not included in the 9000+ total |
| 67 | Karen Stalbaum 31126 High Dr Burlington | 812 | 5 | Crossed out lines were not included in the 9000+ total |
| 68 | Julie Holle 200 S 7th St (\#121) Waterford | 813 | 1 | Crossed out lines were not included in the 9000+ total |
| 69 | Don Christian 4114 20th St Racine | 821 | 1 | Crossed out lines were not included in the 9000+ total |
| 70 | Shelly Christian 4114 20th St Racine | 821 | 2 | Crossed out lines were not included in the 9000+ total |
| 71 | Kerri Oberhollzer 8627 17th Ave Kenosha | 821 | 4 | Crossed out lines were not included in the 9000+ total |
| 72 | Steven Oberhollzer 8627 17th Ave Kenosha | 821 | 5 | Crossed out lines were not included in the 9000+ total |
| 73 | Luis Delgado 3205 W Kimberly Ave Greenfield | 821 | 3 | Crossed out lines were not included in the 9000+ total |
| 74 | Debra Scott 609 Oak Dr Waterford | 823 | 2 | Crossed out lines were not included in the 9000+ total |
| 75 | Dan Berry N 6112 County Rd Burlington | 825 | 3 | Crossed out lines were not included in the 9000+ total |
| 76 | Jeremy Dingman 60532 48th Ave Salem | 827 | 7 | Crossed out lines were not included in the 9000+total |
| 77 | Anthony Velez 4 N Mile Rd Racine | 827 | 2 | Crossed out lines were not included in the 9000+ total |
| 78 | Mit McGowen 28016 Washington Dr Waterford | 827 | 3 | Crossed out lines were not included in the 9000+ total |
| 79 | Michael O'Connell 654 Rivermoor Cir Waterford | 827 | 8 | Crossed out lines were not included in the 9000+ total |
| 80 | Annette Dohas 3621 Ridge Rd Waterford | 829 | 4 | Crossed out lines were not included in the 9000+ total |
| 81 | Chris Gorliner 6411 368th St Waterford | 829 | 6 | Crossed out lines were not included in the 9000+ total |
| 82 | Kris Kirkpatrick Pell Lake Bloomfield | 830 | 6 | Crossed out lines were not included in the 9000+ total |
| 83 | Michela Fem 818 Michigan St Telclar | 830 | 5 | Crossed out lines were not included in the 9000+ total |
| 84 | Bonnie Weilkrich N/A N/A | 849 | 1 | Crossed out lines were not included in the 9000+ total |
| 85 | Shelly Nelson N/A N/A | 851 | 8 | Crossed out lines were not included in the 9000+ total |
| 86 | Virginia Jones 5333 Langdark Dr Caledonia | 851 | 4 | Crossed out lines were not included in the 9000+ total |
| 87 | Tameko Hiler 920 Villa St Racine | 851 | 2 | Crossed out lines were not included in the 9000+ total |
| 88 | Gordon Severson 2610 Bate St Racine | 851 | 1 | Crossed out lines were not included in the 9000+ total |
| 89 | Mary Schemel 4123 Washington Ave Racine | 852 | 1 | Crossed out lines were not included in the 9000+ total |
| 90 | John Carls 1815 Jerome Blvd Racine | 852 | 3 | Crossed out lines were not included in the 9000+ total |
| 91 | Margeret O'Brien N 202 County Rd (\#52) N/A | 856 | 3 | Crossed out lines were not included in the 9000+ total |
| 92 | Austin Carcott W 943 Myrtle Rd Genoa City | 856 | 2 | Crossed out lines were not included in the 9000+ total |
| 93 | Kristin Turville W 943 Myrtle Rd Genoa City | 856 | 1 | Crossed out lines were not included in the 9000+ total |
| 94 | Karen Granger 1728 Spring Prairie Rd Burlington | 859 | 3 | Crossed out lines were not included in the 9000+ total |
| 95 | Steven Mattox 8068 48th Ave Kenosha | 859 | 9 | Crossed out lines were not included in the 9000+ total |
| 96 | Lola Bearder 618 Lakeshore Dr Lake Genoa | 860 | 4 | Crossed out lines were not included in the 9000+ total |


| 97 | Daniel Brunson N/A Racine | 888 | 7 | Crossed out lines were not included in the 9000+ total |
| :---: | :---: | :---: | :---: | :---: |
| 98 | Abdallah Bataynel 1220 Harmony Dr Racine | 1019 | 5 | Crossed out lines were not included in the 9000+ total |
| 99 | Jennifer Bataynel 1220 Harmony Dr Racine | 1019 | 4 | Crossed out lines were not included in the 9000+ total |
| 100 | Annette Davis 1344 Albert St Racine | 1019 | 10 | Crossed out lines were not included in the 9000+ total |
| 101 | Cheryl Well 718 Ohio St Mt Pleasant | 1021 | 7 | Crossed out lines were not included in the 9000+ total |
| 102 | Solomon Well 718 Ohio St Mt Pleasant | 1021 | 8 | Crossed out lines were not included in the 9000+ total |
| 103 | Theresa Reed 1814 Deane Blvd Mt Pleasant | 1021 | 10 | Crossed out lines were not included in the 9000+ total |
| 104 | Theresa McHale 2064 Golf Avenue Mt Pleasant | 1022 | 1 | Crossed out lines were not included in the 9000+ total |
| 105 | Patricia PArnell 3325 Kentucky St Mt Pleasant | 1022 | 2 | Crossed out lines were not included in the 9000+ total |
| 106 | Nancy Cooper 1033 Virginia St Racine | 1025 | 2 | Crossed out lines were not included in the 9000+total |
| 107 | Ward Haase 625 English St Racine | 1025 | 4 | Crossed out lines were not included in the 9000+ total |
| 108 | Cathy ??? 1132 Kilbrook Dr Racine | 1030 | 8 | Crossed out lines were not included in the 9000+ total |
| 109 | Larry Byrd 1310 Quincy Ave Racine | 1030 | 9 | Crossed out lines were not included in the 9000+ total |
| 110 | Darik Thibault 6300 44th St Kenosha | 1031 | 4 | Crossed out lines were not included in the 9000+ total |
| 111 | Donette Cataldo 2332 Gillen St Racine | 1031 | 2 | Crossed out lines were not included in the 9000+ total |
| 112 | Paul Lui 3324 28th St Racine | 1031 | 3 | Crossed out lines were not included in the 9000+ total |
| 113 | Desiree Burandt 1219 Larson St Mt Pleasant | 1039 | 4 | Crossed out lines were not included in the 9000+ total |
| 114 | Evelyn Driver 1430 Enos Avenue Mt Pleasant | 1039 | 9 | Crossed out lines were not included in the 9000+ total |
| 115 | Richard Glascosse 1311 Graceland Ave Mt Pleasant | 1039 | 8 | Crossed out lines were not included in the 9000+ total |
| 116 | Justin Kaucic 1222 Lawndale Ave Mt Pleasant | 1039 | 5 | Crossed out lines were not included in the 9000+ total |
| 117 | Waldemar Solononik 1200 Kenilworth Ave Mt Pleasant | 1039 | 7 | Crossed out lines were not included in the 9000+ total |
| 118 | Gina Srensson-Shiabo 1123 Larson St Mt Pleasant | 1039 | 3 | Crossed out lines were not included in the 9000+ total |
| 119 | Kris Ralph 1210 Keilworth Ave Mt Pleasant | 1039 | 6 | Crossed out lines were not included in the 9000+ total |
| 120 | Nathaniel Gerandberry 1308 1/2 Villa St Racine | 1041 | 8 | Crossed out lines were not included in the 9000+ total |
| 121 | Debora Smith 1006 Villa St Racine | 1041 | 9 | Crossed out lines were not included in the 9000+ total |
| 122 | Quia Simanek 1000 Echo Ln Racine | 1044 | 5 | Crossed out lines were not included in the 9000+ total |
| 123 | John Kienter 5248 Monarch Dr Mt Pleasant | 1054 | 9 | Crossed out lines were not included in the 9000+ total |
| 124 | Gary Stein 7535 E Windlake Rd Norway | 1057 | 2 | Crossed out lines were not included in the 9000+total |
| 125 | Sheryl Stein 7535 E Windlake Rd Norway | 1057 | 1 | Crossed out lines were not included in the 9000+ total |
| 126 | Keaton Womaker 6521 Hospital Rd Lyon | 1061 | 3 | Crossed out lines were not included in the 9000+ total |
| 127 | Lynnette Binninger 3110 Shady Ln Twin Lakes | 1068 | 1 | Crossed out lines were not included in the 9000+ total |
| 128 | Jennifer Honelund 6503 Northwestern Ave Racine | 1078 | 2 | Crossed out lines were not included in the 9000+ total |
| 129 | Madison Kouzes 2104 Clarence Ave Racine | 1078 | 6 | Crossed out lines were not included in the 9000+ total |
| 130 | Joseph Long 1512 Hogess St Racine | 1078 | 8 | Crossed out lines were not included in the 9000+ total |
| 131 | Patty Chricek 4909 Tanglewood Ave Racine | 1079 | 6 | Crossed out lines were not included in the 9000+ total |
| 132 | Peggy Pakovsky 44004 Mile Rd Racine | 1079 | 8 | Crossed out lines were not included in the 9000+ total |
| 133 | Karen Brewer 2321 Webster Racine | 1079 | 7 | Crossed out lines were not included in the 9000+ total |
| 134 | Patsy Garner 2523 Delaware Racine | 1079 | 6 | Crossed out lines were not included in the 9000+ total |
| 135 | Lisa Torres 1735 Franklin St Racine | 1079 | 3 | Crossed out lines were not included in the 9000+ total |
| 136 | Nick Ostermann 2517 Olive St Racine | 1080 | 2 | Crossed out lines were not included in the 9000+ total |
| 137 | Howard Mack 5201 Marbro Av Mt Pleasant | 1089 | 1 | Crossed out lines were not included in the 9000+ total |
| 138 | Richard Shaw 2040 N 115th St Wauwatosa | 1092 | 4 | Crossed out lines were not included in the 9000+ total |
| 139 | Sorony Ali 3026 Heartland Caledonia | 1092 | 3 | Crossed out lines were not included in the 9000+ total |
| 140 | Micke Curran 27188 Town Line Waterford | 1092 | 8 | Crossed out lines were not included in the 9000+ total |
| 141 | Justin Anderson 909 Melvin Ave Racine | 1092 | 5 | Crossed out lines were not included in the 9000+ total |
| 142 | Issa Alash 809 Blairwood Racine | 1094 | 6 | Crossed out lines were not included in the 9000+ total |
| 143 | Alfredo Jackson 2815 Russet St Racine | 1094 | 10 | Crossed out lines were not included in the 9000+ total |
| 144 | Samantha Sanchez 2814 Crossridge Drive Racine | 1094 | 9 | Crossed out lines were not included in the 9000+total |
| 145 | Raven Martin 4219 Durand \#3 Racine | 1162 | 2 | Crossed out lines were not included in the 9000+ total |


| 146 | Patrick Keepers 1220 NW Wisconsin Racine | 1272 | 7 | Crossed out lines were not included in the 9000+ total |
| :---: | :---: | :---: | :---: | :---: |
| 147 | Alexis Seay 2430 1/2 Camel Ave Racine | 1272 | 8 | Crossed out lines were not included in the 9000+ total |
| 148 | Kim Borok 3670 S 43rd St Milwaukee | 1273 | 2 | Crossed out lines were not included in the 9000+ total |
| 149 | Rene Pulido 1965 S Milwaukee Burlington | 1273 | 10 | Crossed out lines were not included in the 9000+ total |
| 150 | Leticia Garcia 1549 Taylor Ave Racine | 1274 | 6 | Crossed out lines were not included in the $9000+$ total |
| 151 | Carlos Gomez 1009 S 69th St West Allis | 1274 | 2 | Crossed out lines were not included in the 9000+total |
| 152 | Tema Gomez 1009 S 69th St West Allis | 1274 | 1 | Crossed out lines were not included in the 9000+ total |
| 153 | Kyle Lawrenz 325 Chicago St Racine | 1278 | 6 | Crossed out lines were not included in the 9000+ total |
| 154 | Amber Wise 4310 Kennedy Dr Caledonia | 1283 | 4 | Crossed out lines were not included in the 9000+total |
| 155 | Sanara Hassha 1006 Perry Ave Racine | 1284 | 2 | Crossed out lines were not included in the 9000+total |
| 156 | Daryn Oleliz 510 15th St Racine | 1284 | 3 | Crossed out lines were not included in the 9000+total |
| 157 | Kyle Zeumann 4726 W Parkview Dr Mequon | 1285 | 8 | Crossed out lines were not included in the 9000+total |
| 158 | Nick Ricufed 88 Woodyield Ct Windford | 1285 | 4 | Crossed out lines were not included in the 9000+ total |
| 159 | Nick Lamar 245 Newman Rd Mt Pleasant | 1285 | 4 | Crossed out lines were not included in the 9000+total |
| 160 | Jacob Nitka 3229 Shortridge Dr Caledonia | 1285 | 1 | Crossed out lines were not included in the 9000+total |
| 161 | Tom Tommerup 24605 1/2 Mile Rd Caledonia | 1285 | 5 | Crossed out lines were not included in the 9000+total |
| 162 | Tyler Gomez N/A Racine | 1297 | 9 | Crossed out lines were not included in the 9000+total |
| 163 | Jinelle Sparrow 3232 Indiana St Racine | 1297 | 2 | Crossed out lines were not included in the 9000+ total |
| 164 | Sabrina Shafer 620 Dokwen Ave Racine | 1297 | 8 | Crossed out lines were not included in the 9000+ total |
| 165 | Richard Augustyn 6620 32nd Ave Kenosha | 1298 | 2 | Crossed out lines were not included in the 9000+ total |
| 166 | Thomas Holbus 1614 Taylor Ave Racine | 1298 | 8 | Crossed out lines were not included in the 9000+total |
| 167 | Rhianna Dule 8369 S New Byrd Oak Creek | 1301 | 2 | Crossed out lines were not included in the 9000+total |
| 168 | Quinton Ackerman 3524 107th St Pleasant Prairie | 1301 | 3 | Crossed out lines were not included in the 9000+total |
| 169 | Lydia Bolderdorf 5000 Piper Lane Mt Pleasant | 1315 | 6 | Crossed out lines were not included in the 9000+total |
| 170 | Bianca Sekoloski 2316 Illinois Street Racine | 1315 | 1 | Crossed out lines were not included in the 9000+ total |
| 171 | Andrew Fenderson 1848 Woodland Ave Racine | 1315 | 9 | Crossed out lines were not included in the 9000+total |
| 172 | Angelica Ventura 1125 N Memorial Drive Sturtevant | 1315 | 2 | Crossed out lines were not included in the 9000+ total |
| 173 | Mark Chuzna 3945 Wood Lane Mt Pleasant | 1315 | 8 | Crossed out lines were not included in the 9000+ total |
| 174 | Andrew Judd 2415 Lathrop Ave Mt Pleasant | 1315 | 9 | Crossed out lines were not included in the 9000+ total |
| 175 | Janice Saddler 2610 Meachem Rd \#22 Mt Pleasant | 1315 | 4 | Crossed out lines were not included in the 9000+total |
| 176 | Sharla Shaw 2220 Loni Lane Mt Pleasant | 1315 | 3 | Crossed out lines were not included in the 9000+ total |
| 177 | Tyrone Moye 6726 22nd Ave Kenosha | 1323 | 1 | Crossed out lines were not included in the 9000+ total |
| 178 | Ryan Johnson 3814 Middle Rd Racine | 1328 | 2 | Crossed out lines were not included in the 9000+ total |
| 179 | Charles Corrie 2010 Livetree Ct Racine | 1328 | 4 | Crossed out lines were not included in the 9000+ total |
| 180 | Matthew Klante 716 Yont St Racine | 1328 | 2 | Crossed out lines were not included in the 9000+ total |
| 181 | Chawntika Taylor 218 Frank Ave Racine | 1328 | 5 | Crossed out lines were not included in the 9000+ total |
| 182 | Marcus Forrest 827 Park Ave \#D Racine | 1329 | 1 | Crossed out lines were not included in the 9000+total |
| 183 | David Anderson W3158058 Whitmore Mukwanago | 1329 | 4 | Crossed out lines were not included in the 9000+total |
| 184 | Steve Hudson 5614 Hwy II Elkhorn | 1331 | 2 | Crossed out lines were not included in the 9000+total |
| 185 | Thomas Rey 4405 Rockridge Rd Waukesha | 1331 | 4 | Crossed out lines were not included in the 9000+total |
| 186 | Chad Tollefson 2408 Tammy Ln Caledonia | 1342 | 4 | Crossed out lines were not included in the 9000+ total |
| 187 | Melissa Wilcox W286 Potter Road Burlington | 1344 | 1 | Crossed out lines were not included in the 9000+ total |
| 188 | Joelle Volbrecht 3210 Dyer Lake Rd Burlington | 1344 | 2 | Crossed out lines were not included in the 9000+total |
| 189 | Jennifer Eck 27601 Town Rd Salem | 1344 | 3 | Crossed out lines were not included in the 9000+ total |
| 190 | Lena Cornelias 4028 17st Racine | 1377 | 3 | Crossed out lines were not included in the 9000+total |
| 191 | Willie Floras 6068 State St Racine | 1377 | 2 | Crossed out lines were not included in the 9000+ total |
| 192 | Tyler Bunting 3747 St 64 Mt Morris | 1387 | 8 | Crossed out lines were not included in the 9000+ total |
| 193 | Blake Nelson 26102 10th St Trevor | 1401 | 6 | Crossed out lines were not included in the 9000+ total |
| 194 | Luke Stieg 305 W Depot St Silver Lake | 1401 | 7 | Crossed out lines were not included in the 9000+ total |


| 195 | Reily Sieren 7136 W Wind Lake Rd Wind Lake | 1401 | 1 | Crossed out lines were not included in the 9000+ total |
| :---: | :---: | :---: | :---: | :---: |
| 196 | Barbara Lois 474 Soxford St Wautoma | 1401 | 4 | Crossed out lines were not included in the 9000+ total |
| 197 | Zach Willis 197 S 7th St Waterford | 1401 | 3 | Crossed out lines were not included in the 9000+ total |
| 198 | Vicki Skinner 13129 Lance Dr Twin Lakes | 1407 | 8 | Crossed out lines were not included in the 9000+ total |
| 199 | Joe Med N/A N/A | 1417 | 6 | Crossed out lines were not included in the 9000+ total |
| 200 | Ismael Medina N/A N/A | 1417 | 5 | Crossed out lines were not included in the 9000+ total |
| 201 | Joseph Mula 200 DeVoken N/A | 1417 | 3 | Crossed out lines were not included in the 9000+ total |
| 202 | Joseph Mula 200 DeVoken N/A | 1417 | 4 | Crossed out lines were not included in the 9000+ total |
| 203 | Austin Harmann 4812 Crystal Springs Caledonia | 1419 | 2 | Crossed out lines were not included in the 9000+ total |
| 204 | Blake Main 821 Mill St N Salem | 1419 | 3 | Crossed out lines were not included in the 9000+ total |
| 205 | Tom Gordan 4030 N Scott Ave Milwaukee | 1421 | 2 | Crossed out lines were not included in the 9000+ total |
| 206 | Britney Aliced 5515 Collage Paint Ct Caledonia | 1424 | 3 | Crossed out lines were not included in the 9000+ total |
| 207 | Eric Kgoor 845 River Ridge Cir Waterford | 1424 | 9 | Crossed out lines were not included in the 9000+ total |
| 208 | Katelyn Steckling 31416 Red Oak Ln Waterford | 1424 | 1 | Crossed out lines were not included in the 9000+ total |
| 209 | Mathew Steckling 31416 Red Oak Ln Waterford | 1424 | 2 | Crossed out lines were not included in the 9000+ total |
| 210 | Kelly Flusemreich 9443 City Rd G Argonne | 1437 | 3 | Crossed out lines were not included in the 9000+ total |
| 211 | Susan Hoechel 1804 Holmes Ave Racine | 1439 | 4 | Crossed out lines were not included in the 9000+ total |
| 212 | Harlee Hienelmen 32200 45th St Wheatland | 1440 | 3 | Crossed out lines were not included in the 9000+total |
| 213 | Alec Georgeson 3533 Douglas Ave Racine | 1440 | 1 | Crossed out lines were not included in the 9000+ total |
| 214 | Donna Boelken 4566 N 73 rd St Milwaukee | 1444 | 3 | Crossed out lines were not included in the 9000+total |
| 215 | Kelly Stepke 1967 E Hickory Dr Oak Creek | 1444 | 4 | Crossed out lines were not included in the 9000+ total |
| 216 | Anthony Garcia 220 Pawley Ave Twin Lakes | 1444 | 6 | Crossed out lines were not included in the 9000+ total |
| 217 | Lucy Orta 1636 Edgewood Ave Racine | 1444 | 10 | Crossed out lines were not included in the 9000+total |
| 218 | Lance Wenzel 4441 W Central Ave Franklin | 1444 | 5 | Crossed out lines were not included in the 9000+ total |
| 219 | Sandin Pete 2819 Beet St Waterford | 1444 | 7 | Crossed out lines were not included in the 9000+ total |
| 220 | Sandy Knutson 11825 W Rainbow Ave West Allis | 1445 | 4 | Crossed out lines were not included in the 9000+ total |
| 221 | Kathy Anderson 4720 83rd St Kenosha | 1445 | 3 | Crossed out lines were not included in the 9000+ total |
| 222 | Robert Perron 1191 Spyglass Ct Twin Lakes | 1445 | 6 | Crossed out lines were not included in the 9000+ total |
| 223 | Mercedes Newman 2226 Kinzie Ave Racine | 1445 | 2 | Crossed out lines were not included in the 9000+total |
| 224 | Stephen Newman 2226 Kinzie Ave Racine | 1445 | 1 | Crossed out lines were not included in the 9000+total |
| 225 | Diana Reynolds 5829 S 40th St Greenfield | 1445 | 5 | Crossed out lines were not included in the 9000+ total |
| 226 | Billy Willis N/A N/A | 1450 | 4 | Crossed out lines were not included in the 9000+ total |
| 227 | David Howe 5813 67th St Kenosha | 1450 | 1 | Crossed out lines were not included in the 9000+ total |
| 228 | Dave May W 154 S 8600 H1LO Waukesha | 1450 | 5 | Crossed out lines were not included in the 9000+total |
| 229 | Dennis Voss N/A River Rd Waukesha | 1450 | 2 | Crossed out lines were not included in the 9000+ total |
| 230 | Mary Ann Voss N/A River Rd Waukesha | 1450 | 3 | Crossed out lines were not included in the 9000+ total |
| 231 | Connor Fraser 2114 S 96th St West Allis | 1469 | 2 | Crossed out lines were not included in the 9000+ total |
| 232 | McKayla Moran N 1563 Powers Lake Rd Racine | 1470 | 4 | Crossed out lines were not included in the 9000+ total |
| 233 | Randy Stuner 5123 State St Raymond | 1470 | 8 | Crossed out lines were not included in the 9000+total |
| 234 | Zach Zepanski 20812182 St Bristol | 1470 | 10 | Crossed out lines were not included in the 9000+ total |
| 235 | Sara Prey 4831 46th Ave Kenosha | 1470 | 9 | Crossed out lines were not included in the 9000+ total |
| 236 | John Sexton 2820 Hayes Ave Racine | 1470 | 2 | Crossed out lines were not included in the 9000+ total |
| 237 | Padgets Randisha 3615 Canada Goose CrossingRacine | 1482 | 1 | Crossed out lines were not included in the 9000+ total |
| 238 | Andrea Lasielle 6500 S Loomis Rd Norway | 1491 | 4 | Crossed out lines were not included in the 9000+ total |
| 239 | Jack Chacon 3133 Wheelock Dr Racine | 1491 | 2 | Crossed out lines were not included in the 9000+total |
| 240 | Joss Hren 4444 Huy Rd Racine | 1491 | 3 | Crossed out lines were not included in the 9000+ total |
| 241 | Michael Irwin 2736 Chicory Rd Racine | 1491 | 1 | Crossed out lines were not included in the 9000+ total |

Exhibit3_Duplicates



R-206

Exhibit4_BadAddress

| Sequence\#\# | Concern from Exhibit 4 | Name and Address as stated Exhibit 4 | Petition_Page | Petition Line | Name | Address | Municipality | State |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | address does not exist | Demarion Gariner 335 Veronia Lane Mt Pleasa | 198 | 1 | Damarion Gardner | 335 Veranda Ln | Mt Pleasant | WI |
| 2 | Address does not exist | David Wilson 6553 PAyne Rose Way Mt Pleasant | 1021 | 3 | David Wilson | 6553 Primrose Way | Mt Pleasant | WI |
| 3 | Address does not exist | Tim Bell 411 Ave Tri\#63 Union Grove | 1048 | 1 | Timothy Bell | 1401 11th Ave | Union Grove | WI |
| 4 | Address does not exist | Paule Pitpirka 101813 Main St Union Grove | 1205 | 8 | Paul E. Pitpirka | 1018 Main St | Union Grove | WI |
| 5 | address doesn't exist | James Johnson 11 ave 1401 S 7 Union Grove | 48 | 1 | James Johnston | 1401 11th Ave | Union Grove | WI |
| 6 | address doesn't exist | Michael Gonzales 225 East Maple St Burlington | 710 | 6 | Michel Gonzales | 225 E Market St | Burlington | W1 |
| 7 | no such street | Steven Andrews 1003 38th Rd \#122 Union Grove | 139 | 5 | Steven Andrews | 1003 58th Rd | Union Grove | W1 |
| 8 | no such street | Donelbs Zahn 9224 Dar Drive Sturtevant | 395 | 1 | Douglas Zahn | 9224 Durand Ave | Sturtevant | WI |
| 9 | no such street | Patricia Baiptoko 3412 Oakdake Ct Burlington | 397 | 8 | Patricia Bartolo | 34120 Oakdale Ct | Burlington | WI |
| 10 | no such street | Joy Geoye 8508 Green Bay In Sturtevant | 424 | 6 | Joey George | 8308 Queensbury Ln | Sturtevant | WI |
| 11 | no such street or number | Olgmisa Veziridis 51440 Praisuz Dr Mt Pleasant | 495 | 7 | Olympia Veziridis | 1440 Prairie Dr | Mt Pleasant | Wi |
| 12 | no address | Jordan Gardner N/A Burlington | 844 | 7 | Jordan Gardner | 31506 Bear Arbor Dr | Burlington | WI |
| 13 | no such \# | Kristy Boner 182328 Spring St Union Grove | 280 | 8 | Kristy Bonn? | 182328 Spring St | Union Grove | WI |
| 14 | illegible address | Nelsy Concercion 5925 Labondion Road Mt Pleasant | 581 | 2 | Nelsy Concepcion | 5925 Independence Rd | Mt Pleasant | WI |
| 15 | Illegible Address | Damian Damian 1704 ???? Union Grove | 643 | 10 | Justin Davis | 1215 Pine St | Union Grove | WI |
| 16 | illegible address | John Osterman 7930 Bow Rd Mt Pleasant | 778 | 6 | John Osterman | 7930 Braun Rd | Racine | W1 |
| 17 | Illegible/missing last name | N/AA V-7936 Whitetail Dr Mt Pleasa | 311 | 3 | Socorro Villalobos | 7936 Whitetail Dr | Mt Pleasant | Wi |
| 18 | incomplete address | N/AB Mcowen -- Whitetail Dr Mt Pleasa | 311 | 2 | Maurice McOwen | 7936 Whitetail Dr | Mt Pleasant | WI |
| 19 | Incomplete Address | Ted Schafe Conkey Burlington | 981 |  | Ted Scheife | 335 Conkey St | Burlington | Wi |
| 20 | Incomplete address | Danie A 21711 St Union Grove | 1231 | 3 | Daniel A - | 21711 Durand Ave | Union Grove | wi |
| 21 | Incomplete address (listed Bohners Lake instead of Burlington) | Diana Calkins 8428 Heather Dr Bohners | 927 | 4 | Diana Calkins | 8428 Heather Dr | Burrington | Wi |
| 22 | Incomplete address (listed Bohners Lake, not Burlington) | Benjamin S Robris 32889 Juniper St Bohners | 927 | 5 | Benjamin S. Robers | 32889 Juniper St | Burlington | Wi |
| 23 | incomplete address?? Not in District | Rithia Lacy Lincoln Village 305 Mt Pleasant | 381 | 2 | Ruthe Lacy | 5810 Lincoln Village Dr | Mt Pleasant | Wi |
| 24 | illegible | Seth Peters 1313 Vine Street Union Grove | 59 | 2 | Seth Peters | 1313 Vine St | Union Grove | Wi |
| 25 | street name illegible | Bryann Chistan 1204 Elmberry Union Grove | 24 | 10 | Bryann Christensen | 1204 Mulberry Ln | Union Grove | wi |
| 26 | Street name is ilegible | Robin Woods 6587 Fox Lane Burlington | 76 |  | Robyn Woods | 6837 Fox Tail Ln | Burlington | Wi |
| 27 | this is a commercial address | Brittany AngelyThorngate 717 NKane St Burlington | 661 |  | Brittany Angley-Thorngate | 217 N Kane St | Burlington | Wi |
| 28 | this is a commercial address | Josiah AngelyThorngate 717 N Kane St Burlington | 661 |  | Josiah Angley-Thorngate | 217 N Kane St | Burlington | Wi |



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STATE OF WISCONSIN

WISCONSIN ELECTIONS COMMISSION

In RE: the matter of:

May 28, 2024 Recall Petition Filed against
Representative Vos

## REPRESENTATIVE ROBIN VOS' VERIFIED REPLY TO PETITIONER'S REBUTTAL

## ARGUMENT

## I. The Recall Challenge Was Properly Verified

## A. Robin Vos Was Not Required to Sign a Verification Page

Wisconsin's recall procedures are set forth in Wis. Stat. § 9.10. Section 9.10(3)(b) provides that " $[w]$ ithin 10 days after the petition is offered for filing, the officer against whom the petition is filed may file a written challenge with the official [i.e., WEC], specifying any alleged insufficiency." The only reference to "verification" in the statute is in § 9.10(2)(f), which states that " $[t]$ he filing officer or agency shall review a verified challenge to a recall petition if it is made prior to certification." Nowhere does the statue say that the elected official who is the target of the recall must verify the challenge. Rather, the term "filed" is used repeatedly, which is equivalent to a legal submission from an attorney.

The Legislature knows how to specify who must sign and submit a verification page. Indeed, earlier in Chapter 9 the Legislature mandates that a recount petition must be brought in the form of a "verified petition" by either a candidate for office or a voter in a referendum. Wis. Stat. § 9.01(1)(a)1. Other election law statutes expressly state who must sign a "sworn" or "verified" "complaint" or "petition" for different election law violations. See, e.g., Wis. Stat. § 5.05(2m)(a),
(c)2. ("any person" may file a "sworn complaint" alleging a violation of Chapter 5 to 10 , or 12 ); § 5.06(1) (an "elector of a jurisdiction or district" may file a "sworn complaint" against an election official); § 5.061(1) ("any person" may file a "written, verified complaint" that a violation of the Help America Vote Act has occurred); § 5.08 ("any elector" may file a "verified petition" with the local district attorney alleging election law violations by an election official); § 5.081 ("any person" may file a "verified petition" with the attorney general alleging a violation of the Voting Rights Act).

Snorek cites to the requirements of Wis. Admin. Code EL 20.03, but that section clearly references complaints, and not challenges. This is shown in multiple places. To begin with, the form complaint in WEC's Code suggests that the "complainant" set "forth in detail the facts that establish probable cause to believe that a violation occurred." EL 20.03(2). It goes on to describe how to allege specific violations of election law against an individual(s):

The complaint shall specify the statutory basis for the complaint and shall set forth the facts which are alleged to establish probable cause. Information which may establish probable cause includes allegations that set forth which persons are involved; what those persons are alleged to have done; where the activity is believed to have occurred; when the activity is alleged to have occurred and who are the witnesses to the events.

EL 20.03(3). These sorts of allegations are inapplicable to recall challenges.
Indeed as WEC will recall, it previously concluded that Vos' first recall challenge could not form the basis for a complaint relating to election law violations, concluding that such a complaint was a separate, stand-alone process:

Speaker Vos asks that the Commission make appropriate criminal referrals for election fraud and alleges that the circulators signed the names discussed above or misrepresented the petition. For the Commission to make any referrals regarding election fraud, it would need to receive a Wis. Stat. § 5.05 complaint making a specific allegation against a specific individual. The Commission cannot make a referral regarding any allegation contained in the challenge unless it receives such a complaint. If it receives any such complaint, its considerations would occur in closed session.
(WEC Apr. 11, 2024 Open Session Materials, p. 11) (Emphasis added). As such, Vos submitted a separate complaint on May 23 against Snorek and other circulators.

It is thus clear that the form for an election law complaint under EL 20.03 does not apply to the form one uses when filing a challenge to a recall. But even if WEC were to conclude that the form of EL 20.03 had to be followed in recall challenges, such an interpretation would add requirements to a recall challenge which are not found in the statute. As noted above, Wis. Stat. $\S 9.10$ does not require a recall challenge to be verified by the target of the recall. "No agency may promulgate a rule which conflicts with state law." Wis. Stat. § 227.10(2). This is because administrative agencies do not have powers superior to those of the Legislature. Debeck v. Wis. Dep't of Nat. Res., 172 Wis. 2d 382, 387-88, 493 N.W.2d 234 (Ct. App. 1992). As such, when "a conflict arises between a statute and an administrative rule, the statute prevails." Seider $v$. O'Connell, 2000 WI 76, S[72, 236 Wis. 2d 211, 612 N.W.2d 659.

## B. Vos in Good Faith Relied on Advice From WEC's Chief Legal Counsel

During the week of June 3, Vos was traveling, thus making it impossible for him to secure a Wisconsin notary public to notarize a verification page. (Vos Dec., $\mathbb{I} 3$.) Anticipating this issue, undersigned counsel called WEC Chief Legal Counsel Jim Witecha on June 5 to inquire as to whether Vos could submit an unnotarized "declaration" rather than a notarized "verification." (Fernholz Aff., I[2.) Attorney Witecha responded that Vos’ counsel could submit the verification page on Vos' behalf, and that WEC routinely had accepted verification pages signed by counsel for the candidates. ${ }^{1}$ (Id.) Relying on this advice, Vos submitted his verified challenge on June 7

[^7]with his counsel verifying the arguments and allegations. (Id.) As such, WEC should be equitably estopped from ruling that Vos' verification was insufficient. Wosinski v. Advance Cast Stone Co., 2017 WI App 51, 9 I40, 377 Wis. 2d 596, 901 N.W.2d 797 (Elements of equitable estoppel are: "(1) action or non-action, (2) on the part of one against whom estoppel is asserted, (3) which induces reasonable reliance thereon by the other, either in action or non-action, and (4) which is to his or her detriment.") (citations omitted).

Regardless, Vos has reviewed both the challenge and this reply to Snorek's rebuttal and agrees with the contents of both briefs. Accordingly, and out of an abundance of caution, Vos submits a verification under penalty of perjury attesting to both submissions.

## C. Snorek Has Committed the Same Alleged Violations He Accuses Vos of Committing

We can tell Snorek's heart is not really in his lead argument, as he himself has failed to comply with the administrative code provisions he contends are applicable. Indeed, Snorek did not submit a verification page in his rebuttal. Nor for that matter did his attorney. Rather, Snorek's counsel submitted his signature twice, with the second signature containing a notary block. But nothing was sworn to, and nowhere does his rebuttal include the language in Wis. Admin. Code EL 20.03(5), which Snorek contends is mandatory.

EL 20.03(1) provides that "[a]ll complaints, answers and replies shall be in writing and shall be sworn to before a person authorized to administer oaths." The standard form for such a

[^8]verification is set forth EL 20.03(2), which applies to a "complaint, answer, or reply." It notes that the terms "complaint," "answer," or "reply" should be substituted depending on the type of filing, meaning that it obviously not apply solely to complaints. EL 20.03(2), n.1. If Snorek is going to equate "complaint" to a "challenge," then logically "answer" is the equivalent of a "rebuttal." As such, Snorek's rebuttal failed to comply with EL 20.03.

Snorek also bemoans that Vos violated EL 20.03(6) because he received Vos’ filings via e-mail rather than personal service or U.S. mail. Conveniently, Snorek leaves out the second part of this section: "Each party shall mail to, or personally serve on, each other party any subsequent pleading before filing the pleading with the commission and shall certify to the service on the pleading or in a cover letter filed with the pleading." Id. Snorek did not serve his rebuttal on counsel for Vos, counsel for Vos has not received the rebuttal via U.S. mail, and Snorek did not submit a cover letter indicating how he served his rebuttal on Vos. (Fernholz Aff., g[3.) Instead, counsel for Vos received the filings via e-mail from Attorney Brandon Hunzicker late in the afternoon on June 12. ${ }^{2}$ (Id.)

Under Snorek's interpretation of EL 20.03, his rebuttal is deficient.

## D. Regardless of the Verification Page Submission, WEC is Required to Conduct its Own Review to Determine the Sufficiency of the Recall Petition

Snorek contends that WEC has no basis "to conduct an independent examination of the Petition to determine the sufficiency of signatures." (Pet. Br. at 4.) Under Snorek's view, "the Petition is presumed valid," and absent any challenge, WEC is required to accept every signature,

[^9]no questions asked. (Id.) Could it really be that Snorek could turn in 9,000 signatures for "Mickey Mouse" with an address of "Mickey Mouse's Clubhouse" and WEC would be compelled the certify the signatures, absent a challenge? In a word, "no."

Under Wis. Stat. § 9.10(3)(b), "[w]ithin 31 days after the petition is offered for filing, the official with whom the petition is offered for filing shall determine by careful examination whether the petition on its face is sufficient and so state in a certificate attached to the petition." (Emphasis added.) Even after a petition is amended, WEC has five days to "carefully examine the face of the petition to determine sufficiency and shall attach a certificate stating the findings." Id. (Emphasis added). In other words, every issue raised by Vos in his challenge - the proper district to hold the recall, the number of signatures in the district, whether circulators submitted complete address information, whether signatures were done within the 60-day window, etc.-must be considered by WEC to determine whether Snorek's recall was sufficient.

## II. Because the Wisconsin Supreme Court Enjoined Any Elections From Occurring in the Old 63rd Assembly District, the Recall May Not Proceed

In December 2023, the Wisconsin Supreme Court enjoined the use of the then-current maps in all future elections. Clarke v. Wisconsin Elections Comm'n, 2023 WI 79, IIf56, 77, 410 Wis. 2d 1, 998 N.W.2d 70. No party to that case has asked to lift the injunction, nor has anyone sought to intervene to request the injunction be lifted. More importantly, the old districts that were enjoined in Clarke were repealed when the new legislative districts were signed into law. See 2023 Wis. Act 94 (published February 20, 2024). ${ }^{3}$

[^10]The Wisconsin Supreme Court has a duty to enforce the rights protected under the Wisconsin Constitution. State v. Halverson, 2021 WI 7, $\mathbb{I} 23$, 395 Wis. 2d 385, 953 N.W.2d 847 (citing State v. Jennings, 2002 WI 44, $9 \uparrow 18,38,252$ Wis. 2d 228, 647 N.W.2d 142) ("While we must follow the United States Supreme Court on matters of federal law, we have an independent responsibility to interpret and apply the Wisconsin Constitution."). As such, the Wisconsin Supreme Court "is the final arbiter of questions arising under the Wisconsin Constitution" and will "faithfully adjudicate any such questions in appropriate circumstances, should that become necessary." Jensen v. Wisconsin Elections Bd., 2002 WI 13, I[25, 249 Wis. 2d 706, 639 N.W.2d 537.

In Clarke, the supreme court was asked to determine whether the senate and assembly districts violated Article IV, Sections 4 and 5 of the Wisconsin Constitution that require state legislative districts to consist of contiguous territory. The exact question that was before the supreme court is not relevant to whether old or new legislative maps apply to a recall election prior to the 2024 general election. The important takeaway from Clarke is that court held that the thencurrent legislative districts were unconstitutional, and the court enjoined the Wisconsin Elections Commission from using those legislative maps in future elections. Clarke, 410 Wis. 2d 1, $\mathbb{T} 3$. Moreover, the court urged the Legislature to pass legislation creating new maps prior to the 2024 elections. Id., II4. The Legislature did just that.

Pursuant to Wis. Const. Art. IV, § 3, "[a]t its first session after each enumeration made by the authority of the United States, the legislature shall apportion and district anew the members of the senate and assembly, according to the number of inhabitants." Members of the assembly are chosen biennially in even-numbered years by qualified electors. Wis. Const. Art. IV, § 4. Regarding recalls of elective officers, the Wisconsin Constitution provides, in pertinent part:

The qualified electors of the state, of any congressional, judicial or legislative district or of any county may petition for the recall of any incumbent elective officer after the first year of the term for which the incumbent was elected, by filing a petition with the filing officer with whom the nomination petition to the office in the primary is filed, demanding the recall of the incumbent.
(1) The recall petition shall be signed by electors equalling at least twenty-five percent of the vote cast for the office of governor at the last preceding election, in the state, county or district which the incumbent represents.
(2) The filing officer with whom the recall petition is filed shall call a recall election for the Tuesday of the 6th week after the date of filing the petition or, if that Tuesday is a legal holiday, on the first day after that Tuesday which is not a legal holiday.
(3) The incumbent shall continue to perform the duties of the office until the recall election results are officially declared.

Wis. Const. Art. XIII, § 12(1)-(3).
There are no Wisconsin cases that interpret these constitutional provisions under similar circumstances. In other words, neither the Wisconsin Supreme Court nor the Wisconsin Court of Appeals has considered what legislative maps apply to a recall election that occurs when new legislative maps have been enacted after the previous maps were found to be unconstitutional. However, the state attorney general has authored opinions on similar issues. See 71 Op. Att'y Gen. 157 (1982); 72 Wis. Op. Att'y Gen. 172 (1983). It is well established that opinions of the attorney general are not binding as precedent, but they may be persuasive as to the meaning of the law. State v. Beaver Dam Area Dev. Corp., 2008 WI 90, $₫[37,312$ Wis. 2d 84, 752 N.W.2d 295; Kocken v. Wisconsin Council 40, AFSCME, AFL-CIO, 2007 WI 72, , I[53, 301 Wis. 2d 266, 732
N.W.2d 828 ("We gain guidance in the instant case about the proper application of the criteria defining the constitutional and non-constitutional powers, rights, and duties of the office of sheriff from prior court decisions that address the constitutional prerogatives of the office of sheriff, as well as from the published opinions of the Wisconsin attorney general.").

As previously discussed, following the 1980 census, the Wisconsin Legislature and the Governor were unable to agree on new legislative district boundaries. The matter went to litigation
before a three-judge federal panel, and on February 22, 1982, the court "entered an order declaring the current reapportionment scheme unconstitutional and enjoining the defendant state Elections Board from preparing for or administering any elections using the current Senate and Assembly districts." Wisconsin State AFL-CIO v. Elections Bd., 543 F. Supp. 630, 632 (E.D. Wis. 1982). The court subsequently dissolved the injunction and entered a final order with new legislative maps. Id. at 639. The court's order was to "be effective for the 1982 legislative elections and thereafter until such time as a valid constitutional redistricting plan is enacted into law." Id.

Attorney General Bronson La Follette was asked to issue a formal opinion on how the old district map would be applied to elections held before November 1982. The Attorney General issued a formal opinion on August 19, 1982, which provided that the electors of the new district were required to sign petitions to recall a holdover senator, and that only the electors of the new district were entitled to vote in a special election to fill a vacancy in the office of a holdover senator. 71 Op. Att'y Gen. 157, at *1. The Attorney General opined, "the old districts cannot be utilized for purposes of nomination and election after June 17, 1982. For purposes of nomination and election, the new legislative district lines became effective that date." Id. The Attorney General further stated that "neither recall elections nor elections to fill a vacancy can be based on an apportionment plan which has been found unconstitutional." Id., at *3.

Regarding which district lines to use, the Attorney General provided:
In regard to recall petitions, the state constitution provides that '[s]uch petition shall be signed by electors . . . in the . . . district from which such officer is to be recalled.' It does not require signatures by electors in the district from which the officer was elected although the districts would in the usual event be identical.

Id. The Attorney General concluded that "for the purposes of nominations, regular, recall and special elections, mass mailings and indistrict travel, the effective date of the new district lines is June 1, 1982, the date of the court order." Id. In the Attorney General's opinion, that effective
date applied to "both [] holdover senators and to incumbents in those districts where elections [were] scheduled for the Fall of 1982." Id. (Emphasis original).

In 1983, Thomas A. Loftus, Chairperson of the Assembly Committee on Organization, requested an opinion from Attorney General Bronson La Follette on the effect of 1983 Wisconsin Act 29 on individual legislators currently holding office, particularly, the legislative districts that were renumbered or whose boundaries were changed by Act 29. 72 Wis. Op. Att'y Gen. 172, at *1. The legislative elections in the November 1982 election were held in accordance with the judicially ordered plan from Wisconsin State AFL-CIO. Id. However, Act 29 created new maps for the 1984 elections. Id. at *2. The Attorney General issued a formal opinion on October 4, 1983, that answered the following questions thusly:

1. Does a legislator continue to represent, during the remainder of his or her term, all those persons within the election district from which he or she was elected?
2. Does a legislator, who currently resides in a district affected by Act 29, represent those persons within the district who were newly-placed there by Act 29 ?

The answer to your first question is no and the answer to your second question is yes ...
3. Do the numbers assigned to [assembly] legislative districts have any relevance in determining who is represented by a specific legislator?

For the reasons stated above the answer is no. A legislator continues to represent the district from which he or she was elected, 'chosen to represent,' as altered with respect to boundaries and as renumbered.

Id. at *3-4. In other words, the changed boundaries effectively altered the district lines immediately, not just for the upcoming election.

The Attorney General noted that Wis. Const. Art. IV, § 3 "requires that '[a]t their first session after each enumeration made by the authority of the United States, the legislature shall apportion and district anew the members of the senate and assembly, according to the number of inhabitants . . '" Id. "The Legislature responded to the federal court order issued in Wisconsin State AFL-CIO by enacting the reapportionment plan set forth in 1983 Wisconsin Act 29." Id.

Accordingly, the Legislature, "within constitutional terms, [did] 'apportion and district anew the members of the senate and assembly,' and that it intended the incumbents elected from judicially ordered districts immediately serve the district from which they were elected as altered with respect to boundaries and as renumbered in the case of assembly districts." Id. at *2 (emphasis original).

The Opinion further provided that:
No real importance can be given to the fact that the Assembly changed the numbers of assembly districts from those utilized under the court plan. It did not result from any legislative intent to reassign a member (an incumbent legislator) to a district other than that from which he or she was elected. It was a reassignment of a number only, to the district which had altered boundaries. The district remained the district from which he or she was elected as altered . . .

Id. at *3 (emphasis original).
The same reasoning from these Attorney General Opinions can be applied to the issue before WEC. Section 2 of 2023 Wis. Act 94 provides, as to "regular elections," the new maps apply "to offices filled at the 2024 general election," and as to "special or recall elections," the new maps apply "to offices filled or contested concurrently with the 2024 general election." The Legislature did, within constitutional terms, "apportion and district anew the members of the senate and assembly," and it intended that incumbents elected from prior districts immediately serve the district from which they were elected as altered with respect to boundaries and as renumbered. Moreover, not only are the prior districts enjoined from further use, Section 1 of Act 94 expressly repealed Subchapter III of Chapter 4, which set forth the previous districts. As such, as of February 21, 2024, the only viable districts from which to hold an election were those created by Act 94.

## III. Snorek Completely Ignores the Uncovered Fraud Which Was Committed by His Circulators

The first recall effort failed to get off the blocks, the result of a hapless collection effort carried on by out-of-state-felons who barely made any efforts to cover up their fraud. The second effort fares no better. Indeed, after Vos overturned the rock on this recall effort, the out-of-state
circulators used by Snorek appear to have scampered away back home, offering nary a peep in response to serious allegations of election fraud.

Start with the eight circulators who list non-existent or false address information, a Class I felony. (Vos Br. at p. 8-9.) Snorek does not contend that Vos' allegations on these eight circulators are false. Rather, he disparages the Affidavit of Ty Mrioued, who provided a detailed description of his efforts to locate address information for the circulators. According to Snorek, Mrioued's affidavit is not credible because "Mr. Mrioued can testify he conducted the searches, but he cannot rely on the results as evidence of the truth of the results." (Pet. Br. at p. 13.) Of course, the Affidavit of Snorek's "expert" used the same methodology for conducting searches of addresses. But leaving that aside, it is no doubt true that Mrioued did not physically visit the addresses listed in Colorado, Pennsylvania, Illinois, California, and Arizona in the span of a week to verify whether Snorek's circulators were lying. One easy way of reconciling this dispute would be for Snorek to submit affidavits from these circulators that they do in fact reside where they swore they resided. But where are they?

Given the looming legal liability Snorek and his gang could be facing for their election law crimes, it was probably a wise move not to submit any sworn statements. But for purposes of this recall petition, they have conceded that Justin Gracier, John Adamson, Gabriela Brumar, Dax Brown, Doug Bricker, Gary Alan Feldman, Joshua Foss, and Michael Kim all violated Wis. Stat. § 8.40(2). See Charolais Breeding Ranches, Ltd. v. FPC Sec. Corp., 90 Wis. 2d 97, 109, 279 N.W.2d 493 (Ct. App. 1979) (unrebutted arguments are deemed conceded). Accordingly, every single nomination paper circulated by these individuals must be stricken.

As for the circulators who failed to provide an apartment number, rather than simply clarifying which apartment unit they reside at, Snorek ducks and meekly states that Wis. Stat. §
8.40(2) only a requires a "street and number." (Pet. Br. at 13.) Because some apartment units are designated by "letters," Snorek reasons an apartment number is not part of a "residence." (Id.) This will not wash, as mail sent to an apartment building without a unit number designated will fail to be delivered.

Next, Snorek buries his head in the sand and covers his ears at the expert report of Eileen Page, who uncovered four circulators who forged circulation pages. Snorek claims that Page did not "identify at any point which signatures she claims are 'forged'." (Pet. Br. at 15.) In fact, Page went through in great detail which pages and lines she identified evidence of fraudulent signatures.

Wouldn't the easiest response to this allegation have been to obtain affidavits from these four circulators attesting that they never forged any signatures? The lack of such a layup response is a figurative (and perhaps soon-to-be literal) indictment of these circulators. Accordingly, every petition circulated by Josias Andujar, Gail Golec, Vlad Litvin, and Larry Grafanakis should be stricken, or at the very least, subjected to an evidentiary hearing where they can appear and testify.

## IV. The Second Recall Effort is Once Again Well Short of the Signature Requirement

Snorek has conceded that of the more than 9,000 signatures he submitted, only 7,029 are valid, giving him a razor-thin margin. But his numbers completely fail to address the serious fraud allegations against numerous circulators, thereby conceding the point. Supra. Once again, WEC should determine that Snorek has fallen short of the signature requirement in the recall.

Turning to the categories of challenges that Snorek actually addressed, we start with the out-of-district signatures. Snorek contends that Exhibit 1 to the Fernholz Affidavit may not be considered because the voter residency information was made "upon information and belief." (Pet. Br. at 11.) But either a voter resides within the 63rd Assembly District or he does not. Snorek then concedes that, once crossed off signatures are removed, he submitted 1,680 signatures outside
of the 63rd Assembly District. (Von Haden Aff., Ex. B.) Vos does not dispute that the crossedoff names should be factored out, but otherwise stands on his challenge to the signers in Fernholz Ex. 1 who were identified as outside the old 63rd Assembly District.

Vos identified 416 duplicate signatures in his challenge to the recall. Snorek, through Von Haden, contends that two of these duplicates were already crossed off, but does not tell us which ones. (Von Haden Aff., $\mathbb{I}[14$.$) His affidavit goes on to state that he "also discovered seventeen$ other signatures that were not, in fact, duplicate signatures based on the reasons stated in Exhibit C." (Id., I[17.) But all this exhibit shows are 17 names and addresses lined up next to the same names and addresses. There is no explanation why these should not be struck as duplicates.

Aside from removal of duplicate strikes, Vos otherwise stands on his challenge to signers who provided incomplete address information for the reason set forth in Exhibit 4 of the Fernholz Affidavit. And Snorek failed to rehabilitate the 26 signatures which were dated after the circulator's signature date, thereby conceding these should be stricken. See Charolais, 90 Wis. 2d at 109 (unrebutted arguments are deemed conceded).

Vos also reincorporates his position that signatures collected after May 26 are invalid for the reasons set forth in his challenge. Snorek's only legal authority cited in support of his argument for counting signatures outside the 60-day window is a concurring opinion discussing an issue that was not before the supreme court. State ex rel. Two Unnamed Petitioners v. Peterson, 2015 WI 85, ฐ173, 363 Wis. 2d 1, 866 N.W.2d 165 (Prosser, J., concurring). Snorek also contends that WEC Attorney Brandon Hunzicker e-mailed "Racine Recall" that signatures could be collected after May 26, but no affidavit or copy of the e-mail is provided in the filing. As such, this argument lacks any evidentiary basis.

## CONCLUSION

For the reasons set forth above, WEC should reject Snorek's second recall petition. ${ }^{4}$

Dated at Waukesha, Wisconsin this 14th day of June, 2024.

CRAMER MULTHAUF LLP
Attorneys for Respondent, Robin Vos

BY: $\frac{\text { Electronically signed by Matthew M. Fernholz }}{\text { Matthew M. Fernholz, SBN: } 1065765}$

CRAMER MULTHAUF LLP
1601 East Racine Avenue • Suite 200
P.O. Box 558

Waukesha, WI 53187-0558
(262) 542-4278
mmf@cmlawgroup.com
jls@cmlawgroup.com

[^11]
## VERIFICATION

I, Matthew M. Fernholz, being first duly sworn upon oath, state that I am counsel for Representative Robin Vos and I personally read the Verified Reply to the Rebuttal, and that the information contained therein is true and correct based on my personal knowledge, or where not based upon personal knowledge, I believe the information to be true based upon information and belief. I reserve the right to supplement or change any information provided in the Verified Reply to the Rebuttal based upon new information or evidence that becomes available to me.


State Bar No. 1065765

Subscribed and sworn to before me this 14th day of June, 2024 My Commission is permanent

## VERIFICATION

I, Robin Vos, declare under penalty of perjury, that I personally read the Verified Challenge to the Recall Petition, and the Verified Reply to the Rebuttal, and that the information contained therein is true and correct based on my personal knowledge, or where not based upon personal knowledge, I believe the information to be true based upon information and belief. I reserve the right to supplement or change any information provided in the Verified Challenge to the Recall Petition or the Verified Reply to Rebuttal based upon new information or evidence that becomes available to me.

STATE OF WISCONSIN

WISCONSIN ELECTIONS COMMISSION

In RE: the matter of:

May 28, 2024 Recall Petition Filed against Representative Vos

## AFFIDAVIT OF MATTHEW M. FERNHOLZ

## STATE OF WISCONSIN )

) ss.
COUNTY OF WAUKESHA )

MATTHEW M. FERNHOLZ, being first duly sworn on oath, deposes and states as follows:

1. I am one of the attorneys for Representative Robin Vos and have personal knowledge of the facts set forth herein.
2. On June 5, 2024, I spoke with WEC Chief Legal Counsel Jim Witecha. I inquired whether it was necessary for my client, Speaker Vos, to sign the verification page to the recall challenge. I explained that Speaker Vos was traveling and thus not able to access a Wisconsin notary. I inquired whether I should submit an unnotarized declaration from Speaker Vos, and Attorney Witecha stated that, as counsel for Speaker Vos, I could sign the verification on his behalf. Attorney Witecha stated that it was common for attorneys to sign on behalf of their clients, and that this was appropriate because it was not a complaint alleging election law violations. I relied on this advice in submitting the verified challenge to recall petition on June 7.
3. Late in the afternoon on June 12, I received an e-mail from WEC Attorney Brandon Hunzicker with two attachments: (1) Rebuttal of Petitioner, and (2) the Affidavit of John Von Haden. I have never received a copy of these filings from Attorney Kevin Scott, either via email, U.S. mail, or personal service.
4. Prior to submitting our verified challenge to the recall, I also motioned WEC, via Attorney Witecha and Administrator Wolfe, for relief from Wis. Admin. Code EL 20.05(4)'s requirement for submitting 12 paper copies and the limit on briefs to 5 single-spaced pages. This request was granted. (Exhibit 1.)


Subscribed and sworn to before me this 14th day of June, 2024

## From: Witecha, James - ELECTIONS

Sent on: Thursday, June 6, 2024 9:15:58 PM
To: Matthew Fernholz; Wolfe, Meagan - ELECTIONS
Subject: Re: In Re: Recall of Vos - Motion for Relief From of Page Limits

Matt,
Administrator Wolfe and I have conferred, and she has granted both requests.
Regards,
Jim
From: Matthew Fernholz [mmf@cmlawgroup.com](mailto:mmf@cmlawgroup.com)
Sent: Thursday, June 6, 2024 9:02:22 PM
To: Wolfe, Meagan - ELECTIONS [Meagan.Wolfe@wisconsin.gov](mailto:Meagan.Wolfe@wisconsin.gov)
Cc: Witecha, James - ELECTIONS [james.witecha@wisconsin.gov](mailto:james.witecha@wisconsin.gov)
Subject: In Re: Recall of Vos - Motion for Relief From of Page Limits

As you know, I represent Robin Vos in connection with the recently filed recall petition. We will be filing a challenge to the recall petition. Per my conversation with Attorney Witecha, I am respectfully making a motion for relief from Wis. Admin. Code EL 20.05(4)'s requirement to submit 12 paper copies, as well as the limit of briefs to 5 single-spaced pages. Given the number of signatures submitted and the complexity of the issues involved, I will need more than five single-spaced pages. I would also ask for the ability to submit our materials via a sharefile link rather than paper copies.

Thank you for your consideration.
Sincerely,

Matthew M. Fernholz
Partner
CRAMER MULTHAUF up
atooners
Phone 262-542-4278 Fax 262-542-4270
Web www.cmlawgroup.com Email mmf@cmlawgroup.com
I60I E. Racine Ave., Suite 200, Waukesha,WI 53186
Mail to: P.O. Box 558 Waukesha,WI 53I87-0558
Assistant:Ty Mrioued Iy@cmlawgroup.com
 DELETE THE MATERIAL FROM ANY COMPUTER AND OTHER ELECTRONIC DEVICES.

## STATE OF WISCONSIN

## WISCONSIN ELECTIONS COMMISSION

In RE: the matter of:

May 28, 2024 Recall Petition Filed against
Representative Vos

## DECLARATION OF ROBIN VOS

I, ROBIN VOS, declare under the penalty of perjury as follows:

1. I am an adult individual and citizen of the State of Wisconsin. I have personal knowledge over all statements in this declaration.
2. I am aware that a second recall petition was initiated against me on May 28, 2024. I was also aware that my challenge to the recall petition was due on June 7, 2024
3. I was traveling out of the country during the weeks of June 3 and 10, and thus not able to access a Wisconsin notary to notarize an affidavit or verification page. I authorized my attorney, Matthew Fernholz, to file the challenge to the recall petition on my behalf. I reviewed the challenge and approved it prior to its submission.
4. It is my understanding that Attorney Fernholz contacted WEC's Chief Legal Counsel prior to submitting the challenge to the recall to confirm that I did not need to personally sign the verification page, and that my attorney was permitted to file on my behalf.
5. I have also reviewed the Reply to Matthew Snorek's Rebuttal to the Recall Challenge. I likewise have approved it and authorized Attorney Fernholz to submit it on my behalf.
6. To remove any doubt about whether I approved the challenge to the recall, I am submitting a verification page under penalty of perjury.

Dated this 14th day of June, 2024

Electronically signed by Robin Vos Robin Vos

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

Wisconsin Elections Commission<br>Special Teleconference Meeting<br>201 W. Washington Avenue, Second Floor<br>Madison, Wisconsin<br>8:00 a.m. May 14, 2024<br>Open Session Minutes

Present: Commissioner Marge Bostelmann, Commissioner Ann Jacobs, Commissioner Don M. Millis, Commissioner Carrie Riepl, Commissioner Robert Spindell Jr., and Commissioner Mark Thomsen, all by teleconference.

Staff present: Ahna Barreau, Joel DeSpain, Sharrie Hauge, Brandon Hunzicker, Anna Langdon, Angela Sharpe, Riley Vetterkind, Jacob Walters, Riley Willman, Jim Witecha, and Meagan Wolfe, all by teleconference.

## A. Call to Order

Commission Chair Millis called the meeting to order at 8:07 a.m. and called the roll. All Commissioners were present.

## B. Administrator's Report of Appropriate Meeting Notice

Administrator Meagan Wolfe informed the Commission that the meeting was noticed in accordance with Wisconsin's open meetings laws.

## C. Approval of Previous Meeting Minutes

a. April 11, 2024

MOTION: Approve the April 11, 2024 open session minutes.
Moved by Commissioner Riepl. Seconded by Commissioner Jacobs.

| Roll call vote: | Bostelmann: | Aye | Riepl: |
| :---: | :---: | :--- | :--- |
| Jacobs: | Aye | Spindell: | Aye |
| Millis: | Aye | Thomsen: | Aye |

Motion carried 6-0.
D. Discussion and Potential Action Related to the Wis. Stat. § 5.62(2)(a) Petition from the "No Labels Wisconsin" party for Ballot Status

Wisconsin Elections Commissioners
Ann S. Jacobs, chair | Marge Bostelmann | Don M. Millis | Carrie Riepl| Robert Spindell | Mark L. Thomsen

Elections Supervisor Riley Willman reviewed actions taken by the WEC and the No Labels Wisconsin party concerning their petition for ballot access and noted that their petition was ultimately withdrawn.

MOTION: The Commission considers the ballot status petition for No Labels Wisconsin withdrawn. No Labels Wisconsin will, therefore, not be considered for ballot status and shall not appear on ballots for partisan elections in 2024 and 2025.

Moved by Commissioner Thomsen. Seconded by Commissioner Spindell.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.

## E. Consideration and Approval of Ballot Proofs for the August and November, 2024, Elections

Riley Willman presented the agenda item and noted that the Commission's recommended motion pertained to the ballot templates circulated after No Labels Wisconsin withdrew their ballot status petition, which do not reference No Labels Wisconsin.

Discussion.

MOTION: The Commission approves the ballot design presented by staff and directs staff to utilize the ballot design for the 2024 Partisan Primary and General Election.

Moved by Commissioner Jacobs. Seconded by Commissioner Riepl.

| Roll call vote: | Bostelmann: | Aye | Riepl: | Aye |
| :--- | :--- | :--- | :--- | :--- |
| Jacobs: | Aye | Spindell: | Aye |  |
| Millis: | Aye | Thomsen: | Aye |  |

Motion carried 6-0.

The Commission revisited this item at 3:03 p.m. after they returned from closed session to address the impact of the special election in Congressional District 8 on ballot templates within that district.

Discussion.

MOTION: The Commission approves the ballot design presented by staff and directs staff to utilize the ballot design for the 2024 Partisan Primary and General Election. This motion applies statewide except the $8^{\text {th }}$ Congressional District.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye

Motion carried 6-0.

## F. Discussion and Potential Action Related to HAVA Grant Fund Spending Plan

Administrator Wolfe presented the memo for the agenda item, reviewing the staff's process to evaluate potential uses for the funds, the proposals for the funds, and next steps in the process to receive the funds. The motion refers to the information presented in the staff memo.

Discussion.

## MOTION:

1. The Commission directs WEC staff to submit a Wis. Stat. § 16.54 request to the Department of Administration requesting the acceptance of HAVA election security grant funds.
2. The Commission directs WEC staff to develop and implement the three proposed programs, as outlined above, to make use of the 2024 HAVA election security grant funds.
3. The Commission directs WEC staff to submit the 2024 HAVA Security Grant spending plan to the EAC outlining the concepts outlined above.
4. The Commission directs staff to reopen the Elections Security .gov Email Domain subgrant program, previously authorized on January 11, 2022, and to continue administration of the subgrant until December 1, 2025. This iteration of the subgrant will be funded with $\$ 100,000$ from 2024 HAVA grant funds plus the approximately $\$ 98,000$ of unallocated funds remaining from previous iterations of the subgrant program. Staff may modify grant terms to clarify that all costs associated with the transition to a .gov domain are eligible for reimbursement, to include the cost of maintaining the jurisdiction's previous domain during transition. Staff are authorized to delay reopening of the subgrant window through the November 2024 General Election, but subgrant eligibility will remain retroactive to the original authorization date of January 11, 2022.

Moved by Commissioner Thomsen. Seconded by Commissioner Jacobs.

| Roll call vote: | Bostelmann: | Aye | Riepl: |
| :---: | :---: | :--- | :--- |
| Jacobs: | Aye | Spindell: | Aye |
| Millis: | Aye | Thomsen: | Aye |

Motion carried 5-1.

## G. Discussion and Potential Action: UOCAVA Policy and Questions

Administrator Wolfe and Staff Attorney Angela Sharpe presented the agenda item.
Discussion.

MOTION: The Commission directs WEC staff to bring changes to WEC manuals and any draft guidance, consistent with the recommendation in section C.(1) of this memo, for the Commission's consideration and approval, at the June 27, 2024 meeting.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.

## H. Review and Possible Action on Agency Administrative Rules a. Emergency Polling Place Plan (Chapter EL 15)

Chair Millis noted that the Commission would not address this rule at the meeting.

## b. Certification and Training of Municipal Clerks (Chapter EL 12)

Staff Attorney Brandon Hunzicker updated the Commission on the status of the rule withing the rulemaking process and reviewed the Commission's materials regarding the item.

Chair Millis noted the date of the public hearing coincided with the timeline for challenges to nomination papers filed in districts where the incumbent did not file either nomination papers or a declaration of noncandidacy. Administrator Wolfe and Attorney Hunzicker confirmed that staff could handle both commitments at the same time.

Commissioner Spindell confirmed that the motion pertained to the rule text on page 37 of the Commission's materials.

Commissioner Spindell questioned whether the underlined text in EL 12.01(5) should be clarified to say that the statewide voter registration system is part of a larger system called WisVote. Commissioner Jacobs noted that this part of the rule was included to implement a recommendation by the Legislative Audit Bureau that the statewide voter registration system be referred to as "WisVote" in EL 12.

MOTION: Staff shall update the draft Rule Order and finalize the EIA as directed by the Commission during this meeting. Staff shall finalize the draft notice for the hearing and comment period and the draft notice of submission to the rules clearinghouse as directed by the Commission during this meeting, and take all necessary steps to publish those notices in the administrative register and as needed to provide the public with notice of the hearing as directed during this meeting. Staff shall send the notice of hearing to the secretary of administration. Staff shall submit the EIA to the Department of Administration, the governor, and to the chief clerks of each house of the legislature. Staff shall submit the Draft Rule Order and EIA and Fiscal Estimate to the Legislative Council's Rules Clearinghouse.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye

Motion carried 6-0.

## c. Challenge Procedures for Nomination Papers and Declarations of Candidacy (Chapter EL 2)

Attorney Sharpe presented the agenda item.

## Nomination Paper Challenge Rule Revisions

## EL 2.05(1)(e)

A consensus was reached to remove "other reliable evidence" from the last line and insert the word "or" between "affidavit" and "declaration."

## EL 2.05(1)(g)

A consensus was reached to include cross references to $\S \S 6.02$ and 6.03 .

## EL 2.05(1)(q)

Attorney Sharpe noted there were three proposals for the definition of "substantial compliance" on page 48 of the Commission's materials.

Commissioner Jacobs voiced support for the first proposal because it was taken from other parts of administrative code.

Chair Millis agreed with her reasoning but suggested adopting the first two sentences of the second proposal. Commissioner Jacobs expressed concern that the second proposal does not address an intention to comply with the statutes.

Chair Millis suggested, "'substantial compliance' means actual compliance in respect to every reasonable objective of the statute. Substantial compliance with a statute is not shown unless it demonstrates intent to comply with the statute and the purpose of the statute is shown to have been served.

Commissioner Jacobs and Commissioner Spindell expressed support for that definition.
Discussion.

Commissioner Thomsen expressed support for the definition with the understanding that under the definition, a candidate's intent would be considered when determining substantial compliance.

## EL 2.05(4)(c)(1)

Discussion.

Commissioner Jacobs suggested, "Defects in the header of a nomination paper may not be changed or amended by affidavit after the paper has been circulated." Chair Millis agreed with this.

## EL2.07(01)(b)

Commissioner Jacobs agreed with the proposed definition of "Business Day" but suggested including a definition of "Calendar Day" as well.

Discussion.
Chair Millis suggested defining a calendar day as "every calendar day," and noting that it is up to the Administrator or Commission to decide whether a deadline can fall on a weekend or holiday.

Discussion.
Chair Millis suggested defining calendar days to include weekends and holidays. Commissioner Jacobs agreed.

Commissioner Jacobs suggested incorporating the definition into EL 2.05 rather than both EL 2.05 and EL 2.07 because the definitions in EL 2.07 already incorporate those in EL 2.05.

## EL 2.07(1)(e)

Discussion.
Commissioner Thomsen suggested leaving the language as is.
Chair Millis suggested changing "arguments/facts" to "arguments or facts." Commissioner Jacobs agreed.

## EL 2.07(1)

Discussion.
None of the Commissioners objected to Chair Millis's proposal on page 49 of the Commission's materials.

Commissioner Jacobs suggested starting the subsections for EL 2.07 at (1) instead of (01).
New Challenge Filing and Response Deadlines
Commissioner Thomsen, Commissioner Spindell, and Commissioner Riepl expressed disagreement with the proposed deadlines.

There was no consensus on the proposal. Attorney Sharpe noted she would delete any provisions impacted by this proposal.

## EL 2.07(2)(i)

Commissioner Jacobs agreed with Chair Millis's proposal on page 50 of the Commission's materials.
The other Commissioners did not object to the proposal.
Commissioner Spindell suggested including language requiring filing officers to provide instructions to candidates on how to check their email and voicemail for notification that a challenge has been filed against them. There was no consensus on this proposal.

Commissioner Jacobs suggested allowing challengers to be notified of their right to submit a rebuttal, that it is encouraged to be in writing, and that it must be submitted electronically at least 24 hours before the ballot access meeting. She clarified that staff do not have to analyze the rebuttals. Attorney Sharpe indicated she could amend EL 2.07(2)(c)2 to include notice to the candidate that they have the right to submit a rebuttal.

Discussion.
MOTION: The Wisconsin Elections Commission directs staff to implement edits to the proposed rulemaking draft for SS 091-23 and SS 092-23 for emergency and permanent rulemaking relating to the nomination paper challenge procedure rule consistent with the discussion during the meeting, and to bring back a revised version of the rulemaking draft for Commission review and approval at an upcoming meeting.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye

| Jacobs: | Aye | Spindell: | Aye |
| :--- | :--- | :--- | :--- |
| Millis: | Aye | Thomsen: | Aye |

Motion carried 6-0.

## Declaration of Candidacy Challenge Procedure Rule

Discussion.

Commissioner Jacobs pointed out a typo on page 75: "original nomination papers" in EL 2.06(2)(b) should be "original declaration of candidacy."

Discussion.

Chair Millis suggested the first line of EL 2.06(2)(b) read, "Except as provided herein, all declarations of candidacy shall be in the physical possession of the filing officer by the statutory deadline."

Commissioner Jacobs suggested EL 2.06(2)(c) read, "An amended declaration of candidacy filed pursuant to s. 8.21(6) is timely filed provided the original declaration of candidacy was filed by the statutory deadline."

Chair Millis noted that EL 2.06(2)(b) on page 76 of the Commission's materials should be EL 2.06(2)(c).

Discussion.
Commissioner Jacobs suggested that EL 2.06(3)(d) be clarified to indicate that any insufficient information that is not provided on the declaration of candidacy means the declaration of candidacy is incomplete or insufficient.

Commissioner Thomsen suggested that EL 2.06(3)(d) read, "A declaration of candidacy is complete if it meets all the requirements of s. 8.21."

Chair Millis suggested adding language indicating that the information must be there and if it isn't, then the filing officer shouldn't accept it.

Discussion.
MOTION: The Wisconsin Elections Commission directs staff to implement edits to the proposed rulemaking draft for SS 089-23 and SS 090-23 for emergency and permanent rulemaking relating to the declaration of candidacy challenge procedure rule consistent with the discussion during the meeting, and to bring back a revised version of the rulemaking draft for Commission review and approval at an upcoming meeting.

Moved by Commissioner Thomsen. Seconded by Commissioner Riepl.
Discussion.
Roll call vote: Bostelmann: Aye
Riepl:
Aye
Jacobs: Aye
Spindell:
No
Millis: Aye
Thomsen:
Aye
Motion carried 5-1.
Commissioner Thomsen made a point of personal preference.

## d. Uniform Instructions (Chapter EL 6)

Attorney Sharpe provided an update on the status of the rule regarding the uniform instructions.

## I. Discussion, Review, and Possible Action Related to the Uniform Instructions for Wisconsin Absentee Voters

Elections Supervisor Riley Willman presented the agenda item.
MOTION: The Wisconsin Elections Commission approves and prescribes the Spanish language versions of the Uniform Instructions for Wisconsin Absentee Voters (EL-128, EL-128cc, EL-128u, and EL128up), as shown in Appendices A-D for all voter classifications and absentee voting process types. Staff are directed to update all Commission resources with this guidance and to notify clerks of this change.

Moved by Commissioner Thomsen. Seconded by Commissioner Riepl.

Discussion.

Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye

Motion carried 6-0.

## J. Discussion and Potential Action Related to the Creation and Implementation of Section 7, (1) and (2), of Article III of the Wisconsin Constitution

This agenda item was taken out of order. Discussion began at 4:11 p.m.
Chief Legal Counsel Jim Witecha presented the agenda item. He noted that there was no recommended motion from staff.

Discussion.
MOTION: Direct staff to draft a scope statement pertaining to Section 7, (2), with minimum staff hours and the understanding that guidance on the topic will be released first.

Moved by Commissioner Thomsen. Seconded by Commissioner Jacobs.

Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye Millis: Aye Thomsen: Aye

Motion carried 6-0.

Commissioner Jacobs directed Administrator Wolfe to put together a calendar containing all ballot access deadlines, including those for the special elections for Senate District 4 and Congressional District 8.

The Commission scheduled a special meeting for Thursday, May 16 at 10:00 a.m.

## K. Discussion, Planning and Scheduling for the June 10, 2024, Ballot Access Meeting

Attorney Hunzicker presented the agenda item and explained the need for discussion and action on the topic.

Discussion.

## MOTION:

1. The official hours of the Wisconsin Elections shall include June 8 and June 9, to be staffed at the discretion of the administrator.
2. Any response to a challenge shall be due no later than $4: 30$ p.m. on June 9 .
3. The meeting of the Commission on June 10 shall begin at 10:00 a.m.

Moved by Commissioner Jacobs. Seconded by Commissioner Spindell.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye Millis: Aye Thomsen: Aye

Motion carried 6-0.
MOTION: As to any incumbent not filing nomination papers who also fails to file a declaration of noncandidacy, the deadline to file a challenge will be $4: 30 \mathrm{p} . \mathrm{m}$. on June 9 and the deadline to file a response will be 4:30 p.m. on June 12 .

Discussion.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye

Motion carried 6-0.

## L. Closed Session

a. Approval of Previous Meeting Minutes
i. February 8, 2024
ii. March 20, 2024
iii. April 11, 2024
b. Litigation Update and Consideration of Potential Litigation
c. Wis. Stat. § 5.05 Complaints

This agenda item was taken out of order and occurred within discussion of Item H. Discussion began at 10:50 a.m.

MOTION: Adjourn into closed session pursuant to $\S 19.85(1)(\mathrm{g})$ and $\S 19.851$.
Moved by Commissioner Thomsen. Seconded by Commissioner Spindell.
Chair Millis noted the Commission would likely return to open session around 2:30 p.m.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.
The Commission left open session at 10:51 a.m. and returned at 3:03 p.m.

## M. Adjourn

MOTION: To adjourn.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.
The Commission adjourned at 4:36 p.m.
\#\#\#\#

May 14, 2024, Wisconsin Election Commission meeting minutes prepared by:

[^12]May 14, 2024, Wisconsin Election Commission meeting minutes certified by:

## Wisconsin Elections Commission

Wisconsin Elections Commission<br>Special Teleconference Meeting<br>201 W. Washington Avenue, Second Floor<br>Madison, Wisconsin<br>10 a.m. May 16, 2024<br>Open Session Minutes

Present: Commissioner Marge Bostelmann, Commissioner Ann Jacobs, Commissioner Don M. Millis, Commissioner Carrie Riepl, Commissioner Robert Spindell Jr., and Commissioner Mark Thomsen, all by teleconference.

Staff present: Ahna Barreau, Sharrie Hauge, Brandon Hunzicker, Jon Nelson, Angela Sharpe, John Smalley, Riley Vetterkind, Riley Willman, Jim Witecha, and Meagan Wolfe, all by teleconference.

## A. Call to Order

Commission Chair Millis called the meeting to order at 10:03 a.m. and called the roll. All Commissioners were present.

## B. Administrator's Report of Appropriate Meeting Notice

Administrator Meagan Wolfe informed the Commission that the meeting was noticed in accordance with Wisconsin's open meetings laws and noted that the meeting notice was amended under the emergency public meeting notice provisions.

## C. Consideration and Approval of Election Processes and Planning for the 2024 Partisan Primary, General Election, and Special Elections in Congressional District 8 and Wisconsin Senate District 4. Approval of any Remaining Ballot Proofs for the August and November 2024, Elections, and the Special Election for Wisconsin Senate District 4.

Staff attorney Brandon Hunzicker began his presentation on the agenda item by covering background information regarding the governor's two executive orders, the various timelines for the elections resulting from each, and other implications. Attorney Hunzicker noted that Commissioners may want to consider moving the deadline to receive challenge responses in the Senate District 4 (SD4) election to earlier in the day on June 10 to accommodate a ballot access decision on SD4 the same day.

Administrator Wolfe then provided Commissioners with an overview of the ballot templates for the Special Election and Primary in Wisconsin Senate District 4 and the Special and Regular Elections and Primaries in Congressional District 8.

Discussion.
MOTION: The Commission directs staff to implement and hold the special elections called for by Executive Order \#225 and Executive Order \#226, and to take all necessary steps relating to the administration of those elections and certification of the results. The deadline for any response to a challenge filed in Wisconsin Senate District 4 shall be at 9 a.m. on June 10, 2024. Staff shall design an explanatory insert to be made available at the polls and placed inside outgoing absentee mailer envelopes for the Elections and Primaries for Congressional District 8 . The explanatory insert will explain to voters in Congressional District 8 that they may vote in both the special and regular Congressional District 8 Elections and Primaries. Staff shall bring the insert to the Commission for approval at its upcoming June 10, 2024, meeting.

Moved by Commissioner Bostelmann. Seconded by Commissioner Spindell.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.
MOTION: The Commission approves the ballot templates for the Special Election and
Primary in Senate District 4 and for the Elections and Primaries for Congressional District 8. The ballot templates for the Elections and Primaries for Congressional District 8 shall list the dates of the terms in the gray area after where "Representative in Congress District 8 " is written. A colon should be used to separate "Representative in Congress District 8 " and the dates of the terms. For the special elections for Congressional District 8, staff shall only list the end date of the term. For the regular elections for Congressional District 8 , staff shall list the beginning and end date of the term. Staff shall have the discretion to determine the formatting of the listed dates of the terms.

Moved by Commissioner Thomsen. Seconded by Commissioner Riepl.
Roll call vote: Bostelmann:

| Aye | Riepl: | Aye |
| :--- | :--- | :--- |
| Aye | Spindell: | Aye |
| Aye | Thomsen: | Aye |

Motion carried 6-0.

## D. Review and Possible Action on Agency Administrative Rules

## 1. Election Officials (Chapter EL 16) (Also Considering Possible Pre-Rule Agency Guidance Directive in Tandem with Rulemaking)

Chief Legal Counsel Jim Witecha discussed a draft scope statement pertaining to election officials in the context of Wis. Const. art. III, § 7(2). He explained that the Commission would not be limited only to
rulemaking concerning potential election official and outside party considerations stemming from the constitutional amendments, and that the Commission could also take the opportunity to address gaps in guidance or manual-related processes.

Discussion.
MOTION: The Wisconsin Elections Commission authorizes staff to begin the rulemaking process for EL Chapter 16: Election Officials. Staff shall submit the statement of scope, hereby approved in this motion, to the Department of Administration and Office of Governor Evers for approval. Staff may proceed with all rulemaking processes preceding the next necessary review or approval from the Commission.

Moved by Commissioner Thomsen. Seconded by Commissioner Riepl.

| Roll call vote: | Bostelmann: | Aye | Riepl: |
| :---: | :---: | :--- | :---: |
| Jacobs: | Aye | Spindell: | Aye |
| Millis: | Aye | Thomsen: | Aye |

Motion carried 6-0.
MOTION: Staff shall begin working on guidance discussed at the May 14, 2024 Commission meeting related to the implementation of Section 7, (1) and (2), of Article III of the Wisconsin Constitution. Staff are directed to conduct research into the history of the topic, background on what might be considered under the guidance along with potential alternatives and ensure that it is kept distinct from the rule.

Moved by Commissioner Spindell. Seconded by Commissioner Bostelmann.


## 2. Challenge Procedures for Nomination Papers and Declarations of Candidacy (Chapter EL 2) (If Needed)

Staff attorney Angela Sharpe updated the Commission on the status of the permanent and emergency rules discussed in the agenda item and informed them of considerations they should keep in mind as they consider next steps. She informed the Commission that staff have prepared final rule text versions of both the emergency and permanent rules consistent with the Commission's discussion at its meeting on May 14, 2024.

Commissioner Spindell asked Commissioners whether they would like to reconsider the portion of the rule on page 30 of the materials that stipulates that no signature on the page may be counted when the residential address of the circulator cannot be determined by the information given on the nomination paper, and that no signature may be counted if the date of circulator certification is incomplete or incorrect.

Attorney Sharpe informed Commissioners that that requirement is a statutory requirement.
Commissioner Spindell noted that the difference in deadlines for clerks to transmit challenges or responses to challenged candidates or challengers, respectively, for challenges or responses filed electronically versus in paper form, was inconsistent and confusing and should be changed to be consistent.

Commissioner Jacobs noted that the difference in deadlines is to accommodate the additional work required to process paper materials.

Commissioner Spindell suggested the notification deadlines should be moved to noon the next day.
Commissioner Jacobs noted that she disagreed with the idea it would be difficult to inform the candidates of the rule given that the agency maintains a list of candidates who have filed declarations of candidacy and declarations of noncandidacy, and that it's essential this is passed as an emergency rule ahead of the June 3 deadline.

Commissioner Millis said he does not think it's a good idea to promulgate this as an emergency rule to have effect for the June 10 meeting, noting the possibility JCRAR may suspend the rule.

MOTION: The Wisconsin Elections Commission approves the proposed rulemaking drafts for SS 091-23 and SS 092-23 for emergency and permanent rulemaking relating to revised procedures for challenges to nomination papers. The Commission directs staff to submit the final draft emergency rule to the Governor, who must provide written notice of approval. Wis. Stat. § 227.24(1)(e)1g. Following gubernatorial approval, the Commission further directs staff to prepare a plain language analysis of the rule to be printed with the rule when published in the official state newspaper and with the Legislative Reference Bureau. Wis. Stat. § 227.24(1)(c), (d), (e) 1m., and (2). Staff are directed to take action on the steps authorized by this motion with a goal of promulgating this emergency rule before the first day that challenges can be filed to nomination papers filed by June 3, 2024. Staff are directed to draft and submit a fiscal estimate under Wis. Stat. § 227.24(1)(e)2. Finally, the Commission directs staff to proceed with the necessary permanent rulemaking steps for SS 091-23.

Moved by Commissioner Thomsen.
Discussion.

Seconded by Commissioner Jacobs.
Discussion.

| Roll call vote: Bostelmann: | No | Riepl: | No |
| :--- | :--- | :--- | :---: |
| Jacobs: | Aye | Spindell: | No |
| Millis: | No | Thomsen: | Aye |

Motion failed 2-4.

Discussion.
MOTION: The Wisconsin Elections Commission approves the proposed rulemaking drafts
for SS 091-23 and SS 092-23 for emergency and permanent rulemaking relating to revised procedures for challenges to nomination papers. The Commission directs staff to submit the final draft emergency rule to the Governor, who must provide written notice of approval. Wis. Stat. § 227.24(1)(e)1g. Following gubernatorial approval, the Commission further directs staff to prepare a plain language analysis of the rule to be printed with the rule when published in the official state newspaper and with the Legislative Reference Bureau. Wis. Stat. § 227.24(1)(c), (d), (e) 1m., and (2). Staff are directed to take action on the steps authorized by this motion with a goal of promulgating this emergency rule before the first day that challenges can be filed to nomination papers filed by August 13, 2024. Staff are directed to draft and submit a fiscal estimate under Wis. Stat. § 227.24(1)(e)2. Finally, the Commission directs staff to proceed with the necessary permanent rulemaking steps for SS 091-23.

Moved by Commissioner Bostelmann. Seconded by Commissioner Riepl.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.


MOTION: The Wisconsin Elections Commission approves the proposed rulemaking drafts for SS 08923 and SS 090-23 for emergency and permanent rulemaking relating to revised procedures for challenges to declarations of candidacy. The Commission directs staff to submit the final draft emergency rule to the Governor, who must provide written notice of approval. Wis. Stat. § 227.24(1)(e)1g. Following gubernatorial approval, the Commission further directs staff to prepare a plain language analysis of the rule to be printed with the rule when published in the official state newspaper and with the Legislative Reference Bureau. Wis. Stat. § 227.24(1)(c), (d), (e) 1m., and (2). Staff are directed to take action on the steps authorized by this motion with a goal of promulgating this emergency rule before the first day that challenges can be filed to nomination papers filed by August 13, 2024. Staff are directed to draft and submit a fiscal estimate under Wis. Stat. § 227.24(1)(e)2. Finally, the Commission directs staff to proceed with the necessary permanent rulemaking steps for SS 090-23.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: No
Millis: Aye Thomsen: Aye

Motion carried 5-1.
MOTION: Any filing submitted in rebuttal to a response for the June 10, 2024 ballot access meeting shall be provided to the Commission no later than 9 a.m. on June 10. Staff is directed to immediately forward any submitted documents to the Commissioners. To the extent possible, staff is directed to move any argument by the parties where rebuttal has been submitted to the end of the June $10^{\text {th }}$ agenda. If someone offers to provide factual testimony with a limit of three minutes during the June $10^{\text {th }}$ meeting, Commissioner Millis will swear that person in under oath. Parties filing rebuttal shall explain to the Commission how they've served it on the candidate. A challenger shall serve the rebuttal on a candidate electronically, and if unable to do so, shall explain to the Commission why they could not do so. Commission staff are instructed to communicate with candidates the instructions listed in this motion.

Moved by Commissioner Jacobs. Seconded by Commissioner Thomsen.

| Roll call vote:Bostelmann: Aye <br> Jacobs: Riepl: <br> Aye Spindell:Aye <br> Millis: | Aye | Thomsen: | Aye |
| :---: | :---: | :--- | :---: |

Motion carried 6-0.

## E. Closed Session

## a. Litigation Update and Consideration of Potential Litigation

MOTION: Adjourn into closed session pursuant to Wis. Stat. 19.85(1)(g).
Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.

Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye Millis: Aye Thomsen: Aye

Motion carried 6-0.
The Commission commenced closed session at 11:46 a.m.

The Commission adjourned in closed session at 12:10 p.m.

May 16, 2024 Wisconsin Election Commission meeting minutes prepared by:

[^13]June 27, 2024

May 16, 2024 Wisconsin Election Commission meeting minutes certified by: Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

Wisconsin Elections Commission<br>Special Teleconference Meeting<br>201 W. Washington Avenue, Second Floor<br>Madison, Wisconsin<br>10:00 a.m. June 10, 2024<br>Open Session Minutes

Present: Commissioner Marge Bostelmann, Commissioner Ann Jacobs, Commissioner Don M. Millis, Commissioner Carrie Riepl, Commissioner Robert Spindell Jr., and Commissioner Mark Thomsen, all by teleconference.

Staff present: Ahna Barreau, Sharrie Hauge, Brandon Hunzicker, Robert Kehoe, Anna Langdon, Angela Sharpe, Riley Vetterkind, Riley Willman, Jim Witecha, and Meagan Wolfe, all by teleconference.

## A. Call to Order

Commission Chair Millis called the meeting to order at 10:03 a.m. and called the roll. All Commissioners were present.

## B. Administrator's Report of Appropriate Meeting Notice

Administrator Meagan Wolfe informed the Commission that the meeting was noticed in accordance with Wisconsin's open meetings laws.

## C. Ballot Access Challenges and Issues

Chair Millis noted that the challenges for which challengers did not submit rebuttals would be addressed first, followed by the challenges with rebuttals. Staff Attorney Hunzicker noted that all challenges were evaluated under the standards of Wis. Admin. Code Chapter EL 2 and the requirements of Chapter 8 of the Wisconsin Statutes.

## a. EL 24-54 Jane Benson v. Alexia Unertl (AD4)

Chair Millis noted that no challenger or candidate presentations were listed and that the challenger had requested a retraction of their complaint.

Staff Attorney Brandon Hunzicker noted that staff recommended proceeding with the complaint in keeping with past actions and to address valid challenges to signatures.

Wisconsin Elections Commissioners
Ann S. Jacobs, chair | Marge Bostelmann | Don M. Millis | Carrie Riepl | Robert Spindell | Mark L. Thomsen

Discussion.
MOTION: After reviewing all materials submitted by the parties and the staff worksheet and analysis, the Commission sustains 5 challenges against signatures lines, and does not sustain 26 challenges against signature lines, in accordance with staff recommendations and the 2024 General Election Challenge Worksheet for EL 24-54. The Commission finds that Alexia Unertl submitted 227 valid signatures for the office of Assembly District 4, and the Commission adds Alexia Unertl to the list of candidates to be approved for ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Discussion.

| Roll call vote: | Bostelmann: | Aye | Riepl: |
| :---: | :--- | :--- | :--- |
| Jacobs: | Aye | Spindell: | Aye |
| Millis: | Aye | Thomsen: | Aye |

Motion carried 6-0.

## b. EL 24-55 Tony Theisen v. Tony Wied (CD8 - Special) <br> c. EL 24-56 Tony Theisen v. Tony Wied (CD8 - General)

Chair Millis confirmed the Commission could consider both complaints against Candidate Wied together.

Chief Legal Counsel Jim Witecha presented the facts of the case.
No one appeared on behalf of the challenger.
Kurt Goehre appeared and presented arguments on behalf of Candidate Wied.
Discussion.

## MOTION:

Motion \#1: The Commission sustains 0 challenges, and does not sustain 228 challenges, in accordance with staff recommendations and the 2024 General Election Challenge Worksheet for EL 24-55. The Commission finds that Tony Wied submitted 1,667 valid signatures, and the Commission adds Tony Wied to the list of candidates to be approved for ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Motion \#2: The Commission sustains 0 challenges, and does not sustain 197 challenges, in accordance with staff recommendations and the 2024 General Election Challenge Worksheet for EL 24-56. The Commission finds that Tony Wied submitted 1,647 valid signatures, and the Commission adds Tony Wied to the list of candidates to be approved for ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.

Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.

## d. EL 24-58 Erin Esser v. Andrew Beck (CD5)

Attorney Hunzicker presented the facts of the case.
Discussion.
Commissioners Jacobs expressed that challenges should not be accepted against electors who provided a first initial and a last name. Staff Attorney Hunzicker stated that he would review the challenge and nomination papers to determine how many of these challenges had been recommended as "burden met" by staff. There were 4 such challenges, and the Commission determined to reject those challenges, and changed the staff recommendation from sustaining 43 challenges to sustaining 39 challenges.

Erin Esser appeared and presented arguments.
Vincent Bobot appeared and presented arguments on behalf of Candidate Beck.
Discussion.

MOTION: After reviewing all materials submitted by the parties and the staff worksheet and analysis, the Commission sustains 39 challenges against signatures lines, does not sustain 54 challenges against signature lines, and adds 1 signature to the total that was initially struck by staff but not challenged in accordance with staff recommendations and the 2024 General Election Challenge Worksheet for EL 2458. The Commission finds that Andrew Beck submitted 980 valid signatures for the office of Congressional District 5, and the Commission removes Andrew Beck from the list of candidates to be approved for ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Jacobs. Seconded by Commissioner Riepl.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.

## e. EL 24-61 Trevor Ford v. David Heffel (AD70)

Attorney Witecha presented the facts of the case.
No one appeared on behalf of the challenger.
Candidate Heffel appeared and presented arguments.

Discussion.

MOTION: The Commission sustains 320 challenges, and does not sustain 0 challenges, in accordance with staff recommendations for EL 24-61. The Commission finds that David Heffel submitted 0 valid signatures, and the Commission adds David Heffel to the list of candidates to be denied ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Jacobs. Seconded by Commissioner Riepl.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.

## f. EL 24-63 Morgan Hess v. Deanna Alexander (AD12)

Chair Millis noted that the challenger requested to retract the challenge.
Staff Attorney Angela Sharpe presented the facts of the case.
Discussion.

No one appeared on behalf of the challenger.
Candidate Alexander appeared and presented arguments.
MOTION: The Commission sustains 11 challenges, and does not sustain 11 challenges, in accordance with staff recommendations and the 2024 General Election Challenge Worksheet for EL 24-63. The Commission finds that Deanna Alexander submitted 207 valid signatures for the office of Assembly District 12, and the Commission adds Deanna Alexander to the list of candidates to be approved ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Spindell.
Candidate Alexander appeared and presented arguments.
Commissioner Bostelmann seconded Commissioner Spindell's motion.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.

## g. EL 24-64 Brennan Balestrieri v. Angela Kennedy (AD18)

Attorney Sharpe presented the facts of the case.

No one appeared on behalf of the challenger.
No one appeared on behalf of the candidate.
MOTION: The Commission sustains 12 challenges, and does not sustain 121 challenges, to 118 signature lines in accordance with staff recommendations and the 2024 General Election Challenge Worksheet for EL 24-64. The Commission finds that Angela Kennedy submitted 224 valid signatures for the office of Assembly District 18, and the Commission adds Angela Kennedy to the list of candidates to be approved ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Thomsen. Seconded by Commissioner Jacobs.

| Roll call vote: | Bostelmann: | Aye | Riepl: |
| :---: | :---: | :--- | :--- |
| Jacobs: | Aye | Spindell: | Aye |
| Millis: | Aye | Thomsen: | Aye |

Motion carried 6-0.
The Commission took a break at 11:20 a.m. and returned at 12:01 p.m.

## h. EL 24-57 LaKeshia Myers v. Dora Drake (SD4 - General)

Attorney Sharpe presented the facts of the case.
LaKeshia Myers appeared and presented arguments.
Michael Maistelman appeared and presented arguments on behalf of Candidate Drake.
MOTION: The Commission does not sustain the challenge to Dora Drake's nomination papers because they are substantially compliant with s. 8.15(5)(a) and still indicate that she is a partisan candidate for a partisan office, despite some pages being labeled "nonpartisan." The Commission finds that Dora Drake submitted 692 valid signatures for the office of Wisconsin State Senate District 4, and the Commission adds Dora Drake to the list of candidates to be approved for ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Jacobs. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.

## i. EL 24-59 Trevor Ford v. Kelly Clark (AD33)

Attorney Hunzicker presented the facts of the case.

Discussion.

Tyler Ellisen appeared and presented arguments on behalf of the challenger.
Candidate Clark appeared and presented arguments.
Discussion.

MOTION: After reviewing all materials submitted by the parties and the staff worksheet and analysis, the Commission sustains 0 challenges against signatures lines, and does not sustain 102 challenges against signature lines, in accordance with staff recommendations and the 2024 General Election Challenge Worksheet for EL 24-59. The Commission finds that Kelly Clark submitted 236 valid signatures for the office of Assembly District 33, and the Commission adds Kelly Clark to the list of candidates to be approved for ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Thomsen. Seconded by Commissioner Riepl.
Discussion.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye Millis: Aye Thomsen: Aye

Motion carried 6-0.

## j. EL 24-60 Trevor Ford v. Steve Rydzewski (AD37)

Attorney Witecha presented the facts of the case.
Tyler Ellisen appeared and presented arguments on behalf of the challenger.
Candidate Rydzewski appeared and presented arguments.
Discussion.

MOTION: The Commission sustains 0 challenges, and does not sustain 103 challenges, in accordance with staff recommendations and the 2024 General Election Challenge Worksheet for EL 24-60. The Commission finds that Steve Rydzewski submitted 253 valid signatures, and the Commission adds Steve Rydzewski to the list of candidates to be approved for ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Jacobs. Seconded by Commissioner Thomsen.

| Roll call vote: | Bostelmann: | Aye | Riepl: |
| :--- | :--- | :--- | :--- |
| Jacobs: | Aye | Spindell: | Aye |
| Millis: | Aye | Thomsen: | Aye |

Motion carried 6-0.

## k. EL 24-62 Purnima Nath v. Tim Rogers (CD4)

Attorney Hunzicker presented the facts of the case.

Purnima Nath appeared and presented arguments.
Candidate Rogers appeared and presented arguments.
MOTION: After reviewing all materials submitted by the parties and the staff analysis, the Commission dismisses the challenge to Tim Rogers' Declaration of Candidacy in accordance with staff recommendations for EL 24-62. The Commission finds that Tim Rogers submitted a timely and valid Declaration of Candidacy and 1,119 valid signatures for the office of Congressional District 4, and the Commission adds Tim Rogers to the list of candidates to be approved ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Spindell. Seconded by Commissioner Jacobs.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.

## 1. EL 24-53 Ann Stevning-Roe v. Elsa Duranceau (CD7)

Attorney Sharpe presented the facts of the case.
Discussion. Commissioners Millis, Jacobs and Thomsen agreed that new issues and facts could not be raised in a challenger's rebuttal.

No one appeared on behalf of the challenger.
Candidate Duranceau appeared and made herself available for questions.
Discussion.
MOTION: The Commission sustains 16 challenges, and does not sustain 488 challenges, in accordance with staff recommendations and the 2024 General Election Challenge Worksheet for EL 24-53. The Commission finds that Elsa Duranceau submitted 1,004 valid signatures, and the Commission adds Elsa Duranceau to the list of candidates to be approved for ballot access. Commission staff shall issue a closure letter to the parties consistent with this motion.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye

Motion carried 6-0.

## D. Ballot Access Report and Certification of candidates for the Partisan Primary Election and Certification of Independent Candidates for the General Election

Chair Milis confirmed the Commission could vote on the recommended motions en masse.

## MOTION:

Motion \#1: The 356 candidates representing ballot-status parties marked "approve" on the "Candidates Tracking by Office" report in Appendix B are approved for ballot access for the August 13, 2024 Partisan Primary, in addition to any candidates who were subject to challenge but were ultimately approved for ballot access by the Commission.

Motion \#2: The two candidates representing ballot-status parties marked "approve" on the "Candidates Tracking by Office" report in Appendix C are approved for ballot access for the July 2, 2024 Special Partisan Primary.

Motion \#3: The 17 candidates not representing ballot-status parties marked "approved" on the "Candidates Tracking by Office" report in Appendix B are approved for ballot access for the November 5, 2024 General Election, in addition to any independent candidates who were subject to challenge but were ultimately approved by the Commission.

Motion \#4: The 43 candidates representing ballot-status parties and independent candidates marked "denied" on the "Candidates Tracking by Office" report in Appendix B are denied ballot access for the August 13, 2024 Partisan Primary and the November 5, 2024 General Election respectively, in addition to any candidates who were subject to challenge but were ultimately denied ballot access by the Commission.

Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye Millis: Aye Thomsen: Aye

Motion carried 6-0.

## E. Review and Approval of Communication Pertaining to the Use of Form EL-122

Attorney Witecha presented the agenda item.
Discussion.
MOTION: Approve the FAQ on pages 74 and 75 of the Commission's materials.
Moved by Commissioner Thomsen. Seconded by Commissioner Bostelmann.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye

Millis: Aye Thomsen: Aye
Motion carried 6-0.

## F. Consideration and Election of 2024-2026 Wisconsin Elections Commission Officers

## a. Election of the Chair

Commissioner Thomsen thanked Chair Millis for his work as chair.

MOTION: Nominate Commissioner Jacobs to be the next chair.
Moved by Commissioner Thomsen. Seconded by Chair Millis.
Commissioner Spindell also thanked Chair Millis for his work as chair.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.

## b. Election of the Vice-Chair and Secretary

MOTION: Nominate Commissioner Thomsen to be the next vice-chair.
Moved by Commissioner Millis. Seconded by Commissioner Riepl.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.
MOTION: Nominate Commissioner Bostelmann to be the next secretary.
Moved by Commissioner Thomsen. Seconded by Commissioner Spindell.
Roll call vote: Bostelmann: Aye Riepl: Aye
Jacobs: Aye Spindell: Aye
Millis: Aye Thomsen: Aye
Motion carried 6-0.
Chair Jacobs thanked staff for their work on the ballot access challenges and thanked Commissioner Millis for his work as chair.

## G. Adjourn

Wisconsin Elections Commission June 10, 2024, Open Meeting Minutes Page $\mathbf{1 0}$ of $\mathbf{1 0}$

MOTION: To adjourn.
Moved by Commissioner Millis. Seconded by Commissioner Bostelmann.

| Roll call vote: | Bostelmann: | Aye | Riepl: |
| :--- | :--- | :--- | :--- |
| Jacobs: | Aye | Spindell: | Aye |
| Millis: | Aye | Thomsen: | Aye |

Motion carried 6-0.

The Commission adjourned at 1:34 p.m.
\#\#\#\#
June 10, 2024, Wisconsin Election Commission meeting minutes prepared by:

Anna Langdon, Help Desk Staff
June 27, 2024

June 10, 2024, Wisconsin Election Commission meeting minutes certified by:

Marge Bostelmann, Commission Secretary
June 27, 2024

## Wisconsin Elections Commission

DATE: $\quad$ For the June 27, 2024, Commission Meeting
TO: Members, Wisconsin Elections Commission
FROM: Prepared and Presented by:
Angela O’Brien Sharpe
Staff Attorney
SUBJECT: Additional Manual Revisions - Topics Not Yet Addressed by Commission
Election Day Manual (February 2024)
Election Administration Manual (February 2024)

## APPENDICES: Appendix A - Select Pages, Election Day Manual (Feb. 2024 Edition) <br> Appendix B - Select Pages, Election Administration Manual (Feb. 2024 Edition)

## Purpose \& Orientation

At the December 19, 2023, meeting, Commission staff outlined five general categories of proposed revisions to the Election Administration and Election Day manuals ahead of the start of the 2024 election cycle. Categories one through four were addressed and resolved by the Commission during public meetings on December 19, 2023, January 24, 2024, and February 8, 2024. New editions of the manuals were released with categories one through four implemented.

The fifth category of proposed revisions has not yet been addressed by the Commission because at the December 19 meeting, staff explained that this category consisted of legal and policy questions that warranted additional analysis. Revisions in this fifth category were not recommended for consideration at any of the previous Commission meetings because staff identified them as needing additional analysis before the Commission approves them.

## Military Electors are Absent Electors

## Appendix A - Election Day Manual - Affected Pages:

- Page 45
- Page 49
- Page 149


## Appendix B - Election Administration Manual - Affected Pages:

- Page 56
- Page 60
- Page 64
- Page 96
- Pages 235-236

The fifth category largely consists of revisions relating to a topic that the Commission did not consider during previous rounds of manual revisions: Whether military voters must be voting absentee in order to be properly exempt from voter registration and proof of residence requirements.

Multiple statutory provisions support the conclusion that military electors can only ever be absentee voters. Military electors have their own specific section in Chapter 6, which is titled "Absentee voting for military electors." Wis. Stat. § 6.22. In the sub-section titled "Voting Procedure," the statute confirms that the ballots of military electors "...shall be marked and returned, deposited and recorded in the same manner as other absentee ballots." Wis. Stat. § 6.22(5) (Emphasis added). Similarly, military voters "...may file an application for an absentee ballot..." Wis. Stat. § 6.22(2)(e) (Emphasis added). Within the proof of residence provision, military elector is more specifically defined, in part, as "a member of a uniformed service on active duty who, by reason of that duty, is absent from the residence where the member is otherwise qualified to vote..." Wis. Stat. § 6.34(1) (Emphasis added). In summary, no provision of Wisconsin law appears to contemplate a scenario where a military elector is not an absentee elector.

Clarifying that military electors must always be absentee electors is important to eliminate confusion at the polls on Election Day. Simply put, if an elector is registering to vote in-person on election day at their polling place, they do not meet the definition of a military elector because they are not voting via absentee ballot. While they may meet the service definition of a military elector in $\S 6.22(1)$, Wisconsin law is clear that military voters must be voting absentee in order to be exempt from voter registration and proof of residence requirements. This distinction is only important for in-person voting on election day at the polls. If military voters are voting via in-person absentee ballot (IPAV), they exemptions for registration and proof of residence do apply as IPAV is a form of absentee voting.

The recommended edits to the Election Day and Election Administration manuals are consistent with that analysis and conclusion.

## By-Mail Absentee Request Deadlines

## Appendix B - Election Administration Manual - Affected Pages:

- Page 71

An elector may only apply for an absentee ballot in person not earlier than 14 days preceding the election and not later than the Sunday preceding the election. Wis. Stat. § 6.86(1)(b). Existing Commission guidance has clarified that this statutory time frame also applies to the in-person return of absentee ballot applications. If an elector makes an in-person request, or attempts the in-person delivery of a request, more than 14 days prior to an election, the clerk should direct that the application be mailed, emailed, faxed, or requested by email using the MyVote Wisconsin website.

Staff recommend that page 71 of the Election Administration manual be revised to include this guidance.

## Federal Destruction Date of Election Notices

## Appendix B - Election Administration Manual - Affected Pages:

- Pages 217-218

As part of the manuals revision process, staff identified a question of whether election notices and proofs of publication of notices and correspondence relative to publications are subject to the 22 month federal election retention schedule. Under federal law, "all records and papers...relating to any...application, registration, payment of poll tax, or other act requisite to voting..." in a federal election must be retained for a period of 22 months. 52 U.S.C. § 20701. The penalty for willful noncompliance with § 20701 is $\$ 1,000 \mathrm{and} /$ or up to one year of imprisonment.

Staff recommend that the Election Administration manual continue to advise that election notices and proofs of publication of notices and correspondence relative to publications be retained for 22 months for federal elections. Election notices provide critical information to voters, and thus very likely relate to "an act requisite to voting." Furthermore, the steep penalties for noncompliance with § 20701 warrant a conservative read of its terms, which would also support a directive to err on the side of caution and retain these records for 22 months for federal elections.

Recommended Motion: The Wisconsin Elections Commission approves recommended revisions to the Election Day and the Election Administration manuals that are described by this memo, and further authorizes staff to make formatting, numbering, and other scrivener's edits to the manuals consistent with effectuating these changes. Staff are directed to implement these updates, to revise the edition dates on each manual, and to prepare a communication to Wisconsin municipal and county clerks explaining these changes.

## Election Day Manual (Feb. 2024 Edition) - Page 45

i. Some examples include a copy of their Wisconsin-issued driver license or photo ID, a utility bill, any government-issued document, a paycheck, or a bank or credit card statement.
b. Military absentee and Permanent overseas voters do not need to provide a proof of residence document.

Wis. Stat. § 6.34(3)(a).
2. Signature and Certification
a. The registrant should read this language before certifying that they are an eligible elector and have resided in the ward for at least 28 days.
b. They will provide their signature and the date they are signing.
3. Assistant
a. If the registrant required another person to complete this form on their behalf due to a physical disability, the assistant should sign and provide their residential address here. Wis. Stat. § 6.82(2)(d).

## 4. Official Use Only Section

a. The election official receiving the application (clerk, election inspector, ERO) should review the proof of residence.
b. At the top of the section, the official will circle the Proof of Residence type.
i. WI DL - Wisconsin-Issued Driver License.
ii. WI ID - Wisconsin-Issued State Identification Card.
iii. UTIL - Any form of utility bill, including cell phone, cable, electric, gas, and water. Must be dated no more than 90 days prior to the date the registrant submits the document.
iv. BANK/CC - A bank or credit card statement. An offer to open a credit card is NOT an acceptable Proof of Residence document.
v. PYCK - Paycheck or Paystub.
vi. STDNT ID - A student ID that includes a photo (address not required). The registrant must provide either:
A fee payment by the university, college, or technical college dated no earlier than 9 months before the date of election. The fee payment receipt must include the name and address of the student.

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EL 3.02

## Proof of Residence

Everyone (except military absentee and permanently overseas electors) who wishes to register to vote or update their voter registration must present a proof of residence to prove that the person resides at the address listed on the Voter Registration Application (EL-131). A registrant does not need to provide a copy of the proof of residence; the registrant may simply show the document to the election official. Electronic versions are also acceptable (see Electronic Proof of Residence). The document must contain the person's current and complete name and current and complete residential address. If the document has an expiration date, it must not be expired on the day registration is made.

The following documents constitute acceptable proofs of residence:

1. A current and valid Wisconsin Driver License or receipt for license.
2. A current and valid Wisconsin DOT-issued Identification Card or receipt for identification card.
3. Any other official identification card or license issued by a Wisconsin governmental body or unit.
4. Any identification card issued by an employer in the normal course of business and bearing a photo of the card holder, but not including a business card.
5. A real estate tax bill or receipt for the current year or the year preceding the date of the election.
6. A residential lease.
a. A residential lease should contain:
i. Landlord Name
ii. Tenant Name
iii. Address Subject to Lease
iv. Term
v. Rent
vi. Landlord Signature
vii. Tenant Signature

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Military Elector: any member of the U.S. army, navy, air force, marine corps or coast guard, the commissioned corps of the federal public health service or the commissioned corps of the national oceanic and atmospheric administration; members of the merchant marine of the United States; civilian employees of the United States and civilians officially attached to a uniformed service who are serving outside the United States; peace corps volunteers; or spouses and dependents of those listed in the above categories residing with or accompanying them.

Military electors are exempt from providing proof of residence and are exempt from proof of identification requirements ballot by mail when voting an absentee ballot only, including in-person absentee voting.

## 0

Observer: an individual who wishes to exercise his/her right to be present at the polling place on Election Day or any locations where ballots are cast, counted or canvassed.
Optical Scan: voting technology employing scanners where voters mark their choice by completing an arrow or filling in an oval. During tabulation, the optical scan voting system interprets the votes using "dark mark logic," whereby the computer selects the darkest mark within a given set as the correct choice or vote. The ballot can be immediately tabulated at the polling place allowing for voters to be notified by the voting system of voting errors such as over voting.

## Overseas Voter:

Permanent: a United States citizen, 18 years or older, who resided in Wisconsin before leaving the United States (or is an adult child of U.S. citizens who resided in this state prior to establishing residency abroad) and is now living outside the U.S. with no present intent to return, and not registered to vote in any other location. These electors may only vote for federal offices. They are required to register to vote, but do not have to provide proof of residence or photo ID. They may receive their ballots by fax or email.
Temporary: a United States citizen, 18 years of age or older, who is temporarily living outside of the U.S. with an intent to return. These electors may vote a full ballot. They are required to register to vote and must provide proof of residence and photo ID. They may receive their ballots via fax or email.

## P

Paper Ballot: a ballot that the elector indicates his or her voting preference by marking an $(\mathrm{X})$ in the box next to the candidate or referendum question of his/her choosing. Paper ballots are tabulated by hand.
Partisan Primary: the primary held on the 2nd Tuesday in August to nominate candidates to be voted for at the general election.

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i. If the registrant has either a WI Driver License or WI DOT-Issued ID Card hat is currently expired or cancelled, request the voter provide the identification number if available. The registrant must provide the last 4digits of the Social Security Number, if any.
b. Social Security Number - Last Four Digits
i. If the registrant has not been issued a WI Driver License or WI DOTIssued ID Card or the document is expired or cancelled, the registrant must provide the last 4-digits of their Social Security Number, if any.
ii. If the registrant does not have either a WI Driver License or WI DOTIssued ID Card and has not been issued a Social Security Number, they may indicate this by checking the box signifying they have none of these documents.
2. Proof of Residence
a. The registrant will affirm that they are providing a valid form of proof of residence with this application. The document must list the voter's complete name and Wisconsin residential address.
i. Some examples include a copy of their WI Driver License or WI DOTIssued ID Card, a utility bill, any government-issued document, a paycheck, or a bank or credit card statement.
b. Military and Permanent overseas voters do not need to provide a proof of residence document when voting absentee, including in-person absentee votingMilitary voters do need to provide proof of residence when voting in person on election day. Wis. Stat. $\$ \$ 6.22 ; 6.34(2)$.
3. Signature and Certification
a. The registrant should read this language before certifying that they are an eligible elector and have resided in the ward for at least 28 days.
b. They will provide their signature and the date they are signing.
4. Assistant
a. If the registrant required another person to complete this form on their behalf due to a physical disability, the assistant should sign and provide their residential address here. Wis. Stat. § 6.82(2)(d).
5. Official Use Only Section

The election official receiving the application (clerk, election inspector, ERO) should review the proof of residence.

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i. check the Ineligible Voter List before signing (see respective registration procedures above).
b. Bottom Row
i. Ward
ii. Sch. District
iii. Alder
iv. City Supr.
v. Ct. of App
vi. Assembly
vii. St. Senate
viii. Congress

## Back Side of Voter Registration Application

1. If the registrant resides somewhere without a designated address, the registrant should use the map in box 4 on the backside to diagram where they reside in relation to known streets or landmarks.
2. If the registrant needs accommodations at their polling place (curbside voting, braille materials, etc.), they should make those requests on the bottom of the application.
3. If the registrant is interested in being a poll worker, they should indicate in the checkbox on the bottom of the application.

Wis. Stat. § 6.33(1). EL 3.10(2).

## Proof of Residence

Everyone (except military absentee and permanent overseas electors) who wishes to register to vote or update their voter registration must present a proof of residence document to prove that the person resides at the address listed on the Voter Registration Application (EL-131). If the person is registering in-person with an election official, they do not need to provide a copy of the document; they may simply show it to the election official. Electronic versions are also acceptable. The document must contain the voter's current and complete name and current and complete Wisconsin residential address. If the document has an expiration date, it

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## Military and Overseas Voter Registration Requirements

Military absentee and permanent overseas voters are subject to special procedures for voter registration and are the only types of voters that are not required to provide proof of residence. Temporary overseas voters are required to provide proof of residence. All military and overseas voters and any absentee ballots issued to them must be tracked in the Statewide Voter Registration System (WisVote).

1. Military Electors (applies only to absentee voting)
a. A "military elector" is a member of the U.S. Army, Navy, Air Force, Marine Corps, Coast Guard, Merchant Marine of the United States, Peace Corps, the commissioned corps of the Federal Public Health Service, the commissioned corps of the National Oceanic and Atmospheric Administration, civilian employees of the United States and civilians officially attached to a uniformed service who are serving outside the United States, and any spouse and dependents of the above who are residing with or accompanying them. Wis. Stat. § 6.22(1)(b).
b. Military electors, under state law, are not required to register to vote when voting absentee, including in-person absentee voting. Clerks practically must still obtain sufficient information to enter a military elector into WisVote. Wis. Stat. § 6.22(3). When a military voter is voting in person on election day, they are required to have a complete registration, including proof of residence, and are required to vote at their correct polling location for their residence.

This information can be obtained from the Federal Post Card Application (FPCA) form, which serves as both a voter registration application and an absentee ballot request. Therefore, by requesting an absentee ballot, a military elector practically undergoes registration. It is important to note, however, that under the law, military electors are not required to register to vote when voting absentee, including in-person absentee voting. Wis. Stat. § 6.22(2)(4)c.
2. Permanent Overseas Electors
a. A permanent overseas elector is a United States citizen, 18 years or older, who resided (or whose parent resided) in Wisconsin before leaving the United States, and who is now living outside the U.S. with no present intent to return, and not registered to vote in any other location.

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By Mail Requests

1. Any registered elector may submit their absentee ballot request by mail.
a. If absentee ballots are currently available, the municipal clerk must send the absent elector a ballot within one business day of receiving the request.
a.b. An absentee ballot application may not be delivered in-person by the voter any earlier than 14 days before an election. If an elector attempts to return an absentee ballot application prior to 14 days before an election, they must do so by mail, email, fax, or by email using the MyVote Wisconsin website.
b.c. If an absentee request is delivered by a person other than the registered elector (spouse, campaign volunteer, etc.) it is treated as a
by mail request. it cannot be delivered in person earlier than 14 days before an election.
e.d.The deadline to receive a request by mail is:
i. Regular electors have until 5:00 p.m. on the $5^{\text {th }}$ day (Thursday) preceding the election. Wis. Stat. § 6.86(1)(b).
ii. Most military and indefinitely confined electors have until 5:00 p.m. on the $4^{\text {th }}$ day (Friday) preceding the election to make a request. Wis. Stat. § 6.86(1)(c).
iii. Hospitalized and sequestered juror electors have until 5:00 p.m. on Election Day to make a request. Wis. Stat. § 6.86(1)(b).
iv. Members of a uniformed service or the Merchant Marine of the United States (and their spouse and dependents) who are away from their primary residence due to active duty have until 5:00 p.m. on Election Day to request an absentee ballot. (Federal elections only). Wis. Stat. § 6.86(1)(c).
2. Registrants who submit an absentee ballot request by mail and fail to provide a copy of proof of identification when required should be advised in writing that a ballot will not be mailed to the voter until their ID is submitted.

The EL-127 is a customizable template letter that a clerk should send to a voter who has not submitted proof of identification with their absentee ballot request when required.

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1. Military Electors
a. State law provides that an individual who qualifies as a military elector is not required to register when voting absentee, including in-person absentee voting (although clerks need to obtain sufficient information to enter a military elector into WisVote).
Wis. Stat. § 6.22(3).
b. Military electors are exempt from providing proof of identification when voting absentee by mail. Wis. Stat. § 6.34(2).
c. Military electors may request an absentee ballot for any specific election or for all elections within the calendar year of which the request was made, until the individual otherwise requests or until one of the following occurs:
i. The elector no longer qualifies for military status.
ii. The elector has registered to vote elsewhere.
d. Military personnel seldom notify their municipal clerk when they are relocated or when they leave the military.
i. This often makes keeping up with the location of military electors difficult and frustrating.
ii. The Federal Voting Assistance Program's (FVAP) policy with respect to divulging information about military personnel status or location has become more stringent. In light of these difficulties, the Wisconsin Elections Commission has implemented the following policy with respect to military voters:
2. The clerk is required to make an effort to determine the location or status of a military elector.

The clerk must document what efforts were taken to determine the location or status of a military elector, and the results of those efforts.

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| Materials | Destruction Date |
| :---: | :---: |
| Contents of a discarded ballots box, such as discarded partisan primary ballots | 3 business days after all canvasses are completed for an election* |
| Unused ballots | 3 business days after all canvasses are completed for an election* |
| Voter number tickets or slips | 90 days after an election |
|  | 22 months after a federal election*** |
| Memory devices, test decks, results tapes | 14 days after a primary |
|  | 21 days after an election** |
| Voted Ballots (state, county, local offices) | 30 days after an election |
| Voted Ballots (federal offices)*** | 22 months after a federal election |
| Applications and certificate envelopes for absentee ballots | 90 days after an election |
|  | 22 months after the election for federal election ballots *** |
| Forms associated with the election such as tally sheets, Inspectors' Statements (EL104), Declarations of Candidacy (EL-162), and nomination papers, incomplete EL-131s or voter applications lacking POR. | 90 days after an election |
|  | 22 months after a federal election*** |
| Official canvass statements | 10 years after an election |
| Voter lists (aka poll lists, poll book lists) | 22 months after an election |
| Absentee Ballot Log and Provisional Ballot Reporting Form (EL-123r) | 90 days after an election when votes are not recorded by the MBOC ( 22 months after a federal election***) |
|  | 22 months after an election when votes are recorded by the MBOC |
| Inactivated voter registration applications | 4 years after the cancellation |
| Election notices | 1 year after the election |
|  | 22 months after the federal election*** |
| Proofs of publication of notices and correspondence relative to publications | 1 year after the election |
|  | 22 months after a federal election*** |
| Clerk Materials (e.g. late absentee ballots) | 90 days after an election 22 months after a federal election*** |

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| Notifications of Noncandidacy (EL-163) | 6 years after termination by the registrant |
| :--- | :--- |
| Election Voting and Registration Statistics <br> Reports (EL-190) | 22 months after the election for which they were <br> created |

* Unless a petition for recounts is filed, in which case the materials must be retained.
** Before units can be cleared or erased, the information must be transferred to a disk or other recording medium and retained for 22 months. This provision applies to elections that contain a federal office. For additional information on retention requirements for electronic media please see the clerk communication dated June 9, 2010, available on the G.A.B. website.
*** Federal offices are President of the U.S., U.S. Senator and U.S. Representative in Congress.


## Electronic Conversion of Election Records

The Legislature, in Wis. Stat. § 7.23, established a schedule for the destruction of election materials, but it did not provide in that statute, or in any other elections statute, a schedule or timetable for the conversion of elections records from "hard copy" to electronic format or to microfiche.

The statute that authorizes the conversion of hard copies, Wis. Stat. § 19.21(4)(c), reads as follows:
(c) Any local governmental unit or agency may provide for the keeping and preservation of public records kept by that governmental unit through the use of microfilm or another reproductive device, optical imaging or electronic formatting. A local governmental unit or agency shall make such provision by ordinance or resolution. Any such action by a subunit of a local governmental unit or agency shall be in conformity with the action of the unit or agency of which it is a part. Any photographic reproduction of a record authorized to be reproduced under this paragraph is deemed an original record for all purposes if it meets the applicable standards established in $\S \S 16.61$ (7) and 16.612. This paragraph does not apply to public records kept by counties electing to be governed by Chapter 228.

At its July 18, 2007 meeting, the former State Elections Board formally adopted the recommendation that counties or municipalities who convert their elections or campaign finance records from paper or "hard-copy" to microfilm or electronic format must retain the "hard copies" of those records for at least

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State Superintendent of Public Instruction and Judicial Officers, and County Officers other than Supervisors and County Executives. Wis. Stat. § 5.02(5).

## H

Help America Vote Act (HAVA): the Help America Vote Act of 2002 establishes requirements for voting systems used in federal elections and contains key provisions on improving access to polling places and voting systems for persons with disabilities. This law also requires a single, central list of voters under the control of the state.

## I

Ineligible Voter List: a list generated by the Wisconsin Department of Corrections that identifies convicted felons currently on probation or parole who are ineligible to vote in an election. This list is required to be at all polling places on Election Day to help election inspectors identify potential ineligible voters attempting to register on Election Day.

## L

Late Registration: refers to electors who registered in the clerk's office after the close of registration--the third Wednesday before the election. These electors are issued a Certificate of Registration (EL-133) from the clerk that identifies them as being properly registered, and their names may appear on the supplemental voter list. However, if the names of late registrants do not make it on to the supplemental voter list, the registrant's Certificate of Registration (EL-133) should suffice at the polling place.

Logic and Accuracy Test: a public test of automatic tabulating equipment to ascertain that it will correctly count votes for all offices and all measures. Testing must be conducted not earlier than 10 days before Election Day, and public notice is required at least 48 hours in advance of the test. The test must be conducted by processing a test deck for each candidate and on each referendum. An errorless count must be made before the automatic tabulating equipment can be approved for use in the election.

## M

Mail-In Registration: electors may register to vote by mail. The elector must complete a Voter Registration Application (EL-131) and mail the completed application to the municipal clerk's office. The application must be postmarked not later than the 20th day (third Wednesday) before the election and must include proof of residence.

Military Voter: A "military voter" includes any of the following: (1) members of a uniformed service, (2) members of the merchant marine of the United States, (3) civilian employees of the United States and civilians officially attached to a uniformed service who are serving outside the United States, (4) Peace Corp volunteers, and (5) spouses or voting age dependents of the aforementioned categories who are residing with or accompanying them.

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Military electors are exempt from providing proof of residence and are exempt from proof of identification requirements when voting an absentee ballot by mail only, including in person absentee voting.

Of the various types of military voters listed above, Wisconsin law distinguishes two categories of military electors:

ACTIVE - NOT AWAY: A military elector on active duty, who IS NOT ABSENT from the residence where the member is otherwise qualified to vote due to that duty. Note: Even though civilian employees and Peace Corps volunteers may be serving outside the U.S. are considered "ACTIVE - NOT AWAY,"

ACTIVE - AWAY: A military elector on active duty who IS ABSENT from the residence where the member is otherwise qualified to vote due to that duty. Note: ACTIVE - AWAY does NOT include civilian employees or Peace Corps volunteers.

MyVote Wisconsin (http://myvote.wi.gov): a website developed by the Wisconsin Election Commission specifically for voters. This website allows voters to look up information regarding elections and voting in Wisconsin, including sample ballots, polling place locations, and current officeholders. Additionally, the website features an online assisted voter registration process for all electors and absentee ballot request and delivery tools for military and permanent overseas electors.

## N

Nomination Papers: papers circulated by or on behalf of a candidate seeking ballot access in municipalities that do not nominate candidates by caucus. Candidates must obtain a certain number of valid signatures to qualify for ballot access. For the spring election, nomination papers may not be circulated before December $1^{\text {st }}$ and must be filed before 5:00 p.m. on the first Tuesday in January before the election.

## 0

Observer: an individual who wishes to exercise his/her right to be present at the polling place on Election Day.

Optical Scan: voting technology employing scanners where voters mark their choice by completing an arrow or filling in an oval. During tabulation, the optical scan voting system interprets the votes using "dark mark logic," whereby the computer selects the darkest mark within a given set as the correct choice or vote. The ballot can be immediately tabulated at the polling place allowing for voters to be notified by the voting system of voting errors such as over voting.

## Overseas Voter:

Permanent: a United States citizen, 18 years or older, who resided in Wisconsin before leaving the United States (or is an adult child of U.S. citizens who resided in this state prior to

## Wisconsin Elections Commission

DATE: $\quad$ For the June 27, 2024, Commission Meeting
TO: Members, Wisconsin Elections Commission
FROM: Prepared and Presented by: Riley Vetterkind, Public Information Officer

SUBJECT: External Use of Agency Materials, Logos, and Branding

## 1. Purpose

The Wisconsin Elections Commission maintains several logos and a wealth of agency-produced materials and branding published on the agency's public platforms. The agency currently lacks a policy to determine the extent to which members of the public, media organizations, commercial entities, political campaigns, and/or other third-parties may use agency-produced materials for political, commercial, educational, personal, or other uses, with or without attribution to the agency.

The goal of this memorandum is to solicit Commission feedback on whether development of such a policy is needed, and if so, what the Commission wants staff to consider in researching and developing such a policy.

## 2. Background

The WEC's logos act as symbols to distinguish and lend authority to the agency and the various programs it administers. These include the main agency logo; and logos identifying MyVote Wisconsin, a website that provides Wisconsin voters with registration, absentee, sample ballot, municipal clerk, and polling place information; Elections 101, a voter education video series; ElectEd, the agency's new learning management system; Badger Voters, the agency's website that facilitates the purchase of voter data; and Bring It, a website that explains photo ID requirements to vote.

Additionally, the WEC develops graphics, videos, photos, and other media materials to assist local clerks, voters, lawmakers, external organizations, political parties, candidates, and other members of the public to better understand Wisconsin's electoral process and the underlying laws and regulations that govern it. Recent highlights include the Elections 101 election education video series, which teaches about the basics of election administration; a series of brief videos developed ahead of the 2020 General Election that answer frequently asked voter questions; clerk training videos; social media graphics for use by the WEC and local clerks; and more. The WEC frequently publishes its videos, photos, and graphics on its websites, and on Vimeo, a video sharing website.

The WEC's website, elections.wi.gov, serves as a hub for all information related to the WEC and election administration in Wisconsin. This includes information about the WEC's general structure and purpose, its meetings and decisions, along with clerk communications, election calendars, fact-checks, and other FAQs for voters.

It is common for external groups to link to or otherwise reference general election-related information on the WEC's platforms. As an official source of election information in the State of Wisconsin, the WEC encourages this practice, and it is not anticipated that a policy would need to address such use.

Rather, staff anticipate that the development of a policy would instead focus on guidelines for use of the agency's intellectual property.

Recently, staff have received requests from candidates and others to place the MyVote logo on their campaign literature or other materials. Staff have also received requests from third-party groups who are interested in translating the agency's video resources into other languages for use by non-English speakers.

Without a formal policy, agency staff have adhered to certain informal practices in response to these requests.

Agency staff have generally not attempted to restrict external entities linking to or using general information or materials on the agency's main website, as the WEC is an official source of election information. It is staff's understanding that the WEC retains copyright and trademark rights for its logos and agency-produced media, including media produced for the WEC by outside vendors. Copyright symbols are featured on all agency websites.

The WEC has also refrained from granting political campaigns or others permission to use the MyVote logo or other agency logos or materials until a policy is in place and has refrained from granting permission to outside groups to translate or otherwise alter agency-developed videos or graphics.

In cases where the WEC wants to promote a program or message, the agency has encouraged the widespread use of agency-produced materials by external entities. Specifically, the agency has and continues to promote the widespread use of the agency's "Elections 101 " educational video series and accompanying materials by organizations that may find them useful. While the Commission does not make original video files available to these entities, it does keep them on the agency website and Vimeo, a video sharing website, and encourages external entities to stream and link to these videos with or without attribution to the agency. The agency logo is displayed in each video.

## 3. Policy Considerations

The Commission may wish to pursue one policy that incorporates guidelines for use of agency logos, media, and materials, or the Commission could pursue multiple policies that address each of these areas separately.

In general, two principles are relevant to policies of this nature: a.) protecting the integrity of the WEC's identity and brand, and b.) encouraging the public to use materials developed by the WEC, the State of Wisconsin's official source of trusted election information.

If directed to develop a policy, staff will evaluate and apply the principles above and provide the Commission an analysis examining the multiple criteria described below.
a) Priorities. Balancing the protection of the WEC's identity and brand against the importance of building upon the agency's role as a source of trusted election information by promoting the widespread use of agency-produced materials.
b) Scope. What elements are to be protected (logos, branding, videos, graphics, etc.).
c) Terms of Use. The conditions under which third parties may use agency products.
d) Permissions. Whether external entities must seek permission to use the materials for their specific project, or whether the Commission would prefer to set terms and conditions of use, but otherwise not require permission or approval.
e) Credit. Whether entities using WEC materials must credit the WEC when they use them, or whether such a requirement is not necessary. The Commission may wish to watermark certain agency materials, such as agency-produced videos, to make it more difficult for others to use WEC materials without permission.
f) Enforceability. The ability of the agency to enforce any published terms of use, considering various legal and ethical considerations.

## 4. Recommended Motion

The Commission directs staff to conduct further research and create a draft policy for the use of the agency's logos and media by external organizations based upon the guidelines provided by the Commission at the June 27, 2024 quarterly meeting. The Commission directs staff to bring the draft policy back to the Commission at a future meeting for further consideration and/or approval.

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

DATE:<br>For the June 27, 2024, Commission Meeting<br>TO: Members, Wisconsin Elections Commission<br>FROM: Prepared and Presented by:<br>Brandon Hunzicker<br>Staff Attorney<br>\section*{SUBJECT:}<br>ATTACHMENTS: Appendix 1: Proposed Statement of Scope for Emergency Rulemaking - To create EL Ch. 4 relating to the conduct, regulation, and accommodation of election observers

## Introduction

The Commission published its scope statement for a permanent rule concerning election observers on November 21 of 2022, believing that the final rule would be in effect for the General Election of 2024, if not earlier. An administrative rule governing the conduct and regulation of election observers has been a top priority of the Commission for the past two years. Since November 2022, Commission staff convened the Observer Rule Advisory Committee, which was made up of 24 individuals representing 10 organizations and 4 political parties. The Observer Rule Advisory Committee met twice in 2023 to provide input on the draft rule text as it progressed. The Commission reviewed 4 drafts of the observer rule text-not including meetings concerning the scope statement and preliminary hearing, the establishment of the advisory committee, or the review of initial feedback from the advisory committee-and provided further input and decisions for how the rule will be structured an administered. Staff additionally have spent countless hours revising drafts of the observer rule based on feedback from the public, from the Advisory Committee, and from Commissioners.

Before the Commission could approve a final draft of the rule text, however, a legislative window closed on April 11, 2024. The draft text will not be considered received by the legislature until the first day of its next regular session in January of 2025. See Wis. Stat. § 227.19(2). A permanent rule cannot take effect until the review period of the Joint Committee for the Review of Administrative Rules (JCRAR) has concluded, which may be 60 days. Wis. Stat. § $227.19(5)(\mathrm{c})$. The effect of this legislative process is that it is extremely unlikely, if not impossible, for the Commission to promulgate the permanent rule before the November 2024 election.

This memo presents one question for the Commission: should it seek to promulgate an emergency rule on election observers so that a rule is in effect by the General Election?

## Discussion

After speaking to staff of the Legislative Reference Bureau (LRB) and the Legislative Council, Commission staff believe that it is extremely unlikely that the permanent rule could take effect before roughly March of 2025, given the legislative schedule. The only clear path to have a rule in place before the General Election is to promulgate an emergency rule. Therefore, staff have brought a scope statement, Appendix 1, to begin emergency rulemaking for the Commission's consideration. Staff cannot spend any time drafting the emergency rule until it receives an approval of the scope statement from the Governor. Wis. Stat. § 227.24(1)(e)1d. Though staff cannot work on an emergency rule, staff may continue working on the permanent rule.

Should an emergency scope statement be approved, the Commission could then consider the text of the permanent rule and decide how to proceed with an emergency rule at its next meeting. Issuing an emergency scope statement after a permanent scope statement is not as efficient as issuing both at the same time, and staff may need to hold another preliminary hearing on the emergency scope statement.

The draft scope statement in Appendix 1 is identical to the scope statement approved by the Commission in 2022 except that a "finding of emergency" section has been added. State agencies are permitted to promulgate rules as emergency rules "if the preservation of the public peace, health, safety, or welfare necessitates putting the rule into effect prior to the time it would take effect if the agency complied with the procedures." Wis. Stat. § $227.24(1)(a)$. Emergency rules are not required to comply with the notice, hearing, and publication requirements under chapter 227. Wis. Stat. § 227.24(1)(a). The finding of emergency section closely follows other similar findings that the Commission has issued in scope statements within the last year. Staff also updated the contact person and changed the hour estimate to 30 hours, though this estimate would be highly dependent on how the Commission chooses to proceed with any emergency rule.

Recommended Motion: The Wisconsin Elections Commission authorizes staff to submit the scope statement for emergency rulemaking concerning election observers to the Department of Administration and Office of Governor Evers for approval. Staff are directed to proceed with all necessary rulemaking processes preceding the next necessary review or approval from the Commission.

# STATEMENT OF SCOPE <br> Pursuant to Wis. Stat. § 227.24 <br> WISCONSIN ELECTIONS COMMISSION 

Rule No.: EL Ch. 4 Election Observers<br>Relating to: Conduct, Regulation, and Accommodation of Election Observers<br>Rule Type: Emergency

## FINDING OF EMERGENCY:

This Statement of Scope pertains to the promulgation of an emergency rule under Wis. Stat. § 227.24(1)(a).
The preservation of public peace, safety, and welfare of Wisconsin voters, observers, and election officials necessitates putting this rule into effect prior to the time it would take to promulgate it normally under chapter 227. The election cycle for a major presidential election year is already underway, which is expected to produce high voter turnout and high levels of scrutiny on Wisconsin's election procedures. Emergency rulemaking will provide the Commission an opportunity to address election administration needs ahead of the November 2024 general election. The Commission's permanent rule on election observers cannot take effect prior to being reviewed by the legislature, which will not officially consider the rule as received until January of 2025. Unless the Commission promulgates emergency rules under § 227.24(1)(a), Wisconsin will not have rules in place concerning election observers for the upcoming General Election.

## RULE ANALYSIS:

## 1. A description of the objective of the proposed rule.

The Wisconsin Elections Commission ("Commission") proposes to create Wis. Admin. Code EL Ch. 4 ("EL Ch. 4 "), pertaining to the conduct, regulation, and accommodation of Election Observers. The Commission seeks to promulgate rules that set forth standards of conduct applicable to persons who are present at a polling place, or elsewhere, for the purpose of observing all public aspects of an election.
2. Description of the existing policies relevant to the rule, new policies proposed to be included in the rule, and an analysis of policy alternatives.

## Existing Policy:

The Commission currently advises election officials, observer groups, and individuals on observer conduct using an expired version of emergency rules that were in place under the former Government Accountability Board. The Commission advises that the expired rules are the Commission's interpretation of the public's right to access under Wis. Stat. § 7.41.

## Proposed Policy:

The Commission proposes to codify a permanent rule as required by Wis. Stat. § 7.41(5). The rule will expand upon items addressed in the statute that need clarification, such as: what interactions are permissible between observers, voters, and election officials; how a chief inspector may restrict which areas are open to observers; and what may count as disruptive behavior.

Alternatives:
If the Commission does not create EL Ch. 4, the current advice provided to local election officials, observer groups and individuals will remain, without the force and effect of an underlying administrative rule.
3. Detailed explanation of statutory authority for the rule (including the statutory citation and language).

Wis. Stat. § 7.41(5) states that the Commission "shall promulgate rules that are consistent with the requirements of sub. (2) regarding the proper conduct of individuals exercising the right under sub. (1), including the interaction of those individuals with inspectors and other election officials."

Wis. Stat. § $5.05(1)$ states that the Commission "shall have the responsibility for the administration of chs. 5 to 10 and 12 and other laws relating to elections and election campaigns, other than laws relating to campaign financing." Pursuant to such responsibility, the Elections Commission may "[p]romulgate rules under ch. 227 applicable to all jurisdictions for the purpose of interpreting or implementing the laws regulating the conduct of elections or election campaigns, other than campaign financing, or ensuring their proper administration." Wis. Stat. § 5.05(1)(f).

Wis. Stat. § 7.08(3) states that the Commission shall "[p]repare and publish separate from the election laws an election manual written so as to be easily understood by the general public explaining the duties of the election officials, together with notes and references to the statutes as the commission considers advisable."

Wis. Stats. § 227.11(2)(a) states that "[e]ach agency may promulgate rules interpreting the provisions of any statute enforced or administered by the agency, if the agency considers it necessary to effectuate the purpose of the statute, but a rule is not valid if the rule exceeds the bounds of correct interpretation."

## 4. An estimate of the amount of time agency employees will spend developing the proposed rule and of other resources needed to develop the rule.

WEC staff estimates that it would take approximately 30 staff hours to promulgate the administrative rule.

## 5. A description of all of the entities that may be affected by the proposed rule.

The proposed rule will affect and is likely to provide procedural clarity, authority, and security to municipal clerks, other local election officials, media, accessibility advocates, local election inspectors, and all organizations and individuals that wish to observe elections in Wisconsin by maintaining a presence at polling places. To a significant degree, the proposed rule will codify existing practices, and thus will require only moderate compliance outreach to observers, media, accessibility advocates, and the public as well as training to clerks and local election officials. The effect of the proposed rule, and subsequent processes, will have little to no impact on small businesses.
6. A summary and preliminary comparison of any existing or proposed federal regulation that addresses or is intended to address the activities to be regulated by the proposed rule.

There are no existing federal laws that attempt to regulate the right of citizens to observe elections at polling places or attempt to regulate the conduct of persons who act as observers at polling places.

Agency Contact Person: Brandon Hunzicker, Staff Attorney
(608) 267-0714; brandon.hunzicker@,wisconsin.gov

## Teagan Rominolfo

Meagan Wolfe
Administrator, Wisconsin Elections Commission
June 27, 2024
Date Submitted

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

DATE:<br>Prepared for the June 27, 2024, Commission Meeting<br>TO:<br>Members, Wisconsin Elections Commission<br>\section*{FROM: Prepared and Presented by:}<br>Angela O'Brien Sharpe, Staff Attorney<br>\section*{SUBJECT:<br><br>EL § 6.05 (Uniform Instruction) Rule Order, Economic Impact Analysis, and Draft Public Hearing Notice}

## ATTACHMENTS: Attachment A: Emergency Rule Publication (June 10, 2024)

## Attachment B: Certified Rule Copy filed with LRB (June 3, 2024)

Attachment C: Economic Impact Analysis Comment Period Documentation
Attachment D: Draft Final Rule Order for Permanent Rule
Final Rule Order for Emergency Rule

Attachment E: Economic Impact Analysis \& Fiscal Estimate
Attachment F: Notice of Submittal of Proposed Rule to Legislative Council Rules Clearinghouse

Attachment G: Notice of Public Hearing and Comment Period

## Introduction:

On March 20, 2024, the Commission approved the final text of the proposed emergency and permanent administrative rules relating to the mandatory use of uniform instructions (EL § 6.05). Staff have taken steps since then to proceed with both the emergency and permanent rulemaking promulgation.

## Emergency Rule Update:

On June 3, 2024, staff filed the proposed emergency rule order to the Legislative Reference Bureau, including notice that the rule would be published in the Wisconsin State Journal on June 10, 2024. Attachment B. Staff also filed the final rule order with the chief clerk of each house and to each member of the Legislature. The emergency rule order was published in the Wisconsin State Journal on June 10. See Attachment A.

The emergency rule has been in effect since June 10, 2024, and will remain in effect until at least November 7, 2024. After that date, the Commission could seek an extension of the emergency rule from the Legislature pursuant to § 227.24 if the permanent rule has not yet been fully promulgated.

Wisconsin Elections Commissioners
Ann S. Jacobs, chair | Marge Bostelmann | Don M. Millis | Carrie Riepl | Robert Spindell | Mark L. Thomsen

EL § 6.05 (Uniform Instruction) Rule Order, Economic Impact Analysis, and Draft Public Hearing Notice June 27, 2024
Page 2

The only remaining step for the emergency rulemaking is for the Commission to hold a post-promulgation public hearing and comment period, which can be combined with the public hearing and comment period for the permanent rule (discussed further below).

## Permanent Rule Update:

On May 2, 2024, staff published a draft of the EL 6.05 Uniform Instruction Rule Order and Economic Impact Analysis as a clerk communication, which contained links to the documents on the Commission website and a description of how comments on the EIA could be submitted. A reminder about the EIA comment period was also included in the Commission's newsletter. On May 6, 2024, a notice of a comment period on the EIA was published in the administrative register, which also contained links for the public to submit economic comments. Individuals could provide any comments on the EIA until May 20, 2024. No comments on the EIA were received. Documentation related to the comment period for the EIA is included as Attachment B.

## Permanent Rulemaking - Next Steps:

Staff now ask the Commission to review and approve the draft Rule Order, the EIA, and Fiscal Estimate for submission to the Rules Clearinghouse. Staff also ask the Commission to consider a draft notice of submission to the Rules Clearinghouse and a draft notice for a public hearing and comment period. The Commission should consider whether it wishes to make any final changes to the Rule Order or the EIA.

## Draft Rule Order and Economic Impact Analysis

The Commission must finalize the Draft Rule Order and the EIA before staff can submit them to the appropriate offices. Those documents have been included as Attachment C and Attachment D.

## Submission to the Legislative Council's Rules Clearinghouse

If the Commission approves the rule order and EIA at today's meeting, the next step is for staff to submit those documents to the Legislative Council pursuant to § 227.15(1). Staff must also submit a Notice of Submittal of Proposed Rule to the Legislative Council Clearinghouse along with these documents to the LRB and to the secretary of administration. Wis. Stat. § 227.15(1). A copy of this notice is included as Attachment E.

## Public Hearing Notice

The Commission must submit a notice of public hearing and comment period for both the permanent rule and the emergency rule. Wis. Stats. §§ 227.24(4), 227.16, 227.17. If the Commission submits the final rule order, EIA, and notice to the Legislative Council by July 25, 2024, the public hearing and comment period for both the emergency and permanent rules can be scheduled any time between 21 days after the documents are submitted to the Legislative Council and September 8, 2024. Staff intend to submit those documents to the Legislative Council well ahead of July 25 . Accordingly, staff recommend that the Commission notice the hearing for Wednesday, July 31, 2024, from 1 p.m. to 3 p.m.

The notice for this hearing must be approved by the Commission, and the Commission must publish the notice in the Administrative Register, send it to the secretary of administration, and provide whatever notice it believes is necessary to interested persons. Wis. Stat. § $227.17(1) \&(2 m)$. Consistent with other rulemaking procedures, staff recommend publishing the notice on the Commission's website under the rules section and within the calendar,

EL § 6.05 (Uniform Instruction) Rule Order, Economic Impact Analysis, and Draft Public Hearing Notice June 27, 2024
Page 3
as well as publishing a clerk communication with a link to the notice. A copy of the proposed notice has been included as Attachment F.

Recommended Motion: Staff shall update the draft Rule Order and finalize the EIA as directed by the Commission during this meeting, if necessary. Staff shall finalize the draft notice for the hearing and comment period and the draft notice of submission to the rules clearinghouse as directed by the Commission during this meeting, and take all necessary steps to publish those notices in the administrative register and as needed to provide the public with notice of the hearing as directed during this meeting. Staff shall send the notice of hearing to the secretary of administration. Staff shall submit the EIA to the Department of Administration, the governor, and to the chief clerks of each house of the Legislature. Staff shall submit the Draft Rule Order and EIA and Fiscal Estimate to the Legislative Council's Rules Clearinghouse.

## ATTACHMENT A




## ATTACHMENT B

## CERTIFICATE

STATE OF WISCONSIN )
WISCONSIN ELECTIONS COMMISSION)

I, Chief Legal Counsel, of the Wisconsin Elections Commission and custodian of the official records, certify that the annexed rules, relating to the mandatory use of uniform instructions for absentee voting, were approved and adopted by the Commission on March 20, 2024.

I further certify that this copy has been compared by me with the original on file with the Commission and that it is a true copy of the original.


IN TESTIMONY WHEREOF, I have signed this certificate at 201 West Washington Avenue in the city of Madison, this 3rd day of June, 2024.


Wisconsin Elections Commission
201 West Washington Ave
Madison, WI 53703
608-266-3529
elections@wi.gov


## ATTACHMENT C

# Economic Impact Analysis - EL 6.05 Uniform Instruction Rule 

Thursday, May 2, 2024

To: City of Milwaukee Election Commission Milwaukee CountyElection Commission<br>Wisconsin County Clerks Wisconsin Municipal Clerks

Priority: Timely Attention

## File Downloads

[ Statement of Scope - Mandatory Use of Uniform Instructions Permanent Rule-2023_0.pdf
(1) Statement of Scope - Mandatory Use of Uniform Instructions Emergency Rulemaking-2023_0.pdf
(T) EL 6.05 Draft Notice - EIA Comment Period_O.docx

E EL 6.05 Draft Rulemaking Order - Permanent Rule_0.docx
(1) EL 6.05 Fiscal Est_Economic Impact Analysis_0.doc

On March 20, 2024, the Commission members voted 6-0 to approve the draft language of the proposed emergency and permanent rules relating to the mandatory use of uniform instructions for absentee voting and directed staff to "proceed with the necessary rulemaking steps." The current step is the Economic Impact Analysis. Please take a look at the documents posted here and at this link: https://elections.wi.gov/draft-rule-chapter-el-605-mandatory-use-unifor.... The documents are the Scope Statements for both the emergency and permanent rules, the draft rule order, which contains the full text of the permanent rule as approved by the Commission, draft Economic Impact Analysis, and a notice inviting individuals affected by the rule to comment on any economic impacts that might stem from the rule.

This round of comments is focused exclusively on economic impacts. The round of comments after this will be a public hearing and comment period, and the Commission will then accept all comments on the text of the rule. Though you may prepare comments on the text and substance of the rule using this draft, please do not submit comments on the rule text until the public hearing and comment period has been noticed by the Commission. You will receive another notice once the Commission has approved a public hearing and comment period.

Economic impact comments will be accepted until 5 p.m. on Monday, May 20, 2024, and can be emailed to Angela O'Brien Sharpe at angela.sharpe@wisconsin.gov. Please let us know if you wish to collaborate with us on the Economic Impact Analysis.

## Memo Type: Clerk Communication

## Subject:

Absentee

## Election:

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

## Notice Soliciting Comments Regarding an Economic Impact Analysis

Subject: Proposed permanent rule relating to the mandatory use of uniform instructions for absentee voting Notice Date: May 2, 2024
Comment Period: May 2, 2024 - May 20, 2024
The Wisconsin Elections Commission (Commission) is preparing an economic impact analysis (EIA) for the proposed rule under Scope Statement 093-23 relating to the mandatory use of uniform instructions for absentee voting. The scope statement, a preliminary draft of the EIA and a draft of the rule order are available on the Commission's website, here: https://elections.wi.gov/draft-rule-chapter-el-605-mandatory-use-uniforminstructions. The draft documents may be updated following the receipt and consideration of EIA comments.

The Commission must solicit comments on the economic impact of the proposed rule and, if requested, coordinate with local governments on the EIA. The Commission will accept written comments for its Uniform Instruction EIA until 5 p.m. on May 20, 2024. Please provide specific information and include any supporting economic data. Please do NOT submit comments on revisions to the rule language. The Commission will hold a separate hearing and comment period for comments on the rule language after proper notice in accordance with ss. 227.17 and 227.18, Stats.

EIA comments may be emailed to angela.sharpe@wisconsin.gov or mailed to: Angela Sharpe, Wisconsin Elections Commission, P.O. Box 7984, Madison, WI 53707-7984.

Any local government unit - this rule would primarily affect municipal clerks - affected by the rule may request to coordinate with the Commission on the EIA. Please state this request within your EIA comments. The Commission will contact all local government units that request to coordinate and incorporate their comments into the EIA to the extent feasible.

Under section 227.137, Stats., the Commission is soliciting comments on the information listed below:

1. Any implementation or compliance costs that are reasonably expected to be incurred.
2. Actual quantifiable benefits of the proposed rule.
3. Whether the proposed rule would adversely affect in a material way the economy, a sector of the economy, productivity, jobs, or the overall economic competitiveness of the state.
4.Economic impacts of specific alternatives to the proposed rule.
4. Any other economic impacts to any affected party

The scope statement did not estimate any economic impact to small businesses, but if you are a small business as defined in s. 227.114(1), Stats., please let us know in your comments.

When the EIA is ready, the Commission will submit the rule order and economic impact analysis to the Wisconsin Legislative Council under s. 227.15, Stats.


Diane Coenen, 2023 WMCA Lifetime Award Winner with those who nominated her for the award.
Photostolen from wisclerks.org

## Happy Clerks Week!

Thank you to all the Municpal and County Clerks that work so hard all year to facilitate elections!

## Contents

- New Clerks: Absentee Inservice
- Cyber Security Feature: Emergency Contacts
- Commission to Consider No Labels Petition
- Electronic Voting Equipment and \& Federal Laws
- Clerk Updates
- Clerk Profile: Cindi Gamb
- Top 10 Rants \& Raves
- Upcoming Dates \& Deadlines


## Recent Clerk Communications



## May 2

Economic Impact
Analysis - EL 6.05
Uniform Instruction
Rule


April 29
Ballot Status for
Partisan Elections in
2024 and 2025

Mar. 27


## April 19

Economic Impact
Analysis - EL 12 Rule Amendments

EL-362 Wisvote Clerk Contact Information Update Form


## A Note from WEC Administrator Meagan Wolfe and the WEC staff

Hello and happy Professional Municipal Clerks Week to our nearly 1,900 partners out there serving their communities and the great state of Wisconsin!

At the Wisconsin Elections Commission, we could not be more pleased to pause this week to offer recognition for the great work that our clerks carry out on a daily, weekly, and annual basis. Honestly, for us at the WEC, every week feels like Clerks Week because we have front-row seats to the passion and commitment that you all bring to your roles.
We hope this week the public gets that same chance to recognize and celebrate our clerks, who work so hard as the "unsung heroes" of each election cycle in Wisconsin.
Below, please find a story featuring Cindi Gamb, the municipal clerktreasurer in the village of Kohler, who also serves as current president of the Wisconsin Municipal Clerks Association. Cindi out lines well the role of clerks.

Below Cindi's story, we offer for your fun and amusement a list of the "Top 10 Best Things About Being A Clerk." We hope that all of them will ring true and that some items on the list might make you smile.
Here's to Professional Municipal Clerks Week, with deep thanks from all of us at the WEC.

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Teamwork makes the dream work. Photo by Emily Mills via Creative Commons

## Calling New Clerks!

## You're Invited to an Absentee Voting In-Service

You've told the WEC training team that you'd like more training opportunities on absentee voting procedures. In response, we're in the process of creating a presentation you may see at your conferences and district meetings along with a new training series in ElectEd dedicated to the ins-and-outs of this topic.

What do we need from you? We would like to hold an absentee inservice in Madison for new clerks to preview the content, ask their absentee questions, and gener ally provide feedback.

If you have been a clerk since spring 2023 or later and would like to participate, please take the survey below and let us know which of the following dates and times would work for you to come to Madison:

- June 5, 10 a.m. - 12 p.m.
- June 5, 1 p.m. - 3 p.m.
- June 6, 10 a.m. - 12 p.m.
- June 6, 1 p.m. - 3 p.m.

The date and time will be chosen based on your responses so please include ALL that work. The session will not be offered virtually. We look forward to hearing from you!

> Take the Survey

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## Important Reminder

> EL 6.05 Uniform Instruction Rule Economic Impact Analysis Comment Period Now Open

On March 20, 2024, Commission members
voted 6-0 to approve the draft language of the proposed emergency and permanent rules relating to the mandatory use of uniform instructions for absentee voting and directed staff to "proceed with the necessary rule making steps." The current step is the
Economic Impact Analysis.

## See documents (https://elections.wi.gov/draft-rule-chapter-el-605-mandatory-use-uniform-instructions):

- Scope Statements for both the emergency and permanent rules
- Draft rule order
- Contains the full text of the permanent rule as approved by the Commission
- Draft Economic Impact Analysis
- Invitation to comment on any economic impacts that might stem from the rule

This round of comments is focused exclusively on economic impacts. The round of comments after this will be a public hearing and comment period, and the Commission will then accept all comments on the text of the rule. Though you may prepare comments on the text and substance of the rule using this draft, please do not submit comments on the rule text until the public hearing and comment period has been noticed by the Commission. You will receive another notice once the Commission has approved a public hearing and comment period.

Economic impact comments will be accepted until 5 p.m. on Monday, May 20, 2024, and can be emailed to Angela O'Brien Sharpe at angela.sharpe@wisconsin.gov.
Please let us know if you wish to collaborate with us on the Economic Impact Analysis.

## Cybersecurity News



## Keep Contacts Up to Date to Ensure Quick Communication in Case of an Emergency

Creat ing and maintaining a list of important contacts will help expedite communication in the case of an election security incident. Various levels of government should be represented, along with contacts' daytime AND after-hours numbers.

## Recommended contacts:

## State Level

- Wisconsin Elections Commission (WEC) contact information is listed in the "Elections Emergency Response Tool" template found on ElectEd within the Contingency Planning course. Otherwise contact the Help Desk at elections@wi.gov of 608-261-2028.
- Wisconsin Statewide Intelligence Center (WSIC) can be reached at 1-888-DCI-WSIC
- Wisconsin Emergency Management (WEM) maintains a 24/7 hotline: 1-800-943-0003


## County Level

- County clerk and deputy clerk
- Public information officer
- Director of operations and/or IT
- Corporation counsel
- District Attorney


## Municipal Level

- Municipal clerk and deputy clerk
- Public information officer
- Director of operations and/or IT
- Municipal attorney/legal counsel
- Police/fire/EMS: 911

Once you create your list of important contacts, ensure your st aff and election workers know where to find it in the office and on Election Day. At least once a year, verify the information to ensure your list is up to date.

Establishing and maintaining important contacts is only one aspect of a comprehensive emergency response plan. Materials to help you create an emergency response plan and other contingency materials can be found on ElectEd (https://electiontraining.wi.gov/) in the Contingency Planning tile.

## Commission to Consider No Labels Ballot Status Petition May 14th

On May 14th, members of the Wisconsin Elections Commission will convene in open session to take up a petition for ballot status from No Labels Wisconsin. The Commission will also consider No Labels' ballot order. No Labels Wisconsin petitioned for ballot status under Wis. Stat. § 5.62(2)(a)_(https://docs.legis.wisconsin.gov/statutes/statutes/5/ii/62/2/a) on March 28, 2024.

The petition makes use of an uncommon path for a political party to achieve ballot status. If the Commission finds the petition to be sufficient, the political party would have the opportunity for its candidates for President and Vice President to be printed on the General Election ballot.

Achieving ballot status through §5.62(2)(a)
(https://docs.legis. wisconsin.gov/statutes/statutes/5/ii/62/2/a) would also entitle No Labels to a separate ballot for all partisan offices at the August 13, 2024 Partisan Primary and for all other offices at the November 5, 2024 General Election.

The petition from No Labels to achieve ballot status must contain valid signatures of at least 10,000 Wisconsin electors, including at least 1,000 signatures of electors residing in each of at least 3 different congressional districts.

Also on May 14th, Commissioners plan to approve ballot proofs for the August and November 2024 elections.
Meet ing materials will be posted here
(https://elections.wi.gov/event/special-meeting-5142024).

# WEC Partners with Department of Homeland Security on Trainings 

This summer the WEC will be partnering with the Department of Homeland Security's Cybersecurity \& Infrastructure Security Agency (CISA) to put on a series of trainings for Wisconsin election officials.

The next training, Threats to Election Officials, will be on May 20th and will feat ure not only representatives from CISA but also representatives from the Wisconsin Department of Justice as well.

We're super excited to bring these training opportunities to you and hope that you can join us.
Click here to sign up!

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## Electronic Voting Equipment \& Federal Laws

Every ballot cast in Wisconsin is either cast on paper or backed by a voter verifiable paper record. Wisconsin, like many states, prohibits purely electronic voting. While voting machine data is secure, having a paper record for each voter ensures that a person's vote can be counted accurately. As Wisconsin election officials know, the ballots and paper records of the election are never held centrally - they are secured among the thousands of town, village, city and county clerks in Wisconsin.

Another security measure in place is the statutor ily required audit processes performed by selected municipalities after each general election. The audit requires an auditor to validate paper records - such as ballots and voting machine results tapes - by hand and cannot be manipulated by electronic trickery.
Paper records are checked at the municipal board of canvass, county canvass, and certified at the state level. The post-election reconciliation process to meticulously compare both electronic and paper records to ensure figures match is another check in place.
Wisconsin Statute § 5.40
(https://docs.legis.wisconsin.gov/statutes/statutes/5/i/40) governs the use of vot ing machines and electronic voting systems, and subsection (1). (https://docs.legis.wisconsin.gov/statutes/statutes/5/i/40/1) explains that a
municipality with a population below 7,500 is not required to use voting machines or electronic voting systems for every election.
However, each municipality is required to adhere to 52 U.S.C. § 21081(a) (3)(B), which is a federal law that requires a minimum of one piece of accessible vot ing equipment to be programmed, set up, and ready for use in every polling place.


## Back to Contents



## Make Sure Voters Can Find You!

## Check your staff info on MyVote

Maintaining your contact information and staff list in WisVote is crucial for ensuring that voters can contact your office, and that only active election officials have access to this sensitive dat abase. You can easily verify that your municipality's clerk contact information is correct by using MyVote. Click on the "Find My_Clerk (https://myvote.wi.gov/en-us/My= Municipal-Clerk)" link in the footer and enter a local address.

Also, as a matter of routine, please keep the WEC Helpdesk aware of any incoming staff members who need WisVote access, or outgoing staff members whose access should be removed, and the dates to change their access.
Please contact the WEC Helpdesk if you have any questions about your staff's WisVote.

## Update Info



## Back to Contents



Hundreds of "Pretties" line the walls of Emery Blagdon's The Healing Machine. After years of cleaning and conservation this artist environment and others just as unique can now be seen at the John Michael Kohler Arts Center Art Preserve in Kohler.

## WMCA President Wishes All A Happy Clerks Week

## Veteran official says the mission is a bonding force for clerks

Cindi Gamb, who is president of the Wisconsin Municipal Clerks Association (WMCA) and about to hit her 30-yearmark as the village of Kohler's deputy clerk-treasurer, isn't slowing down during the 55th annual Professional Municipal Clerks Week May 5-11.

So it often goes with municipal clerks, even those at the top of their profession with years of experience. Recognition of

Cindi Gamb
 their efforts can be scant, and the work doesn't stop.
Gamb said she will be sending hand-written notes during Clerks Week to each WMCA board member "thanking them for their work and letting them know I appreciate them, and that we're going to get through [the 7 2024 November] election.

Of course, as all clerks know, administering elections is just one element of a very fluid, multi-faceted, often thankless profession. Gamb says that is why Clerks Week is so appreciated.
"It's nice to be recognized, and for people to realize all of the work that we do," Gamb said. She quoted what a fellow clerk recently mentioned: "Nobody notices the municipal clerk until we don't do our job, and then it becomes clear that we really do need clerks."

In 1969, the International Institute of Municipal Clerks (IIMC) realized the need to educate the public about the importance of these dedicated, hardworking, yet unsung professionals. That's when the IIMC established the Annual Professional Municipal Clerks Week.
It is endorsed by all U.S. and Canadian IIMC members, as well as those in 15 other countries. In 1984, President Ronald Reagan proclaimed the first week of May be set aside to celebrate and reflect on municipal clerks, and it has been that way ever since.

The significance of a clerk's role in each Wisconsin municipality came as a surprise to Gamb when, after she'd spent a decade in the insurance industry, her husband suggested she apply to a newspaper employment listing.
"And I got the job and here we are, 29 years later," she said.
Gamb now considers the state's municipal clerks her second "family," as close-knit bonds have been established through the WMCA and via her contacts as past president of the Municipal Treasurers Association of Wisconsin.
"We do become very close. We all bond, doing the same things; we underst and each other," Gamb said of the WMCA membership.
"I've got clerks who've retired, and we all still get together, have lunch and keep up with everyone, so it is a lifelong friendship that you build when you are in our association."

It is a profession where turnover, particularly in today's white-hot political climate, is not uncommon, and one in which rookies and veterans must constantly be learning to stay on top of new laws, regulations, and rules.
"And we're always willing to help each ot her," Gamb said. "We're all just a phone call or email away."

In addition, she said the WMCA is routinely reaching out to the entire membership "offering training, telling them about WEC (Wisconsin Elections Commission), pushing the training that WEC offers, getting them involved in that."

Gamb said she is very excited about WMCA's Annual Educational Conference set for this August in Middleton, which will put a lot of focus on the upcoming General Election.

Gamb said she hopes the public during this Clerks Week will recognize that their ballots will be in capable and trustworthy hands in November.
"We know what to do, and we're training our election officials, so we'll be ready again," said Gamb.

# THE TOP 10 

## Best Things About Being

a Clerkin Wisconsin
10. The big money, obviously.
9. The chance to get to know your neighbors, one election at a time.
8. Staying up Iate on Election Night to finish off a "day's work."
7. Recruiting loyal poll workers to serve long days with little pay.
6. Explaining to voters that Badger Books do not come with tickets to UW sporting events.
5. Serving the people of your community and your state with honesty, honor, and integrity.
4. Opening 199 emails a week from the WEC.
3. Educating citizens - the young and the not-so-young - about how elections really work.
2. Cheering for Clerk Profile colleagues who are featured in the WEC Newsletter.

1. Standing up for democracy, all day, every day.

#  

## Read the full story

## Back to Contents

## Upcoming Dates \& Deadlines

## Upcoming Events

- May 10, 2024 - WMCA District II in Rice Lake; general elections topics and Q\&A
- May 15, 2024 - WMCA District VIII in Rhinelander; general elections topics and Q\&A
- May 20, 2024 - Deadline to submit Spring Primary EDR data via WisVote
- June 3, 2024 - Candidate filing deadline
- June 4, 2024 - Partisan Primary Referendum filing deadline
- June 6,2024 - Filing officers draw ballot order for Partisan Primary
- June 11, 2024 - Ballot Proofing Begins
- June 25, 2024 - WCCA in Hayward; Security TTX
- June 26/27, 2024 - County/municipal deadlines to send ballots


## Upcoming Commission Meetings

- Late May (TBS) - Special Meeting
- June 10, 2024 - Ballot Access Meeting
- June 27, 2024 - Quarterly Meeting
- August 27, 2024 - Special Meeting


## Upcoming Elections

- August 13, 2024 - Primary Election
- November 5, 2024 - General Election


## Notice Soliciting Comments Regarding an Economic Impact Analysis

Subject: Proposed permanent rule relating to the mandatory use of uniform instructions for absentee voting Notice Date: May 2, 2024
Comment Period: May 2, 2024 - May 20, 2024
The Wisconsin Elections Commission (Commission) is preparing an economic impact analysis (EIA) for the proposed rule under Scope Statement 093-23 relating to the mandatory use of uniform instructions for absentee voting. The scope statement, a preliminary draft of the EIA and a draft of the rule order are available on the Commission's website, here: https://elections.wi.gov/draft-rule-chapter-el-605-mandatory-use-uniform-instructions. The draft documents may be updated following the receipt and consideration of EIA comments.
The Commission must solicit comments on the economic impact of the proposed rule and, if requested, coordinate with local governments on the EIA. The Commission will accept written comments for its Uniform Instruction EIA until 5 p.m. on May 20, 2024. Please provide specific information and include any supporting economic data. Please do NOT submit comments on revisions to the rule language. The Commission will hold a separate hearing and comment period for comments on the rule language after proper notice in accordance with ss. 227.17 and 227.18, Stats.
EIA comments may be emailed to angela.sharpe@wisconsin.gov or mailed to: Angela Sharpe, Wisconsin Elections Commission, P.O. Box 7984, Madison, WI 53707-7984.
Any local government unit - this rule would primarily affect municipal clerks - affected by the rule may request to coordinate with the Commission on the EIA. Please state this request within your EIA comments. The Commission will contact all local government units that request to coordinate and incorporate their comments into the EIA to the extent feasible.
Under section 227.137, Stats., the Commission is soliciting comments on the information listed below:

1. Any implementation or compliance costs that are reasonably expected to be incurred.
2. Actual quantifiable benefits of the proposed rule.
3. Whether the proposed rule would adversely affect in a material way the economy, a sector of the economy, productivity, jobs, or the overall economic competitiveness of the state.
4.Economic impacts of specific alternatives to the proposed rule.
4. Any other economic impacts to any affected party

The scope statement did not estimate any economic impact to small businesses, but if you are a small business as defined in s. 227.114(1), Stats., please let us know in your comments.
When the EIA is ready, the Commission will submit the rule order and economic impact analysis to the Wisconsin Legislative Council under s. 227.15, Stats.

[^14]
## ATTACHMENT D

## DRAFT ORDER OF THE WISCONSIN ELECTIONS COMMISSION EMERGENCY RULE

The Wisconsin Elections Commission adopts the following permanent rule to create EL 6.05, relating to the mandatory use of uniform instructions for absentee voting.

The statement of scope for this rule, SS 093-23, was approved by the Office of Wisconsin Governor Tony Evers on September 28, 2023, published in Register No. 814B, on October 30, 2023 and in Register No. 815A1, on November 6, 2023, and approved by the Wisconsin Elections Commission on December 19, 2023.

## RULE ANALYSIS

## Statutes Interpreted:

Section 6.869, Stats.

## Statutory Authority:

Sections 5.05(1), 6.869, and 227.11(2)(a), Stats.

## Related Statutes:

Sections 6.22(4)(d), 6.24(6), 6.86(2)(a), 6.86(2m)(a), and 6.87(3)(d), Stats.

## Plain Language Analysis:

The proposed administrative rule will prohibit Wisconsin municipalities from providing their electors with any version of uniform instructions for absentee voting that has not been prescribed by the Wisconsin Elections Commission. The proposed rule provides an exception for municipalities to provide electors with additional administrative and logistical instructions, provided they do not conflict with the uniform instructions prescribed by the Wisconsin Elections Commission. The proposed rule specifies three existing statutory mechanisms for enforcement of the rule. Finally, the proposed rule contains an effective date of June 10, 2024.

## Summary of, and Comparison With, Existing or Proposed Federal Regulations:

There are no existing or proposed federal statutes or regulations intended to address the proposed rule that state Wisconsin municipalities are prohibited from providing their electors with any version of uniform instructions for absentee voting that has not been prescribed by the Wisconsin Elections Commission.

## Summary of Comments Received During Preliminary Comment Period and at Public Hearing on Statement of Scope

No members of the public attended the November 9, 2023 public meeting to offer comments on the statement of scope for the proposed rule. The Commission received two written comments specific to the scope statements for this rule. Both written comments were supportive of the scope statements for this proposed rulemaking, specifically because they claimed the rule would lead to clearer, more consistent instruction to voters across the state. Neither comment offered any suggested changes. The Commission reviewed the two written comments and voted to approve the scope statement as written on December 19, 2023.

## Comparison with Similar Rules in Illinois, Iowa, Michigan, and Minnesota

Illinois election authorities (local officials who perform election duties) are required to provide electors voting by mail with an instruction document that is written and approved by the State Board of Elections. 10 ILCS 5/19-4, 19-5. The substance of the instructions differs from what is required under Wisconsin law, but the requirement that local officials utilize a version of instructions that has been prescribed by the state-level election officials is the same as the proposed rule.

Iowa County Auditors serve as Commissioners of Elections and serve as the local officials who perform election duties. Iowa utilizes a standard State of Iowa Official Absentee Ballot Request Form that contains a section titled "Absentee Ballot Request Form Instructions." This form is required by statute to be prescribed by the Secretary of State, who oversees elections at the state level. IOWA CODE $\S 53.2(2)(a)$. The substance of the instructions differs from what is required under Wisconsin law, but the requirement that local officials utilize a version of instructions that has been prescribed by the state-level election officials is the same as the proposed rule.

Michigan law requires an absent voter ballot application to include specific instructions for how an elector can vote and return their absentee ballot. Mich. Comp. Laws § 168.759(8). Michigan voters are not limited to using the absent voter ballot application and may also request an absent voter ballot by written request or by federal postcard application. For the latter type of voter, it is not clear whether an election official is required to furnish the voter with the instructions specified by $\S 168.759(8)$. However, it can be assumed that most Michigan voters do utilize the absent voter ballot application, either by paper or online, in which case anyone printing or distributing that application must include a copy of the instructions prescribed by the Michigan Legislature.

Minnesota law requires the county auditor or municipal clerk to include "a copy of the directions for casting an absentee ballot to each applicant whose application for absentee ballots is accepted..." Minn. Stat. § 203B.07, subdivision 1 (2023). An administrative code provision further specifies the content and form of the absentee voting directions required by § 203B.07, subdivision 1. Minn. R. 8210.0500 (2024). That administrative code provision is captioned "Required Instructions," which implies that no other version of absentee voting instructions is permitted. The substance of Minnesota's absentee voting directions differs from what the Commission has prescribed, but the requirement that local officials utilize a version of instructions that has been approved by state level officials is the same.

## Summary of Factual Data and Analytical Methodologies

Commission staff did not perform empirical analysis for this rule, but the rule was proposed as a result of feedback provided by municipal and county clerks, as well as feedback from the public. Commission staff informally collected anecdotal evidence, which highlighted a concern that voters in various municipalities were receiving inconsistent absentee voting instructions across the state.

## Analysis and Supporting Documents used to Determine Effect on Small Business

There is no anticipated effect on small business. A full economic impact analysis is not required for an emergency rule pursuant to Wis. Stat. § 227.24(1)(e)2., but staff did prepare the required fiscal estimate. No specific analysis was performed for the fiscal estimate, nor were any supporting
documents generated, because there is no anticipated effect on any fiscal liabilities and revenue, and no anticipated costs to be incurred by the private sector.

## Agency Contact Person:

Angela O'Brien Sharpe, Staff Attorney
Wisconsin Elections Commission
201 West Washington Avenue
P.O. Box 7984

Madison, WI 53707-7984
Telephone: 608-264-6764
Email: angela.sharpe@wisconsin.gov

## RULE TEXT

## SECTION 1. EL 6.05 is created to read:

6.05(1) GENERAL. A municipality is not permitted to provide absentee electors with any version of uniform instructions that has not been prescribed by the commission pursuant to s. 6.869 or to represent that any additional administrative or logistical instructions are the uniform instructions being provided or required in accordance with s. 6.869.
6.05(1)(a) As used in this section, "uniform instructions" mean those that are prescribed by the commission pursuant to $s .6 .869$. The commission has prescribed four versions of uniform instructions, which are numbered EL-128, EL-128CC, EL-128U, and EL 128-UP, as well as Spanish translations of those forms, which use the same form numbers but end in 'S'.
6.05(2) EXCEPTIONS.
6.05(2)(a) Nothing in subsection (1) above shall be interpreted to restrict a municipality's ability to provide administrative or logistical instructions to absentee electors in addition to the uniform instructions, provided the additional instructions do not conflict with the commission's uniform instructions or otherwise violate state or federal law.
6.05(2)(b) In this section, additional administrative or logistical instructions conflict with the commission's versions of the uniform instructions if they provide information that is inconsistent with or contrary to the substantive procedures for completing and returning an absentee ballot. Additional administrative or logistical instructions also conflict with the commission's versions of the uniform instructions if they provide details regarding the substantive procedures for completing and returning an absentee ballot that have not been prescribed by the commission.
6.05(2)(c) If a municipality elects to provide administrative or logistical instructions pursuant to $6.05(2)(a)$ in addition to the uniform instructions, those instructions cannot be added to any page containing the commission's uniform instructions, including the blank reverse side of any page. They must appear on a separate, independent page to distinguish them from the versions of the uniform instructions that have been prescribed by the commission pursuant to s. 6.869.
6.05(2)(d) Nothing in subsection (1) above shall be interpreted to restrict a municipality's ability to complete the "Municipal Clerk Contact Information" section on the versions of the uniform instructions that have been prescribed by the commission.
6.05(3) ENFORCEMENT.
6.05(3)(a) This rule may be enforced pursuant to an administrative complaint brought under ss. 5.06 or 5.05.
6.05(3)(b) This rule may be enforced through an action or proceeding to test the validity of any decision, action or failure to act on the part of any election official with respect to any matter specified in s. 5.06(1) provided that the condition in s. 5.06(2) is also satisfied.

## DRAFT ORDER OF THE WISCONSIN ELECTIONS COMMISSION EMERGENCY RULE

The Wisconsin Elections Commission adopts the following emergency rule to create EL 6.05, relating to the mandatory use of uniform instructions for absentee voting.

The statement of scope for this rule, SS 094-23, was approved by the Office of Wisconsin Governor Tony Evers on September 28, 2023, published in Register No. 814B, on October 30, 2023 and in Register No. 815A1, on November 6, 2023, and approved by the Wisconsin Elections Commission on December 19, 2023. This emergency rule was approved by the Governor on April 25, 2024.

## FINDING OF EMERGENCY

The Wisconsin Elections Commission finds that an emergency exists and that the attached rule is necessary for the immediate preservation of the public peace, health, safety, or welfare. The facts constituting the emergency are as follows: February 2024 kicked off the election cycle for a major presidential election year, which is expected to produce high voter turnout and high levels of scrutiny on Wisconsin's election procedures. Emergency rulemaking will provide the Commission an opportunity to address election administration needs ahead of the elections in 2024. There simply is not enough time to promulgate permanent rules on these topics and fully implement them before major elections in 2024, unless the Commission promulgates them as emergency rules under $\S 227.24(1)(a)$, although the Commission has directed staff to simultaneously pursue permanent rules to ensure long-term compliance.

## RULE ANALYSIS

## Statutes Interpreted:

Section 6.869, Stats.

## Statutory Authority:

Sections 5.05(1), 6.869, and 227.11(2)(a), Stats.

## Related Statutes:

Sections 6.22(4)(d), 6.24(6), 6.86(2)(a), 6.86(2m)(a), and 6.87(3)(d), Stats.

## Plain Language Analysis:

The proposed administrative rule will prohibit Wisconsin municipalities from providing their electors with any version of uniform instructions for absentee voting that has not been prescribed by the Wisconsin Elections Commission. The proposed rule provides an exception for municipalities to provide electors with additional administrative and logistical instructions, provided they do not conflict with the uniform instructions prescribed by the Wisconsin Elections Commission. The proposed rule specifies three existing statutory mechanisms for enforcement of the rule. Finally, the proposed rule contains an effective date of June 10, 2024.

## Summary of, and Comparison With, Existing or Proposed Federal Regulations:

There are no existing or proposed federal statutes or regulations intended to address the proposed rule that state Wisconsin municipalities are prohibited from providing their electors with any version of uniform instructions for absentee voting that has not been prescribed by the Wisconsin Elections Commission.

## Summary of Comments Received During Preliminary Comment Period and at Public Hearing on Statement of Scope

No members of the public attended the November 9, 2023 public meeting to offer comments on the statement of scope for the proposed rule. The Commission received two written comments specific to the scope statements for this rule. Both written comments were supportive of the scope statements for this proposed rulemaking, specifically because they claimed the rule would lead to clearer, more consistent instruction to voters across the state. Neither comment offered any suggested changes. The Commission reviewed the two written comments and voted to approve the scope statement as written on December 19, 2023.

## Comparison with Similar Rules in Illinois, Iowa, Michigan, and Minnesota

Illinois election authorities (local officials who perform election duties) are required to provide electors voting by mail with an instruction document that is written and approved by the State Board of Elections. 10 ILCS 5/19-4, 19-5. The substance of the instructions differs from what is required under Wisconsin law, but the requirement that local officials utilize a version of instructions that has been prescribed by the state-level election officials is the same as the proposed rule.

Iowa County Auditors serve as Commissioners of Elections and serve as the local officials who perform election duties. Iowa utilizes a standard State of Iowa Official Absentee Ballot Request Form that contains a section titled "Absentee Ballot Request Form Instructions." This form is required by statute to be prescribed by the Secretary of State, who oversees elections at the state level. IOWA CODE §53.2(2)(a). The substance of the instructions differs from what is required under Wisconsin law, but the requirement that local officials utilize a version of instructions that has been prescribed by the state-level election officials is the same as the proposed rule.

Michigan law requires an absent voter ballot application to include specific instructions for how an elector can vote and return their absentee ballot. Mich. Comp. Laws § 168.759(8). Michigan voters are not limited to using the absent voter ballot application and may also request an absent voter ballot by written request or by federal postcard application. For the latter type of voter, it is not clear whether an election official is required to furnish the voter with the instructions specified by $\S 168.759(8)$. However, it can be assumed that most Michigan voters do utilize the absent voter ballot application, either by paper or online, in which case anyone printing or distributing that application must include a copy of the instructions prescribed by the Michigan Legislature.

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Instructions," which implies that no other version of absentee voting instructions is permitted. The substance of Minnesota's absentee voting directions differs from what the Commission has prescribed, but the requirement that local officials utilize a version of instructions that has been approved by state level officials is the same.

## Summary of Factual Data and Analytical Methodologies

Commission staff did not perform empirical analysis for this rule, but the rule was proposed as a result of feedback provided by municipal and county clerks, as well as feedback from the public. Commission staff informally collected anecdotal evidence, which highlighted a concern that voters in various municipalities were receiving inconsistent absentee voting instructions across the state.

## Analysis and Supporting Documents used to Determine Effect on Small Business

There is no anticipated effect on small business. A full economic impact analysis is not required for an emergency rule pursuant to Wis. Stat. § 227.24(1)(e)2., but staff did prepare the required fiscal estimate. No specific analysis was performed for the fiscal estimate, nor were any supporting documents generated, because there is no anticipated effect on any fiscal liabilities and revenue, and no anticipated costs to be incurred by the private sector.

## Agency Contact Person:

Angela O'Brien Sharpe, Staff Attorney
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201 West Washington Avenue
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## RULE TEXT

## SECTION 1. EL 6.05 is created to read:

6.05(1) GENERAL. A municipality is not permitted to provide absentee electors with any version of uniform instructions that has not been prescribed by the commission pursuant to s. 6.869 or to represent that any additional administrative or logistical instructions are the uniform instructions being provided or required in accordance with s. 6.869.
6.05(1)(a) As used in this section, "uniform instructions" mean those that are prescribed by the commission pursuant to s. 6.869. The commission has prescribed four versions of uniform instructions, which are numbered EL-128, EL-128CC, EL-128U, and EL 128-UP, as well as Spanish translations of those forms, which use the same form numbers but end in 'S'.
6.05(2) EXCEPTIONS.

6.05(2)(a) | Nothing in subsection (1) above shall be interpreted to restrict a |
| :--- |
| municipality's ability to provide administrative or logistical instructions to |
| absentee electors in addition to the uniform instructions, provided the |
| additional instructions do not conflict with the commission's uniform |
| instructions or otherwise violate state or federal law. |

| In this section, additional administrative or logistical instructions conflict |
| :--- |
| with the commission's versions of the uniform instructions if they provide |
| information that is inconsistent with or contrary to the substantive |
| procedures for completing and returning an absentee ballot. Additional |
| administrative or logistical instructions also conflict with the commission's |
| versions of the uniform instructions if they provide details regarding the |

substantive procedures for completing and returning an absentee ballot that
have not been prescribed by the commission.

## ATTACHMENT <br> E

## ADMINISTRATIVE RULES Fiscal Estimate \& Economic Impact Analysis

| 1. Type of Estimate and Analysis | 2. Date |
| :--- | :--- |
| $\boxtimes$ Original $\square$ Updated $\square$ Corrected | $05 / 02 / 2024$ |

3. Administrative Rule Chapter, Title and Number (and Clearinghouse Number if applicable)

Chapter EL 6.05, Mandatory Use of Uniform Instructions
4. Subject

The proposed administrative rule will prohibit Wisconsin municipalities from providing their electors with any version of uniform instructions for absentee voting that has not been prescribed by the Wisconsin Elections Commission. The proposed rule provides an exception for municipalities to provide electors with additional administrative and logistical instructions, provided they do not conflict with the uniform instructions prescribed by the Wisconsin Elections Commission. The proposed rule specifies three existing statutory mechanisms for enforcement of the rule. Finally, the proposed rule contains an effective date of June 10, 2024.

| 5. Fund Sources Affected $\square$ FED <br> $\square$ PRO PRS SEG SEG-S | 6. Chapter 20, Stats. Appropriations Affected Wis. Stat. s. 20.510 |
| :---: | :---: |
| $\begin{array}{ll}\text { 7. Fiscal Effect of Implementing the Rule } \\ \boxtimes \text { No Fiscal Effect } & \square \text { Increase Existing Revenues } \\ \square \text { Indeterminate } & \square \text { Decrease Existing Revenues }\end{array}$ | $\square$ Increase Costs $\square$ Decrease Costs <br> $\square$ Could Absorb Within Agency's Budget  |
| 8. The Rule Will Impact the Following (Check All That Apply) State's Economy  $\square$ Local Government Units $\square$ $\square$ | fic Businesses/Sectors <br> Utility Rate Payers <br> Businesses (if checked, complete Attachment A) |
| 9. Estimate of Implementation and Compliance to Businesses, Loc $\$ 0.00$ | Governmental Units and Individuals, per s. 227.137(3)(b)(1). |
| 10. Would Implementation and Compliance Costs Businesses, Lo Any 2-year Period, per s. 227.137(3)(b)(2)? Yes $\square$ No | Governmental Units and Individuals Be \$10 Million or more Over |

11. Policy Problem Addressed by the Rule

This proposed rule will ensure that all absentee voters in the state receive the same version of uniform instructions for absentee voting. Some municipalities edit or revise the uniform instructions prescribed by the Commission to add additional information or to provide clarification. The proposed rule will provide an enforcement mechanism for the Commission's consistent directive that municipalities should only be sending voters versions of the uniform instructions that have been prescribed by the Commission. The rule will not impact a municipality's ability to provide its voters with administrative or logistical details relating to absentee voting, provided that those additional instructions do not conflict with the substance of the uniform instructions prescribed by the Commission.
12. Summary of the Businesses, Business Sectors, Associations Representing Business, Local Governmental Units, and Individuals that may be Affected by the Proposed Rule that were Contacted for Comments.
None, the proposed rule will affect clerks and election officials, although it is likely to provide necessary clarity and authority with respect to the absentee voting instructions voters receive across the state. The proposed rule will do so by codifying existing practices and will require minimal compliance outreach and training to clerks because of their familiarity with the Commission's consistent directive that use of the Commission-prescribed uniform instructions is mandatory. As such, there will be little to no financial impact on local officials or small businesses.
13. Identify the Local Governmental Units that Participated in the Development of this EIA.

No local government units participated in the development of this EIA.
14. Summary of Rule's Economic and Fiscal Impact on Specific Businesses, Business Sectors, Public Utility Rate Payers, Local Governmental Units and the State's Economy as a Whole (Include Implementation and Compliance Costs Expected to be Incurred)

## ADMINISTRATIVE RULES Fiscal Estimate \& Economic Impact Analysis

None. Local clerks and elections officials have likely already been performing these or similar functions, and this codification of the process will not result in additional economic burden.
15. Benefits of Implementing the Rule and Alternative(s) to Implementing the Rule

The greatest benefit to implementing the rule is assurance that voters throughout the state will receive the same uniform instructions that have been prescribed by the Commission, regardless of which municipality they live in. The Commission is granted express authority to prescribe uniform instructions pursuant to s .6 .869 . Ahead of an important election year, it is critical that all voters in the state receive the same information regarding how to complete and return their absentee ballot. The Commission has developed and prescribed its versions of the uniform instructions after multiple months of staff research, design, and usability testing. The Commission has consistently told municipalities that use of the uniform instructions is mandatory, and this administrative rule will give that directive the force of law. The alternative to rulemaking would be continuned guidance statements that municipalities could choose to not to follow, resulting in voters receiving inconsistent instructions for how to complete and return their absentee ballots in a presidential election year.
16. Long Range Implications of Implementing the Rule

The proposed rules do not impose any financial or compliance burdens that will have a significant effect on small
businesses or a significant economic impact.
17. Compare With Approaches Being Used by Federal Government

There are no existing or proposed federal statutes or regulations intended to address the proposed rule that state Wisconsin municipalities are prohibited from providing their electors with any version of uniform instructions for absentee voting that has not been prescribed by the Wisconsin Elections Commission.
18. Compare With Approaches Being Used by Neighboring States (Illinois, lowa, Michigan and Minnesota)

Illinois election authorities (local officials who perform election duties) are required to provide electors voting by mail with an instruction document that is written and approved by the State Board of Elections. 10 ILCS 5/19-4, 19-5. The substance of the instructions differs from what is required under Wisconsin law, but the requirement that local officials utilize a version of instructions that has been prescribed by the state-level election officials is the same as the proposed rule.

Iowa County Auditors serve as Commissioners of Elections and serve as the local officials who perform election duties. Iowa utilizes a standard State of Iowa Official Absentee Ballot Request Form that contains a section titled "Absentee Ballot Request Form Instructions." This form is required by statute to be prescribed by the Secretary of State, who oversees elections at the state level. IOWA CODE §53.2(2)(a). The substance of the instructions differs from what is required under Wisconsin law, but the requirement that local officials utilize a version of instructions that has been prescribed by the state-level election officials is the same as the proposed rule.

Michigan law requires an absent voter ballot application to include specific instructions for how an elector can vote and return their absentee ballot. Mich. Comp. Laws § 168.759(8). Michigan voters are not limited to using the absent voter ballot application and may also request an absent voter ballot by written request or by federal postcard application. For the latter type of voter, it is not clear whether an election official is required to furnish the voter with the instructions specified by $\S 168.759(8)$. However, it can be assumed that most Michigan voters do utilize the absent voter ballot application, either by paper or online, in which case anyone printing or distributing that application must include a copy of the instructions prescribed by the Michigan Legislature.

Minnesota law requires the county auditor or municipal clerk to include "a copy of the directions for casting an absentee ballot to each applicant whose application for absentee ballots is accepted..." Minn. Stat. § 203B.07, subdivision 1 (2023). An administrative code provision further specifies the content and form of the absentee voting directions required by $\S 203 \mathrm{~B} .07$, subdivision 1. Minn. R. 8210.0500 (2024). That administrative code provision is captioned "Required Instructions," which implies that no other version of absentee voting instructions is permitted. The substance

## ADMINISTRATIVE RULES

## Fiscal Estimate \& Economic Impact Analysis

of Minnesota's absentee voting directions differs from what the Commission has prescribed, but the requirement that local officials utilize a version of instructions that has been approved by state level officials is the same.

| 19. Contact Name | 20. Contact Phone Number |
| :--- | :--- |
| Angela O'Brien Sharpe, Staff Attorney | $608-264-6764$ |

This document can be made available in alternate formats to individuals with disabilities upon request.

## ADMINISTRATIVE RULES Fiscal Estimate \& Economic Impact Analysis

## ATTACHMENT A

1. Summary of Rule's Economic and Fiscal Impact on Small Businesses (Separately for each Small Business Sector, Include Implementation and Compliance Costs Expected to be Incurred)
N/A
2. Summary of the data sources used to measure the Rule's impact on Small Businesses

N/A
3. Did the agency consider the following methods to reduce the impact of the Rule on Small Businesses?
$\square$ Less Stringent Compliance or Reporting Requirements
$\square$ Less Stringent Schedules or Deadlines for Compliance or Reporting
$\square$ Consolidation or Simplification of Reporting RequirementsEstablishment of performance standards in lieu of Design or Operational StandardsExemption of Small Businesses from some or all requirementsOther, describe:
N/A
4. Describe the methods incorporated into the Rule that will reduce its impact on Small Businesses

N/A
5. Describe the Rule's Enforcement Provisions

This rule may be enforced pursuant to an administrative complaint brought under ss. 5.06 or 5.05 . This rule may be enforced through an action or proceeding to test the validity of any decision, action or failure to act on the part of any election official with respect to any matter specified in s. 5.06(1) provided that the condition in s. 5.06(2) is also satisfied.
6. Did the Agency prepare a Cost Benefit Analysis (if Yes, attach to form)$\square$ Yes $\boxtimes$ No

## ATTACHMENT <br> F

## Notice of Submittal of Proposed Rule to Legislative Council Rules Clearinghouse

On June 28, 2024, the Wisconsin Elections Commission submitted a proposed rule to the Wisconsin Legislative Council Clearinghouse pursuant to s. 227.15 (1), Wis. Stats.

## Analysis

The proposed rule would create Wis. Admin Code s. EL 6.05, relating to the mandatory use of uniform instructions for absentee voting.

## Statement of Scope

The scope statement for this rule, SS 093-23, was approved by the Office of Wisconsin Governor Tony Evers on September 28, 2023, published in Register No. 814B, on October 30, 2023 and in Register No. 815A1, on November 6, 2023, and approved by the Wisconsin Elections Commission on December 19, 2023.

## Agency Procedure for Promulgation

A public hearing is required and will be held on July 31, 2024, at 1 p.m. on Zoom. Materials related to the proposed rule and the public hearing notice can be found on the Commission's website at this link: https://elections.wi.gov/draft-rule-chapter-el-605-mandatory-use-uniforminstructions.

## Agency Organizational Unit Primarily Responsible for Promulgating Rule

Wisconsin Elections Commission

## Agency Contact Person

Angela O'Brien Sharpe - Staff Attorney<br>angela.sharpe@wisconsin.gov<br>P.O. Box 7984, Madison, WI 53703-7984<br>608-264-6764

## ATTACHMENT G

## Notice of Hearing

The Wisconsin Elections Commission announces that Commission staff will hold a public hearing on an emergency and permanent rule to create Wis. Admin Code EL s. 6.05 relating to the mandatory use of uniform instructions for absentee voting.

## Hearing Information

Date: Wednesday, July 31, 2024

Time: $\quad$ 1:00 p.m.
Location: See below for virtual attendance options

Please click the link below to join the webinar:
[ADD ZOOM INFO]

## Accessibility

This meeting will include the option for captioning. Additional accessibility considerations may be available and can be requested by contacting elections@wisconsin.gov.

## Appearances at the Hearing and Submittal of Written Comments

Anyone may attend the hearing and provide a perspective on the proposed rule amendments. Oral comments will be limited to a 4 minute presentation per person.
The proposed permanent rule may be reviewed at https://docs.legis.wisconsin.gov/code/scope_statements/all/093_23 and the emergency rule may be viewed at: https://docs.legis.wisconsin.gov/code/emergency rules/all/emr2407. Materials are also viewable at https://elections.wi.gov/draft-rule-chapter-el-605-mandatory-use-uniform-instructions. Please send written comments to angela.sharpe@wisconsin.gov no later than 4:30 p.m. Wednesday, July 31. Comments may also be submitted at https://docs.legis.wisconsin.gov/code/chr/comment, or mailed to:

Angela Sharpe
P.O. Box 7984

Madison, WI 53707-7984

## Initial Regulatory Flexibility Analysis

The proposed rule will not have an effect on small businesses, as defined under s. 227.114 (1).

# Notice of Possible Quorum 

Wisconsin Elections Commission<br>Public Hearing Seeking Comment on Administrative Rule Final Rule Order<br>Wednesday, July 31, 2024<br>1:00 p.m.

A quorum of the members of the Wisconsin Elections Commission may be present at the agency's public hearing seeking comment relating to a proposed rule concerning the mandatory use of uniform instructions for absentee voting.

Notice is hereby given that the above gathering may constitute a meeting of the Wisconsin Elections Commission. However, no items are on an agenda for Commission consideration, nor will action be taken by the Commission.

Approved: June 27, 2024

/s/
Carrie Riepl, Commission Secretary

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

DATE:<br>For the June 27, 2024, Commission Meeting<br>TO: Members, Wisconsin Elections Commission<br>FROM: Prepared and Presented by:<br>Angela O’Brien Sharpe<br>Staff Attorney

SUBJECT:

## ATTACHMENTS:

Attachment A: First Draft of Rulemaking: Approval \& Security of Electronic Voting Equipment, SS 029-22


#### Abstract

Attachment B: Telecommunications Protocol pertaining to the use of communication devices in electronic voting systems


## Introduction

On March 9, 2022, the Commission reviewed a scope statement for permanent rulemaking tilted Approval and Security of Electronic Voting Equipment and Ballot Security (SS 029-22), and voted to send it to the Governor's office and Department of Administration to initiate the rulemaking process. On April 20, 2022, the Commission directed staff to hold a public hearing on the scope statement, after being directed to do so by the Joint Committee for the Review of Administrative Rules (JCRAR). After reviewing public comments, the Commission voted unanimously to approve the scope statement on July 22, 2022.

The scope statement was published in the Administrative Register on April 4, 2022. It will expire on October 4, 2024, pursuant to Wis. Stat. § 227.135(5) unless the Commission submits the rule to the Legislature for review pursuant to § 227.19(2) prior to that date.

Commission staff have accordingly prepared a draft of the administrative rule that achieves two of the objectives in the scope statement: (1) update the rules which govern the approval of electronic voting equipment to bring them in line with current technology modes and practices; and (2) ensure the security, review, and verification of software components used with each electronic voting system approved by the Commission. The rule text draft is included as Attachment A.

The existing text of EL Ch 7 has not been revised, edited, or changed. Rather, new provisions have been added within the scope of this rulemaking. In Attachment A, these new provisions are indicated by a yellow highlighted section number, and are also printed in red text. These are the only provisions staff are asking the Commission to review.

## (1) New Section 7.04

As noted above, one of the objectives of scope statement SS 029-22 is to update current Chapter EL 7 to bring it in line with current technology modes and practices. The purpose of proposed $\S 7.04$ is to promulgate the Commission's existing voting systems standards, testing protocols, and procedures pertaining to the use of communication devices in electronic voting systems ("Telecommunications Protocol").

The Telecommunications Protocol, a copy of which is included as Attachment B, was initially drafted and implemented by the Government Accountability Board in 2013. At its September 9, 2021, meeting, the Commission reviewed and approved an updated version of the Telecommunications Protocol.

The Telecommunications Protocol is used for the testing and certification of voting systems capable of transmitting unofficial election results. Although such voting systems that contain a modeming component do not meet the 2005 Voluntary Voting System Guidelines (VVSG) and are not certified by the U.S. Elections Assistance Commission (EAC), the Telecommunications Protocol is Wisconsin-specific and applies to voting systems in which the underlying voting system did receive EAC certification.

Proposed § 7.04(1) requires any voting system containing a telecommunications component to comply with the Telecommunications Protocol. Although the Commission has required vendors seeking voting equipment certification to comply with the Telecommunications Protocol for the past 10 years, this proposed provision would give that requirement the force of an administrative rule.

Proposed § 7.04(2) would require the Commission to review and approve the Telecommunications Protocol on an annual basis. This is to ensure that the Telecommunications Protocol adapts to current technology modes and practices as electronic voting systems continue to advance in capability.

## (2) New Section 7.05

Another objective of SS 029-22 is to ensure the security, review, and verification of software components for electronic voting systems. This specific rule promulgation is authorized by § 5.905(3).

Commission staff currently ensure the security, review, and verification of software components by reviewing completed testing from an accredited Voting System Test Laboratory (VSTL). Commission staff determine that software components correspond to the instructions actually used by the system to count votes by examining whether each software component has been either certified by the U.S. EAC or has been tested by an accredited VSTL.

Proposed § 7.05(1) provides the force of an administrative rule to the requirement that an application for certification of an electronic voting system application contain VSTL testing and/or EAC certification, where available so that the Commission can ensure the security, review, and verification of the software components of the system.

Proposed § 7.05(2) further specifies that a qualifying VSTL can only be accredited by the U.S. EAC, as opposed to another government or private body.

First Draft of Rulemaking: Approval and Security of Electronic Voting Equipment and Ballot Security SS 029-22
Prepared for the Commission's June 27, 2024 Meeting Page 3 of 3

If Changes - Possible Motion 1: The Wisconsin Elections Commission directs staff to implement edits to the proposed rulemaking draft for SS 029-22 permanent rulemaking relating the approval and security of electronic voting equipment and ballot security consistent with the discussion during the meeting, and to bring back a revised version of the rulemaking draft for Commission review and approval at an upcoming meeting.

If No Changes - Possible Motion 2: The Wisconsin Elections Commission approves the proposed rulemaking draft for SS 029-22 for permanent rulemaking relating to the approval and security of electronic voting equipment and ballot security. Finally, the Commission directs staff to proceed with all necessary permanent rulemaking steps to submit the scope statement to the Legislature pursuant to § 227.19(2).

## EL 7.01 Application for approval of electronic voting system.

7.01(1)(a) An application for approval of an electronic voting system shall be accompanied by all of the following:
7.01(1)(a) A signed agreement that the vendor shall pay all costs, related to approval of the system, incurred by the elections commission, its designees and the vendor.
7.01(1)(b) Complete specifications for all hardware, firmware and software.
7.01(1)(c) All technical manuals and documentation related to the system.
7.01(1)(d) Complete instruction materials necessary for the operation of the equipment and a description of training available to users and purchasers.
7.01(1)(e) Reports from an independent testing authority accredited by the national association of state election directors (NASED) demonstrating that the voting system conforms to all the standards recommended by the federal elections commission.
7.01(1)(f) A signed agreement requiring that the vendor shall immediately notify the elections commission of any modification to the voting system and requiring that the vendor will not offer, for use, sale or lease, any modified voting system, if the elections commission notifies the vendor that the modifications require that the system be approved again.
7.01(1)(g) A list showing all the states and municipalities in which the system has been approved for use and the length of time that the equipment has been in use in those jurisdictions.
7.01(1)(h) An electronic voting system containing telecommunications components must meet the additional requirements and procedures in s. EL 7.04.
7.01(2) The commission shall determine if the application is complete and, if it is, shall so notify the vendor in writing. If it is not complete, the elections commission shall so notify the vendor and shall detail any insufficiencies.
7.01(3) If the application is complete, the vendor shall prepare the voting system for three mock elections, using offices, referenda questions and candidates provided by the elections commission.

## EL 7.02 Agency testing of electronic voting system.

7.02(1) The elections commission shall conduct a test of a voting system, submitted for approval under s. EL 7.01, to ensure that it meets the criteria set out in s. 5.91, Stats. The test shall be conducted using a mock election for the partisan primary, a mock general election with both a presidential and gubernatorial vote, and a mock nonpartisan election combined with a presidential preference vote.
7.02(2) The elections commission may use a panel of local election officials and electors to assist in its review of the voting system.
7.02(3) The elections commission may require that the voting system be used in an actual election as a condition of approval.

## EL 7.03 Continuing approval of electronic voting system.

7.03(1) The elections commission may revoke the approval of any existing electronic voting system if it does not comply with the provisions of this chapter. As a condition of maintaining the elections commission's approval for the use of the voting system, the vendor shall inform the elections commission of all changes in the hardware, firmware and software and all jurisdictions using the voting system.
7.03(2) The vendor shall, at its own expense, furnish, to an agent approved by the elections commission, for placement in escrow, a copy of the programs, documentation and source code used for any election in the state.
7.03(3) The electronic voting system must be capable of transferring the data contained in the system to an electronic recording medium, pursuant to the provisions of s. 7.23, Stats.
7.03(4) The vendor shall ensure that election results can be exported on election night into a statewide database developed by the elections commission.
7.03(5) For good cause shown, the elections commission may exempt any electronic voting system from strict compliance with this chapter.

EL 7.04 Voting systems standards, testing protocols, and procedures pertaining to the use of communication devices
7.04(1) Any voting system containing a telecommunications component must comply with the standards, testing protocols, and procedures pertaining to the use of telecommunication devices in Wisconsin that are prescribed by the commission.
7.04(2) The commission shall annually review and approve a new version of the standards, testing protocols, and procedures pertaining to the use of telecommunication devices in Wisconsin. Prescribing a version of the standards, protocols, and procedures described in this section constitutes an action by the commission per s. 5.05(1e), Stats.

## EL 7.05 Security, review, and verification of software components for electronic voting systems

7.05(1) An application for commission certification of an electronic voting system must contain completed testing from an accredited Voting System Test Laboratory (VSTL) so that the commission can ensure the security, review, and verification of software components as a condition of certification. In order to determine that the software components correspond to the instructions actually used by the system to count votes, each software component must be either certified by the EAC, where EAC certification is available, or be tested by an accredited VSTL.
7.05(2) A qualifying VSTL under sub. 1 can only be accredited by the United States Election Assistance Commission.

# Appendix E: Voting Systems Standards, Testing Protocols and Procedures Pertaining to the Use of Communication Devices in Wisconsin 

## Part I: Testing and Documentation Review Standards

## Applicable VVSG Standard

The modem component of the voting system or equipment must be tested to the requirements contained in the most recent version or versions of the Voluntary Voting System Guidelines (VVSG) currently accepted for testing and certification by the U.S. Election Assistance Commission (EAC). Compliance with the applicable VVSG may be substantiated through federal certification by the EAC, through certification by another state that requires compliance with the applicable VVSG, or through testing conducted by a federally certified voting system test laboratory (VSTL) to the standards contained in the applicable VVSG. Meeting the requirements contained in the VVSG may substantiate compliance with the voting system requirements contained in Section 301 of the Help America Vote Act of 2002 (HAVA).

In the event that a system version containing telecommunications components does not receive EAC certification or is not submitted for EAC certification by the vendor, a detailed explanation shall be provided to WEC staff at the time of application listing any deficiencies that would limit the system in question from meeting the certification requirements as stated in the currently accepted VVSG testing standards in both technical and simplified language. If any of the documentation submitted to WEC is proprietary in nature, or contains protected trade secrets, the vendor shall provide an additional redacted copy of all materials. The aforementioned documentation shall be accompanied by the report from an EAC accredited VSTL listing the types of testing conducted on the system in question, the VVSG testing standard utilized, and the results of all said tests. WEC reserves the right to contact the VSTL directly to further inquire about testing of the system and ask for any clarification that may be deemed necessary as part of the documentation review prior to conducting Wisconsin state certification testing. While Wis. Stat. § 5.91 specifies that EAC certification is not required for Wisconsin state certification to be issued to a voting system, WEC staff must be provided with the most detailed information possible during the application process, including but not limited to EAC and/or VSTL report(s), technical system schematics, telecommunications specifications (including network diagrams), system security protocol, and any other documentation as required by Wis. Admin. Code EL 7.01.

## Access to Election Data

Provisions shall be made for authorized access to election results after closing of the polls and prior to the publication of the official canvass of the vote. Therefore, all systems must be capable of generating an export file to communicate results from the election jurisdiction to the Central processing location on election night after all results have been accumulated. The system may be designed so that results may be transferred to an alternate database or device. Access to the alternate file shall in no way affect the control, processing, and integrity of the primary file or allow the primary file to be affected in any way.

## Security

All voting system functions shall prevent unauthorized access to them and preclude the execution of authorized functions in an improper sequence. System functions shall be executable only in the intended manner and order of events and under the intended conditions. Preconditions to a system function shall be logically related to the function so as to preclude its execution if the preconditions have not been met.

## Accuracy

A voting system must be capable of accurately recording and reporting votes cast. Accuracy provisions shall be evidenced by the inclusion of control logic and data processing methods, which incorporate error detection and correction methods.

## Data Integrity

A voting system shall contain provisions for maintaining the integrity of voting and audit data during an election and for a period of at least 22 months thereafter. These provisions shall include protection against:

1. the interruption of electrical power
2. generated or induced electromagnetic radiation
3. ambient temperature and humidity
4. the failure of any data input or storage device
5. any attempt at an improper data entry or retrieval procedure

## Reliability

Successful Completion of the Logic and Accuracy test shall be determined by two criteria

1. The number of failures in transmission
2. Accuracy of vote counting

The failure or connectivity rate will be determined by observing the number of relevant failures that occur during equipment operation. During testing, WEC staff shall maintain logs of all connection attempts. Attempts that are both successful and unsuccessful shall be noted in the logs with this information used to compile the connectivity rate. Similar logs shall be kept for calculating the rate of successful data transmissions. The accuracy is to be measured by verifying the completeness of the totals received. All test results received in the county office, whether transmitted via wired or wireless connection, shall be compared to the pre-determined results set by WEC staff to ensure that transmitted results match anticipated results.

## Part II: Test Procedures and Protocols

## Overview of Telecommunication Test

The telecommunication test focuses on system hardware and software function and performance for the transmission of data that is used to operate the system and report election results. This test applies to the requirements for Volume I, Section 6 of the EAC 2005 VVSG. This testing is intended to complement the network security requirements found in Volume I, Section 7 of the EAC 2005 VVSG, which include requirements for voter and administrator access, availability of network service, data
confidentiality, and data integrity. Most importantly, security services must restrict access to local election system components from public resources, and these services must also restrict access to voting system data while it is in transit through public networks. Compliance with Section 7, EAC 2005 VVSG shall be evidenced by a VSTL report submitted with the vendor's application for approval of a voting system.

Prior to conducting any system test, WEC staff shall thoroughly review all submitted documentation including but not limited to EAC and/or VSTL report(s), technical system schematics, telecommunications specifications (including network diagrams), system security protocols, and any other documents submitted as required pursuant to Wis. Admin. Code EL 7.01.

In an effort to achieve these standards and to verify the proper functionality of the units under test, the following methods will be used to test each component of the voting system:

## Wired Modem/Analog Connection Capability Test Plan

Test Objective: To transfer the results from the tabulator to the Election Management System via a wired network correctly.

## Test Plan:

1. Power up tabulators and generate zero tape
2. Insert test ballots into tabulator. Once completed, close polls and generate results tape
3. Attempt to transmit results prior to the closing of the polls and printing of results tape
4. Set up a telephone line simulator that contains as many as eight phone lines
5. Perform communication suite for election night reporting using a bank with as many as seven analog modems:
a. Connect the central site election management system to the telephone line simulator and connect the modems to the remaining telephone line ports
b. Setup the phone line numbers in the telephone line simulator
c. Use the simulated election to upload the election results
i. Use at least eight tabulators in different reporting units
ii. Use as many as two tabulators within the same reporting units
d. Simulate the following transmission anomalies
i. Attempt to upload results from a tabulating device to a computer which is not part of the voting system
ii. Attempt to upload results from a non-tabulating device to the central site connected to the modem bank
iii. Attempt to load stress by simulating a denial of service (DOS) attack or attempt to upload more than one polling location results
6. Document results on appropriate telecommunications testing data sheet
7. Following the conclusion of testing, staff must confirm the accuracy of the transmitted data by ensuring that the transmitted results match the expected results
8. Following the conclusion of testing, WEC staff shall obtain all transmission logs, ballot images, cast vote records, and results tapes for all testing locations

## Wireless Capability Test Plan

Test Objective: To transfer the results from the tabulator to EMS via a wireless network correctly.

## Test Plan:

1. Power up tabulators and generate zero tape
2. Insert test ballots into tabulator. Once completed, close polls and generate results tape
3. Attempt to transmit results prior to the closing of the polls and printing of results tape.
4. Perform wireless communication suite for election night reporting:
a. Use the simulated election to upload the election results using wireless transfer to the secure FTP server (SFTP)
b. Use at least eight tabulators in different reporting units
c. Use as many as two tabulators within the same reporting unit
5. Simulate the following transmission anomalies
a. Attempt to upload results from a tabulating device to a computer which is not part of the voting system
b. Attempt to upload results from a non-tabulating device to the SFTP server
c. Attempt to load stress by simulating a denial of service (DOS) attack or attempt to upload more than one polling location results
d. If possible, simulate a weak signal
e. If possible, simulate an intrusion
f. If possible, attempt to intercept transmission signals
6. Document testing results on appropriate telecommunications testing data sheet
7. Following the conclusion of testing, staff must confirm the accuracy of the transmitted data by ensuring that the transmitted results match the expected results
8. Following the conclusion of testing, WEC staff shall obtain all transmission logs, ballot images, and cast vote records for all testing locations

## Test Conclusions for Wired and Wireless Transmission

1. System must be capable of transferring $100 \%$ of the contents of results test packs without error for each successful transmission.
2. Furthermore, system must demonstrate secure rate of transmission consistent with security requirements.
3. System must demonstrate the proper functionality to ensure ease of use for clerks on election night.
4. System must provide notification of transmission failure to election inspectors.
5. System must be free of any and all remote access software.
6. System must be configured such that the modem component remains inoperable until after the official closing of the polls and printing of one (1) copy of the results tape.
7. System modems located in polling place tabulating equipment shall not be capable of receiving wireless transmissions, only of sending results packets to the central site as described above.

## Part III: Proposed Security Procedures

Staff recommends that as a condition of purchase, any municipality or county which purchases this equipment and uses modem functionality must also agree to the following conditions of approval.

1. Devices which may be incorporated in or attached to components of the system for the purpose of transmitting tabulation data to another data processing system, printing system, or display device shall not be used for the preparation or printing of an official
canvass of the vote unless they conform to a data interchange and interface structure and protocol which incorporates some form of error checking.
2. Any jurisdiction using a modeming solution to transfer results from the polling place to the central count location may not activate the modem functionality until after the polling place closes.
3. Both vendor and county must ensure that there is no voting system internet connectivity at the central site aside from that which is required to conduct pre-election testing and election night results transmission. At all other times, the voting system server must remain disconnected from the internet or any devices connected directly or indirectly to the internet.
4. Any municipality using modeming technology must have one set of results printed before it attempts to modem any data.
5. Any municipality purchasing and using modem technology to transfer results from the polling location to the central site are encouraged to conduct an audit of the voting equipment after the conclusion of the canvass process.
6. Default passwords provided by the vendor to county/municipality must be changed upon receipt of equipment.
7. Counties must change their passwords after every election.

Counties must take precautions to prevent unauthorized physical access to servers.

## PART IV: CONDITIONS FOR APPROVAL

Additionally, staff recommends that, as a condition/continuing condition of approval, the vendor shall:

1. Reimburse actual costs incurred by WEC in examining the system (including travel and lodging) pursuant to state processes.
2. Configure modem component to remain inoperative (incapable of sending transmissions) prior to the closing of the polls and the printing of tabulated results.
3. Vendor must notify WEC promptly should any security vulnerability be discovered.
4. Both vendor and county must ensure that there is no voting system internet connectivity at the central county site aside from that which is required to conduct pre-election testing and election night results transmission. At all other times, the voting system server must remain in a non-connected, air gapped state.

## Part V: Conditions for continued approval

1. WEC reserves the right to schedule site visits to ensure that system was installed per certification standards to include review of:
a. Internal and external modems
b. Chain of custody documentation
c. Hash validation checks
d. Hardware and software configuration
2. WEC reserves the right to request election night transmission logs from a random selection of counties

## Wisconsin Elections Commission

DATE:<br>For the June 27, 2024, Commission Meeting<br>TO: Commissioners, Wisconsin Elections Commission<br>FROM: Brandon Hunzicker, Staff Attorney<br>SUBJECT: EL 12 Amendments<br>ATTACHMENTS: Appendix 1 - Clearinghouse Report<br>Appendix 2 - Clearinghouse Comments<br>Appendix 3 - Draft Rule Order<br>Appendix 4 - Draft Agency Report

Introduction: On May 14, the Commission approved an Economic Impact Analysis and draft rule order for its EL 12 amendments concerning the certification and training of municipal clerks, as well as approving a public hearing date of June 12 . Several individuals attended the public hearing, but no one offered any comments on the draft text. The Commission also did not receive any written comments.

However, the Commission did receive substantive feedback from the Rules Clearinghouse, and this memo will discuss that feedback and possible alterations to make to the rule text. After making any changes to the rule text, the Commission may vote to direct staff to proceed with all remaining rulemaking steps.

Discussion: The Commission is required to submit a report to the legislature along with the rule documents that the Commission has already approved. The main purpose of the report is to detail any changes made to the rule following any Legislative Council recommendations and comments from the public. Staff suggest accepting all 7 recommendations in the report. Appendix 3, the draft rule order, contains redline edits carrying out six of the seven recommended changes, and Appendix 4, the draft agency report to the legislature, includes summaries of the recommendations and statements that the Commission accepted the recommendations. To avoid repetition, staff will refer directly to the appendices when discussing these changes.

Five of the recommendations are very minor. To carry them out, staff corrected section headings and organization, added the standard effective date language, corrected page number references to the LAB report, moved a paragraph from the "related statutes" section of the rule order to the "plain language analysis section," and changed "commission" to lowercase in the rule text. Staff recommend applying these changes as described in Appendices 3 and 4.

One recommendation asks the Commission to alter the existing text of EL 12.02(7) from the passive to the active voice, and to reorder the Commission's proposed addition for clarity and to follow the chronological sequence of the Commission asking for municipal mailing addresses, municipalities providing those addresses, and the Commission mailing letter to the governing following any training deficiency. Staff believe that the
recommendations clarify and improve the rule and suggest that the Commission approve the changes in appendices 3 and 4 concerning this recommendation.

The most significant recommendation will require a Commission decision. The Legislative Council staff believe that the Commission's proposed language concerning WisVote in EL 12.01(5) is not a definition, and is therefore improper. The Legislative Council staff provide three possibilities to comply with the LAB recommendation and a description of the implications of each choice. Two options would remain within the "rulemaking" realm, and either replace "Statewide Voter Registration System" with "WisVote" or add ", known as WisVote," after "the election administration software application." These options would attach the force of law to the name "WisVote" but it would also lock the Commission into the use of this term, meaning that the Commission would need to undergo rulemaking in order to ever change the name.

The third option would not fall under rulemaking at all, but would rather create a note directly under EL $12.01(5)$ clarifying that the generic term "Statewide Voter Registration System" is currently known as "WisVote." Staff recommend this option because it would likely meet the Commission's objectives without making any future name change more difficult. Instead of amending the rule text, staff could simply ask the Legislative Reference Bureau to add a note stating that "Since 2016, the statewide voter registration system has been called "WisVote." Staff do not believe that the statement "and the name may change in the future" would be necessary in a note because the note could easily be updated if the name ever were to change. Staff also do not believe that there would be a benefit to giving the specific name "WisVote" the force of law when the term is already what clerks and the public use to refer to the Statewide Voter Registration System. The Legislative Council staff provided an example of a similar use of a note in Wis. Admin. Code PSC 160.02(21)(a)4. Staff have provided a screenshot below to demonstrate the effectiveness of a note to clarify a term within an administrative rule.

## 4. Food stamps under 7 USC 2011 to 2029.

Note: As of April 2015, the generic term "food stamps" refers to programs currently known as Supplemental Nutrition Assistance Program (SNAP) and Food Share.
Staff recommend removing the Commission's proposed addition and instead updating the rule with a note. Should the Commission choose this option, staff will also update Appendices 3 and 4 accordingly.

After making any changes to the rule text during this meeting, staff recommend submitting the rule to the governor for approval under Wis. Stat. § 227.185 and notifying the Joint Committee for the Review of Administrative Rules that it has been submitted. If the Governor approves the rule, staff recommend sending the rule to the legislature for review under Wis. Stat. § 227.19 and sending a notice of that submission to the LRB. The rule must be sent to the legislature by August 7, or the scope statement will expire.

Recommended Motion: Staff shall finalize the rule order and text in Appendix 3 and finalize the report to the legislature in Appendix 4 according to the discussion during today's meeting. Staff shall then submit the proposed rule to the governor for approval and notify the JCRAR of the submission. If the rule is approved, staff shall submit the rule and all necessary documents to the Legislature, the Rules Clearinghouse, and with a notice of submission to the LRB for publication. Upon completion of the legislative review process under § 227.19, staff shall file the final rule with LRB under § 227.20.

# Wisconsin Legislative Council RULES CLEARINGHOUSE 

## Margit Kelley

Clearinghouse Assistant Director

## CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

CLEARINGHOUSE RULE 24-043
AN ORDER to amend EL 12.01 (2) and (5) and 12.02 (7), relating to the certification and training of municipal clerks.

Submitted by ELECTIONS COMMISSION

05-15-2024 RECEIVED BY LEGISLATIVE COUNCIL.
06-06-2024 REPORT SENT TO AGENCY.

SG:PH

## LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below:

1. STATUTORY AUTHORITY [s. 227.15 (2) (a)]

Comment Attached
YES $\square$
NO $\quad \checkmark$
2. FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)]

Comment Attached YOS $\boxed{\square} \square$
3. CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)]

Comment Attached
YES
NO $\quad \checkmark$
4. ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS [s. 227.15 (2) (e)]

Comment Attached YES $\square$ NO $\square$
5. CLARITY, GRAMMAR, PUNCTUATION AND USE OF PLAIN LANGUAGE [s. 227.15 (2) (f)]

Comment Attached
YES $\checkmark$
NO $\square$
6. POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL REGULATIONS [s. 227.15 (2) (g)]

Comment Attached
YES $\square$
NO
7. COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)]

Comment Attached
YES $\square$
NO $\quad \checkmark$


# Wisconsin Legislative Council RULES CLEARINGHOUSE 

## CLEARINGHOUSE RULE 24-043

## Comments

[NOTE: All citations to "Manual" in the comments below are to the Administrative Rules Procedures Manual, prepared by the Legislative Council Staff and the Legislative Reference Bureau, dated November 2020.]

## 2. Form, Style and Placement in Administrative Code

a. The amendment of s. EL 12.01 (2) and (5) may be reflected in a single SECTION of the rule text, beginning with a treatment clause that states, "EL 12.01 (2) and (5) are amended to read:". [s. 1.03 (2) (c) 2., Manual.] Note the current treatment clause for SECTION 1 of the proposed rule inaccurately refers to amendment of s. EL 12.02 .
b. The proposed rule must include an effective date Section to indicate the date on which the rule changes take effect. [s. 1.03 (4), Manual.] Relatedly, is it necessary for the agency to specify the initial applicability of the proposed rule, as described in s. 1.03 (3) of the Manual?
c. The proposed language inserted into s. EL 12.01 (5) is not a definition. Options to amend the definition and to comply with the Legislative Audit Bureau's (LAB) recommendations include:
(1) Insert ", known as WisVote," after "the election administration software application".
(2) Instead of changing the definition of Statewide Voter Registration System, insert a Note that the Statewide Voter Registration System is currently known as WisVote. See s. PSC 160.02 (21) (a) 4. as an example.
(3) Strike "Statewide Voter Registration System" and substitute "WisVote" in ss. EL 12.01 (5) and 12.03 (5) (b).

The agency's choice among these or other options depends on the relationship between WisVote and the term "Statewide Voter Registration System", as well as whether it is desirable to refer to WisVote as a clarification or as a term that carries the force of law. On the one hand, if the reference to WisVote is a clarification of "Statewide Voter Registration System", it may be created as a Note, and changed from time to time, but it will not carry the force of law. [See option 2, above, and s. 1.12 (1) (c) and (2) (b), Manual.] Alternatively, if the term is intended to carry the force of law, and explain or replace the term "Statewide Voter Registration System", it should be
incorporated into the rule text. However, as a result, the term may not be changed without future rulemaking, and text such as the current rule text "and the name may change in the future" should be omitted in order to avoid the insinuation that such name change could occur in the absence of future rulemaking. [See options 1 and 3, above.]

## 5. Clarity, Grammar, Punctuation and Use of Plain Language

a. Section 9 of the analysis cites LAB Report 21-19 and refers specifically to pages 9 and 10 of the report. It appears that LAB recommendations related to the proposed rule also appear on pages 12 and 13 of the report.
b. In the rule analysis, as ss. 6.36 and 7.15 (1m), Stats., are listed as statutes interpreted by the proposed rule, it may be more helpful to explain the role of these provisions relative to the proposed rule in the Plain Language Analysis, rather than describing them as "Related Statutes or Rules". Additionally, in this description, the statement that the "Commission has named [the official registration] list WisVote, but the name could be changed in the future" may not be accurate. As reflected in the current and proposed administrative rule, WisVote is the name of the statewide voter registration system, not the name of the official registration list. It may be more accurate to state that the official registration list is compiled and maintained by the election administration software application called WisVote.
c. In s. EL 12.02 (7), consider amending the existing rule text to use an active voice: "The commission shall notify the governing body of any municipality whose municipal clerk fails to meet the training standards set out in this chapter.". Additionally, consider restructuring the underscored material so that the request made by the commission and each municipality's response to that request follow more closely and so that the chronological order of the notice being sent after an election cycle is clearer. For example, it appears this text could be written: "The commission shall request each municipality to submit to the commission its official municipal mailing address. Each municipality shall provide the requested information within 7 days of the request. The commission shall notify the top elected official in each municipality of a training deficiency by first class mail and within 30 days of an election cycle's end."
d. In the last sentence of s. EL 12.02 (7), do not capitalize "commission".

The statement of scope for this rule, SS 008-22, was approved by the Governor on February 3, 2022, published in Register No. 795A2 on March 14, 2022, and approved by the Wisconsin Elections Commission on April 20, 2022.

## DRAFT ORDER OF THE STATE OF WISCONSIN ELECTIONS COMMISSION AMENDING RULES

The Wisconsin Elections Commission adopts an order to amend EL 12.01 (2), 12.01 (5), 12.02 (7).

## Analysis Prepared by the Wisconsin Elections Commission

1. Statutes Interpreted: Sections 6.36, 7.15(1m), and 7.315(2), Stats.
2. Statutory Authority: Sections 5.05(1)(f), 7.315(2), and 227.11(2)(a), Stats.

## 3. Explanation of Agency Authority:

Section $5.05(1)(\mathrm{f})$, Stats., established the statutory authority and framework for regulation and administration of elections by the Commission. It states that:

The elections commission shall have the responsibility for the administration of chs. 5 to 10 and 12 and other laws relating to elections and election campaigns, other than laws relating to campaign financing. Pursuant to such responsibility, the commission may: . . . (f) Promulgate rules under ch. 227 applicable to all jurisdictions for the purpose of interpreting or implementing the laws regulating the conduct of elections or election campaigns, other than laws regulating campaign financing, or ensuring their proper administration.

Section $7.315(2)$ requires the Commission to:
by rule, prescribe requirements for, and the content of, training required of municipal clerks under s. $7.15(1 \mathrm{~m})$. The commission may provide such training directly or arrange for such training to be provided by other organizations. The rules shall provide a method for notifying the relevant municipal governing body if a municipal clerk fails to attend required training.

Section 227.11(2)(a), Stats., authorizes an agency to promulgate rules interpreting the statutes administered by the agency, it states that:
[e]ach agency may promulgate rules interpreting the provisions of any statute enforced or administered by the agency, if the agency considers it necessary to effectuate the purpose of the statute, but a rule is not valid if the rule exceeds the bounds of correct interpretation.

## 4. Related Statutes or Rules:

N/AChapter EL 12, Wis. Adm. Code, establishes standards and procedures for the certification and training of municipal clerks. Section 6.36, Stats, requires the Commission to "compile and maintain electronically an official registration list" and Wisconsin election officials use this list to administer elections. The Commission has named this list WisVote, but the name could be changed in the future. Section $7.15(1 \mathrm{~m})$ established that clerk training periods "begin[] on Jantary 1 of each even numbered year and end[] on December 31 of the following year."

## 5. Plain Language Analysis:

The Commission seeks to revise Ch. EL 12, Wis. Adm. Code, to:

- Correct the definition of election cycle.
- Clarify the name of the statewide voter registration system.
- Establish how municipality governing bodies are contacted by commission staff to notify them if municipal clerks have not met required training standards.

Chapter EL 12, Wis. Adm. Code, establishes standards and procedures for the certification and training of municipal clerks. Section 6.36, Stats., requires the Commission to "compile and maintain electronically an official registration list" and Wisconsin election officials use this list to administer elections. The official registration list is compiled and maintained by the election administration software application currently called WisVote by the Commission. Section $7.15(1 \mathrm{~m})$ established that clerk training periods "begin[] on January 1 of each even-numbered year and end[] on December 31 of the following year."

## 6. Summary of, and Comparison with, Existing or Proposed Federal Statutes and Regulations:

The Help America Vote Act of 2002 allocated federal funds to states where that state's chief executive and chief election official provided verification that the funds would be used to modernize election operations in predefined ways, and those requirements included the training of election officials, poll workers, and election volunteers (see § 101(b)(1)(D)).

## 7. If Held, Summary of Comments Received During Preliminary Comment Period and at Public Hearing on the Statement of Scope:

The commission held a virtual preliminary public hearing on the statement of scope on March 23, 2022. Thirteen members of the public attended the preliminary public hearing. No attendees provided testimony at the hearing. Comments were accepted through March 23, 2022. No written comments were received.

## 8. Comparison with Similar Rules in Adjacent States:

Illinois: The election cycle is defined as January 1 after a general election to the day of the next general primary or the day after a general primary to December 31 after the general election. The general election is the first Tuesday after the first Monday of November in even years. Illinois gives rules for a particular statewide voter registration system but does not specifically define or name their statewide voter registration system. County clerks are required to have a training course for election judges in Illinois, upon completion a certificate is granted. One judge from each major political party in each precinct must
be certified, if this is not the case all judges in the precinct must be notified of this and the uncertified judges must undergo the training to be appointed. If they do not undergo the training, they are subject to removal from their position.

Michigan: The election cycle is the first day after the last general election to the next general election. The general election is the first Tuesday after the first Monday in November in an even numbered year, odd year general elections are held on the same day in odd years. Michigan defines their statewide voter registration system as the "uniform voting system." The director of elections must conduct election training schools for clerks in each county, if a clerk fails to have these school in their county the director of elections must conduct them in that county.

Minnesota: The election cycle is January 1 following a general election to December 31 of the next year. The general election is the first Tuesday after the first Monday in November in even years in some counties and in odd years in other counties. Minnesota defines their statewide voter registrations system as, "statewide registration system." A municipal clerk must successfully complete election administration training during each election cycle, the clerk must provide proof to the county auditor of completion of this training in order to be certified.

Iowa: The general election is the first Tuesday after the first Monday in November of even years. Iowa law mentions a statewide voter registration system but does not give a specific name or definition to it. Commissioners are required to provide training courses for all election personnel and at least two personnel members must attend. Within 20 days following the general election the commissioner must file a document certifying that the training requirements were met.

## 9. Summary of Factual Data and Analytical Methodologies Used and How Any Related Findings Support the Regulatory Approach Chosen:

In October 2021, the Legislative Audit Bureau (LAB) published a report, 21-19, based on its evaluation of election administration containing recommendations for the Commission to consider during rule promulgation. On pages 9-13 10, the LAB recommended updating Wis. Admin Code Ch. EL 12 to reflect statutory changes made to municipal clerk training terms, to update the administrative rule to include the name of the statewide voter registration system, "WisVote," and to specify how municipalities will be notified when clerk training requirements are not met. These proposed amendments are meant to conform with the recommendations from the LAB.

## 10. Analysis and Supporting Documents Used to Determine the Effect on Small Business or in Preparation of an Economic Impact Report:

Naming the statewide voter registration system and redefining the election cycle will have no economic impact nor an effect on small business. The proposed rule amendment to provide notice of training deficiencies will have no impact on small business and a negligible economic impact as it would simply require municipalities to provide official mailing addresses to the Commission and read notices of training deficiencies.

## 11. Effect on Small Business (initial regulatory flexibility analysis):

The effect of the proposed rule amendments, and subsequent processes, will have no impact on small businesses. The administrative rule amendments pertaining to training cycles will simply bring the code into compliance with the training cycles that have already been implemented, thus having no impact upon clerks and elections inspectors, as well as local businesses or secondary parties. There are no increased
commitments in time or training. The proposed rule amendment pertaining to the definition of the Statewide Voter Registration System will also serve to make existing code clearer, thus reducing the risk that any party trying to interpret the provision will find it difficult and/or contact Commission staff seeking clarification. The remaining changes will be implemented to ensure clerks are up to date in their training responsibilities.

## 12. Agency Contact Person:

Brandon Hunzicker
Wisconsin Elections Commission
201 West Washington Avenue
Madison, WI 53703
608-267-0714
brandon.hunzicker@wisconsin.gov

## 13. Place where comments are to be submitted and deadline for submission:

Written comments may be emailed to brandon.hunzicker@wisconsin.gov. While email is preferred, comments can also be mailed to P.O. Box 7984, Madison, WI 53703-7984. The deadline to submit comments concerning the Economic Impact Statement was May 8. The notice of a public hearing provides a deadline of June 12, 2024, to submit comments concerning the rule text.

## RULE TEXT

## SECTION 1. EL 12.01 (2) and (5) 2 is are amended to read:

EL 12.01(2) "Election cycle" begins on January 1 of an edd=numbered even-numbered year and continues through December 31 of the following even-numbered odd-numbered year.

SECTION 2. EL 12.01(5) is amended to read:
EL 12.01(5) "Statewide Voter Registration System" is the election administration software application provided by the commission to enable local election officials to register voters, track absentee voting, and administer elections. Since 2016, the statewide voter registration system has been called "WisVote," and the name may change in the future.

## SECTION 23. EL 12.02(7) is amended to read:

EL 12.02(7) The commission shall notify The the governing body of any municipality whose municipal clerk fails to meet the training standards set out in this chapter shall be notified of that fact by the commission. The commission shall request the official municipal mailing addresses to which notices
of training deficiencies will be sent and notify the top elected official in a particular municipality by first elass mail within thirty days of the election cycle's end. Municipalities shall provide the requested information to the Commission within 7 days of the request. The commission shall request each municipality to submit to the commission its official municipal mailing address. Each municipality shall provide the requested information within 7 days of the request. The commission shall notify the top elected official in each municipality of a training deficiency by first class mail and within 30 days of an election cycle's end.

## SECTION 3. EFFECTIVE DATE.

This rule takes effect on the first day of the month following publication in the Wisconsin

Administrative Register as provided in s. 227.22 (2) (intro.), Stats.

## Report From Agency

## STATE OF WISCONSIN ELECTIONS COMMISSION

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IN THE MATTER OF RULEMAKING :
PROCEEDINGS BEFORE THE : REPORT TO THE LEGISLATURE ELECTIONS COMMISSION : CR 24-043
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## I. THE PROPOSED RULE:

The proposed rule, including the analysis and text, is attached.
II. REFERENCE TO APPLICABLE FORMS: N/A

## III. FISCAL ESTIMATE AND EIA:

The Fiscal Estimate and EIA is attached.
IV. DETAILED STATEMENT EXPLAINING THE BASIS AND PURPOSE OF THE PROPOSED RULE, INCLUDING HOW THE PROPOSED RULE ADVANCES RELEVANT STATUTORY GOALS OR PURPOSES:
The basis and purpose of the proposed rule is to revise Wisconsin Administrative Code ch. EL 12, according to the recommendations of the Legislative Audit Bureau in its 2119 report. The rule would advance statutory purposes by adding the correct dates of an election cycle, clarifying that the Statewide Voter Registration System is called WisVote, and adding a requirement that the Commission send letters to the governing body of a municipal clerk who does not complete training on time.
V. SUMMARY OF PUBLIC COMMENTS AND THE BOARD'S RESPONSES, EXPLANATION OF MODIFICATIONS TO PROPOSED RULES PROMPTED BY PUBLIC COMMENTS:
The Elections Commission held a public hearing on June 12, 2024. No written or oral public comments were received.
VI. RESPONSE TO LEGISLATIVE COUNCIL STAFF RECOMMENDATIONS: Comment: 2.a. "The amendment of s. EL 12.01 (2) and (5) may be reflected in a single Section of the rule text, beginning with a treatment clause that states, "EL 12.01 (2) and (5) are amended to read:". [s. 1.03 (2) (c) 2., Manual.] Note the current treatment clause for SECTION 1 of the proposed rule inaccurately refers to amendment of s. EL 12.02."

Response: The Commission accepted this recommendation.
Comment: 2.b. "The proposed rule must include an effective date Section to indicate the date on which the rule changes take effect. [s. 1.03 (4), Manual.] Relatedly, is it necessary for the agency to specify the initial applicability of the proposed rule, as described in s. 1.03 (3) of the Manual?"

Response: The Commission accepted this recommendation and added the default effective date. It is not necessary to specify an initial applicability because the rule updates will not change existing procedures.

Comment: 2.c. "The proposed language inserted into s. EL 12.01 (5) is not a definition." The Legislative Council staff provided several options for the Commission to address this issue.

## Response:

Comment: 5.a. "SECTION 9 of the analysis cites LAB Report 21-19 and refers specifically to pages 9 and 10 of the report. It appears that LAB recommendations related to the proposed rule also appear on pages 12 and 13 of the report."

Response: The Commission accepted this recommendation.
Comment: 5.b. The Legislative Council staff recommended that the discussion of Wis. Stats. §§ 6.36 and $7.15(1 \mathrm{~m})$ would be more appropriate in the plain language analysis section rather than the related statutes or rule since the Commission is interpreting those statutes in updating the rule. It also recommended clarifying that while WisVote contains the official registration list under $\S 6.36$, WisVote also encompasses more than just the list.

Response: The Commission accepted this recommendation.

Comment: 5.c. and d. The Legislative Council staff recommended amending the exiting rule text of EL 12.02(7) to use the active voice, to reorder the new rule text chronologically, and to not capitalize "commission" in the rule text.

Response: The Commission accepted this recommendation.

## VII. REPORT FROM THE SBRRB AND FINAL REGULATORY FLEXIBILITY ANALYSIS: N/A

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

DATE:<br>For the June 27, 2024, Commission Meeting<br>TO: Members, Wisconsin Elections Commission<br>FROM: Prepared and Presented by:<br>Angela O'Brien Sharpe<br>Staff Attorney<br>\section*{SUBJECT:}<br>\section*{ATTACHMENTS:}<br>Authorization for New Emergency/Permanent Rulemaking Judicial Privacy Protections effectuated by 2023 Wisconsin Act 235<br>Attachment A: Proposed Statement of Scope for Emergency and Permanent Rulemaking: To create EL Ch. 19 relating to judicial privacy protections

Attachment B: 2023 Wisconsin Act 235

## Introduction

On March 27, 2024, the Legislature enacted 2023 Wisconsin Act 235 ("Act 235"), which will be effective on April 1, 2025. Act 235 addresses the confidentiality of judicial officer information on certain election materials, including nomination papers, declarations of candidacy, and public records. The new law provides judicial officers with the option to file a certification of residence with the Commission instead of listing their residential address on nomination papers, declarations of candidacy, and circulator certifications. The Commission will be required to keep that certification of residence confidential unless specific statutory exceptions apply.

Act 235, in part, amends Wis. Stat. § 8.10 to create a new subsection, which will require the Commission to promulgate rules for the administration of Act 235.

After consultation with the Commission Chair, staff are bringing both a request for authorization for rulemaking and a draft scope statement to the Commission in the same meeting. As detailed further in this memo, Commission staff believe that expeditious rulemaking on this topic is warranted given not only the Legislature's directive, but also to ensure that a seamless process is in place by the time this new law goes into effect. Staff have prepared a single scope statement for both the proposed emergency and permanent rulemaking. ${ }^{1}$

[^15]
## Rulemaking Authority

The Commission is authorized to promulgate rules under chapter 227 of the state statutes "...for the purpose of interpreting or implementing laws regulating the conduct of elections or election campaigns, other than laws regulating campaign financing, or ensuring their proper administration." Wis. Stat. § $5.05(1)(\mathrm{f})$. In addition to this general grant of authority, the Commission already has a specific grant of statutory authority to promulgate rules for use by election officials in determining the validity of nomination papers and signatures thereon. Wis. Stat. § 8.07. Finally, Act 235 will confer specific authority upon the Commission to promulgate rules on this topic. Wis. Stat. § 8.10(7), as amended by 2023 Wisconsin Act 235 (Effective April 1, 2025).

An agency "may promulgate rules implementing or interpreting a statute that it will enforce or administer after publication of the statute but prior to the statute's effective date." Wis. Stat. § 227.11(2)(d). A rule promulgated under this provision can't take effect prior to the effective date of the statute that it implements or interprets, but the Commission is authorized by statute to begin the rulemaking process now so the rule can be in place as soon after April 1, 2025, as possible.

## Finding of Emergency

State agencies are permitted to promulgate rules as emergency rules "...if the preservation of the public peace, health, safety, or welfare necessitates putting the rule into effect prior to the them it would take effect if the agency complied with the procedures." Wis. Stat. § 227.24(1)(a). Emergency rules are not required to comply with the notice, hearing, and publication requirements under chapter 227. Wis. Stat. § 227.24(1)(a).

Act 235 was legislated and passed in response to several high-profile incidents of violence against the judiciary, both within Wisconsin and nationally. Legislative advocates for the law noted that judicial officers' "role in upholding justice makes them targets, and it's [the Legislature's] duty to protect them.."2 Accordingly, rulemaking carried out pursuant to the mandates of Act 235 is necessary to preserve the health, safety, and welfare of Wisconsin's judicial officers as soon as possible after Act 235 goes into effect in April 2025.

## Potential Rulemaking - Certifications of Residence for Judicial Officer Filings

As noted above, Act 235 will go into effect on April 1, 2025. The first major nomination paper cycle after that effective date for judicial candidates will begin on December 1, 2025. Given the statewide interest that was generated by Act 235's passage, as well as the dozens of Wisconsin judges who submitted statements to the Legislature in support of it, Commission staff expect to receive inquiries for how judicial officers can take advantage of its provisions as soon as it goes into effect. Accordingly, the Commission should authorize rulemaking on this topic now so that procedures are in place as close to, or as soon after, April 1, 2025 as possible. Having an administrative rule approved and ready to go into effect on April 1,

[^16]Authorization for New Emergency/Permanent Rulemaking
Judicial Privacy Protections effectuated by 2023 Wisconsin Act 235
Prepared for the Commission's June 27, 2024 Meeting
Page 3 of 3

2025 will ensure that Commission staff follow specific procedures to ensure the proper handling and protection of protected judicial officer information.

The proposed administrative rule will establish procedures by which judicial officers may file a certification of residence with the Commission if they do not wish to provide their residential address on their nomination papers, declaration of candidacy, or circulator certification. The proposed rule will also establish procedures by which the Commission shall provide such certifications of residence to local filing officers. The proposed rule will prescribe procedures by which both the Commission and local filing officers should confirm candidate residency when a judicial officer files a certification of residence. Finally, the proposed rule will establish procedures by which the certifications of residence shall be kept confidential, as well as procedures by which judicial officers can consent to disclosure.

The proposed administrative rule will not be effective prior to April 1, 2025.
Recommended Motion: The Wisconsin Elections Commission authorizes staff to begin the concurrent emergency and permanent rulemaking processes for rules to effectuate the certification of residency provisions of 2023 Wisconsin Act 235 for judicial officers. Staff shall submit the statements of scope, hereby approved in this motion, to the Department of Administration and Office of Governor Evers for approval. Staff are directed to proceed with all necessary rulemaking processes preceding the next necessary review or approval from the Commission.

# STATEMENT OF SCOPE <br> PURSUANT TO WIS. STAT. § 227.24 <br> WISCONSIN ELECTIONS COMMISSION 

Rule No.: Wis. Admin. Code EL Chapter 19<br>Relating to: Confidentiality of Judicial Officer Information on Certain Election Materials<br>Rule Type: Emergency Rule and Permanent Rule

## FINDING OF EMERGENCY:

This Statement of Scope pertains to the promulgation of an emergency rule under Wis. Stat. § 227.24(1)(a). The preservation of the public peace, safety, and welfare necessitates putting the rule into effect prior to the time it would take effect if the agency complied with the permanent rulemaking procedures. Wis. Stat. § 227.24(1)(a).

The preservation of peace, safety, and welfare of Wisconsin elections necessitates putting this rule into effect prior to the time it would take to promulgate it normally under chapter 227. 2023 Wisconsin Act 235 ("Act 235 ") goes into effect on April 1, 2025, and requires the Commission to promulgate rules for its administration. While the Commission intends to promulgate a simultaneous permanent rule on this topic, an emergency rule is necessary to ensure that the Legislature-directed process is in place when the law goes into effect. Act 235 will protect the personal information of judicial officers, a large majority of whom have experienced increased risk of threats, harassment, and violence in recent years. Having an administrative rule approved and ready to go into effect on April 1, 2025, will ensure that Commission staff follow specific procedures to ensure the proper handling of protected judicial officer information. There may not be time to promulgate the permanent version of this rule prior to April 1, 2025, especially considering that the remainder of 2024 will require much of the Commission's attention for two major elections on August 13, 2024, and November 5, 2024.

## RULE ANALYSIS

Pursuant to §§ 227.24(1)(e)1d. \& 227.135(1):

## a) A description of the objective of the proposed rule.

Act 235 was legislated and passed in response to several high-profile incidents of violence against the judiciary, both within Wisconsin and nationally. Among other provisions, Act 235 provides judicial officers with the option to file a certification of residence with the Commission instead of listing their residential address on nomination papers, declarations of candidacy, and circulator certifications. The proposed rule will promulgate specific procedures to facilitate this process within the existing framework of ballot access requirements and civic participation.
b) Description of the existing policies relevant to the rule, new policies proposed to be included in the rule, and an analysis of policy alternatives.

Judicial officers who are elected officials must file nomination papers and declarations of candidacy to appear on the ballot to be elected. Wis. Stat. §§ 8.10, 8.15, 8.20. Any candidate who circulates nomination
papers is required to provide their residential address on those papers. Wis. Stat. §§ 8.10(2)(b), 8.15(5)(a), 8.20(2)(a). Likewise, candidates are also required to file a declaration of candidacy, which also asks them to provide their residential address. Wis. Stat. § 8.21(1). Separate from the candidate process, any qualified individual may also circulate nomination papers, or certain election petitions, which also requires them to provide their residential address. Wis. Stat. §§ 8.10(3); 8.15(4)(a); 8.20(3); 8.40(2). Nomination papers, declarations of candidacy, and election petitions are all public records. Wis. Stat. § 19.32(2).

There is currently no administrative process in place for a judicial officer to file a certification of residence with the Commission.

The proposed rule would establish procedures by which judicial officers may file a certification of residence with the Commission if they do not wish to provide their residential address on their nomination papers, declaration of candidacy, or circulator certification. The proposed rule would also establish procedures by which the Commission shall provide such certifications of residence to local filing officers. The proposed rule would prescribe procedures by which both the Commission and local filing officers should confirm candidate residency when a judicial officer files a certification of residence. Finally, the proposed rule would establish procedures by which the certifications of residence shall be kept confidential, as well as procedures by which judicial officers can consent to disclosure.

The alternative would be to not promulgate this rule, leaving the Commission without a clear process in place to receive certifications of residence from judicial officers. The Commission could attempt to comply with the new obligations imposed by Act 235 through internal policy or guidance documents, but those would not carry the force of law.

## c) Detailed explanation of statutory authority for the rule (including the statutory citation and language).

General Authority pursuant to Wis. Stat. § 5.05(1): "General authority. The elections commission shall have the responsibility for the administration of chs. 5 to 10 and 12 and other laws relating to elections and election campaigns, other than laws relating to campaign financing. Pursuant to such responsibility, the commission may:

- (f) Promulgate rules under ch. 227 applicable to all jurisdictions for the purpose of interpreting or implementing the laws regulating the conduct of elections or election campaigns, other than laws regulating campaign financing, or ensuring their proper administration."

Specific Authority pursuant to Wis. Stat. § 8.07: "The commission shall promulgate rules under this chapter for use by election officials in determining the validity of nomination papers and signatures thereon."

Specific Authority pursuant to Act 235: "The commission shall promulgate rules for the administration of this subsection and prescribe a certification of residence for a candidate or circulating judicial officer for use under this subsection."

Agency Rulemaking Authority pursuant to Wis. Stats. § 227.11(2)(a): "Agency rulemaking authority. Each agency may promulgate rules interpreting the provisions of any statute enforced or administered by the agency, if the agency considers it necessary to effectuate the purpose of the statute, but a rule is not valid if the rule exceeds the bounds of correct interpretation."
d) An estimate of the amount of time agency employees will spend developing the proposed rule and of other resources needed to develop the rule.

WEC staff estimates that it would take approximately 100 staff hours to draft a scope statement and carry out the subsequent steps to promulgate an administrative rule.

## e) A description of all of the entities that may be affected by the proposed rule.

The proposed rule would affect all judicial officers, as defined by Wis. Stat. § 757.07(1)(e). It would also affect clerks, election officials, candidates, and individuals interested in ensuring that judicial candidates follow the required procedure to seek ballot access for an office for which they are qualified. The rule is likely to provide the necessary clarity and authority for a process to manage judicial certifications of residence, including how local filing officers and Commission staff can still confirm that judicial candidates meet the residence requirements for the offices they seek. The proposed rule would require minimal compliance outreach and training to clerks because of their familiarity with ballot access as local filing officers. The proposed rule should minimize the risk that a judicial officer's protected information is inadvertently released by providing clear procedures for how the Commission will receive and process certifications of residence. The effect of the proposed rule, and subsequent processes, would have little to no impact on small businesses.

## f) A summary and preliminary comparison of any existing or proposed federal regulation that addresses or is intended to address the activities to be regulated by the proposed rule.

The Daniel Anderl Judicial Security and Privacy Act requires government agencies and private actors to remove the personal information of judges from public view within 72 hours of receiving a request for removal. Pub. L. 117-263, div. E, title LIX, subtitle D, Dec. 23, 2022, 136 Stat. 3458. However, this federal law does not specifically address election paperwork for judges, nor does it include any provisions for how states can regulate and protect judicial information when it is required by state law for certain processes.

## Agency Contact Person:

Angela O'Brien Sharpe, Staff Attorney

(608) 264-6764, angela.sharpe@wisconsin.gov


Meagan Wolfe<br>Administrator, Wisconsin Elections Commission<br>DATE<br>Date Submitted

# State of $\mathfrak{Z l i t i n d x i n}$ 



## 2023 WISCONSIN ACT 235

AN ACT to amend 19.36 (11) and 19.55 (1); and to create 8.10 (7), 19.36 (14), 19.55 (2) (cm), 59.43 (1r) and 757.07 of the statutes; relating to: privacy protections for judicial officers, granting rule-making authority, and providing a penalty.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 8.10 (7) of the statutes is created to read: 8.10 (7) (a) Notwithstanding sub. (2) (b) and (c) and s. 8.21 (4) (b), a candidate for filling the office of a judicial officer, as defined in s. 757.07 (1) (e), who files a certification of residence with the commission before circulating nomination papers is not required to indicate his or her residential address on the nomination papers, including nomination papers circulated on behalf of the judicial officer, or on the declaration of candidacy. Notwithstanding sub. (3) (intro.), a judicial officer, as defined in s. 757.07 (1) (e), who intends to circulate nomination papers on behalf of a candidate for filling a nonpartisan office, or who intends to sign nomination papers to support such a candidate, is not required to indicate his or her residential address on the certification of a qualified circulator appended to the nomination papers or on the nomination papers as a signatory. The commission shall promulgate rules for the administration of this subsection and prescribe a certification of residence for a candidate or circulating judicial officer for use under this subsection.
(b) Certifications of residence submitted to the commission under par. (a) shall be kept confidential unless
the judicial officer consents to disclosure under s. 757.07 (4) (e), except that the commission shall provide such certifications to the appropriate filing officer for the office the candidate or judicial officer seeks. Filing officers shall also keep confidential the certifications received by the commission unless the judicial officer consents to disclosure.

Section 2. 19.36 (11) of the statutes is amended to read:
19.36 (11) Records of an individual holding a local public office or a state public office. Unless access is specifically authorized or required by statute, an authority shall not provide access under s. 19.35 (1) to records, except to an individual to the extent required under s. 103.13, containing information maintained, prepared, or provided by an employer concerning the home address, home electronic mail address, home telephone number, or social security number of an individual who holds a local public office or a state public office, unless the individual authorizes the authority to provide access to such information. This Except as provided in sub. (14), this subsection does not apply to the home address of an individual who holds an elective public office or to the home address of an individual who, as a condition of employment, is required to reside in a specified location.

[^17]Section 3. 19.36 (14) of the statutes is created to read:
19.36 (14) Privacy protections for judicial offiCERS. If a judicial officer, as defined in s. 757.07 (1) (e), submits a written request under s. 757.07 (4), an authority shall not provide access under s. 19.35 (1) to a certification of residence under s. 8.10 (7) or to the personal information, as defined in s. 757.07 (1) (g), of a judicial officer, except as provided under s. 8.10 (7) (b).

Section 4. 19.55 (1) of the statutes is amended to read:
19.55 (1) Except as provided in subs. (2) to (4) and s. 19.36 (14), all records under ch. 11, this subchapter, or subch. III of ch. 13 in the possession of the commission are open to public inspection at all reasonable times. The commission shall require an individual wishing to examine a statement of economic interests or the list of persons who inspect any statements which are in the commission's possession to provide his or her full name and address, and if the individual is representing another person, the full name and address of the person which he or she represents. Such identification may be provided in writing or in person. The commission shall record and retain for at least 3 years information obtained by it pursuant to this subsection. No individual may use a fictitious name or address or fail to identify a principal in making any request for inspection.

SECTION 5. 19.55 (2) (cm) of the statutes is created to read:
19.55 (2) (cm) If a judicial officer, as defined in s . 757.07 (1) (e), submits a written request under s. 757.07 (4), the personal information, as defined in s. 757.07 (1) (g), of a judicial officer contained in statements of economic interests, reports of economic transactions, and campaign finance reports that are filed with the commission by judicial officers or the candidate committees of judicial officers. The commission shall quarterly review the electronic campaign finance information system for the personal information of judicial officers and remove such information from the system. In addition, before providing, upon a request, a statement of economic interests of a judicial officer, the commission shall remove the personal information of the judicial officer.

SECTION 6. 59.43 (1r) of the statutes is created to read:
59.43 (1r) Personal information of Judicial offiCERS. The register of deeds shall shield from disclosure and keep confidential documents containing information covered by a written request of a judicial officer under s. 757.07 , if the judicial officer specifically identifies the document number of any document to be shielded under this subsection. This subsection applies only to electronic images of documents specifically identified by a judicial officer as covered by a written request under s. 757.07. The register of deeds may allow access to a document subject to protection under this subsection only if
the judicial officer consents to the access or access is otherwise permitted as provided under s. 757.07 (4) (e).

Section 7. 757.07 of the statutes is created to read:
757.07 Privacy protections for judicial officers. (1) Definitions. In this section:
(a) "Data broker" means a commercial entity that collects, assembles, or maintains personal information concerning an individual who is not a customer or an employee of that entity in order to sell the information or provide 3rd-party access to the information. "Data broker" does not include any of the following:

1. A commercial entity using personal information internally, providing access to businesses under common ownership or affiliated by corporate control, or selling or providing data for a transaction or service requested by or concerning the individual whose personal information is being transferred.
2. A commercial entity providing publicly available information through real-time or near real-time alert services for health or safety purposes.
3. A commercial entity using information that is lawfully made available through federal, state, or local government records, or information that a business has a reasonable basis to believe is lawfully made available to the general public through widely distributed media, by the consumer, or by a person to whom the consumer has disclosed the information, unless the consumer has restricted the information to a specific audience.
4. A commercial entity engaged in the collection, maintenance, disclosure, sale, communication, or use of any personal information bearing on a consumer's credit worthiness, credit standing, credit capacity, character, general reputation, personal characteristics, or mode of living by a consumer reporting agency, furnisher, or user that provides information for use in a consumer report, and by a user of a consumer report, but only to the extent that such activity is regulated by and authorized under the federal Fair Credit Reporting Act, 15 USC 1681, et seq.
5. A consumer reporting agency subject to the federal Fair Credit Reporting Act, 15 USC 1681, et seq.
6. A commercial entity using personal information collected, processed, sold, or disclosed in compliance with the federal Driver's Privacy Protection Act of 1994, 18 USC 2721, et seq.
7. A commercial entity using personal information to do any of the following:
a. Prevent, detect, protect against, or respond to security incidents, identity theft, fraud, harassment, malicious or deceptive activities, or any illegal activity.
b. Preserve the integrity or security of systems.
c. Investigate, report, or prosecute any person responsible for an action described under subd. 7. a. or b.
8. A financial institution, affiliate of a financial institution, or data subject to title V of the federal Gramm-Leach-Bliley Act, 15 USC 6801, et seq.
9. A covered entity for purposes of the federal privacy regulations promulgated under the federal Health Insurance Portability and Accountability Act of 1996, specifically 42 USC $1320 \mathrm{~d}-2$ note.
10. A commercial entity engaging in the collection and sale or licensing of personal information incidental to conducting the activities described in subds. 1. to 9 .
11. Insurance and insurance support organizations.
12. Law enforcement agencies or law enforcement support organizations and vendors.
(b) "Government agency" includes any association, authority, board, department, commission, independent agency, institution, office, society, or other body corporate and politic in state or local government created or authorized to be created by the constitution or any law.
(c) "Home address" includes a judicial officer's permanent residence and any secondary residences affirmatively identified by the judicial officer. "Home address" does not include a judicial officer's work address.
(d) "Immediate family" includes any of the following:
13. A judicial officer's spouse.
14. A minor child of the judicial officer or of the judicial officer's spouse, including a foster child, or an adult child of the judicial officer or of the judicial officer's spouse whose permanent residence is with the judicial officer.
15. A parent of the judicial officer or the judicial officer's spouse.
16. Any other person who resides at the judicial officer's residence.
(e) "Judicial officer" means a person who currently is or who formerly was any of the following:
17. A supreme court justice.
18. A court of appeals judge.
19. A circuit court judge.
20. A municipal judge.
21. A tribal judge.
22. A temporary or permanent reserve judge.
23. A circuit, supplemental, or municipal court commissioner.
(f) "Permanent residence" means the place where a person's habitation is fixed, without any present intent to move, and to which, when absent, the person intends to return.
(g) "Personal information" means any of the following with regard to a judicial officer or any immediate family member of a judicial officer, but does not include information regarding employment with a government agency:
24. A home address.
25. A home or personal mobile telephone number.
26. A personal email address.
27. A social security number, driver's license number, federal tax identification number, or state tax identification number.
28. Except as required under ch. 11, a bank account or credit or debit card information.
29. A license plate number or other unique identifiers of a vehicle owned, leased, or regularly used by a judicial officer or an immediate family member of a judicial officer.
30. The identification of children under the age of 18 of a judicial officer or an immediate family member of a judicial officer.
31. The full date of birth.
32. Marital status.
(h) "Publicly available content" means any written, printed, or electronic document or record that provides information or that serves as a document or record maintained, controlled, or in the possession of a government agency that may be obtained by any person or entity, from the Internet, from the government agency upon request either free of charge or for a fee, or in response to a public records request under ch. 19.
(i) "Publicly post or display" means to intentionally communicate or otherwise make available to the general public.
(j) "Transfer" means to sell, license, trade, or exchange for consideration the personal information of a judicial officer or a judicial officer's immediate family member.
(k) "Written request" means written notice signed by a judicial officer or a representative of the judicial officer's employer requesting a government agency, business, association, or other person to refrain from publicly posting or displaying publicly available content that includes the personal information of the judicial officer or judicial officer's immediate family.
(2) Publicly posting or displaying a judicial offiCER'S PERSONAL INFORMATION BY A GOVERNMENT AGENCY. (a) A government agency may not publicly post or display publicly available content that includes a judicial officer's personal information, provided that the government agency has received a written request in accordance with sub. (4) that it refrain from disclosing the judicial officer's personal information. After a government agency has received a written request, that agency shall remove the judicial officer's personal information from publicly available content within 10 business days. After the government agency has removed the judicial officer's personal information from publicly available content, the agency may not publicly post or display the information, and the judicial officer's personal information shall be exempt from inspection and copying under s. 19.35 unless the government agency has received consent as provided under sub. (4) (e) to make the personal information available to the public.
(b) Nothing in this subsection prohibits a government agency from providing access to records containing the personal information of a judicial officer to a 3rd party if the 3rd party meets any of the following criteria:
33. Possesses a signed consent document, as provided under sub. (4) (e).
34. Is subject to the requirements of 15 USC 6801, et seq.
35. Executes a confidentiality agreement with the government agency.
(3) Data brokers and other persons and busiNESSES. (a) No data broker may knowingly sell, license, trade, purchase, or otherwise make available for consideration the personal information of a judicial officer or a judicial officer's immediate family, provided that the judicial officer has made a written request to the data broker. The data broker shall cease knowingly selling, licensing, trading, purchasing, or otherwise making available personal information for consideration pursuant to the written request within 10 business days of the written request.
(b) 1. No person, business, or association may publicly post or display on the Internet publicly available content that includes the personal information of a judicial officer or the judicial officer's immediate family, provided that the judicial officer has made a written request to the person, business, or association that it refrain from disclosing or acquiring the personal information.
36. Subdivision 1. does not apply to any of the following:
a. Personal information that the judicial officer or an immediate family member of the judicial officer voluntarily publishes on the Internet after the effective date of this subd. 2. a. .... [LRB inserts date].
b. Personal information lawfully received from a state or federal government source, including from an employee or agent of the state or federal government.
(c) 1. After a person, business, or association has received a written request from a judicial officer to protect the privacy of the personal information of the judicial officer and the judicial officer's immediate family, the person, business, or association shall remove, within 10 business days, the publicly posted or displayed personal information identified in the request; ensure that the information is not publicly posted or displayed on any website or subsidiary website controlled by that person, business, or association; and identify any other publicly posted or displayed instances of the identified information that should also be removed.
37. After receiving a judicial officer's written request, no person, business, or association may transfer the judicial officer's personal information to any other person, business, or association through any medium, except as follows:
a. The person, business, or association may transfer personal information that the judicial officer or an immediate family member of the judicial officer voluntarily publishes on the Internet after the effective date of this subd. 2. a. .... [LRB inserts date].
b. The person, business, or association may transfer the judicial officer's personal information at the request of the judicial officer if the transfer is necessary to effectuate a request to the person, business, or association from the judicial officer.
(4) Procedure for completing a written request FOR PROTECTION OF PERSONAL INFORMATION. (a) No government agency, person, data broker, business, or association may be found to have violated any provision of this section if the judicial officer fails to submit a written request calling for the protection of the personal information of the judicial officer or the judicial officer's immediate family.
(b) 1. A written request under this subsection is valid if the request meets the requirements of par. (d) and if the judicial officer does any of the following:
a. Sends the written request directly to a government agency, person, data broker, business, or association.
b. If the director of state courts has a policy and procedure for a judicial officer to file the written request with the director of state court's office to notify government agencies, the judicial officer sends the written request to the director of state courts.
38. In each quarter of a calendar year, the director of state courts shall provide to the appropriate officer with ultimate supervisory authority for a government agency a list of all judicial officers who have submitted a written request under subd. 1.b. The officer shall promptly provide a copy of the list to the government agencies under his or her supervision. Receipt of the written request list compiled by the director of state courts office by a government agency shall constitute a written request to that agency for purposes of this subsection.
(c) A representative from the judicial officer's employer may submit a written request on the judicial officer's behalf, provided that the judicial officer has given written consent to the representative and provided that the representative agrees to furnish a copy of that consent when the written request is made. The representative shall submit the written request as provided under par. (b).
(d) A judicial officer's written request shall be made on a form prescribed by the director of state courts and shall specify what personal information shall be maintained as private. If a judicial officer wishes to identify a secondary residence as a home address, the designation shall be made in the written request. A judicial officer's written request shall disclose the identity of the officer's immediate family and indicate that the personal information of these family members shall also be excluded to the extent that it could reasonably be expected to reveal personal information of the judicial officer. Any person receiving a written request form submitted by or on behalf of a judicial officer under this paragraph shall treat the submission as confidential.
(e) 1. A judicial officer's written request is valid for 10 years or until the judicial officer's death, whichever occurs first.
39. Notwithstanding a judicial officer's written request, a government agency, person, data broker, business, or association may release personal information otherwise subject to the written request under any of the following circumstances:
a. As required in response to a court order.
b. If a judicial officer or immediate family member of the judicial officer consents to the release of his or her own personal information as provided under subd. 3.
c. If the judicial officer provides the government agency, person, data broker, business, or association with consent to release the personal information as provided under subd. 3.
40. A judicial officer or immediate family member of the judicial officer may consent to release personal information otherwise protected by a judicial officer's written request if the consent is made in writing on a form prescribed by the director of state courts. An immediate family member of the judicial officer may only consent to the release of his or her own personal information.
41. A judicial officer under sub. (1) (e) 1. to 3 ., or 6. may designate the director of state courts as the judicial officer's agent for purposes of service of process, and if the director of state courts receives service of process, notice, or demand required or permitted by law to be served on a judicial officer who has designated the director of state courts as his or her agent for purposes of service of process under this subdivision, the director of state courts shall forward the process, notice, or demand to the judicial officer's home address.
(4m) (a) In this subsection, "land records website" means a public website that allows users to search and retrieve a real estate property database or geographic records.
(b) Any provider of a public-facing land records website shall establish a process for judicial officers and immediate family members of judicial officers to opt out from the display and search functions of their names on the provider's public-facing land records website.
(5) (a) A judicial officer whose personal information is made public as a result of a violation of this section may bring an action seeking injunctive or declaratory relief in any court of competent jurisdiction. Notwithstanding s. 814.04, if the court grants injunctive or declaratory relief, the governmental agency, business, association, data broker, or other person responsible for the violation shall be required to pay the judicial officer's costs and reasonable attorney fees.
(b) Provided that an employee of a government agency has complied with the conditions set forth in sub. (2), it is not a violation of this section if an employee of a government agency publishes personal information, in good faith, on the website of the government agency in the ordinary course of carrying out public functions.
(c) It is unlawful for any person to knowingly publicly post or display on the Internet the personal information of a judicial officer or of the judicial officer's immediate family if the person intends the public posting or display of the personal information to create or increase a threat to the health and safety of the judicial officer or the judicial officer's immediate family and, under the circumstances, bodily injury or death of the judicial officer or a member of the judicial officer's immediate family is a natural and probable consequence of the posting or display. A person who violates this paragraph is guilty of a Class G felony.
(6) This section shall be construed broadly to favor the protection of the personal information of judicial officers and the immediate family of judicial officers.

Section 8. Effective date.
(1) This act takes effect on the first day of the 13th month beginning after publication.


## Wisconsin Elections Commission

DATE: $\quad$ For the June 27, 2024, Commission Meeting
TO: Members, Wisconsin Elections Commission
FROM: Jim Witecha, Chief Legal Counsel
SUBJECT: Draft Rule for EL 13 on Training of Election Officials

Subsequent to the Commission's last discussion of draft rule language for Wis. Admin. Code EL Chapter 13 (Training of Election Officials) on Feb. 8, 2024, staff added the Commission's desired edits in the form of redlines to the rule draft included in your packets today. Commission staff believe these reflect all changes requested by the Commission, and approval of the draft rule language is recommended.

The next phase of rulemaking will be a public comment period before the fiscal estimate and economic impact analysis processes are brought before the Commission. Staff are seeking the Commission's approval to solicit comment before bringing back the comment summary, rule language, economic impact analysis, and any ancillary documentation for Commission approval at the next available meeting.

## Proposed Commission Motion:

The Commission hereby approves the draft rule language for Wis. Admin. Code EL Chapter 13 relating to Training of Election Officials. The Commission directs staff to proceed with the necessary permanent rulemaking steps for this rule.

## Chapter 13. Training of Election Officials

13.01 Election Official Training. (1) Definitions. In this chapter:
(a) "Commission" means the Wisconsin Elections Commission.
(b) "Election cycle" means the period beginning on January 1 of an even-numbered year and continuing through December 31 of the following odd-numbered year.
(c) "Election" has the meaning given in s. 5.02(4), Stats.
(d) "Election observer" means a member of the public who has signed in as an observer at an observable location and is present at an observable location to observe an election or the absentee ballot voting process.
(e) "Municipal clerk" has the meaning given in s. 5.02(10), Stats.
(f) "Election official" has the meaning given in s. 5.02(4e), Stats.

### 13.02 Municipal clerk training responsibilities.

(1) The municipal clerk is responsible for providing training opportunities for election inspectors, chief election inspectors, election registration officials, and special voting deputies.
(2) The municipal clerk may utilize the commission, another election official who uses the commission materials, or another election official who has received training material approval as described in this section for such training. If the municipal clerk opts not to use the commission's provided training, the clerk shall submit the training materials to the commission's training team for review and approval no less than ten business days prior to the proposed training. If no materials exist, the municipal clerk must provide an agenda or detailed summary for the proposed training. The commission's training team may require revisions to the materials if errors, concerns, or inaccuracies exist. Training using other materials other than those provided by the commission may not commence until approval is received from the commission's training team. The municipal clerk may utilize the Commission or another election official to provide training. If the municipat elerk opts not to use the Commission's approved training, the clerk shall submit the training materials to the Commission's training team for review and approval no less than seven calendar days prior to the proposed training. If no materials exist, the municipal elerk must provide an agenda or detailed summary for the proposed training. The Commission's training team will request revisions to the materiats if errors, concerns, or inaccuracies exist, and the training team will escalate a denial of their revision request to the ageney administrater or Commission chair as necessary.
(3) The clerk or election official conducting any training for chief inspectors, election inspectors, election registration officials and special voting deputies must have
completed, at a minimum, their own core curricula of training as prescribed by the c-6ommission for their position.
(4) The municipal clerk shall maintain records that document the attendance at training sessions by chief inspectors, election inspectors, election registration officials, and special voting deputies. The training records, which are open to public inspection, shall include the date, location, and duration of the training event, as well as the full name, attendance record, dates, courses, and the election official's title for all relevant attendees of these trainings.

### 13.05 Election inspector training.

(1) The content and curriculum of the training required of election inspectors shall be prescribed by the $\underline{c}$ Commission as described in sub. (2).
(2) The training shall include, no less than, the following elements:
(a) Instruction on polling place preparation, including detailed instruction on the set up, operation, and use of voting equipment. The Commission hereby acknowledges that some of this t Training may also be provided by county clerks, and equipment vendors of approved election equipment, subject matter experts, and law enforcement.
(b) Information on determining elector residence and qualifications to vote.
(c) Instruction on registering electors at the polling place, including directions on the proper completion of the voter registration application form. Specific consideration should be given to the registration methods being utilized by that municipality, such as an electronic pollbook.
(d) Direction on recording elector information on the poll list, including special notations for absentee, challenged, and provisional voters and voters who have been convicted of a felony. Specific consideration should be given to the methods being utilized by that municipality, such as an electronic pollbook.
(e) Direction on maintaining ballot security and issuing ballots to voters.
(f) Instruction on provisional voting procedures.
(g) Instruction on assisting electors.
(h) Instruction on processing absentee ballots. Specific consideration should be given to the specifics of local absentee ballot processing, such as the use of central count, runners, or other methods and procedures.
(i) Instruction on procedures for challenging electors.
(j) Instruction on maintaining order at the polling place, including instruction on dispute resolution and de-escalation. The Commission hereby acknowledges that t this training may include the use of outside subject matter experts or law enforcement.
(k) Information on the rights and responsibilities of election observers.
(ILE) Instruction on the procedures for closing the polling place, including instruction on disaster preparedness.
(m) Instruction on the procedures for reconciling voter lists.
(n) Instruction on the procedures for counting ballots.
(o) Instruction on determining voter intent.
(p) Instruction on the proper use and completion of the inspectors' statement.
(q) Instruction on the proper completion of forms used at the polling place, including direction on the requirement that the information on forms be legible.
(r) Instruction on the procedures for securing and delivering completed election materials.
(s) Instruction on the consequences of failing to follow prescribed procedures.
(3) Any other information prescribed by the commission.

### 13.10 Special voting deputy training.

(1) The content and curriculum of the training required of special voting deputies shall be prescribed by the ceommission as described in sub. (2).
(2) The training shall include the following elements:
(a) Information on the absentee voting process for residents of nursing homes, retirement homes, and community-based residential facilities.
(b) Information on determining elector residence and qualifications to vote.
(c) Instruction on registering electors, including directions on the proper completion of the voter registration application form, if the special voting deputy is also an election registration official.
(d) Direction on completing the absentee ballot certificate envelope.
(e) Direction on maintaining ballot security and issuing ballots to voters.
(f) Instruction on assisting electors to vote.
(g) Instruction on the procedures for challenging electors.
(h) Instruction on maintaining order at the voting location, including instruction on dispute resolution and de-escalation. The Commission hereby acknowledges that t This training may include the use of outside subject matter experts or law enforcement.
(i) Information on the rights and responsibilities of election observers.
(j) Instruction on the procedures for securing and delivering completed election materials.
(k) Instruction on the consequences for failing to follow prescribed procedures.
(3) Any other information prescribed by the ceommission.

### 13.15 Election official training requirements.

(1) Election inspectors shall receive training from the municipal clerk within two years of any election at which they serve. Chief inspectors shall also attend "baseline chief inspector" training to be certified for elections in the current term. To recertify, chief inspectors shall complete six hours of elections commission-approved continuing election education during the current term. Chief inspector training shall be in accordance with s. 7.31, Stats., and the provisions of this ch. EL 13, Wis. Admin. Code. Municipal clerks are responsible for administering and tracking chief inspector training.
(2) Special voting deputies shall attend training every two years and shall have attended training within two years of any election at which they serve.
(3) Election registration officials shall receive training from the municipal clerk within two years of any election at which they serve. Municipal clerks shall be responsible for providing adequate training for the registration officials' duties.
(4) Municipal clerks shall arrange for election inspectors and special voting deputies to receive at least two hours of training in an election cycle.
(5) Election inspectors and special voting deputies may not serve as an election official until completing the training required by this chapter.
$140$

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

DATE: $\quad$ For the June 27, 2024, Commission Meeting
TO: Members, Wisconsin Elections Commission
FROM: Jim Witecha, Chief Legal Counsel
SUBJECT: Draft Rule for EL 15 on Polling Place Emergency Planning

## Introduction

Since the Commission last discussed the rule promulgation for EL 15 on Emergency Polling Place Planning on Feb. 8, 2024, 2023 Wisconsin Act 124 (codified through amendment to Wis. Stat. § 5.25(3)) took effect, which eliminates much of the basis for the rule. The Commission had already suggested reducing the number of requirements within the rule. This memo will discuss the implications of the new law and suggest an approach to developing guidance for municipalities to comply with the law.

A copy of the draft rule as discussed on Feb. 8 is attached for reference.

## Discussion

During the Commission meeting on Feb. 8, the Commission agreed in a unanimous vote that the rule should require municipalities to approve alternative polling places under Wis. Stat. § 5.25, but that it should not force municipalities to develop a polling place relocation plan:

Attorney Hunzicker confirmed that the Commission preferred that the rule be redrafted into a shorter document that requires approval of alternate polling places but does not require an emergency polling place relocation plan by rule. He clarified that the rule could state it does not supersede the ability of election inspectors under s. 7.37 to adjourn to any location if necessary. - Wisconsin Elections Commission Minutes, February 8, 2024, page 5.

Removing the requirement to create a relocation plan would have eliminated subsections 15.02 (b) and (c), comprising of roughly half the rule's text. Given the changed landscape following the enactment of 2023 Wisconsin Act 124, staff wish to revisit whether the Commission wishes to require the development of an emergency plan in administrative rule, or only through guidance.

Staff believe that the enactment of 2023 Wisconsin Act 124 would supersede much of the remainder of the rule text.

Proposed sections EL 15.01(3), 15.02(1), defining a substitute polling place and requiring them to be designated by the governing body, no longer fit into the statutory language, or would require absurd results. Wis. Stat. § $5.25(3)$ now expressly regulates the closing of polling places and requires a majority of members-elect of the

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governing body to make a finding of emergency and to approve the closure, as well as requiring the municipal clerk to approve the closure. Unless these steps occur, "no polling place so established in a municipality may be closed to voters" except for if the election inspectors vote to adjourn to another location on Election Day under Wis. Stat. § 7.37(1). Wis. Stat. § 5.25(3).

There are still some questions regarding the potential value of continuing with the pursuit of a parred down rule. For instance, the rule could still require the governing body to designate "another location," to which they could adjourn or move as may become necessary. Some of the emergency planning provisions still have merit, but they would need to be reworked to comply with the new statutes (e.g. the governing body must make a finding of emergency, etc.). However, the difficulties of the current rule's promulgation prevail. There are questions as to whether the existing scope statement is sufficient to modify the rule in this way, and whether the rule should now be pursued under the authority of Wis. Stats. $\S 55.25$ or 7.37 (or both). The Wisconsin Legislature is also not in session until next year, and the existing scope statement will expire on August 7, 2024, so there is virtually no possible way to complete this rule process without resubmitting a new scope statement and beginning anew.

In summary, that leaves the Commission with several possible alternatives.
The possible motions presented below are not mutually exclusive. The Commission may wish staff to continue some aspects of the rule, develop new guidance concerning the new law, or seek a new scope statement.

## Possible Commission Motions:

- The Commission hereby directs that EL Chapter 15 shall no longer be pursued, and the scope statement will be left to expire. The Commission acknowledges that Wis. Stat. § 5.25(3) now sufficiently encompasses the processes contemplated by the Commission.
- The Commission hereby directs that staff shall draft guidance advising municipal clerks how to comply with new legislation concerning polling place closures found in Wis. Stat. § 5.25(3). This will include information on emergency planning provisions. Staff shall bring a draft of the new guidance for the Commission's consideration at the next scheduled meeting for which the agenda can accommodate review.
- The Commission hereby directs that staff draft a new scope statement for the promulgation of a reduced and updated version of Wis. Admin. Code EL Chapter 15. Staff will bring a draft of the updated scope to the next scheduled meeting for which the agenda can accommodate review.


## STATEMENT OF SCOPE

## Wisconsin Elections Commission

Rule No.: EL 15<br>Relating to: Polling Place Emergency Planning<br>Rule Type: Permanent

## 1. Detailed description of the objective of the proposed rule:

The objective of this proposed rule is to require municipalities to create a plan to employ if a public health crisis, natural disaster, or other catastrophic event impacts polling places. An unforeseen crisis can alter the suitability or availability of polling places after the statutory deadline has passed for a governing body or board of election commissioners to establish polling places. This rule seeks to allow municipal clerks who must run an election after a crisis has impacted polling places within 30 days of that election to remain statutorily compliant even if circumstances demand last-minute changes.

## 2. Description of the existing policies relevant to the rule, new policies proposed to be included in the rule, and an analysis of policy alternatives:

The existing policy is detailed in Wis. Stat. § 5.25(1)-(3). The statute requires each election to be held at polling places established by, as relevant, the board of election commissioners or a municipality's governing body at least 30 days before the election. The new policy proposed is for municipalities to also approve backup polling places, alternate uses of primary polling places, and an emergency plan that a municipal clerk may employ as needed while also remaining compliant with all other laws affecting polling places, such as the notice requirements of Wis. Stat. § 10.01(2)(d) and the accessibility requirements of Wis. Stat. § 5.25(4) and 52 U.S. § 20102. Municipalities would retain the discretion to choose how many and what kind of backup polling places to approve as well as to define the scope and requirements of the emergency plan, including specifying how municipal clerks determine when to employ aspects of the plan. Additionally, the rule will require efforts to publicize the existence of the emergency plan, and for clerks to notify impacted voters if such a plan is used. Alternatives that share the goal of polling place emergency planning would differ primarily in what responsibilities are placed on either the municipal clerk or the entity choosing the polling places. The overall policy alternatives are to either require municipalities develop a plan for emergency situations that impact polling places, or to not require municipalities to have a plan in place.

## 3. Detailed explanation of statutory authority for the rule (including the statutory citation and language):

Subject to the other requirements of Chapter 227 of the Wisconsin Statutes, under Wis. Stat. 227.11(2)(a): "Each agency may promulgate rules interpreting the provisions of any statute enforced or administered by the agency, if the agency considers it necessary to effectuate the purpose of the statute . . . ." Wis. Stat. § $5.05(1)$ states: "The elections commission shall have the responsibility for the administration of chs. 5 to 10 and 12 and other laws relating to elections and election campaigns, other than laws relating to
campaign financing." Specifically, Wis. Stat. § 5.05(1)(f) provides that the Commission may: "Promulgate rules under ch. 227 applicable to all jurisdictions for the purpose of interpreting or implementing the laws regulating the conduct of elections or election campaigns, other than laws regulating campaign financing, or ensuring their proper administration." This proposed rule interprets and helps to more effectively implement Wis. Stat. § 5.25. Additionally, under Wis. Stat. 7.08(3) the Elections Commission shall: "Prepare and publish separate from the election laws an election manual written so as to be easily understood by the general public explaining the duties of the election officials ...."

## 4. Estimate of amount of time that state employees will spend developing the rule and of other resources necessary to develop the rule:

It will take WEC staff approximately 40 hours to develop this rule and will not require any additional resources.

## 5. List with description of all entities that may be affected by the proposed rule:

This rule would affect each municipal government in Wisconsin. Specifically, it would direct municipal governing bodies or boards of election commissioners to work with municipal clerks to develop emergency plans for polling places. Additionally, voters would be affected if a plan is employed, though this impact should be less severe than the impact on voters if a municipality lacked an emergency plan.

## 6. Summary and preliminary comparison with any existing or proposed federal regulation that is intended to address the activities to be regulated by the proposed rule:

The Elections Commission is not aware of any federal laws or regulations that address emergency plans and backup locations for polling places. However, the Election Assistance Commission does have guidance pertaining to this issue. U.S. Election Assistance Commission, 6 Tips for Contingency and Disaster Planning 1-5 (2014). The guidance covers identifying disasters, creating contingency scenarios, ensuring contingency plans are comprehensive, planning for communication failures, planning for relocating polling places, planning for staffing shortages, planning for ballot and supply shortages, and planning for technology failures.

## 7. Anticipated economic impact of implementing the rule (note if the rule is likely to have a significant economic impact on small businesses):

The overall economic impact of implementing this proposed rule would be minimal to nonexistent. Any economic impact of this rule would be all or nearly all confined to government officials putting in the time and using the resources needed to develop their emergency plans. Once an initial plan is established, updates should require very little additional time or resources. This rule is not likely to affect small businesses.

## Agency Contact Person:

Brandon Hunzicker, Staff Attorney
(608) 267-0714, brandon.hunzicker@,wisconsin.gov

## Togan Romululfo

Meagan Wolfe
Administrator, Wisconsin Elections Commission
January 21, 2022
Date Submitted

EL 15.01 Definitions. In this chapter:
(1) "Impossible" means a clear threat to safety or the accuracy of votes.
(2) "Inconvenient" means unsuitable for safety, unlikely to assure the accuracy of votes, or creating a likelihood of inability to comply with statutory obligations relating to election processes.
(3) "Substitute polling place" means a polling place that has been designated and approved by a municipality for use in the event that a polling place becomes inconvenient or impossible to use.

## EL 15.02 Polling Place Emergency Plan.

(1) In accordance with s. 7.37, Stats., and this chapter, the body designated in s. 5.24(2), Stats. shall also approve substitute polling places and an emergency plan to employ if a polling place becomes inconvenient or impossible to use within 30 days before an election. The governing body will also reapprove the substitute polling place designations and emergency plan each time it approves the municipality's list of polling places, or as it becomes necessary, such as to update the facilities list, contact information, or to ensure the accuracy of other information.
(a) Substitute polling places shall conform to the accessibility requirements of s. 5.25(4), Stats. and notice requirements of s. 10.01(2)(d), Stats. Local officials may also implement a communications plan to further provide notice to the public that emergency substitute polling place locations have been approved or will be in use. This may include additional notices in compliance with s. 10.01(2)(d), Stats., website and newspaper postings, posting signage, physically assigning individuals to strategic positions which may include the original polling location, and other appropriate options.
(b) Each emergency plan shall contain:

1. Sections listing potential emergencies that could render a polling place inconvenient or impossible to use on Election Day and specific contingency plans for those emergencies. The emergency plan must cover natural disaster, war, pandemic, worker shortage, power outage, voting equipment failure, bomb threat, fire, shooting, act of God, and any other potential emergencies the municipality believes could impact the polling place.
2. A section containing a chain of command flowchart detailing how election officials will communicate with each other during an emergency, as well as any necessary members of the public or outside officials. This section shall contain a current list of the roles and contact information of each election inspector.
3. A section containing contact information for local media, law enforcement, and voting equipment vendors.
4. The names and addresses of substitute polling places and a set of protocols explaining how to transfer to a substitute polling place, including how ballots and voting equipment will be secured and transferred.
5. Checklists explaining to election officials the steps to take in particular emergencies. 6 . A section specifying how municipal clerks should determine when to employ the emergency plan.
(c) The existence of the emergency plan shall be made public and, if used, clerks shall notify impacted voters in accordance with the provisions above and any other beneficial or necessary means.
(2) Municipalities shall have discretion to choose how many and what kind of substitute polling places to approve as well as to define the scope and requirements of the emergency plan.
(3) Municipalities do not have the authority to designate or use emergency polling places, separate from their primary polling places, if the requirements of this rule are not timely followed. This chapter, and s. 5.25(3), Stats., preclude the selection or use of facilities not designated as emergency substitute polling places 30 days before an election.
(4) If a governing body designates emergency substitute polling places in an emergency plan, the municipal clerk shall take the necessary steps at least 30 days before an election to ensure the polling place is able to be used in the event of an emergency. This shall include providing notification to the Wisconsin Elections Commission of any new emergency substitute polling place facilities.
$148$

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

DATE: $\quad$ For the June 27, 2024, Commission Meeting<br>TO: Members, Wisconsin Elections Commission<br>FROM: Prepared and Presented by:<br>Angela O'Brien Sharpe<br>Staff Attorney<br>SUBJECT: Processing NMVR Forms Received by Commission since September 2023

## ATTACHMENTS:

Attachment A: Form Letter for NMVR Forms Received between 9/5/23-11/2/23
Attachment B: Form Letter for NMVR Forms Received after 11/3/2023

## Introduction

The National Mail Voter Registration ("NMVR") Form, also known as the National Form, the Federal Form or the NVRA Form, is commonly distributed at military installations, embassies, and consulates. Wisconsin residents may also encounter the form online, or in third-party mailings. The NMVR Form is published by the U.S. Election Assistance Commission (EAC) and appears as shown here on the EAC website: https://www.eac.gov/sites/default/files/eac assets/1/6/Federal Voter Registration ENG.pdf.

The forms are often returned directly to the appropriate municipal clerk, but sometimes, voters send them directly to the Wisconsin Elections Commission ("the Commission") in error. The Commission does not, and cannot, register people to vote. Registering voters is a core statutory duty of municipal clerks. Wis. Stat. § 7.15(1). Prior to September 2023, Commission staff forwarded any NMVR Forms received to the appropriate municipal clerk without taking any further action.

In September 2023, a Waukesha County Circuit Court ruled that the NMVR Form may not be used to register voters in Wisconsin because the Commission had never proscribed the form. Braun v. Wis. Elections Comm 'n, 2022CV001336 (Decision and Order, September 5, 2023). On November 2, 2023, the Commission unanimously passed the following motion:

The Wisconsin Elections Commission prescribes the National Mail Voter Registration Form for use in the limited circumstances of being used by Military and Overseas (UOCAVA) voters in the 45 days prior to an election. UOCAVA voters, who are eligible to use the federal form for this limited purpose, shall be identified by designating themselves as a UOCAVA voter on their registration or absentee application, by the use of an overseas address on their election materials, or if the clerk has direct personal knowledge of the voter's UOCAVA status.

## Discussion

Commission staff ceased forwarding NMVR Forms to municipal clerks after the Braun order and decision was released on September 5, 2023. Since then, the Commission has continued to receive a handful of NMVR Forms each month. Since the Commission does not, and cannot, register these individuals, staff believe the most appropriate action is to resume forwarding NMVR Forms to municipal clerks for further action.

However, because of the Braun litigation, staff cannot simply forward the NMVR Forms to municipal clerks with instructions to register the voters based on the information provided. As mentioned above, the Commission has only prescribed the NMVR Form for use in limited circumstances. NMVR Forms received before the Commission prescribed it cannot be used at all.

Accordingly, staff have prepared two draft form letters to be sent to municipal clerks, along with the NMVR Forms, depending on when the Commission received the form.

## NMVR Forms Received Between September 5, 2023 - November 2, 2023

Attachment A contains the form letter for any NMVR Forms received by the Commission between September 5, 2023 and November 2, 2023. These forms cannot be used to register voters because they were received during the time period when the NMVR Form was not permitted for use in any circumstances. Even though this form cannot be used to register the voters, Attachment A advises clerks that they should reach out to these voters and inform them of other lawful ways to register, if they have not already done so.

## NMVR Forms Received After November 2, 2023

Attachment B contains the form letter for any NMVR Forms received by the Commission after November 2, 2023. Attachment B describes the Commission's motion to prescribe the NMVR Form in limited circumstances, and explains that the clerk should only use the NMVR Form to register the voter if those circumstances have been met. Attachment B also refers clerks back to the clerk communication from November 8, 2023, which was sent to clerks in the wake of the Commission's vote to prescribe the NMVR Form in limited circumstances. If the conditions are not met, or if the clerk cannot determine if they can be met by the information on the form, Attachment B advises clerks that they should reach out to these voters and inform them of other lawful ways to register, if they have not already done so.

Recommended Motion: The Wisconsin Elections Commission directs staff to forward NMVR Forms received between September 5, 2023 and November 2, 2023 to the appropriate municipal clerk along with a copy of the form letter in Attachment A. The Commission directs staff to forward NMVR Forms received after November 2, 2023 to the appropriate municipal clerk along with a copy of the form letter in Attachment B. Staff are directed to continue forwarding NMVR Forms to municipal clerks along with a copy of the form letter in Attachment B.

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

## CLERK NAME <br> CLERK ADDRESS

## DATE

## Dear Clerk NAME:

The Wisconsin Elections Commission ("the Commission") has received a National Mail Voter Registration Form ("National Form") from a voter of your jurisdiction. This form is also called the NVRA Form or the Federal Form. The Commission has enclosed the form, and any accompanying documents, for your attention. No review or action has been taken by Commission staff.

Please note that the National Form has been prescribed for use in Wisconsin only to register UOCAVA voters under limited circumstances. If this voter does not meet the conditions below, you cannot use the National Form to register this voter. Please refer to the clerk communication from November 8, 2023 titled "National Mail Voter Registration Form - Follow Up to September 15, 2023 Communication" for additional information.

The members of the Commission met publicly on November 2, 2023, and unanimously passed the following motion to prescribe the National Form for limited use under the authority granted in Wis. Stat. § 6.33:

The Wisconsin Elections Commission prescribes the National Mail Voter Registration Form for use in the limited circumstances of being used by Military and Overseas (UOCAVA) voters in the 45 days prior to an election. UOCAVA voters, who are eligible to use the federal form for this limited purpose, shall be identified by designating themselves as a UOCAVA voter on their registration or absentee application, by the use of an overseas address on their election materials, or if the clerk has direct personal knowledge of the voter's UOCAVA status.

The Commission is providing the enclosed National Form and relevant documents for your attention. You cannot accept this form for registration purposes unless the conditions above are met. If a voter does not meet those conditions, the WEC recommends that clerks inform the applicant how to lawfully register in Wisconsin using the prescribed form EL-131 or through the online voter registration process on MyVote Wisconsin (https://myvote.wi.gov). This is similar to the procedure established in Wisconsin Administrative Code s. EL $3.03(2)$, which requires follow-up action when clerks receive incomplete forms, and states that:

If information is missing from a voter registration application form, the municipal clerk shall contact the applicant by any means feasible, including in person, by email, facsimile transmission, or telephone, to obtain the missing information.

Clerks should be mindful of election deadlines when processing registration requests or requests for registration information. The third Wednesday before an election is the last day to register online. Wis. Stat §

Wisconsin Elections Commissioners
Ann S. Jacobs, chair | Marge Bostelmann | Don M. Millis | Carrie Riepl | Robert Spindell | Mark L. Thomsen
6.28(1)(a). The Friday preceding an election is the last day to register at a clerk's office or other designated location. Wis. Stat. § $6.29(2)(a)$. After the deadline, a voter's only recourse is to register at the polls on Election Day.

If you have any questions regarding the EL-128up Uniform Instructions for UOCAVA Voters (Mail), please contact the WEC Help Desk at elections@wi.gov or 608-261-2028.

Sincerely,

The Wisconsin Elections Commission Staff

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

## CLERK NAME <br> CLERK ADDRESS

## DATE

## Dear Clerk NAME:

The Wisconsin Elections Commission ("the Commission") has received a National Mail Voter Registration Form ("National Form") from a voter of your jurisdiction. This form is also called the NVRA Form or the Federal Form. The Commission has enclosed the form, and any accompanying documents, for your attention. No review or action has been taken by Commission staff.

This form cannot be used to register this voter because it was received between September 5, 2023 and November 2, 2023 when the National Form was not prescribed and permitted for use to register voters in Wisconsin. DO NOT use this form to register this voter now.

WEC recommends that clerks inform this voter how to lawfully register in Wisconsin using the prescribed form EL-131 or through the online voter registration process on MyVote Wisconsin (https://myvote.wi.gov). This is similar to the procedure established in Wisconsin Administrative Code s. EL 3.03(2), which requires follow-up action when clerks receive incomplete forms, and states that:

If information is missing from a voter registration application form, the municipal clerk shall contact the applicant by any means feasible, including in person, by email, facsimile transmission, or telephone, to obtain the missing information.

Clerks should be mindful of election deadlines when processing registration requests or requests for registration information. The third Wednesday before an election is the last day to register online. Wis. Stat § $6.28(1)(a)$. The Friday preceding an election is the last day to register at a clerk's office or other designated location. Wis. Stat. § $6.29(2)(a)$. After the deadline, a voter's only recourse is to register at the polls on Election Day.

If you have any questions regarding the EL-128up Uniform Instructions for UOCAVA Voters (Mail), please contact the WEC Help Desk at elections@wi.gov or 608-261-2028.

Sincerely,

The Wisconsin Elections Commission Staff

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

DATE: $\quad$ For the June 27, 2024, Commission Meeting
TO: Commissioners, Wisconsin Elections Commission
FROM: Brandon Hunzicker, Staff Attorney
SUBJECT: Potential Complaint Form Updates

## Introduction:

The Wis. Stat. Chapter 5 administrative complaint form available on the Commission's website, the EL-1100, has not been significantly updated since the Commission was formed in 2016. The EL-1100 is used by most complainants who submit complaints under Wis. Stats. §§ 5.05, 5.06, and 5.061, although it is not required that complainants to use this form. Staff propose redesigning the form. Over the last several years, the number of complaints submitted to the WEC has increased significantly. Many complaints are deficient, and the design of the form itself may be contributing to some of these deficiencies. Staff believe that a clear, step-by-step process on the complaint form would encourage individuals filing a complaint to provide all information required by statute. Staff also propose developing a set of instructions to accompany the new form, likely on the complaint website page.

The purpose of this memo is to seek guidance from the Commission concerning a redesign of the complaint form. Specifically, staff seek guidance concerning: A) whether the form should be redesigned; B) how many new forms should be designed; and C) whether the complaint form should include the option for complainants to make an unsworn declaration in place of a notarized signature.

## Discussion:

## A. Should the Commission's complaint form be redesigned?

Staff recommend the complaint form be redesigned to address common deficiencies. The current form, which follows this memo in Appendix 1, does not show what information is required to submit a sufficient complaint, asks for the same information multiple times, and contains at least one ambiguous section. As a result, complaints often lack required information, and staff spend significant time communicating with potential complainants about procedural requirements. Staff propose redesigning the form as a step-bystep list with 7 required parts to clarify how to properly complete the form. An initial draft follows this memo in Appendix 2. Staff seek the Commission's feedback concerning the draft.

For the June 27, 2024, Meeting of the Commission
Page 2

## B. How many new forms should be designed?

Currently, the Commission uses one combined form for each of the three complaint types that may be filed with the Commission under Chapter 5 of the Wisconsin Statutes. ${ }^{1}$ Because each complaint type requires a different statutory procedure, any ambiguity concerning the type of complaint prevents staff from accepting a complaint as properly filed. The draft form in Appendix 2 is also a combined form, and the first step is to specify a "Complaint Type," which is intended to ensure that each potential complainant specifies which complaint type, and therefor which complaint procedure, applies to the form. The revised form includes an important instruction that complainants cannot use one form to submit complaints under more than one statutory basis.

Another option would be to design three different forms. The benefits of this option include designing each form to only obtain required information for that specific type of complaint and providing information on the form itself concerning the procedures that will accompany that complaint type. A drawback of creating different complaint forms is that potential complainants may submit the wrong type of form for the complaint they wish to file, though the design of the Commission's complaint page may reduce that possibility.
C. Should the complaint form include the option of an unsworn declaration instead of a notarized signature?

This year, 2023 WI Act 245 amended Wis. Stat. § 887.015 to provide all individuals with the opportunity to make an "unsworn declaration." An unsworn declaration is made under penalty of perjury and may be used to satisfy the requirement for a sworn declaration in all circumstances other than depositions, oaths of office, oaths required to be made before an official other than a notary, declarations required for certain real estate transactions, or declarations required to selfprove a will. An unsworn declaration must be in substantially the following form:

I declare under penalty of false swearing under the law of Wisconsin that the foregoing is true and correct.

Signed on the __ day of __, __ (year), at ___ (city or other location and state or country).

Printed Name
Signature
All § 5.05, § 5.06, and § 5.061 complaints must be sworn (§ 5.061 says "verified"). Staff do not believe that complaints filed under $\S 5.05, \S 5.06$, or $\S 5.061$ fall under an exception to the amended $\S 887.015$, and the law expressly includes requirements found in administrative rules. Wis. Stat. § $887.015(2)(b)$. As a result, staff believes that complainants may already use an unsworn declaration to satisfy the swearing requirements for all complaints.

If the Commission wished, it could amend the complaint form or forms to allow individuals to make an unsworn declaration on the form itself. While Wis. Admin. Code EL 20.03(4) requires

[^18]For the June 27, 2024, Meeting of the Commission
Page 3
that the complaint form for $\S 5.06$ complaints contain the certification statement with the specific language at the bottom of the current and redesigned forms, nothing in either statute or administrative code prevents the Commission from adding language for an unsworn declaration. Language which currently informs complainants that they must have their complaint sworn before a notary could, instead, explain that complainants have the option to make an unsworn declaration. If the Commission determines that separate forms should be used, the Commission could design forms for $\S 5.05$ and $\S 5.061$ complaints which only require an unsworn declaration and contain no space for a notarized signature. The Commission is not, however, required to add any option for an unsworn statement to complaint forms.

## Conclusion:

Staff recommend redesigning the complaint form in a manner similar to that suggested in Appendix 2. Staff seek guidance from the Commission concerning whether one or three complaint forms should replace the current form, and whether the form should include the language for an unsworn declaration.

If the Commission believes that the draft presented is sufficient, or would be sufficient with small changes, the following motion could be adopted. If the Commission would like a more significant change, staff suggest presenting the Commission with a second draft of the form or forms at the next Commission meeting. If the Commission would prefer to keep the current form, no motion would be necessary.

Possible Motion: The Commission approves the complaint form attached as Appendix 2 after staff edit the form in a manner consistent with the discussion during today's meeting. Staff shall make the form available on the Commission website and update the instructions to facilitate proper use of the form.

## Appendix 1

# STATE OF WISCONSIN <br> ELECTIONS COMMISSION 

## COMPLAINT FORM

Please provide the following information about yourself:
Name $\qquad$

Address $\qquad$
Telephone Number $\qquad$
E-mail $\qquad$

State of Wisconsin
Before the Elections Commission
The Complaint of $\qquad$
$\qquad$ , Complainant(s) against , Respondent, whose
address is $\qquad$ .

This complaint is under $\qquad$ (Insert the applicable sections of law in chs.
5 to 10 and 12 and other laws relating to elections and election campaigns, other than laws relating to campaign financing)

I, $\qquad$ , allege that:
$\qquad$
$\qquad$
$\qquad$
$\qquad$
$\qquad$
$\qquad$
$\qquad$
(Set forth in detail the facts that establish probable cause to believe that a violation has occurred. Be as specific as possible as it relates to dates, times, and individuals involved. Also provide the names of individuals who may have information related to the complaint. Use as many separate pages as needed and attach copies of any supporting documentation.)

Date: $\qquad$

## Complainant's Signature

I, $\qquad$ , being first duly sworn, on oath, state that I personally read the above complaint, and that the above allegations are true based on my personal knowledge and, as to those stated on information and belief, I believe them to be true.

> Complainant’s Signature

## STATE OF WISCONSIN

County of (county of notarization)

Sworn to before me this $\qquad$ day of
$\qquad$ 20 .
(Signature of person authorized to administer oaths)
My commission expires $\qquad$ , or is permanent.

Notary Public or $\qquad$ (official title if not notary)

## Please send this completed form to:

Mail: Wisconsin Elections Commission
P.O. Box 7984

Madison, WI 53707-7984
Fax: (608) 267-0500
Email: elections@wi.gov

Appendix 2

## Official Election Complaint Form

Complaint Type
Please select the statutory process that governs your complaint:
Choose only one statutory process per complaint. If you feel that your allegations fall under more than one statutory process, you should submit separate complaints under each process.
5.05 (Election Law Violation)
5.06 (Violations of or Appeals of Decisions of Election Officials)
5.061 (Help America Vote Act Violation)


## Complainant Contact Information

Please provide the following information about yourself.
Note: Anyone filing this complaint with you can add their information on a separate page (see page 4).

First Name

Residential Address

Mailing Address (if different)

## Telephone (optional)

Last Name
$\square$
$\square$

## Email

## Respondent

Please provide the following information about the individual or individuals whom you allege violated or improperly administered election laws:
Note: If there are multiple respondents, you can add their information on a separate page (see page 5).

Respondent Name

Mailing Address

## Applicable Statutes

Please cite each statute within Chapters 5 to 10 and 12 of the Wisconsin Statutes, as well as any other laws relating to elections, other than laws relating to campaign financing, that you allege were violated or improperly administered.
Note: The Commission cannot accept a complaint that does not cite specific provisions, including the correct subsections, of election law.
$\square$

Allegations
Set forth in detail the facts that establish probable cause to believe that a violation occurred. Be as specific as possible as it relates to dates, times, individuals, and actions involved. Use as many separate pages as needed and attach copies of any supporting documentation, evidence, or affidavits.
 I personally read the above complaint, and that the above allegations are true based on my personal knowledge and, as to those stated on information and belief, I believe them to be true.

Complainant's Signature

Note: Each complainant listed above in section 2 must have this form sworn before a notary or other official able to swear oaths.

## STATE OF WISCONSIN


$\square$
(Signature of person authorized to administer oaths)
My commission expires on $\square$, or is permanent.
Notary Public or (official title if not notary)

Please send this completed form to the Wisconsin Elections Commission

## Email:

elections@wi.gov
Please put your name and "Complaint" in the email subject field

Wisconsin Elections
Commission
P.O. Box 7984

Madison, WI 53707-7984

## Additional Complainants

| First Name | Last Name |
| :---: | :---: |
| Residential Address |  |
| Mailing Address (if different) |  |
| Telephone (optional) | Email |
| First Name | Last Name |
| Residential Address |  |
| Mailing Address (if different) |  |
| Telephone (optional) | Email |
| First Name | Last Name |
| Residential Address |  |
| Mailing Address (if different) |  |
| Telephone (optional) | Email |

## Additional Respondents

## Respondent Name

Respondent Title (5.06 complaints)

Mailing Address

Telephone (if available)

Respondent Name
"

Mailing Address

Telephone (if available)
$\square$
Respondent Title (5.06 complaints)

|  |  |
| :--- | :--- |
| Telephone (if available) | Email (if available) |
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| Respondent Name |  |
| :--- | :--- |
|  | Respondent Title (5.06 complaints) |
| Mailing Address |  |
|  |  |
| Telephone (if available) |  |
|  |  |


| Respondent Name |  |
| :--- | :--- |
|  | Respondent Title (5.06 complaints) |
| Mailing Address |  |
|  |  |
| Telephone (if available) | Email (if available) |
|  |  |

## Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984
(608) 266-8005 | elections@wi.gov | elections.wi.gov

DATE: $\quad$ Prepared for the June 27, 2024, Commission Meeting
TO: Members, Wisconsin Elections Commission

FROM: Prepared and Presented by: Jim Witecha, WEC Chief Legal Counsel

SUBJECT: Adoption of Proposed Decision and Order on Motion for Summary Judgment in EL 24-01

The Wisconsin Elections Commission ("the Commission") received a Wis. Stat. § 5.061 complaint from Ronald Heuer and the Wisconsin Voter Alliance against the University of Wisconsin-Parkside (EL 24-01) on January 2, 2024. The complainants exercised their rights under Wis. Stat. § 5.061(3) to request a contested case hearing under Wis. Stat. Chapter 227.

The Commission directed staff to engage the Wisconsin Department of Administration's Division of Hearings and Appeals to act as hearing officer, before the matter was returned to the members of the Commission as the adjudicative body with statutory authority to render a final decision. The Proposed Decision on Motion for Summary Judgment submitted for your approval by Administrative Law Judge Eric Défort is included in your meeting materials today.

Judge Défort came to the following conclusions of law:
Given the facts noted in UW-Parkside's pleadings and the affidavits of Debra Karp, I conclude that UW-Parkside is entitled to summary judgment because, based on the undisputed facts, UW-Parkside did not implement a voter registration list and, as a result, 52 USC $\S 21083(\mathrm{a})(1)(\mathrm{A})$ is not implicated by the facts of this case. Therefore, the University of Wisconsin Parkside's Motion for Summary Judgment should be GRANTED.

Subsequently, the judge also proposed the following order:
IT IS HEREBY ORDERED that if, and only if, this Proposed Summary Judgment Decision is adopted by the Wisconsin Elections Commission, then UW-Parkside's Motion for Summary Judgment is GRANTED as described in the Conclusions of Law and it shall bind the agency and all parties to the proceedings.

Commission staff believe Judge Défort correctly assessed this complaint, and that UW-Parkside did not subject itself to the provisions of law alleged to be violated by "the sharing of website information" which allegedly equated to being "involved in registration." Staff, therefore, recommend Commission adoption of the proposed decision and order, and conveyance of the decision to the parties for final disposition of EL 24-01.

Adoption of Proposed Decision and Order (EL 24-01)
June 27, 2024
Page 2

## Staff Recommended Motion:

The Commission hereby adopts the decision and order on motion for summary judgment proposed by Administrative Law Judge Eric Défort. The matter of Ronald Heuer et al. v. University of Wisconsin-Parkside shall be considered closed, with respondent UW-Parkside's motion for summary judgment being granted.
Commission staff are directed to take all final measures necessary to convey this decision to each party to the complaint.

## Wisconsin Elections Commission

## MEMORANDUM

DATE: $\quad$ For the June 27, 2024, Commission Meeting
TO: Members, Wisconsin Elections Commission

FROM: Meagan Wolfe, Administrator
Wisconsin Elections Commission

Prepared by:
Sharrie Hauge, Chief Administrative Officer

SUBJECT: 2025-2027 Biennial Budget Update/Request

This memorandum contains a broad overview of the budget process, including which budget items the Commission wants to request in its next budget proposal. The Commission is not approving the budget at this meeting, but rather is choosing which proposals it wants staff to include in the final budget draft that it will consider and approve in September.

The agency's 2025-27 Biennial Budget submission is due September 16, 2024. The biennial budget process is designed to maintain the agency's general program revenue (GPR) funded operations and federal spending authority for the biennium. The 2025-27 biennium begins on July 1, 2025, and runs through June 30, 2027.

## Overview and Budget Process

On June 14, 2024, the Department of Administration issued its Major Budget Policies and Budget instructions for preparing agency 2025-27 biennial budget requests based on their fiscal year 2024-25 adjusted base. The instructions stated that all agencies should assume there will be zero growth in overall GPR appropriations in each fiscal year during the 2025-27 biennium, meaning that agencies are required to hold their overall GPR expenditures to the level of fiscal year 2025, the current fiscal year.

Sometime at the end of August, the Department of Administration will issue its Technical Budget instructions. Before staff can finalize the 2025-27 Biennial Budget request there are several technical budget tasks that need to

[^19]Ann S. Jacobs, chair | Marge Bostelmann |Don M. Millis | Carrie Riepl| Robert Spindell | Mark L. Thomsen
be completed. Staff will complete the base year reconciliation, which ensures that the agency program and appropriation structures are defined and correctly reflect current law. The goal of the base year budget reconciliation is to obtain a level of funding and positions for each current appropriation program which is approximated by what is available as of July 1 at the start of the second year of the biennium (July 1, 2024). All agency spending requests are built on (or are changes to) the adjusted base funding level.

The WEC's total base budget for fiscal year 2024 before completing the base year reconciliation is $\$ 6,403,100$. The total base budget consists of the following spending authority:

| General Purpose Revenue (GPR) funds | $\$ 5,079,400$ |
| :--- | :--- |
| Federal HAVA funds (SEG-F) | $\$ 866,500$ |
| Program Revenue (PR) funds | $\$ 457,200$ |
| Total Spending Authority | $\$ 6,403,100$ |

The WEC's program revenue primarily results from the sale of voter data and includes a small amount of funds collected for providing other agency records under the Public Records Law.

Sometime in late June/July staff will complete the base year reconciliation and the full salary and fringe benefit calculation under standard budget adjustments to determine salary and wage levels for 2025 once the Technical Budget instructions have been received. After the reconciliation process is complete the agency budget request decision items can be developed in more specific detail.

## Summary of Possible Decision Items for the Commission's Consideration

The State's budget process requires agencies to identify decision items, meaning any changes from the agency's current base budget, below are several potential Decision Items for the Commission's consideration, which are outlined below.

1. Request permanent position authority for the four project positions that expire November 11, 2025. Request permanent GPR or federal positions beginning November 2025 (8-months FY2026/12-months and in base for 2027).

At its September 9, 2021, Commission meeting, the Commission approved authority for staff to request up to four § 16.54 project positions for twelve months to address immediate redistricting needs. On August 31, 2022, the Commission approved an extension of the four $\S 16.54$ project positions for an additional three years (November 11, 2022 - November 11, 2025), which is the maximum amount of time allowed for a project position.

Although the positions will be expiring, there is a permanent need for these four positions that provide critical support to the agency and local elections officials. These positions provide ongoing support to local clerks with address standardization review and updating, address clean-up and refinement, ward map \& parcel boundary review, review of address exceptions and warnings, outreach to counties/municipalities with outstanding addressing and ward issues, production of district lists for nomination paper review and creation of new ballot style/reporting units in WisVote. They also provide election security Help Desk support, assistance in the
administration of the .gov subgrant program, assistance in providing support to the Badger Book program and the TTX Election Security program, as well as assisting with Commission material prep and taking Commission meeting minutes.

## 2. Request an annual increase in the Commissioner Per Diem Budget

In the agency's 2017-2019 biennial budget request the Commission asked for an increase in its base funding for Commission per diems from $\$ 29,800$ annually to $\$ 47,000$ annually to cover the cost of eight in-person meetings per year and related meeting expenses.

Because of the changes made in 2016, where the Governor deleted $\$ 25,700$ GPR annually for Commission per diems in the budget and decreased funding for per diems to $\$ 50$ per day instead of originally requested $\$ 454.11$ per day, we currently do not have the funding required in our base budget to adequately fund the cost of Commission per diems. The current agency budget for Commission members per diem is still $\$ 2,400$ annually, which covers about three meetings per year.

Over the past biennium, Commissioners have met 20 to 40 times per year and receive a $\$ 115$ per meeting per diem. This resulted in more than $\$ 20,000$ in per diem costs vs. the $\$ 2,400$ in our base budget. In order to not exceed the budget authority, the agency would have to ask for an increase of $\$ 18,300$ annually to cover 30 meetings per year. This does not include travel expenses for in-person meetings.

## 3. Request a budget for Limited Term Employees (LTEs)

Currently, there is no established general purpose revenue budget for limited term employees or additional full-time positions. The agency has asked for permanent position authority in past biennia to meet our staffing needs along with an LTE budget, but the requests have been denied. This has led the agency to use the temporary services non-IT contract with which we have had limited success in the past. Staff favor LTEs because attempts to recruit temporary services staff have been unsuccessful.

As a strategic alternative, staff have solicited feedback from the clerks associations to determine if there was a level of interest in retired or former clerks assisting the Elections Commission in the 2024 elections cycle. The Elections Specialist LTEs would consist of former clerks located throughout the 8 geographical regions of the state with a vast knowledge of elections administration. These positions would serve as a resource for local elections officials, candidates, voters, and the general public. These positions would also provide public outreach, education, training, technical assistance workshops, seminars and certification classes for local election officials and members of the public as well as providing WisVote customer service support.

Limited term employees are allowed to work a maximum of 1039 hours per calendar year, are only paid when in work status; and do not receive fringe benefits or paid time off. The number of hours worked would not exceed 1039 hours and might be less dependent upon workload volume.

On an ongoing basis, without additional permanent position authority, in even-numbered years it would be optimal to have a total of 8 Elections Specialist LTE positions to assist with elections support activities. In odd-numbered years it would be optimal to have 4 Elections Specialist LTE staff total to assist with various program support activities in both years of the biennium.

Currently on staff we have four LTEs. A former Elections Specialist Lead that assists with elections support activities and provides WisVote customer service support during the 2024 elections cycle. We also have two public information officer consultant LTEs that assist the Communications Director with the review and analysis of proposed alternatives and strategies that effect WEC's policy and program objectives and stakeholders; develop strategies to obtain collaborative resolution on policy initiatives; and help to develop and coordinate the agency's public education information program.

The agency also has a paralegal summer intern LTE to assist staff counsel in preparing documentation and organizing case material for litigation and administrative hearings, tracking complaints, and providing administrative support in the resolution of complaints as well as assisting with records management.

The approximate LTE budget needed for 8 LTE's in FY26 would not exceed \$226,500 and for 12 LTE's in FY27 would not exceed $\$ 322,000$.

## 4. Request an annual budget increase for Remote Access Manager Software (RSA)

Many elections technical systems use RSA hardware and software authenticators and protocols for identity and access management and include multifactor authentication for the statewide system (WisVote). Currently, the annual renewal of our RSA multi-factor authentication software is not in our base budget because federal funds were available to sustain this need. The annual cost is $\$ 41,552$.
5. Request an annual budget increase for Smarty Streets

SmartyStreets (a/k/a Smarty) is an address validation and geocoding service used by agency GIS systems to precisely map addresses in the statewide voter registration system. Geocoding is the process of taking a text-based address and converting it to precise geographic coordinates (latitude/longitude) in order to identify its location on the Earth's surface. The real-time services provided by this system enable elections systems like WisVote and MyVote to rapidly, and accurately, support clerks and voters. The FY24 cost is \$15,900.

## 6. Request an annual budget increase for Zendesk

The 2021 Legislative Audit Bureau Report on Election Administration recommended that the agency use software to track election-related questions, comments, and concerns more accurately.

Currently, the annual renewal of Zendesk, a customer support service that allows emails to be grouped into categories for ease of distribution of the incoming emails, is not in our base budget. Zendesk allows only the correct groups/teams to get emails quickly and allows others to see how the emails are responded to. Zendesk allows teams to research different emails and see the responses, which helps in providing uniform answers to questions.

Zendesk is funded $50 \%$ by federal funds and $50 \%$ by GPR funds which are not in the agency's base budget. The cost of Zendesk is $\$ 100,000$ annually.

## 7. Request an annual increase for ERIC Membership Dues and the Eligible but Unregistered Mailing in our base budget

Wis. Stat. § 6.36(1)(ae)1. and 2. require the Wisconsin Elections Commission to join the Electronic Registration Information Center (ERIC) and comply with the terms of the membership agreement. ERIC is a consortium of states that shares data to improve the quality of voter registration databases. Member states pay
annual membership dues and agree to share their driver license and voter registration databases. The data from all states is compared and member states are provided reports to identify voters who may have moved, voters who may have died, duplicate voter records, and voters who appear to be eligible to vote but are not registered.

In the 2019-2021 biennial budget $\$ 33,100$ was approved in the agency's base budget for annual ERIC Membership dues and $\$ 141,300$ in its base budget for the annual ERIC Movers Mailing. Over the past biennium the cost of ERIC membership dues has increased by approximately $\$ 37,700$ annually for a total cost of $\$ 70,800$. This increase in membership dues is not currently in the agency's base budget.

Also, the cost of the ERIC Eligible but Unregistered Voters mailing is not in our base budget. The ERIC membership agreement requires states to contact voters who have been identified by ERIC as being eligible to vote but are not yet registered to vote. This mailing must be done once every two years, ahead of the fall General Election. The biennial cost of the Eligible but Unregistered Voters is $\$ 81,300$. WEC will need to ask for spending authority in FY26 (July 1, 2025-June 30, 2026) for this mailing.

## 8. Request an Annual Increase in Maintenance/Hosting Budget for the WEC Website

Acquia Site Studio and Acquia Cloud Platform currently support and host the agency's websites. In September 2021, staff laid out a three-phase timeline to modernize the agency's websites. The first phase, completed by the end of 2021, was to migrate the existing elections.wi.gov site to the Acquia Cloud Platform. Acquia is a leading provider in this space and has an ongoing state contract. Other customers include the Department of Natural Resources, the Department of Health Services, and the Superintendent of Public Instruction. The second phase was to redesign the elections.wi.gov to bring its "look and feel" in line with other Wisconsin Elections Commission applications, improve search functionality, and add enhanced features for content auditing, scheduling, review, publishing and unpublishing. This work was completed, and the new version of the site launched on July 19, 2022.

The third and final phase was to migrate electiontraining.wi.gov, also known as ElectEd, to Acquia hosting. This would bring all commission websites to the Acquia platform and streamline management of the sites. As noted in the original plan, the addition of ElectEd would likely cause total hosting costs to exceed the $\$ 100,000$ spending authority limit and require a motion from the Commission. As expected, the combined hosting cost for traffic to all sites is now $\$ 156,017.25$. Renewal of this service is due in September 2024.

## Note that a separate motion is requested for this budget item due to the spending authority limits.

## 9. Request a $\mathbf{2 0 \%}$ increase in the Accessibility Review and Supply Program

Request a $20 \%(\$ 9,660)$ increase in GPR funds to expand and continue the polling place accessibility review program, which implements the legislative directive to ensure that polling places are accessible to individuals with disabilities, and to undertake outreach efforts with organizations which work with and represent those voters. The agency's central initiative in this area is to conduct reviews of selected polling places on each Election Day and provide a report to each respective municipal clerk listing physical deficiencies, as well as no-cost adaptions and supplies to bring the location into compliance with state and federal accessibility laws. This program has been nationally recognized as a model for other states, and has prompted countless modifications to Wisconsin polling places, leading to increased access to polling places for individuals with disabilities.

Staff have fielded requests from clerks over the years to increase the type of supplies that clerks can request at no cost to them to ensure their polling place is as accessible as possible. An increase in GPR funds for the Accessibility Review and Supply program would allow more voters in Wisconsin to visit their polling place and cast their ballot privately and independently.

The current budget for the Accessibility Program is $\$ 48,300$. With a $20 \%$ increase the Accessibility program budget would be $\$ 57,960$ annually.

## 10. Sustain Sub-Grant Programs to Local Election Offices

The Commission has used federal funding to help resource underserved election jurisdictions and create consistency of resources between rural and urban election offices. Of the \$18,209,648 of HAVA Elections Security Grant funds and CARES Act funds since 2018, the Wisconsin Elections Commission has allocated more than three-quarters of all federal dollars received to local governments.

Figure 1. Federal Funds Recipients 2018-2023


Figure 1 Definitions.
County/Muni - funds passed directly to counties, cities, villages, or towns through subgrants.

State - funds retained by the WEC for hardware, services, or temporary staffing.
Other-funds applied to unique statewide projects such as the deployment of multifactor authentication and endpoint monitoring.

Including CARES Act funds allocated to the Commission in 2020, the WEC has authorized more than $\$ 13.5$ million in subgrants to counties and municipalities in the last six years.

Figure 2. Subgrants Approved by the WEC 2018-2024

| County \& Municipal Subgrants Approved by the <br> Wisconsin Elections Commission 2018-2024 | Funds <br> Authorized |
| :--- | ---: |
| 2019 Election Security Subgrant for Municipalities | $\$ 1,100,000.00$ |
| 2020 CARES Subgrant for Counties | $\$ 750,000.00$ |


| 2020 CARES Subgrant for Municipalities | $\$ 4,126,528.00$ |
| :--- | ---: |
| 2020 HTTPS Election Security Subgrant for Counties | $\$ 36,000.00$ |
| 2020 Election Security Subgrant for Counties | $\$ 3,875,658.00$ |
| 2020 Election Security Subgrant for Municipalities | $\$ 1,206,000.00$ |
| 2022 Election Security Subgrant for Municipalities | $\$ 1,000,000.00$ |
| $2022-23$ Election Security .gov Domain Subgrant | $\$ 300,000.00$ |
| 2023 Accessible Voting Equipment Subgrant for <br> Municipalities | $\$ 350,000.00$ |
| 2023 Envelope Redesign Subgrant | $\$ 600,000.00$ |
| 2024 Election Security .gov Domain Subgrant | $\$ 200,000.00$ |
|  | $\$ 13,544,186.00$ |

Unfortunately, federal funds have been dwindling and eventually will run out. If the Legislature wants to see elections in large cities and small towns become more uniform, they may wish to provide funding for WEC to continue to administer subgrants or directly fund elections for municipalities. There is an ongoing need to subsidize local governments for elections administration services, as the WEC cannot continue to support local governments when the HAVA funds run out.

## 11. Increase in Spending Authority for our Materials and Services Appropriation

Because of the digital age we are in, our materials and services appropriation only generates between $\$ 500$ $\$ 1,000$ annually from sales of publications, for copies of records, for supplies, for postage, for shipping and records location fees, and for charges assessed to participants in administrative meetings and conferences, except moneys received from requesters from sales of copies of the official registration list.

Currently, our fund balance in this appropriation is approximately $\$ 16,000$, but we only have expenditure authority for $\$ 1,000$. Staff recommend asking for an increase in spending authority to $\$ 8,000$ annually over the next biennium to offset the costs of increased mailing and printing costs.

## 12. Request Statutory Language Change to 20.510 (1) (c) Voter identification training

In the agency's 2023-2025 biennial budget request the Commission asked for a change in statutory language for the Voter Identification Training. The Governor approved the request, but the legislature withdrew the provision, thus removing it from budget consideration pursuant to Joint Finance Motion \#10 https://docs.legis.wisconsin.gov/misc/lfb/jfcmotions/2023/2023 05 02/000 budget motions/motion_10_o mnibus budget motion.

The statutory language of the appropriation currently reads: "Voter identification training. The amounts in the schedule for training of county and municipal clerks concerning voter identification requirements provided in 2011 Wisconsin Act 23."

Currently, $\$ 82,600$ is appropriated annually for clerk voter identification training only. The voter photo ID law has been in effect for more than ten years, and photo ID training is rarely held alone. Photo ID training is incorporated into the many training programs developed and conducted by WEC. The current statutory language makes these funds very difficult to access and utilize and the funds often go unspent because they cannot be used for training on other topics. Staff are proposing broader language in this statute to encompass any type of training of county and municipal clerks, not just voter identification training. The statutory language change would allow WEC to continue incorporating voter ID training into all types of training for county and municipal clerks.

## 13. 2023-2025, Office of Election Transparency and Compliance

In the last biennial budget, the Commission asked to create the Office of Election Transparency and Compliance. The 2023-2025 request is attached as Appendix A. Decision Item 4001 in the agency's 2023-2025 Biennial Budget request was not adopted by the Legislature but the Commission could consider resubmitting Decision Item 4001 in its entirety or modifying it to include some elements that the Commission still deems as necessities.

In summary, the 2023-2025 request was a needs-based request. The request took into account the need to expand the agency's ability to address voter concerns, process and audit data, expand funding for post-election voting equipment audits, and expand accessibility programs for voters with disabilities. We believe all of these items are still needed by the agency. For example, we believe that there will likely be demands on the agency after the 2024 Presidential Election to conduct additional audits and to provide additional access to complex data. Because the agency's 2023-2025 request was denied, the agency will not have the funding or staff to meet these additional demands in the 2025-2027 biennium. By including this ask in the 2025-2027 biennial budget, the agency would be making clear that we still believe this funding is necessary to keep pace with the changing demands of the election landscape.
14. Does the Commission want us to pursue or introduce any new items not addressed above?

Finally, the Commission may wish to consider adding other items to the biennial budget request. Staff will bring back proposals for the Commission's review and consideration at a future meeting.

## Recommended Motions:

1) Approve the overall approach for submitting a budget request for 2025-27. Pursue the approved decision items (\#'s) in the 2025-2027 Biennial Budget Prep memo and bring it back to the Commission for final approval prior to submittal.
2) The Commission directs staff to include a request for a statutory language change in the draft budget for the Voter Identification Training Appropriation to read 20.510 (1)(d) County and Municipal Clerk Training to broaden the language so that the funds can be used for all training of municipal and county clerks. It is proposed that the language be changed to the following: "Voter identification County and Municipal Clerk Training. The amounts in the schedule for training of county and municipal clerks concerning the administration of Elections as outlined in Wis. Stats. Chapters 5-10 and 12 including voter identification requirements provided in 2011 Wisconsin Act 23.
3) The Commission directs staff to renew Acquia website hosting services through September 2025 at a cost not to exceed $\$ 156,018$.

## Issue Paper

2025-2027 Biennial Budget Memo

DIN 4001

## Request

The Wisconsin Elections Commission (WEC) requests \$902,000 GPR in FY24 and \$1,036,000 GPR in FY25 to create 10.0 GPR FTE and to operate an Elections Inspector General program. The program will increase the agency's ability to research public or legislative inquiries - especially those alleging unlawful or noncompliant behavior - in a more timely and effective manner. The Election Inspector General program will also promote best practices designed to increase accuracy of and confidence in election results.

## Background

Elections put power in the hands of citizens by giving them the ability to select their leaders. The electoral franchise is a potent tool for holding leaders accountable and peaceably resolving political and societal conflict. And because elections determine political winners and losers, electoral processes have long been subject to scrutiny. Manipulation - or the threat of it - weakens public confidence in democratic processes, erodes the legitimacy of government, and undermines the will of the people.

Warding off attempts of electoral manipulation - both real and perceived - remains the highest priority of the WEC. It must be in order to instill public confidence in Wisconsin's elections system and to ensure election integrity.

Since the WEC was established in 2016, the election landscape has become almost unrecognizable. Threats to American election infrastructure have not only changed but have compounded precipitously. American elections face threats from both domestic and foreign actors, and through both cyber and traditional means.

Public engagement with, and scrutiny of, the agency is higher than at any previous point in its seven-year history. While increased engagement presents a challenge to the WEC, it simultaneously presents an opportunity for the Commission to provide the public with helpful and accurate election information to build public confidence. Members of the public are indispensable allies in providing tips to election officials when they notice something worth investigating.

Since 2016, the average number of public records requests received per month by the WEC has increased nearly eight-fold, from about two per month in 2016 to more than 16 per month in 2022. The numbers continue to climb, creating a backlog of requests and lengthening the time each requestor must wait for a response.

TABLE 1


Formal Wis. Stat. § 5.05 and Wis. Stat. § 5.06 complaints filed with the agency have soared as well. Before 2020 , the agency received an average of about 15 formal complaints annually. Since 2020, that number has increased to more than 50.

TABLE 2


Similarly, lawmaker requests for election-related information have greatly escalated. For example, the 2021-23 chair of the Assembly Committee on Campaigns and Elections made many time-intensive requests of the agency, such as for all changes in each registered elector's status, that could be more quickly fulfilled via the Office of the Inspector General.

Wisconsin needs an Office of the Inspector General to meet the challenges and expectations of this new era and to ensure the Commission delivers election integrity for another generation.

Wisconsin's election system is designed with checks and balances created to ensure accurate and reliable results. Nearly the entirety of Chapters 5 through 10 of the Wisconsin Statutes are dedicated to this purpose. Likewise, the WEC is almost entirely designed to administer the processes outlined in statute. Statutory postelection review processes consist of canvass and certification (Wis. Stats. §§ 7.50-7.70), equipment audits (Wis. Stat. § 7.08(6)), recounts (Wis. Stat. § 9.01), and complaints (Wis. Stats.§§ 5.05 and 5.06).

Except for complaints, the post-election processes referenced above are almost entirely performed by municipal and county workers. Until recently, the WEC had no staff fully dedicated to any of these processes and only a single attorney to process complaints. Likewise, the WEC had only a single Public Information Officer to handle public inquiries. Unfortunately, this structure has proved inadequate to address the hundreds of thousands of questions and concerns, along with hundreds of records requests and complaints the WEC received in recent years.

The inability to address public concerns promptly and completely frustrates citizens and harms public confidence in election processes. The staffing needs of our agency have evolved, in the same way that elections technology and the voting process itself has evolved.

The elections landscape in Wisconsin has changed and we are at a crossroads of public understanding, confidence, and support for elections administration. The WEC must adapt to meet the growing needs of our citizenry. Funding the Elections Inspector General program would be one clear and decisive step toward creating a more effective, efficient agency that will better address citizen concerns and requests and thus increase public confidence in our elections.

The public and lawmakers - crucial allies in helping keep our elections infrastructure secure - rightfully expect the Commission to provide them with timely responses and prompt action, if necessary, to address questions and allegations of election law violations as well as information about how Wisconsin's election system works.

While the Office of Inspector General may be a resource in the Commission's consideration of formal complaints, the intent is not to alter the current complaint process. The intent is that the Office of Inspector General will address concerns that may not represent formal complaints.

The Office of the Inspector General will be ready to address such requests.
Issue
The creation of an Elections Inspector General and staff will permit the timely and thorough examination of alleged unlawful or inefficient operations within Wisconsin elections and promote best practices that are designed to increase accuracy of and confidence in election results. The Inspector General will provide objective advice to the WEC through relevant, timely and thorough inspection, assistance, research, and training of election operations statewide. Objectives of the Inspector General Program are:

1. Ensure that questions about election processes and concerns over election law violations are taken seriously and researched to resolution
2. Improve the agency's overall ability to research and respond to complaints, questions, and concerns from the general public, elected officials, and other agencies
3. Improve agency's ability to handle public questions around elections and during other periods of high public interest

Essential functions to be performed by the Inspector General's staff include:

1. Research and provide assistance to the legal team in presenting information to the Commission regarding formal complaints of election law violations, including allegations of persons providing false or misleading information to an elected official during the registration or voting process, as directed by the Commission by resolution
2. Research and aid the legal team in presenting information to the Commission regarding alleged noncompliance of election officials as directed by the Commission
3. Provide research support regarding polling place procedures, elections processes, and elections systems in relation to with state and federal requirements for accessibility
4. Fulfill open records requests in accordance with Wisconsin law
5. Respond to legislative inquiries and requests for information and assistance
6. Respond to public inquiries

The position of the Election Inspector General would be an unclassified position hired by the Administrator. The Inspector General and staff will consist of 10 people. The Inspector General will manage the review of election programs and initiatives, direct the preparation of reports, and supervise the nine other staff members. The Inspector General and staff may also complete special projects as needed. The Inspector General will report directly to the Administrator.

Staff assigned to the Inspector General will be required to develop and maintain proficiency in various program areas including, but not limited to: (1) Information Systems and Data Analysis; (2) Elections Law and Policy Analysis; (3) Accessibility and Accessible Voting; (4) Public Records and Records Management; (5) Legislative; (6) Public Communications; and (7) Audit/Testing/Certification.

In the last ten years, WEC staff have created several information systems for managing elections data including WisVote, the statewide voter registration system, Badger Voters, our self-service data request website, and Badger Books, an electronic poll book system in use in 150 municipalities. By creating and maintaining these products in house, staff can respond to legislative and environmental changes that must be reflected in these systems. For example, during the 2020 nomination paper cycle, WEC staff created a mechanism to make nomination paper filings available for download and review through Badger Voters where previously this transaction required an office visit and access to a copier. Interest in Badger Voters data has increased in recent years.

TABLE 3
Badger Voters Revenue


When this data is purchased and analyzed, customers often have questions on how to interpret the data and may draw inaccurate conclusions when those questions are unanswered. Staff responsible for handling these questions are also responsible for the day-to-day customer support and maintenance of the applications and data in the statewide voter registration database. WEC staff have always prioritized clerk users as the individuals most requiring our support. To have information system data specialists on the inspector general's team would provide the additional needed capacity in addressing questions on Wisconsin's election data and information technology systems.

The election law and policy analysts' positions will allow the other members of the program to better perform their assigned duties. A deep knowledge of election administration and the statues that govern the voting process in Wisconsin will be necessary for the Inspector General program to maximize its efforts. The election law and policy analyst staff will assist other team members in knowing how the election statutes are reflected in clerk preparations before Election Day, the voting process, and certification of the election. The election law and policy analyst staff will also coordinate with other programs within the WEC to ensure that the perspective of the Inspector General program is reflected in other agency projects, and vice versa.

Staff assigned to the Inspector General will increase the ability of the WEC to audit election processes to ensure standardization and legal compliance across the state. Currently, two election specialists oversee the voting equipment audit program. The voting equipment audit has required at least $5 \%$ of all reporting units in the state to conduct a hand-count audit of their voting equipment to ensure that the reported results are correct and accurate. The Commission has recently required the number of reporting units to double to $10 \%$ of all reporting units statewide. Overseeing and training local election officials on the best ways to hand audit nearly 400 reporting units statewide will require additional staff to ensure accurate and timely completion of the audits prior to state certification.

Staff also audit polling places across the state for compliance with state and federal accessibility laws. The audit program is led by one election specialist, and currently can only audit polling places on Election Day through assistance from temporary staff. Having additional specialists dedicated to accessibility will allow the WEC to grow the program to include satellite in-person absentee voting before an election to ensure ADA compliance.

Finally, a legislative liaison and communications specialist will be vital in conveying the findings of the Elections Inspector General to lawmakers and to the public. These positions will allow WEC to provide more timely information in response to bill drafts, fiscal estimates, and constituent questions.

TABLE 4
Elections Inspector General Concept Organization


Anticipated program costs are outlined in the chart below. The chart includes anticipated costs of 10 FTE and supplies and services costs related to the new oversight entity. Costs include funds for the Office of Inspector General to engage contractors, such as a third party to audit the security and maintenance of the statewide voter registration database and voter registration records. The exact cost for these services is not yet known. Further, the cost estimate includes funding for increasing the number of post-election voting equipment audits and the number of polling place accessibility audits. In the last 5 years the Commission has increased the number of post-election voting equipment audits from $2 \%$ to $10 \%$ of equipment used statewide. Additional voluntary post-election audits are also an option for local jurisdictions, and it is expected that more jurisdictions will opt to conduct such audits in the future. The costs for such audits to local jurisdictions are reimbursed by the WEC. Likewise, the Commission has significantly increased the number of accessibility audits to ensure all voters are able to access Wisconsin polling places. The WEC has expressed a desire to increase the number of polling place audits and to begin an in-person absentee site accessibility review program should funds become available.

## TABLE 5

| Program Costs | FY24 |  | FY25 |  | TOTAL FY24 \& FY25 |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| 10 FTE/Salary and Fringe | $\$$ | 552,000 | $\$$ | 736,000 | $\$$ | $1,288,000$ |
| Computers/Office Supplies for 10 FTE* | $\$$ | 50,000 | $\$$ | 0 | $\$$ | 50,000 |
|  <br> Accessibility Auditing |  |  |  |  |  |  |
|  | $\$$ | 300,000 | $\$$ | 300,000 | $\$$ | 600,000 |

*one-time cost in FY 24

Wisconsin Elections Commission

201 West Washington Avenue | Second Floor | P.O. Box 7984 | Madison, WI 53707-7984

DATE: For the June 27, 2024 Commission Meeting
TO: Commissioners, Wisconsin Elections Commission
FROM: Meagan Wolfe, Administrator
Wisconsin Elections Commission

Prepared by Elections Commission Staff

## SUBJECT: Accessible Voting Equipment Subgrant Renewal

On March 3, 2023, the Wisconsin Elections Commission (WEC) approved the allocation of up to $\$ 350,000$ of federal funds through the approved 2023 Accessible Voting Equipment Subgrant Program for Municipalities. Each jurisdiction may receive up to $\$ 750.00$ under this subgrant, to improve the jurisdiction's compliance with HAVA accessible voting requirements. The original subgrant term ends on June 30, 2024.

Staff proposes that the Accessible Voting Equipment Subgrant be renewed for another year. Since the Accessibility Technology Subgrant started last March, the WEC has distributed \$89,202.82 of the designated $\$ 350,000$ to 127 municipalities. There are $\$ 260,797.18$ remaining.

| ES\&S ExpressVote | $\$$ | $72,750.00$ |
| :--- | :--- | ---: |
| DVS - ICE External Monitor | $\$$ | $6,385.76$ |
| Voting Booth | $\$$ | $5,532.88$ |
| DVS - ImageCast Evolution (ICE) | $\$$ | $3,000.00$ |
| DVS - ImageCast X (ICX) | $\$$ | 750.00 |
| Headphones | $\$$ | 529.38 |
| Privacy Screen | $\$$ | 254.80 |
| Total | $\$$ | $89,202.82$ |

Most funds have gone towards the purchase of ExpressVote machines. Several counties including Adams, Columbia, Lincoln, and Manitowoc transitioned from the AutoMARK to the ExpressVote in preparation for this presidential election cycle and their municipalities were able to use these funds for the upgrade.

Accessible voting equipment is very costly; particularly for smaller jurisdictions. The high cost requires jurisdictions to budget years in advance of making a purchase. Furthermore, the subgrant may only

Accessible Voting Equipment Subgrant Renewal
June 27, 2024
Page 2
offset a portion of the total acquisition costs. As a result, Commission staff believe local governing bodies will benefit from additional time to plan for eligible purchases.

Recommended motion:

The Commission directs staff to extend availability of the Accessible Voting Equipment Subgrant through June 30, 2025, or until such time as all allocated funds are expended, whichever comes first.

## Wisconsin Elections Commission

DATE: For the June 27, 2024 Commission Meeting
TO: Commissioners, Wisconsin Elections Commission
FROM: Meagan Wolfe, Administrator
Wisconsin Elections Commission
Prepared by Elections Commission Staff
SUBJECT: Commission Staff Update

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Communications
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## Administration

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# GENERAL OPERATIONS 

## 1. Elections

Ahead of each election, the Elections team ensures that the necessary administrative tasks to conduct the election are completed. These tasks typically include reviewing the contests up for election and adding any contests that are a special election, providing the necessary pre-election notices and templates for said notices to clerks, working with clerks to confirm or update their polling place information, and ensuring that candidates' names have been entered into our system in their various contests.

The Wisconsin Elections Commission ("the Commission") accepted nomination papers from April 15 to June 3 for the 2024 Partisan Primary and General Election, as well as for a special election to fill a partial term in Congressional District 8. Candidates also filed nomination papers for a special election to fill a partial term in Wisconsin Senate District 4.

The Commission received 12 ballot access challenges by the deadline of 4:30 p.m. on Thursday, June 6, 2024. The most common challenges fell under Wis. Stats. ss. 8.15(2) \& (3) regarding the validity of individual signatures, $8.15(4)$ (a) regarding the certification of the circulator, and $8.15(5)$ (a) \& (b) regarding the header of a nomination paper.

On June 10, 2024, the Commission reviewed each of the 12 ballot access challenges. In ten cases the Commission approved ballot access for the challenged candidate. In two cases the Commission denied ballot access.

Having completed the June nomination paper review process, Commission staff then turned to review of the petition and challenge materials for the second attempt to recall Speaker Vos. The results of this review are provided to the Commission in a separate memorandum.

## 2. Voters

The MyVote site served voters through the 2024 Spring Election cycle with no major issues and handled the expected increase in user volume for the April Election with no issues. MyVote usage has followed the standard patterns of an even year election cycle, with daily usage reducing significantly after the April Election. We anticipate the usual pre-election increase in the run-up to the Fall elections to begin in late June or early July. Since the Spring Election, the MyVote site has seen small spikes in visitors due to out-of-state voters finding the MyVote site when looking for election information related to their local presidential primary elections.

With this lower usage level, comments directed to the Commission staff by users of the MyVote site have also been at a lower level. The comment volume has also mirrored the small usage spikes relating to misdirected voters landing on the MyVote site by mistake, with most submitting
comments asking about non-Wisconsin addresses. Outside of these out-of-state visitors, the remaining comments are common registration and absentee application questions.

## 3. Data Quality \& Reporting

Data quality queries are run every day in the months prior to an election for Commission staff to monitor potential data entry errors or missing information in WisVote, then contact and work with clerks to resolve the errors. Commission staff continuously work with municipal and county clerks to meet reporting requirements following all state and federal elections.

Each municipality is required to provide an initial report of election data (voter participation, registration, etc.) to the WEC no later than 30 days after an election, or 45 days after a General Election. In cases where a jurisdiction cannot reconcile voting statistics, Commission staff work with individual clerks to ensure all reasonable efforts are applied to ensure the accuracy of their data. Once the data has been reconciled and verified by municipalities, the data is then submitted to the U.S. Election Assistance Commission (EAC), which produces the Election Administration and Voting Statistics Report (EAVS). EAVS data is required to be submitted by every state after each General Election. The reports are posted for each state on the EAC's website eac.gov/research-and-data/studies-and-reports. The WEC also regularly publishes voting statistics (formerly EL-190 reports) that summarize the data submitted by municipal clerks. These reports are available on the WEC website at elections.wi.gov/statistics-data.

## 2024 Spring Election and Presidential Preference Vote

- 1,757 municipalities reconciled their voting statistics for all reporting units.
- 92 municipalities outstanding, encompassing 132 reporting units.

Election Day Registration (EDR) Postcard Statistics are required to be reported within 90 days of an election and updated by clerks as applicable. WEC staff post this data and track compliance on the WEC website at elections.wi.gov/statistics-data/voting-statistics up to a year post-election.

## ERIC Movers Mailing

The Quarter 1 (Q1) 2024 Movers Mailing was sent out on March 29, 2024, to a total of 37,593 voters.
------------------------------------------ Chart on following page

Table 1: Summary of Movers Mailings 2022 to present

| Year, Quarter | Total <br> Movers | Possible $^{\text {Movers }^{1}}$ | Registered $^{2}$ | Inactive $^{3}$ | Requested <br> Continuation <br> at current <br> address | Rate <br> confirm <br> current <br> address |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| 2024 Q1 | 37,593 | 23,217 | 6,942 | 7,434 | 352 | $0.9 \%$ |
| 2023 Q4 | 52,333 | 27,902 | 12,336 | 12,095 | 550 | $1.1 \%$ |
| 2023 Q3 | 53,416 | 26,578 | 12,879 | 13,959 | 488 | $0.9 \%$ |
| 2023 Q2 | 29,721 | 17,559 | 4,618 | 7,544 | 269 | $0.9 \%$ |
| 2023 Q1 | 32,551 | 15,181 | 8,072 | 9,298 | 288 | $0.9 \%$ |
| 2022 Q4 | 31,187 | 13,774 | 6,635 | 10,778 | 147 | $0.5 \%$ |
| 2022 Q3 | 57,555 | 17,176 | 25,720 | 14,659 | 502 | $0.9 \%$ |
| 2022 Q2 | 61,012 | 16,638 | 28,135 | 16,239 | 607 | $1.0 \%$ |
| 2022 Q1 | 55,032 | 17,247 | 28,477 | 9,308 | 824 | $1.5 \%$ |

[^20]
## Badger Voters

Badger Voters is a website established by the WEC to provide a simple and automated way for the public to request voter data lists and candidate nomination papers.

With the deployment of the updated website last June, Badger Voters continues to operate successfully with a range of data requests for candidate nomination papers, voter data and absentee records. It is now easier to navigate and select criteria for desired data, allowing users a faster, more efficient process when requesting data. Staff will continue to monitor the Badger Voters website to ensure no technical issues were introduced with the update.

Table 2: Badger Voters Revenue

| Fiscal Year | Requests | Net Revenue | Nomination Papers |
| :---: | :---: | ---: | :---: |
| FY2024 | 709 | $\$ 522,490$ | 1657 |
| FY2023 | 995 | $\$ 792,827$ | 204 |
| FY2022 | 963 | $\$ 407,025$ | 1185 |
| FY2021 | 1,108 | $\$ 1,131,859$ | 307 |
| FY2020 | 1,134 | $\$ 619,907$ | 402 |
| FY2019 | 473 | $\$ 328,015$ | NA |
| FY2018 | 517 | $\$ 182,341$ | NA |
| FY2017 | 368 | $\$ 234,537$ | NA |
| FY2016 | 435 | $\$ 235,820$ | NA |

Note: The state fiscal year begins on July 1 and ends on June 30. Prior to FY2020 the Net Revenue figure is for gross sales and does not account for any refunds.

## 4. Accessibility

At the Spring Primary five temporary staff reviewed 61 polling places across Brown, Dane, Dunn, Outagamie, Shawano, and Winnebago counties. This is significantly higher than the goal of 25 polling places. Since this was not a statewide primary, staff made a more conservative estimate of how many polling places would be used assuming clerks would try to consolidate. However, there were many county level contests that required primaries which allowed for efficient routes. Staff also believe they were able to recruit more temporary staff than expected due to Spherion Staffing being able to offer higher wages following a renegotiation of their contract with the Department of Administration.

At the Spring Election a combination of temporary staff and volunteers from Disability Rights Wisconsin reviewed 71 polling places across Crawford, Dane, Grant, Green Lake, Iowa, Lafayette, Milwaukee, Ozaukee, Richland, Sauk, Vernon, Washington, and Waushara counties. This was lower than the goal of 95 polling places for a couple reasons. Two temporary staff we had hired were unable to conduct any reviews due to sickness and injury occurring the weekend before the election. Additionally, all reviewers had to contend with snow, sleet, and rain. While the tablets have cases that protect them from rain or snow damage, touchscreens do not respond as well when they are damp causing a delayed response when reviewers were inputting data. Poor weather also made driving conditions more dangerous causing reviewers to spend more of their time traveling between polling places.

In total, 132 polling places have been reviewed so far this year. This is higher than the goal of 120 polling places reviewed by this point in the year. The Department of Administration ended their contract with Spherion Staffing, which is the agency that has recruited the most and highest quality temporary staff in the history of the Polling Place Review Program. Election administration staff is working with the procurement team to find another source of reviewers.

While data from this year is not available yet, staff is continuing to develop the new AccessElections. AccessElections is the portal where clerks will be able to view the results of their polling places' accessibility reviews and submit their Plan of Action. This new application is expected to launch by the end of June.

## 5. Absentee

Commission staff are currently working on an interactive micro training series discussing all things absentee. After outreach to several of our clerks, we received many responses expressing interest in a compact, back to basics training covering absentee related topics such as in person absentee voting, how voters mark an absentee ballot, and what to do with return absentee ballots. The feedback staff receives from this first phase will help develop a more refined series before offering to all clerks.

## 6. Addressing \& Districts

Staff completed two annexation updates in WisVote so far this year. This was done to ensure that our systems stay up-to-date with current municipal boundaries and to create any new wards that are needed. The first update was completed in January before the 2024 Spring Primary and the final update before the 2024 Spring Election was finished at the beginning of March.

Staff also updated WisVote to reflect the changes that occurred to the State Assembly and Senate lines because of Wisconsin 2023 Act 94, which was passed on February 19, 2024. As a result of these changes, staff updated the district assignments for the current wards in the system on April 15, 2024, prior to the nomination circulation period.

In addition, staff communicated with local municipalities and counties that had wards split by the new legislative lines. In those cases, parts of the existing wards were assigned to different assembly districts, so action was needed to reflect that those areas would now have different districts.

As a result, staff created temporary wards on April 15 to help facilitate the nomination paper process and to allow time for local governments to update their ward plans to account for those changes. Once the nomination paper period was completed on June 3, staff updated WisVote on June 4 to reflect the locally assigned ward numbers for those split areas.

## 7. Security

Staff worked with the vendor for the agency's internal security monitoring application to tighten detection rules, expanding the types of events that can be flagged by the system while reducing some categories of false positives, making staff more capable of detecting and responding to potential incidents in their earliest stages. Security staff continues to review existing systems for potential security improvements as well as consult on new software developments to ensure new gaps are not created.

Staff work with state and federal partners to monitor changes to the global threat landscape that could potentially impact Wisconsin elections, as well as keep abreast of developments in industry best practices.

Additionally, staff continue to work towards educating and preparing local election officials on security best practices and the current threat landscape, in close cooperation with state and federal partners. To that end, staff have introduced a recurring security-focused segment to the agency's regular newsletter, conducted roundtable exercises with clerks, and scheduled an educational series featuring guest presenters from the federal Cybersecurity and Infrastructure Security Agency.

## TRAINING \& EQUIPMENT

## 8. Clerk Training

On January 12, 2024, staff launched ElectEd, a new Learning Management System (LMS) to replace The Learning Center. The new platform, which directly tracks training hours, allows clerks to add and manage accounts for their own poll workers as well as create training events and assign trainings. To date, there are over 12,700 users with accounts (clerks, deputies, and poll workers), with over 2,100 accounts belonging to clerks and deputies, and clerks have added around 180 training events to the calendar.

WEC staff can also see which training courses are being accessed and completed most frequently. Beyond the ElectEd Orientation training we ask all new clerk users to take, the 5 most frequently accessed trainings are:

1. Poll Workers on Election Day
2. Photo ID
3. Checking in Voters
4. Special Procedures on Election Day
5. Webinar Recording of April Election and Presidential Preference Vote 2024

When it comes to certifications, 271 clerks have completed MCT Core, 187 clerks and deputies have completed some level of WisVote access certification, and 554 people have completed Baseline Chief Inspector Training since the launch of ElectEd.

Based on the feedback and requests received from clerks, the training team identified the following key subjects to focus trainings on for 2024: absentee voting, election day preparations, and basics like voter registration, photo ID, and voting equipment. To close the knowledge gap in these areas, three 50 -minute presentations were developed for in-person training sessions like WMCA, WTA, LWM, and other meetings and conferences:

- Back to Basics - covers the common things clerks and voters deal with
- Absentee Voting - goes over the whole process from requesting to processing ballots
- Election Preparedness - gets into pre-Election Day tasks as well as a few things to be on top of on Election Day

Staff also created an interactive training series about the absentee voting process from how to make requests to processing absentees on Election Day that is going live in stages based on the election cycle.

Additionally, WEC staff are continuing to emphasize security best practices and awareness ahead of the fall elections. To that end, the Tabletop Exercises (TTXs) were updated and are being offered virtually and in-person, joint training sessions are being offered with CISA and other federal
agencies, and a variety of security webinars continue to be offered by staff on subjects like safe mail handling, de-escalation tactics, and emergency preparedness.

## 9. Badger Book Program

Midway through the 2024 election cycle, Badger Books continue to grow in popularity throughout the state. Over 300 of the 1,850 municipalities in Wisconsin will be using Badger Books as a tool to help administer elections this year, with several more expressing interest in joining the program next year.

As was previously reported, staff spent a significant amount of 2023 focused on program changes and improvements ahead of the General Election cycle. This includes refreshing existing training offerings, development of enhancements to the existing Badger Book application, and researching alternative hardware solutions for future users. This work is ongoing, as staff continue to work to define the structure and future growth of the program.

Since information on the program was last reported, there have been a number of large developments in both hardware and software. The HP Elite 141, which is the model of Badger Book currently in use by 300+ municipalities, has gone end of life and will no longer be commercially available. Staff spent several months testing alternative hardware solutions with PDS and HP, including on-site meetings with representatives of both entities and other third-party vendors responsible for specific components of the new package.

The new hardware option, which will be ready to ship to customers soon, features the HP EngageOne Pro. While similar in form and function to the HP Elite 141, the EngageOne Pro is newer, has increased technical capabilities, and offers a variety of new features end users have requested in the past, including a larger screen, the ability to tilt and rotate the screen to make voter check-in easier, and a scanner integrated into the body of the device. It is hoped that clerks, election inspectors, and voters will find the new hardware more reliable and easier to use. The EngageOne Pro will be configured to ensure compatibility with existing Badger Books, so municipalities will be able to procure and deploy new stock without additional hassle.

Staff have also finalized a new software update that will be deployed later this month. This update introduces a few administrative fixes, new code to support integrated scanners, and the ability for an election inspector to toggle the language on the Election Day Registration workflow to better support Spanish-speaking voters. Coupled with the new and improved hardware, staff expect these features to be tremendously useful for clerks and election inspectors.

Staff will be separately reporting to the Commission on three areas of research, i.e., hardware and support solutions from third-party vendors, internet connectivity for existing hardware, and minimum training requirements, elsewhere on this meeting's agenda.

## 10. Voting Technology

There have been no electronic voting system certification events since the most recent staff update. Information regarding Hart InterCivic's Verity Voting 2.7 system will be presented to the Commission as a standalone memo at a future meeting.

Staff reviewed two Engineering Change Orders (ECOs) submitted by Election Systems \& Software. Following staff review, a recommendation for approval was sent to the WEC Administrator and Chair for each ECO. Approval was granted for ECO 1156 and approval documentation was sent to the vendor immediately. Following review of the staff recommendation to approve ECO 1178 by the Administrator and Chair, staff will follow up with the vendor promptly.

The voting technology team will also be releasing an enhancement to the WisVote system that will better facilitate tracking the electronic voting systems used by Wisconsin municipalities. Currently, this information is solicited from and submitted by the vendors that operate in Wisconsin. This change to the jurisdiction record in WisVote will require county or municipal clerks to confirm their system information and update it as necessary. The main points of information collected will be type of tabulator used, type of ballot marking device used, type of direct recording electronic equipment used, system version, etc. This information will be incredibly useful in administering the postelection voting equipment audit and in responding to the Election Assistance Commission's (EAC) biennial Election Administration and Voting Survey (EAVS).

## COMMUNICATIONS

## 11. Outreach

Newsletter: The WEC newsletter team recently published Volume IV, Issue VIII of its biweekly clerk newsletter. Many of the newsletter items are deadline reminders for clerks, along with a regular cybersecurity feature. Commission staff also continue to write stories about municipal and county clerks as regular features in the newsletter. Our most recent Newsletter included a feature story on Commissioner Bostelmann, a former county clerk, and her long legacy of public service. Staff continue to work on improving efficiency in producing the newsletter.

Voter Outreach \& Events: The last several months featured several public appearances by Administrator Wolfe, who continues to prioritize such appearances to provide information to Wisconsin citizens about how elections work, and to take questions. The speaking engagements have been arranged by civic organizations and the format often includes Administrator Wolfe presenting alongside a municipal or county clerk. We find these events to be useful in helping voters better understand the roles of state, county, and municipal election officials. Election security is always a topic of interest as well. In recent weeks and months, Administrator Wolfe has presented at events in Manitowoc and West Bend. Several appearances that would occur in the fall are currently in the planning stages.

Social media: Public Information Office staff completed and shared with clerks in advance of the Spring Election a week-by-week Social Media Calendar with numerous posts and graphics included. The Calendar is intended to assist local clerks in sharing both generic election information and their local information with their voters. More recently, the Calendar has been updated for use in advance of the August Partisan Primary. Staff plan to expand and revise the Calendar in advance of the November General Election. A recent team meeting led to new ideas on how to refresh and improve the social media posts we share with clerks and use on our own social media channels.

Media engagements: As the year rolls on, the Public Information Office continues to field a steady stream of media inquiries and requests for interviews. Also, in recent weeks and months, news releases distributed by the PIO team included: an update on how WEC staff was progressing on reviewing nomination papers from candidates after the June 3 submission deadline; an advisory with suggestions on how best to cover the nomination paper deadline; news that Administrator Wolfe received two national awards; a guide for reporters covering the Spring Election on April 2; and various updates about the attempt by the political party No Labels Wisconsin to gain ballot access.

## 12. Elections Help Desk \& Customer Service

The Elections Help Desk staff support more than 2,440 active WisVote users while also answering calls and emails from the public and election officials. Staff monitor state enterprise network and data center changes and status, and process voter cancelations and voter address verification postcards. Help Desk staff have served on and assisted with various projects and development teams. Staff continue to maintain WisVote user and clerk listserv email lists and contact information and administer WEC's O365 email system. The staff continue to administer and maintain security for the WisVote Active Directory system and the Elections Learning Center, which changed to ElectEd in January.

The Help Desk assisted in scanning and uploading all the Nomination Papers into Badger Voters for the General Election 2024. The Help Desk staff also routinely make clerk updates when they occur to ensure accurate information in WisVote. The agency's use of Zendesk has helped improve communications to clerks and voters in a timely matter. This platform was adopted over many months and directly addresses a recommendation from the Legislative Audit Bureau.

Customer Service Call Volume

| January 2024 | 1,848 |
| :---: | :---: |
| February 2024 | 2,362 |
| March 2024 | 3,536 |
| April 2024 | 2,170 |
| May 2024 | 1,003 |
| June 2024 (1 st $^{\text {1 }}$ th | ) |
| Total for Reporting Period | $\mathbf{1 1 , 2 3 6}$ |

Customer Service Email Volume
elections@wi.gov

| January 2024 | 5,257 |
| :---: | :---: |
| February 2024 | 5,646 |
| March 2024 | 5,723 |
| April 2024 | 3,695 |
| May 2024 | 2,618 |
| June 2024 $\left(1^{\text {st }}-11^{\text {th }}\right)$ | 1,052 |
| Total for Reporting Period | $\mathbf{2 3 , 9 9 1}$ |

Address Verification Postcards Mailed

| January 2024 | 11,973 |
| :---: | :---: |
| February 2024 | 10,290 |
| March 2024 | 29,047 |
| April 2024 | 30,179 |
| May 2024 | 6,972 |
| June 2024 $\left(1^{\text {st. }}-11^{\text {th }}\right)$ | 7,805 |
| Total for Reporting Period | $\mathbf{9 6 , 2 6 6}$ |

Voter Cancelations Received by Email

| January 2024 | 61 |
| :---: | :---: |
| February 2024 | 54 |
| March 2024 | 62 |
| April 2024 | 58 |
| May 2024 | 50 |
| June 2024 $\left(1^{\text {st }}-11^{\text {th }}\right)$ | 31 |
| Total for Reporting Period | $\mathbf{3 1 6}$ |

## ADMINISTRATION

## 13. Financial Services

The WEC financial staff have performed the following financial services activities since the February 8, 2024, Staff Update to the Commission:

- Staff have continued to process the disbursement of federal Election Security grant funds through the now renewed .gov municipal subgrant, the Accessible Voting Equipment subgrant, and Absentee Ballot Redesign subgrant and follow up each disbursement with an email confirmation of expected funds and an award letter.
- Staff have been working to perform all procurement and financial year-end activities for the state fiscal year (SFY) 2024 June 30 close, running queries, inquiries, and reports,
completing transaction and account reviews, and creating adjusting journal entries and budget journal entries when appropriate.
- On January 30, 2024, staff submitted to the U.S. Election Assistance Commission (EAC), via the new Grants Lifecycle Application System (GLAS) grant management system, our Help America Vote Act (HAVA) Election Security federal grant's Federal Financial Report (FFR) for the 1st quarter (Q1) of federal fiscal year (FFY) 2024, cumulatively covering through December 31, 2023.
- On January 30, 2024, staff submitted, via the Egrants system, our modification request, revised $3^{\text {rd }}$ quarter 2023 financial and progress narrative reports, and inventory reports for the WEM/FEMA Election Cybersecurity subgrant.
- On January 26, 2024, staff attended the demo presentation of the new State Budget Office (SBO) SharePoint site.
- On February 7, 2024, and on May 1, 2024, staff attended the STAR Records Disposition Authorization (RDA) review and maintenance meetings with the Department of Administration (DOA) STAR Financial (STAR FIN) team.
- On March 14, 2024, staff participated in the Fluid Travel Expense Report Approval customization testing with the STAR FIN team.
- On March 15, 2024, staff submitted our annual report on internal financial controls to DOA's State Controller's Office (SCO).
- On March 15, 2024, staff received notice from the EAC that our federal fiscal year 2023 FFR and Progress Reports and our Q1 FFY 2024 FFR had been approved.
- On April 9 \& 10, 2024, staff attended EAC's informational meetings about the 2024 federal Election Security grant award, made available by the Consolidated Appropriations Act of 2024 under Title I Section 101 of HAVA, for which Wisconsin was allocated \$1M of federal grant funds with a $\$ 200,000$ state match requirement.
- On April 12, 2024, staff submitted to SCO our STAR FIN attached documents that we had RDA approved.
- On April 18, 2024, and on May 7, 2024, staff attended the Homeland Security Grant Program (HSGP) funding advisory work group meeting, led by Wisconsin's Department of Military Affairs (DMA).
- On April 19, 2024, staff submitted to STAR FIN our agency approval of the Fluid Travel Expense Report Approval customization.
- On April 29, 2024, staff submitted to the SCO our annual Bank and Cash Account Certification and Contingent Funds report.
- On April 29, 2024, staff submitted to the EAC our HAVA Election Security federal grant's Federal Financial Report (FFR) for the 2nd quarter (Q2) of FFY 2024, cumulatively covering through March 30, 2024.
- On May 8, 2024, and on June 5, 2024, staff participated in the STAR FIN Procurement meetings for SFY 2024 closing.
- On May 30, 2024, staff submitted to the EAC our State Certification Letter, Program Narrative, and Combined Budget for the 2024 Election Security federal grant disbursement.
- On June 4, 2024, staff received notice from the EAC that our Q2 FFY 2024 FFR had been approved.
- On June 6, 2024, staff received notice from the EAC that our 2024 Election Security Program Narrative and Combined Budget had been approved.

In addition, staff has performed the following monthly:

- Staff continued to perform and submit to the SCO scheduled month-end close queries, inquiries, and reports. Staff conducted the necessary adjusting entries to resolve any discrepancies.
- Staff continued to validate Wisconsin Department of Administration (DOA)'s monthly Diverse Spend Reports.
- Staff continued to review and process our agency's bi-weekly pension obligation bond allocations.
- Staff continued to participate in monthly DOA virtual user group webinars pertaining to Project Costing, Accounts Receivable and Billing, Accounts Payable, Travel and Expenses, and Asset Management.
- Staff continued to participate in the virtual PCard Administrators Group to discuss issues pertaining to the Wisconsin Purchasing Card (PCard) and in the State Agencies Purchasing Council (SAPC) to discuss procurement topics and updates.
- Staff continued to participate in the Financial Leadership Council meetings at SCO.


## 14. Procurements

The following 30 Purchase Orders totaling $\$ 1,162,298.90$ have been processed since the February 8, 2024, Staff Update to the Commission:

- A \$16.50 Purchase Order was written to Vanguard Computers for two USB adapters.
- An $\$ 8,919.63$ Purchase Order was written to DI \& Associates for up to five temporary staff to perform accessibility audits at the February 2024 Spring Primary \& the April 2024 Spring Presidential Preference Primary/General Spring Elections.
- An $\$ 18,244.25$ Purchase Order was written to Beyond Vision Inc. to assist in answering incoming calls during the February Spring Primary \& April Spring General Elections.
- A \$1,088.98 Purchase Order was written to SHI International Corp. for Camtasia licenses and maintenance.
- A $\$ 29,056.06$ Purchase Order was written to Carahsoft Technology for Acquia Cloud Platform.
- A \$337.66 Purchase Order was written to Vanguard Computers for twelve various computer adapters and cables.
- A $\$ 14,380.00$ Purchase Order was written to the Insight Public Sector for 500 standard blister packages of Yubico multifactor authentication security keys.
- A $\$ 249.00$ Purchase Order was written to Vanguard Computers for a staff headset.
- A \$758.10 Purchase Order was written to CDW Government Inc. for ten RSA SecurID Software Token Seeds licenses.
- A $\$ 2,920.30$ Purchase Order was written to SHI International Corp. for Confluence Cloud Premium subscription.
- A $\$ 37,500.00$ Purchase Order was written to Carahsoft Technology as a development retainer for platform updates, functionality changes, site maintenance and other improvements.
- A $\$ 6,301.00$ Purchase Order was written to Paragon Development Systems for one BadgerBook Server \& two Clients.
- A \$1,045.00 Purchase Order was written to Vanguard Computers for five 27" LED monitors.
- A \$4,500.00 Purchase Order was written to Environmental Systems Research Institute for ArcGIS Desktop and Online Creator licenses.
- A $\$ 2,338.14$ Purchase Order was written to SHI International Corp. for three Progress DevCraft licenses.
- A $\$ 6,489.00$ Purchase Order was written to Vanguard Computers for five HP Elitebooks with docking ports and Seagate Expansion.
- A $\$ 490.35$ Purchase Order was written to the Department of Corrections for a sit-to-stand staff desk.
- A \$1,463.00 Purchase Order was written to Vanguard Computers for seven HP 27" LED Monitors.
- A $\$ 22,602.80$ Purchase Order was written to Tryfacta Inc. for temporary staff to answer incoming calls and emails for the August \& November 2024 Elections.
- A \$6,496.75 Purchase Order was written to SHI International Corp. for Adobe Illustrator, Photoshop, Creative Cloud, five InDesign, \& 35 Acrobat Pro staff licenses.
- A \$683.00 Purchase Order was written to Vanguard Computers for eight staff headsets.
- A $\$ 23,500.58$ Purchase Order was written to $22^{\text {nd }}$ Century Technologies Inc. for temporary staff to answer incoming calls and emails for the August \& November 2024 Elections.
- An $\$ 11,366.80$ Purchase Order was written to SHI International Corp. for ten ZenDesk Suite licenses.
- A $\$ 3,816.00$ Purchase Order was written to SHI International Corp. for five TVEyes subscriptions.
- Six Purchase Orders totaling $\$ 957,736.00$ were written to Knowledge Services for five IT developer contract time July 1, 2024-June 30, 2025.

All purchases accurately followed the Wisconsin State Procurement Process.

## 15. Meetings and Presentations

WEC staff attended the following events since the last quarterly meeting of the Wisconsin Elections Commission.

January 30, 2024 EI-ISAC Meeting
January 31, 2024 Elections Contingency Planning Webinar
February 7, $2024 \quad$ ERIC Board of Directors Meeting
Disability Vote Coalition Meeting
February 8-10, 2024 National Association of State Election Directors Conference
February 13, 2024 Accessibility Advisory Committee Meeting
February 14, 2024 Badger Book Spring Primary Webinar
February 20, 2024 SPRING PRIMARY

February 28, 2024
Feb 29 - Mar 1, 2024
March 5, 2024
March 6, 2024

March 14, 2024
March 19, 2024
March 21, 2024
March 26, 2024
April 2, 2024
April 3, 2024
April 10, 2024

April 16, 2024
April 18, 2024
April 23, 2024
April 24, 2024
April 30, 2024
May 1, 2024

May 3, 2024
May 7, 2024

May 8, 2024
May 10, 2024

Election Administration Webinar
Wisconsin Land Information Association Conference
Wisconsin County Clerks Association
Disability Vote Coalition Meeting State IT Director's Meeting

Governor's Conference on Emergency Management
Redistricting Webinar
Badger Book Spring Election Webinar
Meeting with USPS
SPRING ELECTION
Disability Vote Coalition Meeting
Badger Book Training in Little Suamico
ERIC Board Meeting
WI-ISAC Cybersecurity Meeting
Homeland Security Cybersecurity Committee Meeting
Homeland Security Grant Program Workgroup
Public Hearing on EL4
EI-ISAC Meeting
Disability Voat Coalition Meeting State IT Director's Meeting

Cybersecurity for Home and Work Webinar
Homeland Security Grant Program Workgroup WI-ISAC Cybersecurity Meeting

Enterprise IT Meeting
WMCA District 2 Conference in Rice Lake

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May 15, 2024 WMCA District 8 Conference in Rhinelander
Meeting with WCCA Elections Committee
May 20, 2024
May 21, 2024
May 23, 2024
May 28, 2024
June 5, 2024

June 6, 2024
June 11, 2024
June 12, 2024

June 18, 2024

Threats to Election Officials Webinar
Meeting with USPS
Great Lakes Intertribal Council Meeting in Green Bay
ERIC Board Meeting
Disability Voat Coalition Meeting State IT Director's Meeting

League of Wisconsin Municipalities Conference
Accessibility Advisory Committee Meeting
EL 12 Public Hearing
Safe Mail Handling Webinar
Meeting with USPS


[^0]:    ${ }^{1}$ The rebuttal alleged that, possibly due to errors from transcription by an artificial intelligence service, the names and addresses presented in the challenge do not match exactly the names and addresses on the original petition pages. To account for this issue, staff relied exclusively on the words on each original petition page when determining a challenge. This ensures that if a name or address was incorrectly transcribed in the challenge document that staff made the recommendation based on the original text.

[^1]:    ${ }^{1}$ Measuring 60 days from the date of registration results in 61 actual days during which petition signatures are valid.

[^2]:    ${ }^{2}$ While the circulation window ends at 5:00 p.m., as the Recall Petition does not require time, it would be impossible to tell what signatures, if any, where collected after that time.
    ${ }^{3}$ While Wis. Admin. Code EL 2.05 applies to nomination papers, the same standards are incorporated into recall petitions. Wis. Admin. Code EL 2.09(5).

[^3]:    ${ }^{4}$ Exhibit 5 to the Fernholz affidavit also identifies a handful of signatures with no date listed. (Fernholz Aff., Ex. 5.) These should likewise be stricken.

[^4]:    ${ }^{1}$ In this letter, "District 63 " refers exclusively to the Assembly District Speaker Vos represents, as no one has been elected to the "new" District 63 as laid out in the maps created by 2023 Act 94.

[^5]:    ${ }^{2}$ Further, as Chairman Millis aptly pointed out at the April 11, 2024 hearing relating to the first recall petition, the Wisconsin Supreme Court does not, and will not reach a constitutional question if it is possible to decide a case on other grounds. Labor and Farm Party v. Elections Bd., State of Wis., 117 Wis.2d 351, 354, 344 N.W.2d 177 (1984).

[^6]:    3

[^7]:    ${ }^{1}$ Such examples are not hard to find:
    https://elections.wi.gov/sites/default/files/legacy/202204/Response_Weidner\%2520et\%2520al.\%2520v.\%2520Coolidge\%2520II.pdf

[^8]:    https://elections.wi.gov/sites/default/files/legacy/2022-
    04/Response_Weidner\%2520et\%2520al. \%2520v. \%2520Coolidge.pdf
    https://elections.wi.gov/sites/default/files/legacy/2022-
    01/Response_Voelker\%2520v.\%2520Cook\%252C\%2520Barron\%2520Cty.pdf
    https://elections.wi.gov/sites/default/files/legacy/2021-
    06/City\%2520of\%2520Madison\%2520Response\%25206.15.21\%2520FINAL.pdf

[^9]:    ${ }^{2}$ EL 20.05(4) also imposes a five-page single-space limit on briefs and arguments. Vos moved WEC for relief from this rule, but it is not known if Snorek did as well. (Fernholz Aff., $\subseteq[4$, Ex. 1.) If not, this would be yet another code violation by Snorek.

    Snorek also contends that EL 20.03(4) applies, such that Vos was required to list "the last known address of the complainant and the respondent." (Pet. Br. at p. 3.) But there is no "complainant" or "respondent" in a recall challenge, so this provision does not apply

[^10]:    ${ }^{3}$ Because the Act was published on February 20, 2024, and did not expressly prescribe the time it would take effect, it became effective the next day, February 21. Wis. Stat. § 991.11.

[^11]:    ${ }^{4}$ Snorek submits that his "Petition must be certified, and a recall election called for Tuesday, July 9, 2024." (Pet. Br. at 1.) This request is indicative of the pell-mell approach of the recall effort. If WEC granted Snorek's requested date, it would mean that nomination papers would have been due on June 11, 2024. See Wis. Stat. 8.50(3)(a) (nomination papers for special elections are due 28 days before the election). Snorek is thus asking for a recall election to be held without a candidate to oppose Vos.

[^12]:    Anna Langdon, Help Desk Staff

[^13]:    Riley Vetterkind, Public Information Officer

[^14]:    Menu » Administrative Rules Related » Administrative Register » 2024 » 821A1 » Register » Public Notices
    » Public Notice: Notice Re. Solicitation of Comments Regarding an EIA » Public Notice: Notice Re. Solicitation of Comments Regarding an EIA

[^15]:    ${ }^{1}$ The Wisconsin Legislative Council has indicated that process is permitted by section 2.01(2) on page 37 of the Administrative Rules Procedures Manual.

[^16]:    ${ }^{2}$ Rep. Ron Tusler (R-AD 3), "Testimony in Support of Assembly Bill 966." Assembly Committee on Criminal Justice \& Public Safety (Jan. 24, 2024). Available at:
    https://docs.legis.wisconsin.gov/misc/lc/hearing_testimony_and_materials/2023/ab966/ab0966_2024_01_24.pdf.

[^17]:    * Section 991.11, WISCONSIN Statutes: Effective date of acts. "Every act and every portion of an act enacted by the legislature over the governor's partial veto which does not expressly prescribe the time when it takes effect shall take effect on the day after its date of publication."

[^18]:    ${ }^{1}$ This memo does not address ballot access challenges. The Commission has authorized rulemaking concerning ballot access challenges, and any form related to those processes should accompany that rulemaking, likely as guidance. In any case, ballot access challenges have not historically been submitted to the WEC using the EL-1100.

[^19]:    Wisconsin Elections Commissioners

[^20]:    ${ }^{1}$ Movers postcard sent, no action taken by voter after receipt of postcard.
    ${ }^{2}$ Movers postcard sent. Voter subsequently requested continuation at their current address or updated their address. Includes voters who re-registered elsewhere in Wisconsin.
    ${ }^{3}$ Movers postcard sent. Postcard returned undeliverable, or voter registered out of state, or otherwise no longer active in Wisconsin.

